Andrea Gyger

From:	Marilyn Marks <marilyn@aspenoffice.com></marilyn@aspenoffice.com>
Sent:	Friday, July 20, 2012 4:42 PM
То:	Andrea Gyger; Andrew Cole
Cc:	Suzanne Staiert
Subject:	Comments on election rule proposals
Attachments:	MarilynMarksComments_ProposedRules.pdf

Categories:

Rules

Andrea,

Attached are some informal comments on the proposed rule changes. I object to the over-reaching of the Secretary to strip citizens of their election oversight rights and the attempt to concentrate more power in the hands of the clerks and in his office in these proposals. I urge that they not be considered for adoption. I expect to submit a letter to accompany these comments before Monday morning.

Please let me know if you have questions.

Marilyn Marks Aspen, CO

Comments below are informal and conceptual in nature. They focus primarily on watcher and canvass board provisions. Marilyn Marks Aspen, CO Marilyn (at) AspenOffice.com

Revised Draft of Proposed Rules

Office of the Colorado Secretary of State Election Rules 8 CCR 1505-1

July 18, 2012

Disclaimer:

The proposed draft rules have changed. This draft supersedes the Preliminary Draft that was issued with the Notice of Proposed Rulemaking on June 15, 2012. These revised proposed rules will be considered at the July 23, 2012 rulemaking hearing.

In accordance with the State Administrative Procedure Act, this revised copy of the proposed rules is made available to the public and posted on the Department of State's website.¹

Proposed additions to the current rules are reflected in SMALL CAPS. Proposed deletions from current rules are shown in stricken type. Shading indicates revisions from the previous draft. (*Annotations*) may be included.

1	Ameno	dments to	o Rule 2.7.4:
2 3 4 5 6		2.7.4	If an applicant for voter registration fails to provide his or her gender the application shall be treated as "incomplete; however, if the applicant submits a photocopy of his/her driver's license or other approved form of ID which includes the applicant's gender, then the county may enter "male" or "female" as reflected on the card into the applicant's record and consider the application "complete". REPEALED.
7	New R	Rule 2.7.5	
8 9 10 11 12		2.7.5	IF THE COUNTY CLERK AND RECORDER NOTIFIES AN APPLICANT THAT HIS OR HER APPLICATION IS INCOMPLETE, AND THE APPLICANT DOES NOT PROVIDE THE ADDITIONAL INFORMATION NECESSARY TO COMPLETE THE APPLICATION WITHIN 24 MONTHS AFTER THE COUNTY CLERK SENT THE NOTIFICATION, THE APPLICANT MUST REAPPLY IN ORDER TO REGISTER TO VOTE. (SECTION 1-2-509(2), C.R.S.)
13	Ameno	dments to	o Rule 2.11:
14	2.11	CHANC	ES TO AN ELECTOR'S VOTER REGISTRATION STATUS.
15 16 17 18		2.11.1	For the purposes of section 1-2-605(4)(a), C.R.S., an AN ELECTOR MAY update to a voter's HIS OR HER INACTIVE registration information to change the voter's STATUS TO ACTIVE status from inactive to active must be provided BY SUBMITTING to the county clerk and recorder by any of the following ways:

¹ Section 24-4-103(4)(a), C.R.S. (2011). "[A]ny proposed rule or revised proposed rule by an agency which is to be considered at the public hearing...shall be made available to any person at least five days prior to said hearing."

1 2			(a .)	A signed wri attachment to		deli	vered in per-	son or by U	.S. mail, fa	x, or PDF	
3			(b .)	AN ONLINE VO	OTER REGISTE	RATIO	ON APPLICATI	ON; OR			
4			(C)	An Oral- IN-PE	RSON request	t in p	erson when v	oter presents	WITH identif	ication.	
5			[SECTIO	ON 1-2-605(4)(4	A), C.R.S.]						
6 7 8 9		2.11.42	WITNES signatur	case of the app SS the elector's re stamp becau as a signature a	mark shall b ise of age, di)e wi isabil	tnessed by an ity, or other 1	other person.	An elector	may use a	
10	Amend	ments to	o Rule 2.	19.1:							
11 12 13 14 15	2.19.1	PRESCI so that	RIBED BY the vote tage prep	card" means THE SECRETA T may update f aid and have a	RY OF STATE nis or her reg	E <mark>by f</mark> Jistrat	forwardable n tion or reques	hail that inclu t-a-mail-in-ba	des a registr allot. The ma e sending co	ation form ailing shall ounty clerk	
16 17	Amend 8.6		D Rule 8.	6: e subject to t	HE PROVISION	NS OI	ESECTION 1-5	-503 C R S	citizen oversig	er provisions attents ht, election trans statutory rights	sparency and
18 19 20 21 22		8.6.1 8.6.2	THE "IN EQUIPM THE DE BOOTHS	MMEDIATE VOT IENT, VOTING B ESIGNATED ELE S, AND THE BA ALS AND WATCH	'ING AREA'' IS OOTHS, AND CTION OFFIC LLOT BOX S	S THI THE IAL N O TH	E AREA THAT BALLOT BOX. MUST POSITIO	IS WITHIN SIZ this is NOT the "immediate vo N THE VOTING IN PLAIN VI be able to "WITN	e long term statu ting area." G EQUIPMEN I <u>EW OF THE</u> IESS and VERI	utory meaning o IT, VOTING <u>FLECTION</u> FY" In most cas	es that cannot
By statute, watch cannot be limited Section 7 activitie conduct of election place far beyond and needs overs 29	I to only es. The ons takes section 7 ight.	8.6.3 8.6.4	ARTICL CONFIG THE DE WATCH THAT A COUNTI		7 FROM A HE ROOM DOP ECTION OFFIC X FEET OF OT HE IMMEDIATI	VIEW A DI ES NC CIAL FHER E VO	V THE COND ISTANCE OF DT ALLOW. MAY, WITHIN ACTIVITIES E	JCT OF ELEC SIX FEET U N HIS OR HEF ESCRIBED IN ICLUDING BAI	CTIONS DESE INLESS THE R DISCRETIO ARTICLE I, LLOT PROCE	CRIBED IN SIZE OR N, ALLOW SECTION 7 SSING AND	
30	Amend	ments to	o Rule 9.	1:							
31	Rule 9	. Rules	Concern	ning VOTING A	Assistance to	Disa	bled Voters	FOR ELECTO	RS WITH DIS	ABILITIES	
32 33 34	9.1	provid i	i ng subs	CLERK AND R Restantially as for Y STATES:			•				
35 36				VOTING ASS	SISTANCE FO		TICE ELECTORS W	TH DISABIL	ITIES		

