Revised Draft of Proposed Rules

Office of the Colorado Secretary of State Rules for the Administration of the Colorado Charitable Solicitations Act 8 CCR 1505-9

October 18, 2012

Disclaimer:

The proposed draft rules have changed. This draft supersedes the Preliminary Draft that was issued with the Notice of Proposed Rulemaking on September 13, 2012. These revised proposed rules will be considered at the October 25, 2012 rulemaking hearing.

In accordance with the State Administrative Procedure Act, this revised copy of the proposed rules is made available to the public and posted on the Department of State's website.¹

SMALL CAPS indicate proposed additions to the current rules. Stricken type indicates proposed deletions from current rules. Shading indicates revisions from the previous draft. (Annotations) may be included.

1 Amendments to Rule 1:

2 **Rule 1. Definitions.**

- 3 As used in these rules and in the Colorado Charitable Solicitations Act.
- 4 1.1 **Accounting Period:** "ACCOUNTING PERIOD" MEANS the time period for keeping records and reporting income and expenses.
- Agent: any person "AGENT" MEANS AN INDIVIDUAL who, BY THE WRITTEN AUTHORITY AND ON
 THE ACCOUNT OF THE PRINCIPAL, transacts some-business or manages some affair for another
 (the "principal"), by the authority and on account of the principal, under a written instrument,
 AFFAIRS FOR THE PRINCIPAL, and who is required to render an account of such-THE business or
 affair to the principal. The term "aAgent" shall also includes the term. "subcontractors."
- 1.3 Authorized Officer: "AUTHORIZED OFFICER" MEANS the officer designated by the filing entity
 to electronically sign any-forms on behalf of the organization pursuant to IN ACCORDANCE WITH
 the CCSA. This person shall-INDIVIDUAL MUST be an officer of a nonprofit corporation, a
 trustee of a charitable trust, or a senior manager member of any other type of entity subject to the
 filing requirements of the CCSA.

16 1.4 "BONA FIDE PERSONAL EMERGENCY," AS USED IN THESE RULES MEANS:

¹ Section 24-4-103(4)(a), C.R.S. (2012). "[A]ny proposed rule or revised proposed rule by an agency which is to be considered at the public hearing...shall be made available to any person at least five days prior to said hearing."

1	1.4.1	A MEDICAL EMERGENCY AFFECTING A REGISTRANT OR MEMBER OF REGISTRANT'S
2 3		IMMEDIATE FAMILY, INCLUDING BUT NOT LIMITED TO, INCAPACITATION FOR MEDICAL REASONS, HOSPITALIZATION, ACCIDENT INVOLVEMENT, OR DEATH.
4 5	1.4.2	A PRACTICAL EMERGENCY INCLUDING EXTRAORDINARY OBSTACLES OUT OF THE CONTROL OF THE REGISTRANT THAT PRECLUDE TIMELY DISCLOSURE. FOR EXAMPLE:
6 7		(A) THE LOSS OR UNAVAILABILITY OF RECORDS OR A COMPUTER DUE TO FIRE, FLOOD, OR THEFT;
8		(B) OTHER COMPELLING REASONS BEYOND THE REGISTRANT'S CONTROL.
9 10	1.4.4	THE FOLLOWING ARE GENERALLY NOT CONSIDERED A "BONA FIDE PERSONAL EMERGENCY:"
11		(A) FAILURE TO TIMELY FILE REGISTRATION DOCUMENTS DUE TO FAILURE TO PLAN;
12		(B) ACCOUNTING DELAYS;
13 14		(C) MISUNDERSTANDING OF APPLICABLE DISCLOSURE REQUIREMENTS AND DEADLINES;
15 16		(D) MISTAKES IN ELECTRONIC FILING SUBMISSION, INCLUDING INCOMPLETE FILINGS RESULTING IN REJECTION OF THE FILED DOCUMENT;
17		(E) LACK OF ACCESS TO INTERNET OR PERSONAL COMPUTER; AND
18 19		(F) LACK OF CORPORATE CREDIT CARD OR OTHER MEANS FOR MAKING ONLINE PAYMENTS.
20	(Currer	nt Rules 7.5 and 7.6 are amended and relocated to this New Rule 1.4).
21 22		"CCSA" MEANS Colorado Charitable Solicitations Act CODIFIED AT ARTICLE 16 OF 5, C.R.S.
23 24 25 26 27	the char of the i	y Employed: "DIRECTLY EMPLOYED", as used in section 6-16-103(7)(d), C.R.S., means ritable organization controls or directs the means and methods of accomplishing the result ndividual's work, regardless of whether the individual is employed full-time or part-time, a salary or on commission, or is called an employee or an agent or independent contractor.
28 29		OYER IDENTIFICATION NUMBER" OR EIN, ALSO KNOWN AS A FEDERAL TAX FICATION NUMBER, IS USED TO IDENTIFY A BUSINESS ENTITY.
30 31	1.6 1.7 1 .8 year , su	Fiscal Year: any "FISCAL YEAR" MEANS ANNUAL accounting period-consisting of a abject to rule RULE 1.15-1.16.
32 33 34 35	nonprot	Form of the Applicant's Business: the legal status of the entity, such as domestic fit corporation, foreign nonprofit corporation, domestic nonprofit association, foreign fit association, corporation, sole proprietor, etc "FORM OF THE APPLICANT'S BUSINESS" AN ENTITY LISTED IN SECTION 7-90-102, C.R.S., OR SIMILAR BUSINESS STATUTES IN

1 OTHER STATES. "FORM OF THE APPLICANT'S BUSINESS" DOES NOT INCLUDE THE 2 ORGANIZATION'S TAX-EXEMPT STATUS, SUCH AS "501(c)(3)," OR THE ORGANIZATION'S PURPOSE.