1 2 3		assista	ndo law provides that a voter has PROTECTS a VOTER'S legal right to assistance in voting if nce is needed because of blindness, INABILITY TO READ OR WRITE, or other physical ity. or inability to read or write. The following procedures apply:
4 5		1.	The voter must IF YOU REQUIRE ASSISTANCE, PLEASE inform AN ELECTION JUDGE. one of the election judges that he or she needs assistance.
6 7		2.	<i>The voter may be assisted by any ANY election judge or by any eligible elector PERSON <i>selected by the voter MAY ASSIST YOU.</i></i>
8 9 10		3.	<i>The person selected IF YOU SELECT A PERSON OTHER THAN AN ELECTION JUDGE, HE OR SHE</i> must complete a 'voter assistance/disabled voter self-affirmation form' if all of the <i>following apply</i> THAT STATES:
11			• The person selected is not an election judge; and
12 13			• The person selected is not the spouse, parent, grandparent, sibling or child eighteen years of age or older, of the voter requesting assistance; and
14 15			• The person selected has assisted any other voter at the same election in the same precinct. Section 1-7-111(1)(b), C.R.S.
16 17			• The self-affirmation form states, 'I,, certify that I am the individual chosen by the disabled elector to assist the disabled elector in casting a ballot.'
18 19 20		4.	The person selected YOU SELECT may provide any assistance needed by the voter YOU NEED, including entering the voting booth, and preparing the ballot, or operating the voting machine.
21 22		5.	The person providing assistance shall A SSISTING YOU MAY not seek to persuade YOU or induce the voter YOU to vote in a particular manner.
23 24 25 26 27		6.	The election judges -JUDGE shall MUST record the name of each eligible elector assisted VOTER WHO RECEIVES ASSISTANCE and the name of each THE person assisting WHO PROVIDED ASSISTANCE by making an entry in the pollbook or list of eligible electors (or by making an entry on the signature card when IF preprinted signature cards are used in the place of a pollbook and list of eligible electors).
28	Amendi	ments to	o Rule 10.6:
29	10.6	Printi	NG PRIMARY ELECTION BALLOTS.
30 31 32		10.6.1	IF A MAJOR POLITICAL PARTY, AS DEFINED IN SECTION 1-1-104(22.5), C.R.S., HAS NOMINATES MORE THAN ONE CANDIDATE FOR ANY OFFICE, THE COUNTY CLERK AND RECORDER MUST CONDUCT THE PRIMARY ELECTION FOR ALL MAJOR POLITICAL PARTIES.
33 34			(A) THE COUNTY CLERK MUST INCLUDE ON THE BALLOT ALL OFFICES TO WHICH CANDIDATES MAY BE NOMINATED IN THE PRIMARY ELECTION.
35 36			(B) IF THERE ARE NO CANDIDATES FOR ANY PARTICULAR OFFICE, THE COUNTY CLERK MUST PRINT ON THE BALLOT "THERE ARE NO CANDIDATES FOR THIS

1		OFFICE".
2		[SECTIONS 1-4-101 AND 1-4-104.5, C.R.S.; ELECTION RULE 10.3]
3 4 5	10.6.2	IF A MINOR POLITICAL PARTY, AS DEFINED IN SECTION 1-1-104(23), C.R.S., HAS MORE THAN ONE CANDIDATE FOR ANY OFFICE, THE COUNTY CLERK AND RECORDER MAY CONDUCT THE PRIMARY ELECTION FOR THAT PARTY ONLY.
6 7		(A) THE COUNTY CLERK MUST INCLUDE ON THE BALLOT ONLY THE OFFICES FOR WHICH THERE IS MORE THAN ONE CANDIDATE DESIGNATED.
8 9		(B) IF THERE IS ONLY ONE MINOR PARTY CANDIDATE DESIGNATED FOR ANY OFFICE, THE CANDIDATE WILL BE CERTIFIED TO THE GENERAL ELECTION BALLOT.
10		[SECTIONS 1-4-101, 1-4-104.5(3), AND 1-4-1304, C.R.S.]
11	New Rule 10.7	
12	10.7 Voidi	NG BALLOTS DUE TO TIMELY CHANGES IN ADDRESS OR AFFILIATION.
13 14 15	10.7.1	IF AN ELECTOR SUBMITS A TIMELY ADDRESS OR AFFILIATION CHANGE AFTER THE COUNTY SENDS THE VOTER FILE TO THE VENDOR OR MAILS BALLOTS, THE COUNTY MUST VOID THE FIRST BALLOT AND GENERATE A SECOND BALLOT.
16 17 18 19		(A) IF THE COUNTY PROCESSES THE CHANGE TO THE ELECTOR'S RECORD AFTER IT SENDS THE VOTER FILE TO THE VENDOR BUT BEFORE IT PRINTS BALLOTS, THE COUNTY MUST PROVIDE THE VENDOR A VOIDED BALLOT FILE TO PREVENT THE VENDOR FROM PRINTING AND PREPARING VOIDED BALLOTS FOR MAILING.
20 21 22 23 24		(B) IF THE COUNTY PROCESSES THE CHANGE TO THE ELECTOR'S RECORD AFTER IT SENDS THE VOIDED BALLOT FILE TO THE VENDOR BUT BEFORE IT MAILS BALLOTS, THE COUNTY MUST WORK WITH THE VENDOR TO MAKE EVERY REASONABLE EFFORT TO PULL VOIDED BALLOTS BEFORE THEY ENTER THE MAIL STREAM.
25 26	10.7.3	IF THE COUNTY MAILS ITS OWN BALLOTS, THE COUNTY CLERK MUST PULL ALL VOIDED BALLOTS BEFORE MAILING.
27 28 29	10.7.4	IF THE COUNTY PROCESSES THE CHANGE TO THE ELECTOR'S RECORD AFTER IT MAILS BALLOTS, THE COUNTY MUST COUNT THE FIRST BALLOT RETURNED BY THE ELECTOR EXCEPT AS FOLLOWS:
30 31		(A) IN THE CASE OF AN AFFILIATION CHANGE, THE COUNTY MUST COUNT THE BALLOT ISSUED FOR THE NEW PARTY AFFILIATION.
32 33 34		(B) IN THE CASE OF AN ADDRESS CHANGE THAT RESULTS IN A CHANGE OF PRECINCT, THE COUNTY MUST COUNT THE BALLOT ISSUED FOR THE ELECTOR'S NEW ADDRESS.
35	Amendments t	o Rule 12.4.1(a):
26	10.4 Mail D	Dellet Diene