- 1.8 1.9 1.10 Gross Revenue: "GROSS REVENUE" MEANS the total amount the organization receives
 from all sources, regardless of geographic location, during its accounting period, without
 subtracting any costs or expenses. "Gross revenue" does not include receipt of funds merely as an
 agent for another, where the organization collects the funds and delivers the funds-THEM to the
 principal without asserting any A right to use them or otherwise deriving a benefit from them.
- 8 1.9 1.10 1.11 Name or Names under which Charitable Organization Intends to Solicit 9 **Contributions:** "NAME OR NAMES UNDER WHICH CHARITABLE ORGANIZATION INTENDS TO SOLICIT CONTRIBUTIONS" includes any "doing business as," -"also known as,"- or trade names. 10 This term includes the name of any donor-advised fund that solicits contributions from the public 11 12 using its own name, unless, in all written and oral solicitations, it-THE FUND clearly identifies itself as a "donor-advised fund" -of a specified charitable organization that is either registered 13 14 with the Secretary of State or exempt under section $\frac{6 \cdot 16 \cdot 104(6)(a)}{(c) \cdot 6 \cdot 16 \cdot 104(6)(a)}$ THROUGH 15 (c)(d), C.R.S.
- 16 1.10 1.11 1.12 Newly-Formed Charitable Organization: "NEWLY-FORMED CHARITABLE
 ORGANIZATION" MEANS an organization that has not completed its first fiscal year or has not reached the 15th day of the fifth month since FOLLOWING the close of its first fiscal year. In most cases, newly-formed charitable organizations will file an initial registration statement consisting of estimated financial information that must be replaced by actual financial information on or before the 15th day of the fifth month after the close of its first Fiscal-FISCAL year.
- 1.11 1.12 1.13 Person Responsible for Directing and Supervising the Conduct of the Campaign:
 pursuant to "PERSON RESPONSIBLE FOR DIRECTING AND SUPERVISING THE CONDUCT OF THE
 CAMPAIGN", IN ACCORDANCE WITH section 6-16-104.6(7)(b), C.R.S., this term-includes any
 agents or subcontractors of the paid solicitor.
- 1.12 1.13 1.14 Principal Place of Business: the bona fide physical street address of the organization or
 sole proprietor. This-"PRINCIPAL PLACE OF BUSINESS" MEANS THE STREET ADDRESS OF THE
 ORGANIZATION'S USUAL PLACE OF BUSINESS. "PRINCIPAL PLACE OF BUSINESS", AS USED IN
 THESE RULES, does not include a post office box or private mailbox.
- 1.13 Registration Service Provider: a business or individual that provides the service of registering
 a charity, paid solicitor, professional fundraising consultant for charitable solicitations with the
 Secretary of State, but is neither a bona fide volunteer nor a director, officer, or compensated
 employee as described in section 6-16-103(7)(c), C.R.S.
- 1.14-1.15 "REGISTERED AGENT" HAS THE SAME MEANING AS IN SECTION 7-90-701, C.R.S., EXCEPT
 THAT, IF A PERSON MUST REGISTER UNDER THE CHARITABLE SOLICITATIONS ACT, THE PERSON
 MUST APPOINT AND CONTINUOUSLY MAINTAIN A REGISTERED AGENT, EVEN IF THE PERSON IS
 NOT REQUIRED TO DO SO UNDER SECTION 7-90-701, C.R.S. A REGISTRATION DOCUMENT FILED IN
 ACCORDANCE WITH ARTICLE 16 OF TITLE 6, C.R.S., THAT REQUESTS THE NAME AND ADDRESS OF
 THE ORGANIZATION'S REGISTERED AGENT MUST ALSO INCLUDE A STATEMENT BY THE FILER
 THAT THE REGISTERED AGENT CONSENTS TO THE APPOINTMENT.
- 41 1.14 1.15 1.16 Short-Period Registration and Financial Statement: "SHORT-PERIOD REGISTRATION
 42 AND FINANCIAL STATEMENT" MEANS a registration and financial statement covering a period of
 43 less than 12 months.

- 1.15 1.16 1.17 Sole Responsibility: "SOLE RESPONSIBILITY", with respect to section 6-16-103(7)(a),
 C.R.S., a person whose "sole responsibility is to print or mail fundraising literature" -is intended
 to exempt only employees of professional printing and copying businesses from the definition of
 paid solicitor.
- 5 1.17-1.18 "STATE ELECTIONS COMMISSION" MEANS, FOR THE PURPOSES OF SECTION 6-16-6 104(6)(B), C.R.S., THE SECRETARY OF STATE'S CAMPAIGN AND POLITICAL FINANCE PROGRAM.
- 7 1.18-1.19 "STREET ADDRESS" HAS THE SAME MEANING AS IN SECTION 7-90-102(62), C.R.S.
- 8 1.161.19-1.20 Subcontractor: any "SUBCONTRACTOR", AS USED IN THESE RULES, INCUDES THE agent
 9 (but not an employee) of a professional PAID solicitor who solicits under a contract or agreement
 10 on behalf of the professional PAID solicitor for the benefit of any A charitable organization with
 11 which the professional solicitor has a contract or agreement THAT CONTRACTED WITH THE PAID
 12 SOLICITOR.
- 13 Amendments to Rule 2:

14 **Rule 2. Electronic Filing**

- All filings with the Office of the Secretary of State that are DOCUMENTS required or permitted by
 the CCSA shall be made MUST BE FILED electronically, IN THE PRESCRIBED FORMAT, through the
 use of the Secretary of State's internet charitable solicitation registration and reporting WEB BASED CHARITIES system, and shall be in the format prescribed by the Secretary of State. No such
 filing attempted on paper will be deemed valid, nor will any paper filing tendered in connection
 with the CCSA be accepted by the Secretary of State. PAPER FILINGS ARE VOID AND WILL NOT BE
 ACCEPTED.
- 22 2.2 The Secretary of State will issue a unique user identification number and password to any 23 charitable organization, paid solicitor, or professional fundraising consultant AN INDIVIDUAL who requests to COMPLETE OR file pursuant to Title 6, Article 16 A DOCUMENT IN ACCORDANCE WITH 24 ARTICLE 16 OF TITLE 6, C.R.S., provided that such requester first furnishes any information, 25 agreement or affirmation that the Secretary of State requires in order to establish and maintain an 26 accurate, accessible, and secure electronic charitable solicitations filing and information system 27 AND WHO AGREES TO THE SECRETARY'S RULES FOR USE OF THE SYSTEM. Submission of a filing 28 29 FILING with the USER identification-number and password described in this rule-RULE 2 shall 30 WILL constitute the filer's official signature, in accord ACCORDANCE with section 24-71.3-102(8), C.R.S., affixed under penalty of perjury, as provided by law. 31
- 32 2.2.1 AN INDIVIDUAL REGISTERING OR RENEWING A REGISTRATION UNDER ARTICLE 16 OF
 33 TITLE 6, C.R.S. MUST HAVE AN EIN FROM THE INTERNAL REVENUE SERVICE (IRS).
- AN INDIVIDUAL REQUESTING A USER IDENTIFICATION AND PASSWORD UNDER RULE 2.2
 MUST PROVIDE HIS OR HER NAME, DAYTIME TELEPHONE NUMBER, VALID EMAIL
 ADDRESS, AND EIN, AND MUST UPDATE THIS INFORMATION PROMPTLY WHEN AND IF IT
 CHANGES.
- 2.3 EMAIL ADDRESSES PROVIDED TO THE SECRETARY OF STATE UNDER THIS RULE 2 ARE FOR
 ADMINISTRATIVE PURPOSES ONLY AND ARE NOT CONSIDERED PUBLIC RECORDS FOR PURPOSES OF
 THE PUBLIC RECORDS LAW, PART 2 OF ARTICLE 72 OF TITLE 24, C.R.S.

1 Amendments to Rule 3:

2 Rule 3. —Expedited Hearing Deadlines

- 3 3.1 UPON NOTICE FROM THE SECRETARY OF STATE THAT A REGISTRATION HAS BEEN DENIED OR IS
 4 SUBJECT TO SUSPENSION OR REVOCATION, THE AGGRIEVED PARTY MAY REQUEST A HEARING
 5 WITHIN FIVE CALENDAR DAYS AFTER RECEIPT OF NOTICE.
- 3.1-3.2 Upon receipt of a request for hearing pursuant to IN ACCORDANCE WITH section 6-16-111 (6) (b)
 6-16-111(6)(b), C.R.S., the Secretary of State will set and give notice of the requested hearing.
 Such notice will be sent by certified mail within five business days of the Secretary of State's receipt of the hearing request and. THE SECRETARY will set the hearing on a date no sooner than ten-20 and no later than twenty 45 calendar days after the date of mailing of the notice.
- 3.2-3.3 Proceedings conducted pursuant to section 6-15-111 (6), C.R.S., and this Rule 3 may, in the discretion of the Secretary of State, be continued for good cause shown by any party to such proceedings. Any continuance will be as brief as practicable, and no continuance will be for a period longer than ten days. THE SECRETARY MAY, FOR GOOD CAUSE SHOWN, CONTINUE A PROCEEDING UNDER SECTION 6-15-111(6), C.R.S., AND THIS RULE 3 FOR A PERIOD AS BRIEF AS PRACTICABLE AND, IN NO CASE, FOR MORE THAN 15 DAYS.
- 3.3-3.3 The Secretary of State will-MUST CONDUCT AND conclude all expedited hearings with reasonable
 dispatch, IN A TIMELY MANNER and will-MUST take final agency action, including, but without
 limitation, issuance of all such administrative findings, decisions, and orders as the Secretary
 considers appropriate, within twenty calendar days from the date on which any such expedited
 hearing is concluded NO LATER THAN THE TENTH DAY FOLLOWING THE HEARING.
- 22 Amendments to Rule 4:

23 Rule 4. <u>Issuing Registration Numbers</u>

- 24 4.1 Upon approval by IF the Secretary of State of APPROVES an initial or renewal registration 25 statement of a charitable organization, professional fundraising consultant, or paid solicitor, the 26 Secretary of State-will issue or update the status of a permanent registration number.— The 27 Secretary of State-will send a confirmation to the email address of the authorized officer and 28 registered agent, reflecting CONTAINING the organization's name, and any DBAs, its permanent 29 registration number, the FILING document number of the filing, the organization's federal 30 employer identification number (FEIN)-EIN, the PRINCIPAL address of the principal place of business, the date the document was approved DOCUMENT APPROVAL DATE, the date the 31 32 subsequent renewal will be (or was) due DATE, the name of the person who signed the 33 document's SIGNOR, and the date it was signed.
- 34 4.2 The Secretary of State will provide an electronic "certificate of registration" in the form of a printable electronic certificate which will display the registration status of a registrant in good or 35 36 delinquent status to any user of the web site upon request AN INDIVIDUAL MAY VERIFY AN 37 ORGANIZATION'S REGISTRATION STATUS AND MAY CREATE A REGISTRATION CERTIFICATE BY 38 VISITING THE SECRETARY'S WEBSITE. - The REGISTRATION certificate will indicate whether the 39 registrant is registered or out of compliance with the filing requirements of the CCSA and list the organization's registration number, entity REGISTRANT type (charitable organization, paid 40 41 solicitor, or professional fundraising consultant), REGISTRATION status, ALONG WITH the date that 42 status was established, and the date (INCLUDING AN EXTENSION), by which the organization must

- renew or should have renewed its registration or replaced REPLACE estimated financial figures
 with actual FINANCIAL figures.
- 4.3 A registration certificate will not be provided in THE SECRETARY OF STATE WILL NOT PROVIDE A
 REGISTRATION CERTIFICATE IF the event the registrant's status is ORGANIZATION'S REGISTRATION
 HAS BEEN denied, suspended, OR revoked, exempt, or expired.
- 6 4.3-4.4 The registration of a charitable organization, professional fundraising consultant, or paid solicitor 7 will be listed as "good" on the charitable solicitations website after the Secretary of State's office has accepted its initial or renewal registration statement, provided that the renewal is for the 8 9 organization's most recent fiscal year. Initial registrations will result in a "good" status subject to 10 rule 5.4. THE SECRETARY OF STATE WILL LIST AS "GOOD" THE REGISTRATION OF A CHARITABLE 11 ORGANIZATION, PROFESSIONAL FUNDRAISING CONSULTANT, OR PAID SOLICITOR ONCE THE 12 SECRETARY APPROVES THE REGISTRATION STATEMENT FOR THE MOST-RECENT FISCAL YEAR. THE SECRETARY WILL LIST ALL INITIAL REGISTRATIONS AS "GOOD." 13
- 4.4-4.5 The registration of a charitable organization, paid solicitor, or professional fundraising consultant
 will be listed as delinquent effective on the first day after its renewal deadline has passed. IF A
 CHARITABLE ORGANIZATION, PROFESSIONAL FUNDRAISING CONSULTANT, OR PAID SOLICITOR
 MISSES A FILING DEADLINE, THE ORGANIZATION STATUS WILL CHANGE TO "DELINQUENT" THE
 DAY AFTER DEADLINE.
- 4.5-4.6 IF THE CHARITABLE ORGANIZATION HAS NOT BEEN IN EXISTENCE FOR AN ENTIRE ACCOUNTING
 PERIOD, CHANGES ITS ACCOUNTING PERIOD, OR MERGES OUT OF EXISTENCE OR DISSOLVES
 BEFORE THE END OF ITS ACCOUNTING PERIOD, IT MAY HAVE TO FILE A-A short-period registration
 and financial statement-may be required if the charitable organization has not been in existence
 for an entire accounting period, or changes its accounting period. Similarly, a short period final
 registration and financial statement may be required if the organization merges out of existence or
 dissolves before the end of its accounting period.
- 4.6-4.7 A charitable organization shall—MUST use the same accounting period to file registration documents with the Secretary of State as its_THAT IT uses to maintain its financial records internally and as it uses to file the federal form IRS Form 990 with the Internal Revenue Service (IRS)-IRS.
- 4.7 If a paid solicitor has not submitted a solicitation campaign financial report ("campaign report")
 on or before the 90th day following the campaign end date listed on the solicitation notice, the
 campaign report will be listed as overdue, and the paid solicitor's registration status will be listed
 as delinquent.
- 34 4.8 THE SECRETARY OF STATE MAY REQUIRE A CHARITABLE ORGANIZATION TO PROVIDE A COPY OF
 35 THE APPROPRIATE IRS FORM 990 TO MEET COLORADO'S REPORTING REQUIREMENTS.
- IF THE SECRETARY DETERMINES THAT THE ORGANIZATION'S IRS FORM 990 CONTAINS
 ERRONEOUS INFORMATION OR OMITS REQUIRED INFORMATION, THE SECRETARY MAY DIRECT
 THE ORGANIZATION TO FILE AN AMENDED IRS FORM 990 WITH THE IRS AND PROVIDE THE
 SECRETARY WITH A COPY OF THE AMENDED IRS FORM 990, REGARDLESS OF WHETHER THE
 ORIGINAL RETURN WAS ACCEPTED BY THE IRS.
- 41 Amendments to Rule 5:

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Rule 5. —Filing Deadlines and Extension of Filing Deadlines

- 2 5.1 FILING A REGISTRATION RENEWAL AND FINANCIAL REPORT.
- 35.1.1IF A CHARITABLE ORGANIZATION DOES NOT FILE A DEADLINE EXTENSION WITH THE IRS,4THE CHARITABLE ORGANIZATION MUST FILE ITS REGISTRATION RENEWAL AND A5FINANCIAL REPORT FOR THE MOST RECENT FISCAL YEAR BY THE 15TH DAY OF THE FIFTH6CALENDAR MONTH AFTER THE CLOSE OF EACH FISCAL YEAR IN WHICH THE CHARITABLE7ORGANIZATION SOLICITED IN COLORADO.
- 85.1.2IF THE CHARITABLE ORGANIZATION FILES A DEADLINE EXTENSION WITH THE IRS, THE90CHARITABLE ORGANIZATION MUST FILE ITS REGISTRATION RENEWAL AND FINANCIAL1010REPORT BY THE 15TH DAY OF THE EIGHTH CALENDAR MONTH AFTER THE CLOSE OF EACH11FISCAL YEAR IN WHICH THE CHARITABLE ORGANIZATION SOLICITED IN COLORADO.
- 12 5.2 FILING REGISTRATION AMENDMENTS.
- 135.2.1IF A CHARITABLE ORGANIZATION DOES NOT FILE A DEADLINE EXTENSION WITH THE IRS,14A CHARITABLE ORGANIZATION THAT REPORTED ESTIMATED FINANCIAL INFORMATION ON15ITS INITIAL REGISTRATION MUST AMEND ITS REGISTRATION WITH ITS ACTUAL FINANCIAL16INFORMATION BY THE 15TH DAY OF THE FIFTH CALENDAR MONTH AFTER THE CLOSE OF17THE FISCAL YEAR REPORTED ON THE INITIAL REGISTRATION STATEMENT.
- 185.2.2IF THE CHARITABLE ORGANIZATION FILES A DEADLINE EXTENSION WITH THE IRS, IT19MUST FILE NECESSARY AMENDMENTS TO ITS FINANCIAL INFORMATION BY THE 15TH DAY20OF THE EIGHTH CALENDAR MONTH AFTER THE CLOSE OF EACH FISCAL YEAR IN WHICH21THE CHARITABLE ORGANIZATION SOLICITED IN COLORADO.
- A CHARITABLE ORGANIZATION MAY RENEW ITS REGISTRATION, REPLACE INITIAL ESTIMATES
 WITH ACTUAL FINANCIAL INFORMATION, OR REQUEST AN EXTENSION NO EARLIER THAN THE
 CLOSE OF THE ACCOUNTING PERIOD TO WHICH THE FILING APPLIES.
- 25 5.4 TO AVOID INCURRING LATE FEES, CHARITABLE ORGANIZATIONS MUST REPLACE INITIAL 26 ESTIMATED FINANCIAL INFORMATION WITH ACTUAL FINANCIAL INFORMATION, FILE A 27 REGISTRATION RENEWAL, OR FILE AN EXTENSION ON OR BEFORE THE FILING DEADLINE. A 28 CHARITABLE ORGANIZATION THAT FILED AN EXTENSION WITH THE IRS AND IS UNABLE TO FILE 29 ITS REGISTRATION RENEWAL OR AMEND ITS FINANCIAL INFORMATION BY THE 15TH DAY OF THE 30 EIGHTH CALENDAR MONTH AFTER THE CLOSE OF EACH FISCAL YEAR IN WHICH THE CHARITABLE 31 ORGANIZATION SOLICITED IN COLORADO MAY REQUEST A THREE MONTH EXTENSION FROM THE 32 SECRETARY OF STATE. THE SECRETARY MAY IMPOSE A LATE FEE ON A CHARITABLE 33 ORGANIZATION THAT FAILS TO TIMELY REQUEST AN EXTENSION.
- 34 *(Current Rule 5.1.2 is amended and relocated to this New Rule 5.4)*
- IF A CHARITABLE ORGANIZATION, AT THE TIME OF INITIAL REGISTRATION, REPORTS FINANCIAL
 INFORMATION OUTSIDE OF THE MOST-RECENTLY COMPLETED FISCAL YEAR, THE SECRETARY OF
 STATE WILL APPROVE THE INITIAL REGISTRATION BUT THE ORGANIZATION MUST FILE A
 RENEWAL OR EXTENSION REQUEST WITHIN FIVE DAYS FROM THE INITIAL REGISTRATION
 APPROVAL. IF THE ORGANIZATION FAILS TO FILE A RENEWAL OR EXTENSION WITHIN THE FIVE
 DAY PERIOD, THE SECRETARY WILL MARK THE ORGANIZATION'S STATUS AS "DELINQUENT" AND