36 12.4 Mail Ballot Plans

1		12.4.1	Coordinated and non-partisan elections.
2 3 4 5 6 7 8			(a) Written plan. As soon as possible, but THE DESIGNATED ELECTION OFFICIAL MUST SUBMIT A MAIL BALLOT PLAN TO THE SECRETARY OF STATE no later than 55 days prior to BEFORE any other election, not including NONPARTISAN ELECTION, AND 90 DAYS BEFORE ANY ELECTION THAT IS COORDINATED WITH OR CONDUCTED BY THE COUNTY CLERK AND RECORDER., a Primary Election, a written plan THE DESIGNATED ELECTION OFFICIAL must be submitted to the Secretary of State which USE THE APPROVED MAIL BALLOT PLAN TEMPLATE THAT includes the following:
9	Amend	lments to I	Rule 12.4.1(b)(2):
10 11 12 13 14 15 16 17			(2) Recall election. If a non-partisan recall election is to WILL be held as a mail ballot election, the governing body THE DESIGNATED ELECTION OFFICIAL shall-MUST submit a written plan to the Secretary of State within three business FIVE CALENDAR days of AFTER calling the election. The Secretary of State WILL shall notify the governing body of the approval or disapproval APPROVE OR DISAPPROVE of the plan within two business FIVE CALENDAR days OF RECEIPT IN ACCORDANCE WITH SECTION 1-12-111.5, C.R.S.
18	New R	ule 12.4.1	(d):
19 20 21 22 23 24			(D) REQUEST FOR BALLOT BY INACTIVE – FAILED TO VOTE ELECTOR. IN A COORDINATED OR NONPARTISAN ELECTION, THE DESIGNATED ELECTION OFFICIAL MAY NOT MAIL A BALLOT TO AN ELECTOR WHOSE REGISTRATION RECORD IS MARKED INACTIVE – FAILED TO VOTE UNTIL THE ELECTOR SUBMITS A REGISTRATION UPDATE OR A REQUEST FOR A BALLOT UNDER SECTION 1-7.5-107(3), C.R.S., AND RULE 12.11.
25	Amend	lments to I	Rule 12.4.2(a):
26		12.4.2	Primary Elections conducted as a mail ballot election.
27 28 29 30 31			(a) Written plan. Pursuant to Article 7.5 of Title 1, C.R.S., no later than 120 days prior to the election t. The county clerk and recorder must submit a written-MAIL BALLOT plan to the Secretary of State NO LATER THAN 90 DAYS BEFORE THE ELECTION. THE COUNTY CLERK MUST USE THE APPROVED MAIL BALLOT PLAN TEMPLATE that includes the following:
32	Amend	lments to I	Rule 12.11:
33 34	12.11	Request elector	for a replacement ballot by an active elector and request for a ballot by an inactive
35 36 37 38 39		12.11.1	Requests may be made AN ELECTOR MAY REQUEST A REPLACEMENT BALLOT in-person beginning on the twenty-second day before the election and until-ENDING AT 7:00 p.m., MT on election day. If the elector wishes-REQUESTS to receive the ballot by mail, the HE OR SHE MUST MAKE THE request must be received no later than the close of business on the seventh day before the election.

1 2		(a) An active elector may request a replacement ballot in person, by mail, fax, email, or telephone.
3 4		(i) The elector shall complete a self affidavit, as required by section 1-7.5- 107(3)(d)(I), C.R.S., on a form provided by the designated election official.
5 6 7 8		(ii) If the elector requests that the replacement ballot be mailed, the self- affidavit may be included in the ballot packet, and must be completed and received by the designated election official on or before 7:00 p.m. MT on election day.
9 10 11 12		(iii) The outside of the return envelope shall indicate that the self-affidavit required by this Rule must be returned with the voted ballot. No replacement ballot shall be counted until it has been determined that an affidavit has been completed and returned by the deadline.
13 14 15 16 17 18		(b) Except as otherwise provided in section 1-7.5-107(3)(c), C.R.S., an inactive elector may make a written request for a ballot in person, by mail, fax, or email. The request must include the elector's name, date of birth, residence address, and signature, and must be received by the designated election official before the ballot is issued. At the time the request is received the elector's record will be marked active.
19 20	12.11.2	If an elector moved at least 30 days before the election, he or she may include the address change with the ballot request.
21 22 23	12.11.3	REQUEST FOR A REPLACEMENT BALLOT BY AN ACTIVE ELECTOR. AN ACTIVE ELECTOR MAY REQUEST A REPLACEMENT BALLOT IN PERSON, BY MAIL, FAX, EMAIL, OR TELEPHONE.
24		(A) THE ELECTOR MUST COMPLETE THE SELF-AFFIDAVIT ON THE APPROVED FORM.
25 26 27 28		(B) IF THE ELECTOR REQUESTS TO RECEIVE THE REPLACEMENT BALLOT BY MAIL, THE DESIGNATED ELECTION OFFICIAL MAY INCLUDE THE SELF-AFFIDAVIT IN THE MAIL BALLOT PACKET. THE ELECTOR MUST COMPLETE AND RETURN THE SELF- AFFIDAVIT NO LATER THAN 7:00 P.M. ON ELECTION DAY.
29 30 31 32 33		(C) THE DESIGNATED ELECTION OFFICIAL MUST INDICATE ON THE OUTSIDE OF THE RETURN ENVELOPE THAT THE ELECTOR MUST COMPLETE AND RETURN THE SELF- AFFIDAVIT. (D) THE DESIGNATED ELECTION OFFICIAL MAY NOT COUNT A REPLACEMENT BALLOT UNLESS THE ELECTOR COMPLETED AND RETURNED THE SELF-AFFIDAVIT BY THE DEADLINE.
34 35 36	12.11.4	REQUEST FOR A BALLOT BY AN AN INACTIVE ELECTOR IN A NONPARTISAN MAIL BALLOT ELECTION WILL BE ISSUED A BALLOT IF THE ELECTOR SUBMITS A REGISTRATION UPDATE OR A BALLOT REQUEST.
37 38 39		(A) THE INACTIVE ELECTOR MUST SUBMIT A REGISTRATION UPDATE OR A WRITTEN REQUEST FOR A BALLOT BEFORE THE DESIGNATED ELECTION OFFICIAL MAY MARK THE ELECTOR'S RECORD ACTIVE AND ISSUE THE BALLOT.