- NOTIFY THE ORGANIZATION THAT IT MUST UPDATE THE INFORMATION OR IT WILL BE SUBJECT TO
 LATE FEES AND POSSIBLE SUSPENSION.
- 3 (*Current Rule 5.4 is amended and relocated to this New Rule 5.5*)
- 5.1-5.6 Only A charitable organizations ORGANIZATION may request an A DEADLINE extension of the
 deadline for renewing a registration OR FOR FILING AN AMENDMENT TO REPLACE ESTIMATED
 WITH ACTUAL FINANCIAL INFORMATION.— This option is not available to professional
 fundraising consultants or paid solicitors.
- 8 5.6.1 A CHARITABLE ORGANIZATION MAY REQUEST AN EXTENSION AFTER THE CLOSE OF THE
 9 ITS ACCOUNTING PERIOD.
- 10 5.1.1 5.6.2 All requests-THE ORGANIZATION MUST FILE THE EXTENSION REQUEST for an extension shall be filed electronically on the Secretary of State's web site by logging in 11 and e-filing the necessary document WEBSITE. Neither filing for FILING an extension with 12 the IRS nor-OR submitting a copy of such a THE request (SUCH AS IRS form FORM 8868) 13 14 to the Secretary of State is NOT sufficient to extend a filing deadline. The Secretary of State will not consider requests to waive late filing fees on the grounds that the 15 organization filed for an extension with the IRS, but neglected to file for an AN extension 16 17 with the Secretary of State.
- 185.1.2 To avoid incurring late fees, charitable organizations must file a registration renewal or19an extension on or before the filing deadline. Charitable organizations that fail to file an20extension request on time with the Secretary of State will be subject to a late fee, even if21it is still within the period during which an extension would have applied if it had been22timely filed.
- 23 (*Current Rule 5.1.2 is amended and relocated to New Rule 5.4*)
- 5.6.3 THE SECRETARY OF STATE MAY REQUEST EVIDENCE OF AN EXTENDED FILING DATE WITH
 THE IRS, SUCH AS A COPY OF THE IRS FORM 8868 OR AN IRS LETTER ADDRESSED TO THE
 ORGANIZATION CONFIRMING THE EXTENDED DEADLINE REQUEST.
- 5.7 PROFESSIONAL FUNDRAISING CONSULTANT OR PAID SOLICITOR REGISTRATION IS VALID FOR ONE
 YEAR. THE FUNDRAISING CONSULTANT OR PAID SOLICITOR MAY ANNUALLY RENEW
 REGISTRATION BY FILING A REGISTRATION RENEWAL BY THE ANNIVERSARY DATE. THE
 ANNIVERSARY DATE EACH YEAR WILL BE THE DAY AND MONTH THE INITIAL REGISTRATION WAS
 APPROVED, OR THE DATE-DAY AND MONTH THE MOST RECENT REINSTATEMENT WAS APPROVED.
 A PROFESSIONAL FUNDRAISING CONSULTANT OR PAID SOLICITOR WHO FAILS TO RENEW A
 REGISTRATION ON OR BEFORE THE ANNIVERSARY DATE IS SUBJECT TO A LATE FEE.
- 5.2-5.8 A-THE RENEWAL PERIOD FOR A professional fundraising consultant or paid solicitor may-BEGINS
 renew its registration no earlier than 60 days before its-THE CONSULTANT'S OR SOLICITOR'S anniversary date.
- A PAID SOLICITOR MUST FILE A COMPLETED SOLICITATION NOTICE NO LATER THAN 15 DAYS
 BEFORE A SOLICITATION CAMPAIGN STARTS. FAILURE TO FILE WILL SUBJECT THE PAID SOLICITOR
 TO A LATE FEE AND UP TO REVOCATION.

- 15.3-5.9.1The range of campaign dates that may be listed on a solicitation notice is one2year or less.A-FOR REPORTING PURPOSES, A SOLICITATION CAMPAIGN S DURATION ON A3SOLICITATION NOTICE MAY NOT EXCEED ONE YEAR.
- 5.9.2 PRIOR TO THE CAMPAIGN END DATE LISTED ON AN INITIAL SOLICITATION NOTICE, A PAID
 SOLICITOR MAY AMEND THE INITIAL SOLICITATION NOTICE TO EXTEND THE CAMPAIGN
 DURATION UP TO ONE YEAR. AFTER THE CAMPAIGN END DATE, THE PAID SOLICITOR
 MUST FILE A NEW SOLICITATION NOTICE.
- 5.4 Charitable organizations that register initially using information from the fiscal year prior to the organization's most recent fiscal year, have 14 days from the date the initial registration is approved in which to file an extension of the deadline for the most recent fiscal year or a renewal covering the most recent fiscal year. Organizations failing to file for such extension will begin receiving delinquency notices on the 15th day after the file date of the initial registration.
- 13 (Current Rule 5.4 is amended and relocated to New Rule 5.5)
- A PAID SOLICITOR MUST SUBMIT A SOLICITATION CAMPAIGN FINANCIAL REPORT ON OR BEFORE
 THE 90TH DAY FOLLOWING THE CAMPAIGN END DATE LISTED ON A SOLICITATION NOTICE. A PAID
 SOLICITOR WHO DOES NOT SUBMIT A CAMPAIGN REPORT ON OR BEFORE THE DEADLINE MAY NOT
 BEGIN A NEW SOLICITATION CAMPAIGN OR FILE A NEW SOLICITATION NOTICE UNTIL THE
 OVERDUE CAMPAIGN REPORT IS APPROVED BY THE SECRETARY OF STATE.
- 19 (Current Rule 8.3 is amended and relocated to this New Rule 5.10)
- 5.5-5.11If the deadline for filing a document under the CCSA that is required to be filed by electronic
 means falls REQUIRES A DOCUMENT TO BE FILED ELECTRONICALLY on a Saturday, Sunday, legal
 holiday, or any A day the Secretary of State's physical office is closed, the deadline shall be on
 such day THE DOCUMENT MUST STILL BE FILED ELECTRONICALLY DEADLINE WILL STILL BE ON
 THAT DAY.
- IF A REGISTRATION WAS FILED ON FEBRUARY 29, THE RENEWAL DEADLINE IS FEBRUARY 28 OF
 THE FOLLOWING YEAR.
- 27 Repeal of current Rule 6:

28 **Rule 6. Reminder Notices and Delinquency Notices**

29 The Secretary of State will mail a first notice to the principal place of business and registered 6.1 agent of a charitable organization, professional fundraising consultant, or paid solicitor no later 30 31 than 30 days prior to the due date of the organization's renewal deadline. A second notice will be mailed to the principal place of business and registered agent of the charitable organization, 32 professional fundraising consultant, or paid solicitor one day after the deadline, if the 33 34 organization has failed to renew its registration. The Secretary of State will mail a 35 suspension letter to the principal place of business and registered agent of a charitable 36 organization, professional fundraising consultant, or paid solicitor on the 60th day after the 37 organization's renewal deadline.