1 2			(B)	THE ELECTOR MAY SUBMIT A REGISTRATION UPDATE OR THE-WRITTEN REQUEST FORM IN PERSON, BY MAIL, FAX, OR EMAIL.
3 4			(C)	THE WRITTEN REQUEST FORM MUST INCLUDE THE ELECTOR'S NAME, DATE OF BIRTH, RESIDENCE ADDRESS, AND SIGNATURE.
5 6 7 8		12.11.5	BALL	COUNTY CLERK AND RECORDER CONDUCTS A PRIMARY ELECTION BY MAIL OT, HE OR SHE MUST MAIL A BALLOT TO AN ELECTOR WHOSE RECORD IS MARKED TIVE – FAILED TO VOTE IN ACCORDANCE WITH SECTION $1-7.5-107(3)(A)(II)(A)$, S.
9	New R	ule 13.19	:	
10 11 12 13	13.19	ELECTIO	ON OFFI	CTION THAT IS NOT A PRIMARY MAIL BALLOT ELECTION, THE DESIGNATED CIAL MAY NOT ISSUE A MAIL-IN BALLOT TO AN ELECTOR WHOSE RECORD IS IVE – FAILED TO VOTE UNTIL THE ELECTOR SUBMITS A TIMELY APPLICATION FOR .OT.
14	Repeal	and reloc	cate Rul	e 26.1.6
15		26.1.6	Voter A	access to Provisional Ballot Information Required by section 1-8.5-111, C.R.S.
16 17		:	26.1.6. 1	The system shall be made available to the voter for no less than thirty (30) days following the date of the election.
18 19 20		:	26.1.6.2	2The system shall provide access to information at no cost to the voter, regardless of the voter's location, by toll-free telephone call, internet website, or other suitable medium, pursuant to 1-8.5-111, C.R.S. REPEALED.
21		[This ru	le is rel	ocated to new Rule 26.13]
22	Amend	ments to	Rule 26	5.10:
23	26.10	Treatme	ent of the	e provisional ballot affidavit as an application for, or a change to registration
24 25 26 27 28		 	ballot a AFFIDA [*] section	LECTOR IS NOT REGISTERED TO VOTE AND HE OR SHE COMPLETES a provisional affidavit, is treated as THE COUNTY CLERK AND RECORDER MUST TREAT THE VIT AS an application for registration for future elections. in accordance with $1-8.5-103(2)$, C.R.S., such THE application shall be IS subject to the requirements ny other voter registration application.
29 30 31 32 33 34			provisio record ELECTO BALLOT	case of an IF A REGISTERED elector who is registered, if the COMPLETES A onal ballot affidavit THAT contains changes to the elector's registration, his or her shall be updated THE COUNTY CLERK AND RECORDER MUST UPDATE THE R'S REGISTRATION RECORD accordingly BEFORE MARKING THE PROVISIONAL AS ACCEPTED OR REJECTED IN THE STATEWIDE VOTER REGISTRATION DATABASE FORE LINKING IT TO THE ELECTOR'S RECORD.
35 36 37		-	was de t	COUNTY CLERK AND RECORDER COUNTS a provisional ballot is counted -because it termined that an THE elector was cancelled or consolidated in error, THE CLERK REINSTATE OR UNCONSOLIDATE AND UPDATE the elector's record shall be

1 2 3		reinstated or unconsolidated and updated accordingly BEFORE MARKING THE PROVISIONAL BALLOT AS ACCEPTED OR REJECTED IN THE STATEWIDE VOTER REGISTRATION DATABASE AND BEFORE LINKING IT TO THE ELECTOR'S RECORD.
4	New R	ule 26.11:
5 6	26.11	PROCESSING PROVISIONAL BALLOT AFFIDAVITS IN THE STATEWIDE VOTER REGISTRATION DATABASE. BEFORE CLOSING AN ELECTION, THE COUNTY CLERK AND RECORDER MUST:
7 8		26.11.1 ENTER ALL PROVISIONAL BALLOT AFFIDAVITS INTO THE PROVISIONAL MODULE OF THE STATEWIDE VOTER REGISTRATION DATABASE.
9		26.11.2 LINK ALL PROVISIONAL BALLOT AFFIDAVITS TO THE APPROPRIATE ELECTOR'S RECORD.
10	New R	ule 26.12:
11 12	26.12	THE COUNTY CLERK AND RECORDER MUST PROCESS ALL POLLBOOKS OR SIGNATURE CARDS IN THE STATEWIDE VOTER REGISTRATION DATABASE BEFORE TABULATING PROVISIONAL BALLOTS.
13	New R	ule 26.13: Provisional ballot voter needs to be able to learn whether his entire ballot counted or merely federal and
14	26.13	VOTER ACCESS TO PROVISIONAL BALLOT INFORMATION
15 16		26.13.1 THE SECRETARY OF STATE WILL PROVIDE A PROVISIONAL BALLOT LOOKUP ON THE SECRETARY'S WEBSITE.
17 18 19		26.13.2 The county clerk and recorder must number the provisional ballot stock using the standard numbering convention approved by the Secretary of State.
20		26.13.3 AN ELECTOR MAY ACCESS THE SYSTEM DURING THE 30 DAYS FOLLOWING THE ELECTION.
21		[SECTION 1-8.5-111, C.R.S.]
22	Ameno	lments to Rule 29.1.1:
23 24 25 26 27 28 29 30 31 32 33		29.1.1 When the election judge reviews the IF A mail, MAIL-IN, OR PROVISIONAL ballot return envelope pursuant to section 1-7.5-107.3, C.R.S., or mail in ballot return envelope pursuant to section 1-8.114.5, C.R.S., or the provisional ballot return envelope pursuant to section 1-8.5-105(3)(a), C.R.S., and notices that the envelope-lacks a signature, the election judge shall-MUST contact the eligible elector in writing no later than two calendar days after election day. THE DESIGNATED ELECTION OFFICIAL MUST USE THE LETTER AND FORM PRESCRIBED BY THE SECRETARY OF STATE AND KEEP A copy of the written notification shall be kept in an official file, which shall become AS part of the official election record. Nothing in this rule shall be construed to prohibits the designated election official from calling the elector; however, BUT a phone call shall-MAY not substitute for notification to the elector in writing THE WRITTEN CONTACT.
34		[SECTIONS 1-7.5-107.3, 1-8-114.5, AND 1-8.5-105(3)(A), C.R.S.]
35	Ameno	lments to Rules 29.1.3 and 29.1.4:

3 4		29.1.4	The LI langua	ETTER OR MISSING SIGNATURE AFFIDAVIT form shall-MUST include the following ge:
5 6 7 8 9			the cas cast, o dollars	berson who knowingly violates any of the provisions of the election code relative to sting of ballots or who aids or abets fraud in connection with any vote cast, or to be r attempted to be cast shall be punished by a fine of not more than five thousand or by imprisonment in the county jail for not more than eighteen months, or by ach fine and imprisonment. Section 1-13-803, C.R.S."
10	Ameno	dments t	o Rule 2	9.8:
11 12 13	29.8	VERIFI	CATION	OFFICIAL MUST USE THE form of the letter as well as AND the SIGNATURE form sent to the elector shall be approved by the Secretary of State. pursuant to O, C.R.S.
14 15	29.9			D SIGNATURE VERIFICATION FORM sent by the election official shall-DOES not blation of VIOLATE section 1-13-801 C.R.S.
16	Ameno	dments t	o Rule 3	0.1.6(a):
17 18 19		30.1.6		s used in these rules shall-meanS A COPY OF ANY OF THE FOLLOWING identification ined in compliance with section 1-1-104(19.5), C.R.S., as a copy of one of the ing:
20			(a)	A valid Colorado driver's license;
21 22			(b)	A valid identification card issued by the Department of Revenue in accordance with the requirements of Part 3 of Article 2 of Title 42, C.R.S.;
23			(c)	A valid U.S. passport;
24 25 26 27			(d)	A valid employee identification card with a photograph of the eligible elector issued by any branch, department, agency, or entity of the United States government or of this state, or by any county, municipality, board, authority, or other political subdivision of this state;
28 29			(e)	A valid pilot's license issued by the federal aviation administration or other authorized agency of the United States;
30			(f)	A valid U.S. military identification card with a photograph of the eligible elector;
31 32 33			(g)	A copy of a current utility bill, bank statement, government check, paycheck, or other government document that shows the name and address of the elector. For example:
34				(H) A cable bill or telephone $\text{bill}_{\overline{2}}$;

29.1.3 The letter AND MISSING SIGNATURE AFFIDAVIT FORM sent by the election official shall DOES not constitute a violation of VIOLATE section 1-13-801, C.R.S.

1 2

1 2			(II)	Documentation from a public institution of higher education in Colorado containing at least the name, date of birth, and legal residence address of
3				the student elector,
4			(III- II)	A paycheck from a government institution or private company; OR
5			(IV- III)	A Certificate of Degree of Indian or Alaskan Native Blood.; or
6 7			(V)	A valid identification card issued by a federally recognized tribal government certifying tribal membership.
8 9 10		(h)	Medica	I Medicare or Medicaid card issued by the Centers for Medicare and id Services (formerly the United States Health Care Financing stration);
11 12		(i)	A certif States;	fied copy of a U.S. birth certificate for the elector issued in the United
13		(j)	Certifie	d documentation of naturalization; or
14 15 16		(k)	by an	student identification card with a photograph of the eligible elector issued institute of higher education in Colorado, as defined in section 102(5), C.R.S.;
17 18 19		(L)	DEPART	ID VETERAN IDENTIFICATION CARD ISSUED BY THE UNITED STATES MENT OF VETERANS AFFAIRS VETERANS HEALTH ADMINISTRATION WITH OGRAPH OF THE ELIGIBLE ELECTOR.; OR
20 21		(M)		D IDENTIFICATION CARD ISSUED BY A FEDERALLY RECOGNIZED TRIBAL NMENT CERTIFYING TRIBAL MEMBERSHIP.
22	Repeal	and renumber F	Rules 32.1	1, 32.2, 32.3, and 32.4:
23 24	32.1			a partisan office, the successor nominee's party affiliation shall be listed the ballot. REPEALED.
25 26	32. 2 3		•	curs when upon review, it is established that the petition contains the disignatures. REPEALED.
27 28 29	32. 3 4	When a protes designated ele signatures. REI	ection of	petition sufficiency is sustained upon conclusion of the protest when the ficial or the district judge maintains that there are sufficient valid
30 31 32	32.45	recall petition	has been	to being recalled resigns within the five days after the sufficiency of the sustained, the recall election does not go forward, and the position is ed according to statute. REPEALED.
33	Amenc	lments to Rule 4	1:	
34	Rule 4	1. Rules Conce	erning Ca	anvassing
35	41.1	Definitions		