6.2 If the registration statement of a charitable organization, professional fundraising consultant, or
 paid solicitor is not renewed by the prescribed deadline or deadline extension granted by the
 Secretary of State or the Secretary of State's designee, the status of its registration will be listed

1 as delinguent effective on the first day after the deadline has passed, and suspended on the 60th 2 day after the deadline has passed. Once an organization's registration has been suspended, it must 3 cease soliciting contributions in Colorado, until it has cured the reason for suspension by 4 renewing its registration for all overdue fiscal years and paying all outstanding registration fees 5 and fines. 6 6.3 A paid solicitor must submit a solicitation campaign financial report ("campaign report") on or 7 before the 90th day following the campaign end date listed on a solicitation notice. Delinquent 8 notices will be sent to the principal place of business and registered agent of the paid solicitor and 9 charitable organization one day and 15 days after the deadline. A suspension notice will be sent 10 on the 60th day after the deadline. 11 New Rule 6: **RULE 6: WAIVER OF STREET ADDRESS REQUIREMENT** 12 A CHARITABLE ORGANIZATION MAY USE A SUBSTITUTE MAILING ADDRESS IF DISCLOSING THE 13 6.1 14 ORGANIZATION'S PRINCIPLE PLACE OF BUSINESS OR CUSTODIAN OF FINANCIAL RECORD'S STREET 15 ADDRESS THREATENS THE SAFETY OF AN EMPLOYEE, VOLUNTEER, OR THE FAMILY MEMBER OF 16 AN EMPLOYEE OR VOLUNTEER. 17 6.2 THE SECRETARY OF STATE MAY WAIVE THIS REQUIREMENT ONLY IF GENUINE CONCERNS FOR 18 THE PERSONAL SAFETY OF INDIVIDUALS CONNECTED WITH THE ORGANIZATION EXIST. AND WHEN 19 NO STREET ADDRESS FOR AN ADMINISTRATIVE OFFICE OF THE ORGANIZATION CAN BE PROVIDED 20 AS AN ALTERNATIVE ADDRESS. 21 6.3 A SUBSTITUTE MAILING ADDRESS REQUEST MUST INCLUDE: 22 THE NAME AND FEDERAL EMPLOYER ID NUMBER OF THE CHARITABLE ORGANIZATION; 6.3.1 23 6.3.2 THE REQUEST DATE; 24 6.3.3 WHETHER THE WAIVER REQUEST IS FOR THE STREET ADDRESS OF THE ORGANIZATION, 25 THE STREET ADDRESS OF THE INDIVIDUAL WHO HAS CUSTODY OF THE FINANCIAL 26 RECORDS. OR BOTH: 27 6.3.4 A BRIEF SUMMARY OF THE REASON, CIRCUMSTANCE, OR OTHER JUSTIFICATION FOR THE 28 SAFETY CONCERNS; AND 29 6.3.5 OTHER RELEVANT INFORMATION, SUCH AS THE ABSENCE OF A SEPARATE 30 ADMINISTRATIVE OFFICE. 31 6.4 The street address waiver does not apply to the registered agent's principal 32 ADDRESS. Current Rule 7 is amended and renumbered as New Rule 6: 33

34 Rule 76.— Fines

35 76.1.1 Any—THE SECRETARY WILL ASSESS A LATE FEE IF A charitable organization, professional
 36 fundraising consultant, or paid solicitor who, after receiving two notices by mail addressed to the

1		anonization and registered egent of the proprization professional fundraising consultant or paid
1 2		organization and registered agent of the organization, professional fundraising consultant, or paid solicitor fails to properly renew or update a registration, file a solicitation notice, or file a
3		financial report of a solicitation campaign AFTER BEING SENT AT LEAST TWO NOTICES on or
4		before the 14th day following the issuance of the final notice, shall be assessed a late fee. THE
5		SECRETARY WILL ASSESS THE LATE FEE FOR AN OVERDUE SOLICITATION CAMPAIGN FINANCIAL
6		REPORT AGAINST THE PAID SOLICITOR AND NOT THE CHARITABLE ORGANIZATION.
7		7.1.1 Late fees for overdue filings will increase the longer a charitable organization,
8		professional fundraising consultant, or paid solicitor is delinquent. The maximum late fee
9		will be imposed on the 60th day after deadline.
10		7.1.2.76.1.1 The late fee for a charitable organization shall be not less than \$25 and not more
11		than IS \$100-\$60 per year-OVERDUE REPORT.
12		7.1.3 76.1.2 The late fee for a professional fundraising consultant or paid solicitor IS shall be
13		not less than \$50 and not more than \$200 per year-OVERDUE REPORT and will apply
14		APPLIES to an overdue renewal or an overdue financial CAMPAIGN report of a solicitation
15		campaign .
16		7.1.4 76.1.3 Once IF a charitable organization, professional fundraising consultant, or paid
17		solicitor has been IS assessed a late fee, it must pay the late fee IS in addition to the
18		regular filing fee-in order to achieve compliance.
19		7.1.5 76.1.4 To come into compliance and BECOME COMPLIANT, AND TO avoid additional late
20		fees AND BECOME COMPLIANT OR OTHER POSSIBLE PENALTIES, a charitable organization,
21		professional fundraising consultant, or paid solicitor shall-MUST file all past due
22		documents in sequence, from oldest to newest.
23	76.2	An-A CHARITABLE organization which THAT, after sufficient notification by the Secretary of State
24		in accordance with section 6-16-114, C.R.S., continues to solicit contributions without filing an
25		initial registration statement shall PRIOR TO REGISTERING WITH THE SECRETARY OF STATE WILL
26		be liable for a fine of FINED \$300-per year for charitable organizations or.
27		6.2.1 AN EXEMPT CHARITABLE ORGANIZATION, IN ACCORDANCE WITH SECTION
28		6-16-104(6)(A) THROUGH (D), C.R.S., WILL NOT BE FINED. THE CHARITABLE
29		ORGANIZATION, HOWEVER, MUST RESPOND TO THE SECRETARY OF STATE'S NOTICE AND
30		STATE THAT IT IS EXEMPT FROM THE REQUIREMENT TO REGISTER AND CITE THE BASIS
31		FOR ITS EXEMPTION.
32		6.2.2 IF AN ORGANIZATION IS FINED FOR SOLICITING WHILE UNREGISTERED, IT MUST PAY THE
33		FINE IN ADDITION TO THE REGULAR FILING FEE.
34		6.2.3 If payment is not received by the 90 th day following the day the
35		ORGANIZATION WAS NOTIFIED OF THE PENALTY, THE PENALTY MAY BE FORWARDED TO
36		THE STATE'S CENTRAL COLLECTION AGENCY.
37		6.2.4 IF A CHARITABLE ORGANIZATION THAT IS NOT EXEMPT SOLICITS CONTRIBUTIONS IN
38		COLORADO BEFORE FILING ITS INITIAL REGISTRATION OR REINSTATING ITS
39		REGISTRATION, IT MUST PROVIDE FINANCIAL REPORTS FOR THE LAST TWO FISCAL YEARS
40		OR FOR THE PERIOD OF SOLICITATION, WHICH EVER IS SHORTER.