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1 2 3 4 5 6 7	(a) 41.1.1	"Canvass" shall-means the audit function of the election and the process of ACCOUNTING AND BALANCING OF THE ELECTION, AND THE CERTIFICATION OF THE OFFICIAL ABSTRACT OF VOTES. CANVASS INCLUDES reconciling the number of ballots counted to the number of BALLOTS CAST, AND RECONCILING THE NUMBER OF BALLOTS CAST TO THE NUMBER OF voters who voted. The canvass also includes the process of BY REVIEWING THE reconciling-RECONCILED detailed ballot logs and Statement of Ballots Forms. (SECTION 1-10-101.5, C.R.S.)
clerk does not have the statutory authority to appoint canvass board members.	41.1.2	"CANVASS BOARD" MEANS A COMMITTEE COMPOSED OF THE COUNTY CLERK AND RECORDER AND THE REGISTERED ELECTORS APPOINTED BY THE COUNTY CLERK AND RECORDER THAT RECONCILES THE STATEMENT OF BALLOTS FORMS AND CERTIFIES THE ABSTRACT OF VOTES CAST. Statutory duties are far greater than this definition. Should not attempt to limit canvass board duties by rule.
12 13	(b) 41.1.3	"Canvass workers" shall-means workers appointed or hired by the designated election official to assist in the preparation and conduct of the canvass.
14 15 16	(c) 41.1.4	"DETAILED BALLOT LOG" MEANS A LOG THAT ACCOUNTS FOR EVERY BALLOT RECEIVED AND DISTRIBUTED, INCLUDING THE BALLOT STYLE, POLLING LOCATION, AND PRECINCT NUMBER.
17 18 19 20	41.1.5	"Statement of Ballots Forms" shall-means the form used at the polling location pursuant to sections 1-7-505(2) and 1-7-601(2), C.R.S., that accounts for all ballots at that location AND INCLUDES ALL INFORMATION REQUIRED BY THIS RULE. The form includes information required by this rule.
21 41.2	Appoint	MENT TO THE CANVASS BOARD
22 does the clerk cou a party representa		FOR A PARTISAN ELECTION, EACH MAJOR PARTY MAY HAVE NO MORE THAN TWO REPRESENTATIVES ON THE CANVASS BOARD. THE BOARD MUST INCLUDE AN EQUAL NUMBER OF REPRESENTATIVES FROM EACH MAJOR PARTY, UNLESS A MAJOR PARTY FAILS TO CERTIFY REPRESENTATIVES FOR APPOINTMENT. *
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does the clerk cou a party representa this goes beyond statutory authority. Clerk should never appoint any member. Minor parties should only be seated under statutory authority. 31 32	nt as tive? 41.2.2 41.2.3	REPRESENTATIVES ON THE CANVASS BOARD. THE BOARD MUST INCLUDE AN EQUAL NUMBER OF REPRESENTATIVES FROM EACH MAJOR PARTY, UNLESS A MAJOR PARTY FAILS TO CERTIFY REPRESENTATIVES FOR APPOINTMENT. ' THE COUNTY CLERK AND RECORDER MAY ACCEPT APPLICATIONS FROM, AND SUBSEQUENTLY APPOINT, ADDITIONAL REPRESENTATIVES FROM AMONG MINOR PARTY AND UNAFFILIATED ELECTORS. EACH MAJOR AND MINOR PARTY REPRESENTATIVE ON THE CANVASS BOARD MUST BE REGISTERED TO VOTE IN THE COUNTY WHERE THE REPRESENTATIVE WILL SERVE AND AFFILIATED WITH THE PARTY HE OR SHE REPRESENTS. this is matter to legislature to decidenot SOS. EACH UNAFFILIATED REPRESENTATIVE ON THE CANVASS BOARD MUST BE REGISTERED TO VOTE IN THE COUNTY WHERE THE REPRESENTATIVE WILL SERVE

1		41.2.7	IN ALL CASES, THE CANVASS BOARD MUST CONSI	ST OF AN ODD NUMBER OF MEMBERS,			
2			AND EACH MEMBER HAS EQUAL VOTING RIGHTS.	this is legislative matter-not SOS.			
3	41.3	DUTIES C	DF THE CANVASS BOARD				
4		41.3.1	THE CANVASS BOARD'S SOLE DUTY IS TO CONDUC	CT THE CANVASS AS DEFINED IN RULE			
5			41.1.1. Contrary to statute. There are many statutory duties	· · · · · · · · · · · · · · · · · · ·			
6		41.3.2	the canvass. Such as post-election audit, complaint THE CANVASS BOARD MUST CONFIRM THAT THE	E NUMBER OF BALLOIS CAST IS LESS			
7			THAN OR EQUAL TO THE NUMBER OF PEOPLE WHO				
8 9			BY REVIEWING AND VERIFYING THE JUDGES RECO IDENTIFIES A DISCREPANCY IN THE STATEMENT OF				
10			THE PARTICULAR BALLOTS AT ISSUE TO IDENTIFY				
10			ERROR.	r, connect, and account for the			
Contrary to sta logic. SOS doe		41.3.4	THE CANVASS BOARD MUST CERTIFY AND TRANSP	MIT THE RESULTS TO THE SECRETARY			
authority to imp			OF STATE REGARDLESS OF WHETHER THE BOAR				
terrible practice			INACCURACIES IN THE STATEMENT OF BALLOTS F	ORMS OR DETAILED BALLOT LOGS.			
15		41.3.5	THE CANVASS BOARD MAY NOT PERFORM DUTIES	TYPICALLY RESERVED FOR ELECTION			
16			JUDGES, INCLUDING DETERMINING VOTER INTEN				
17			AND REVIEWING LOGS OR REPORTS THAT WERE N	NOT GENERATED WHILE CONDUCTING			
18			THE ELECTION. contrary to good practice and statute. The	nis proposal should be			
19	41. 2 4	Detailed	Ballot Log				
20		41. 2 4.1	The designated election official shall-MUST keep	a detailed BALLOT log of all ballots.			
21			The designated election official shall beginNING-				
22			ordered and received. The log shall include	the polling location and/or precinct			
23			number(s), ballot style(s), and account for every t				
24			The ELECTION JUDGES MUST RECONCILE THE det	ailed ballot log shall be reconciled at			
25			the conclusion of each workday.				
26		41. 2 4.2	The designated election official shall-MUST keep	and reconcile daily logs of mail-in,			
27			mail, and early voting ballots.				
28		41. 2 4.3	The designated election official shall-MUST indic				
29			paper ballots that are sent to each polling location	for use on election day.			
30		41. 2 4.4	THE DESIGNATED ELECTION OFFICIAL MAY KEEP	All-required logs may be kept either			
31			by IN electronic or manual means FORMAT.				
32		-	ails of what the log must include in Rule 41.4.1 are	e relocated to New Rule 41.1.5 in the			
33		definitior	us]				
34	41. 3 5	Election	Day Tracking Process				
35		41. 3 5.1	The designated election official shall-MUST su	upply each polling location with a			
36			Statement of Ballots FormCombined precincts				
37			include a place for the judges to account for the fo	llowing information:			

1			(a) The name or number(s) of the precinct or vote center;
2			(b) The number of ballots provided to the polling location;
3			(c) The number of ballots cast;
4			(d) The number of unvoted ballots;
5			(e) The number of damaged or spoiled ballots; and
6			(f) The number of voted provisional ballots.
7 8		41. 3 5.2	The ELECTION JUDGE MUST RECONCILE THE total number of voted ballots should be reconciled to WITH the number of voters who voted.
9 10 11 12		41. 3 5.3	The ELECTION JUDGE MUST VERIFY THAT THE total number of voted ballots, spoiled or damaged ballots, provisional ballots, and unvoted ballots should be reconciled to be the same as-IS THE SAME AS the number of total ballots received at SUPPLIED TO the polling location before voting begins.
13 14 15		41. 3 5.4	The designated election official shall-MUST ensure that the total of RECONCILE the number of people who signed the pollbook is reconciled to the total of the number of ballots cast.
16 17 18 19		41. 3 5.5	If there is a discrepancy in the numbers on the Statement of Ballots form, the judge shall-MUST EXPLAIN THE DISCREPANCY IN WRITING. make written notation explaining why the numbers do not balance (for example, THE voter signed in but left the polling place without voting, etc.).
20 21 22		41. 3 5.6	The judges-JUDGE shall-MUST return the completed Statement of Ballots form to the designated election official with the other precinct supplies and mail a duplicate copy pursuant to section 1-7-505, C.R.S. TO THE DESIGNATED ELECTION OFFICIAL'S OFFICE.
23	41. 4 6	Designat	ed Election Official's Disposition of Forms
24 25		41.46.1	The designated election official shall-MUST review the Statement of Ballots form and ensure that it is complete and correct FOR COMPLETION AND ACCURACY.
26 27 28 29		41.46.2	If the designated election official or the canvass board discovers a problem with the Statement of Ballots form that cannot be easily resolved, he or she shall have the right to MAY contact the election judges and ensure that FOR AN EXPLANATION OR CORRECTION the discrepancy is explained or corrected.
30	41. 5 7	Procedur	es for the Day of the Canvass
31 32 33		41. 5 7.1	In order for the canvass board established pursuant to section 1–10–101, C.R.S., to perform its duties, pursuant to section 1–10–101.5, C.R.S., THE designated election official shall-MUST provide the following information TO THE CANVASS BOARD:
34 35			(a) The name of each candidate receiving votes, the office, and the total number of votes received;

1			(b) The number/letter of each ballot issue or question and the-votes received;
2			(c) The number of voters who voted early;
3 4			(d) The number of mail-in or mail ballots cast, including the number accepted and rejected; AND
5			(e) The number of provisional ballots counted.
6 7		41.5.2	The canvass board shall confirm that the number of ballots cast is less than or equal to the number of people who actually voted in each precinct or vote center.
8 9		41.5.3	The designated election official shall use a canvass form that is approved by the Secretary of State.
10 11		41. 5 7. 4- 2	2 Any written documentation regarding official numbers shall be-IS included as part of the canvass.
12	41. 6 8	Official A	Abstract
13 14 15		41. 6 8.1	The designated election official shall-MUST ensure that-INCLUDE the number of active ELIGIBLE voters on election day pursuant to section 1–10–105(5)(c), C.R.S., is the number used on the official abstract.
16 17		41. 6 8.2	The CANVASS BOARD MUST CERTIFY THE official abstract shall be compiled on IN a format approved by the Secretary of State.
18 19		41. 6 8.3	The official abstract shall-MUST include, by precinct/ballot style or vote center, where applicable:
20			(a) The statement of votes counted by race and ballot question or issue;
21 22			(b) The total active registered electors in the precinct and the total for the jurisdiction holding the election;
23 24			(c) The total number of electors voting in each precinct, and the total for the jurisdiction holding the election;
25			(d) The number of voters who voted early;
26			(e) The number of emergency registrations;
27			(f) The number of mail-in or mail ballots counted and the number rejected;
28 29			(g) The number of provisional ballots counted and the number rejected listed by each rejection code pursuant to Rule 26.5.4 ; and
30			(h) The number of damaged and spoiled ballots.
31	41. 7 9	The Abs	tract shall be IS the Official, Permanent Record.
32		41. 7 9.1	The designated election official shall-MUST keep all official canvass reports and forms