1	6.3	PAID SOLICITORS THAT, AFTER NOTIFICATION, CONTINUE TO SOLICIT CONTRIBUTIONS PRIOR TO
2		REGISTERING WITH THE SECRETARY OF STATE, WILL BE FINED \$1,000 per year for paid solicitors.
3		This fine shall not be applied to a AN EXEMPT charitable organization, that is exempt from the
4		requirement to register pursuant to IN ACCORDANCE WITH section 6-16-104 (6)(a) (c)
5		6-16-104(6)(a) THROUGH (c), C.R.S., WILL NOT BE FINED. In such cases, the THE charitable
6		organization, HOWEVER, shall MUST respond to the Secretary of State's notice by stating AND
7		STATE that it is exempt from the requirement to register and citing CITE the basis for its
8		exemption.
9		7.2.1 Fines for soliciting while unregistered will increase the longer an organization fails to
10		respond to the Secretary of State's final notice of the need to register or fails to state the
11		basis for its exemption to the registration requirement.
12		7.2.2 7.2.1 Once IF an organization has been IS fined for soliciting while unregistered, it
12		
		must pay the fine in addition to the regular filing fee in order to achieve compliance with the the two the the two th
14		the CCSA and these fulles.
15		7.2.2 If payment is not received by the 90 th day following the day the
16		ORGANIZATION WAS NOTIFIED OF THE PENALTY, THE PENALTY MAY BE FORWARDED TO
17		THE STATE'S CENTRAL COLLECTION AGENCY. AN ORGANIZATION MUST PAY ANY
18		AMOUNT IN COLLECTIONS AND THE SECRETARY'S STAFF MUST VERIFY THE PAYMENT
19		BEFORE THE ORGANIZATION CAN REGISTER AGAIN.
•		
20		7.2.3 IF A CHARITABLE ORGANIZATION THAT IS NOT EXEMPT SOLICITS CONTRIBUTIONS IN
21		Colorado before filing its initial registration or reinstating its
22		REGISTRATION, IT MUST PROVIDE FINANCIAL REPORTS FOR THE LAST TWO FISCAL YEARS
23		OR FOR THE PERIOD OF SOLICITATION, WHICH EVER IS SHORTER.

(Current Rule 7.2 is split into two rules. Current Rule 7.2.2 (renumbered as Rule 6.2.2) and New Rules
6.2.3 and 6.2.4 (proposed as New Rules 7.2.2 and 7.2.3 in the preliminary draft) are amended for
technical edits and relocated under Rule 6.2. above.)

- 27 7.3-6.4 Any A charitable organization, professional fundraising consultant, or paid solicitor registered 28 with the Secretary of State or subject to registration under section 6-16-104(1) ARTICLE 16 OF 29 TITLE 6, C.R.S., may request ASK THE SECRETARY TO REDUCE OR EXCUSE an imposed fine to be 30 excused or reduced by submitting a written request by letter, email, fax or hand delivery. The Secretary of State may consider excusing or waiving a fine only in the case of A bona fide 31 32 personal emergencies EMERGENCY as defined below, or if a timely filing was not possible due to 33 website OR ADMINISTRATOR errors, OR IF THE ORGANIZATION WAS NOT SUBJECT TO THE 34 REQUIREMENT TO REGISTER AT ANY TIME DURING THE PERIOD FOR WHICH IT WAS ASSESSED A FINE, AND THE ORGANIZATION REQUESTS TO WITHDRAW ITS REGISTRATION. The request shall 35 36 MUST include:
- 37 7.3.1-6.4.1 The name of the charitable organization, professional fundraising consultant, or
 38 paid solicitor-;
- 39 7.3.2-6.4.2 The date of the request DATE.;
- 40 7.3.3-6.4.3 The due date of the delinquently filed registration document(s)-;
- 41 7.3.4-6.4.4 The actual filing date of the delinquently filed registration document(s)-.;

1 2	7.3.5-6.4.5 A brief summary of the reason s , circumstances, or other justification of -FOR the bona fide personal emergency-;
3 4 5	7.3.6-6.4.6 Any MMeasures THAT the charitable organization, professional fundraising consultant, or paid solicitor has instituted or plans to institute to avoid future delinquencies, if applicable-;
6	7.3.7-6.4.7THE BASIS FOR CLAIMING AN EXEMPTION; AND
7 8 9	7.3.7 7.3.8 6.4.8 Other relevant information, such as a detailed description of the website error that prevented the charitable organization, professional fundraising consultant, or paid solicitor from filing the registration document on time.
10 11 12 13 14 15	7.4-6.5 If the charitable organization, professional fundraising consultant, or paid solicitor requests an imposed fine to be excuse or reduced ASKS THE SECRETARY TO REDUCE OR EXCUSE A FINE, the charities program SECRETARY'S staff will conduct an investigation AND to excuse or reduce imposed fines. Following that determination, staff will generate a letter to NOTIFY the charitable organization, professional fundraising consultant, or paid solicitor notifying the registrant of the decision.
16 17	7.4.1-6.5.1The Secretary of State must receive waiver requests no later than 30 days after the date the penalty notification was mailed.
18 19 20 21	7.5 The Secretary of State considers a bona fide personal emergency to be a very rare exception to the commitment to fulfill the requirements of laws concerning charitable solicitations. Depending on the circumstances, the Secretary generally considers one or more of the following possible justifications a "bona fide personal emergency:"
22 23 24 25	7.5.1 Personal emergencies AFFECTING A REGISTRANT OR MEMBER OF REGISTRANT'S IMMEDIATE FAMILY, including but not limited to, incapacitation for medical reasons, hospitalization, accident involvement, OR death of persons or to members of such persons' immediate family.
26 27 28	7.5.2 Practical obstacles out of the control of the registrant which THAT preclude timely disclosure, such as the loss or unavailability of records or a computer due to fire, flood, or theft.
29 30	7.5.3 Other extraordinary reasons. These include compelling reasons beyond the registrant's control.
31	7.6 The following are generally not NOT considered a "bona fide personal emergency:"
32 33	7.6.1 Failure to timely file registration documents as a result of lack of planning. DUE TO FAILURE TO PLAN;
34 35	7.6.2 Priorities of accountant responsible for filing state registration forms and federal information returns (Forms 990, 990 EZ, 990 PF, 990 N, 990 T). Accounting DELAYS;
36	7.6.3 Misunderstanding of applicable disclosure requirements and deadlines.;