1			as part of the official pe	rmanent elect	ion record.	
2 3 4		41.9.2		E EVENT OF	A RECOUNT	STRACT MAY NOT WITHDRAW THE , THE CANVASS BOARD MAY ONLY utory basis for this bad policy. Circumstances may
5 6 7	41. 8 10	A	nent of Canvass Workers APPOINT canvass workers anvass.		revealed in the	tification should be withdrawn, based on information recount. m-HELP PREPARE and conduct of-the
8	41. 9 11	Voter His	story			
9 10		41. 9 11.1	-	-	-	ated election official shall-MUST give voting site, or at a polling location.
11 12		41. 9 11.2	If the voter history re election, the designated			number of voters who voted at that T ensure the following:
13			(a) Each voter was give	en RECEIVED	credit for voti	ng; and
14			(b) All pollbooks and s	ignature cards	are accounte	ed for.
15		41. 9 11.3	All research concerning	discrepancies	shall- MUST b	e explained and documented.
16 17 18 19	41. 10 12 41.13	election of voting de pending, ROLE OF	official shall-MUST provevice submitted by a re a proposal for how the is WATCHERS. THE CA	ide to the ca gistered elect sue will be re	nvass board or, and, if ro solved. RD MUST C	(2)(b), C.R.S., the THE designated WITH any written complaint about a esolved, how it was resolved and if GRANT WATCHERS A REASONABLE
inconsistent with 8.6 above		OPPORTU	NITY TO OBSERVE THE B			ITS DUTIES, SUBJECT TO RULE 8.
22	41.14	ROLE OF	THE SECRETARY OF STA	TT		and verify" and have meaningful access.
23 24 25		41.14.1	BOARD MEMBERS MAY	REQUEST THA	AT THE SECRE	ORITY OF THE APPOINTED CANVASS ETARY OF STATE PROVIDE GUIDANCE ERCISE OF THE BOARD'S DUTIES.
26 27 28 29		41.14.2	DISCOVERS AN ERROR OF THE CONDUCT OF OTHE	OR ABNORMAI R CANVASS B	JTY THAT TH DARDS, THE S	BOARD, THE SECRETARY OF STATE E SECRETARY BELIEVES MAY AFFECT SECRETARY MAY PROVIDE NOTICE TO E ERROR OR ABNORMALITY.
30 31		41.14.3	INVESTIGATION OF CAN STATEWIDE CERTIFICAT		S CERTIFICA	TION OF IMPERFECT RETURNS BEFORE
32 33 34 35 36			BOARD CERTIFIES CHANGE THE OUT STATE AND CO RECOUNTS, IF AN	S IMPERFECT	RETURNS THA 7 RACE OR BA	TO AFFECT RESULT. IF THE CANVASS AT DO NOT HAVE THE POTENTIAL TO ALLOT MEASURE, THE SECRETARY OF RTIFY THE ELECTION AND ORDER This exceeds SOS statutory authority. The decision should
	There sho returns.	uld be no rec	quirement to certify imperfect			not be the Secretary's alone as to the potential to affect

	ot have this level ad is contrary to	(B)	IMPERFECT RETURNS WITH POTENTIAL TO AFFECT RESULT. IF THE CANVASS BOARD CERTIFIES IMPERFECT RETURNS THAT HAVE THE POTENTIAL TO CHANGE THE OUTCOME OF ANY RACE OR BALLOT MEASURE, THE SECRETARY OF STATE WILL CONDUCT AN INVESTIGATION TO IDENTIFY THE NATURE OF, AND ADVISE
5		-	THE COUNTY CLERK AND RECORDER IN CORRECTING, THE INACCURACY.
6	Amendmen	ts to Rule 4	2.2:
7	42.2 "Ele	ectronic Tra	ansfer" shall-means the use of facsimile and shall not include the use of FAX OR e-
8	mai	l under (see	ction 1-8-115, CRS.).
9	Amendmen	ts to Rule 4	2.6:
10			on shall-MUST also include a mail-in ballot self-affirmation pursuant to 1-8-114 (1)
11	C. I	₹. \$.	
12	Amendmen	ts to Rule 4	2.11.2:
13	42.1		designated election official is unable to provide a mail-in ballot to an elector by any
14			means, the designated election official may-seek authority from the Secretary of
15			to provide a SEND AN EMERGENCY mail-in ballot to the elector under section
16		1-ð-11	5(4), C.R.S., and this Rule.
17	Repeal Rule	es 42.11.3, 4	42.11.4, 42.11.5, 42.11.6, and 42.11.7:
18	42.1		er than 21 days prior to the election, the Secretary of State will post on its website
19			mail counties a designated point of contact for each election for Emergency
20		Electro	onic Transfer Requests. REPEALED.
21	42.1	11.4 A requ	test to send a ballot by electronic transfer must be submitted to the designated point
22			tact via email using the approved Emergency Electronic Transfer form posted on
23			cretary of State website. If possible, the designated election official should attempt
24		to con	solidate requests to the Secretary of State. REPEALED.
25	42.1	11.5 At a m	inimum, a request for an emergency electronic transfer shall include:
26		(a)	-Contact information, including name, address, phone number, fax number, and e-
27			mail address for the designated election official or their designee;
28		(b)	Date and time of request sent by designated election official;
29		(c)	Confirmation e-mail to designated election official by Secretary of State upon
30			receipt of request
31		(d)	Justification as to why the ballot(s) need to be sent by fax, which includes the
32			following required information:
33			(i) The elector's name;
34			(ii) When the elector applied for the mail-in ballot;
35			(iii) The date when the designated election official sent the mail-in ballot to

1	the elector (if applicable);
2 3	(iv) The date the elector contacted the designated election official with information regarding failure to receive the ballot;
4	(v) A suggested timeframe for the Secretary of State to respond;
5	(vi) The quantity of ballots to be sent by fax; and
6 7	(vii) Approval or disapproval by the Secretary of State; if denied, reason for the denial.
8 9	(e) Confirmation e-mail from the designated election official to Secretary of State upon receipt of approval or disapproval. REPEALED.
10 11	42.11.6 The Secretary of State shall respond in writing to the designated election official as soon as possible, but no later than eight business hours after receipt of the request. REPEALED.
12 13	42.11.7 The Secretary of State shall have the ability to issue a blanket approval by electronic transfer. REPEALED.