17.6.4Mistakes in electronic filing submission, including incomplete filings resulting in2rejection of the filed document.;

- 3 7.6.5 Lack of access to internet or personal computer.; AND
- 4 7.6.6 Lack of corporate credit card or other means for making online payments.
- 5 (*Current Rules 7.5, and 7.6 are amended and relocated to New Rule 1.4*).

6 7.7-6.6 The Secretary of State will issue decisions depending on individual facts and circumstances. 7 Although circumstances vary, tThe criteria that are centrally dispositive when reviewing a request 8 to excuse or reduce imposed fines CONSIDERED are the establishment of a bona fide personal 9 emergency as defined above or the demonstration of a website error that made it impossible to 10 file a required registration document. If uncertain, the secretary-SECRETARY may also consider the frequency of requests to excuse or reduce fines within a two-year period, and the registrant's 11 12 demonstration of commitment to fulfill the requirements of Colorado's laws concerning 13 charitable solicitations.

- 7.8 6.7 The rules concerning fines for soliciting while unregistered shall take effect on August 1, 2009.
 REPEALED.
- 16 Current Rule 8 is amended and renumbered as New Rule 7:
- 17 Rule 87. –Suspensions AND REVOCATIONS
- 18 87.1 NO CHARITABLE ORGANIZATION, PAID SOLICITOR, OR PROFESSIONAL FUNDRAISING CONSULTANT
 19 MAY SOLICIT CONTRIBUTIONS, PROVIDE CONSULTING SERVICES IN CONNECTION WITH A
 20 SOLICITATION CAMPAIGN, FILE A SOLICITATION NOTICE, OR CONDUCT A SOLICITATION
 21 CAMPAIGN IN COLORADO WHILE SUSPENDED OR REVOKED.
- 22 (*Current Rule 11 is amended and incorporated into Rule 7 as New Rule 7.1*)
- 23 8.1.87.21 fthe Secretary of State has-DOES not received an overdue registration or renewal, AN OVERDUE 24 SOLICITATION CAMPAIGN FINANCIAL REPORT, or a request for a hearing from a delinquent 25 charitable organization, professional fundraising consultant, or paid solicitor before BY the 60th day after the deadline or A deadline extension granted by Secretary of State-or the Secretary of 26 27 State's designee, the registration will be suspended. A suspension letter will be mailed to the principal place of business and registered agent of the charitable organization, professional 28 29 fundraising consultant, or paid solicitor on the 60th day after the deadline, and the organization 30 will incur the maximum late fee. All solicitations in Colorado must cease as of the effective date 31 of the suspension and until any late fees and filing fees have been paid and the suspension has 32 been cured.
- 33 8.2 If the Secretary of State has not received an overdue solicitation campaign financial report or a request for a hearing from a delinquent paid solicitor before the 60th day after the deadline, the 34 35 paid solicitor's registration will be suspended. A suspension letter will be mailed to the principal place of business and registered agent of the paid solicitor on the 60th day after the deadline for 36 filing the solicitation campaign financial report, and the paid solicitor will incur the maximum 37 38 late fee. All solicitation activity in Colorado on behalf of any client of the paid solicitor must 39 cease as of the effective date of the suspension and until any late fees and filing fees have been 40 paid and the suspension has been cured.

- 18.3A paid solicitor who has not submitted a solicitation campaign financial report on or before the2prescribed deadline shall not be permitted to begin any new solicitation campaign or to file any3new solicitation notice until the overdue campaign report has been submitted and approved by the4Secretary of State.
- 5 (*Current Rule 8.3 is amended and relocated to New Rule 5.10*)
- 6 Current Rule 9 is amended and renumbered as New Rule 8:

7 **Rule 98.** —Withdrawing a Registration

- 8 98.1 A charitable organization, professional fundraising consultant, or paid solicitor may request to withdraw its registration by notifying the Secretary of State. Upon approving such a request, the Secretary of State will list the registration status as withdrawn.
- 98.2 A CHARITABLE ORGANIZATION, PROFESSIONAL FUNDRAISING CONSULTANT, OR PAID SOLICITOR
 THAT INCURS A LATE FEE FOR FAILURE TO FILE A DOCUMENT ON TIME MUST EITHER PAY THE
 OUTSTANDING LATE FEE OR OBTAIN A WAIVER OF LATE FEE AS DESCRIBED IN RULE 7-6, BEFORE
 THE SECRETARY OF STATE WILL APPROVE A REGISTRATION WITHDRAWAL.
- 9.29-8.3A charitable organization shall-MAY not be permitted to withdraw its registration unless and until
 such organization has filed-IT FILES a final renewal and financial report to cover FOR the most
 recent fiscal year in which THAT it was subject to the registration requirements of the CCSA,
 unless it is a newly-formed charitable organization.
- 199-8.3.1IF A CHARITABLE ORGANIZATION SOLICITED A CONTRIBUTION IN COLORADO DURING ITS20FISCAL YEAR, AND IT WAS NOT EXEMPT UNDER SECTION 6-16-104(6), C.R.S., IT MUST21FILE A RENEWAL AND FINANCIAL REPORT FOR THAT FISCAL YEAR BEFORE REGISTRATION22WITHDRAWAL.
- P8.3.2 IF THE ORGANIZATION IS TERMINATING, IT MAY FILE A SHORT-PERIOD REGISTRATION
 RENEWAL AND FINANCIAL STATEMENT COVERING THE FINAL FISCAL YEAR UP TO THE
 DATE OF DISSOLUTION OR TERMINATION.
- 9.39-8.4A newly-formed charitable organization may request to withdraw its registration unconditionally
 if it determines that it registered by mistake in the first place.
- 9.49-8.5A paid solicitor shall-MAY not be permitted to withdraw its registration unless and until the paid
 solicitor has filed FILES a REGISTRATION RENEWAL FOR THE MOST RECENT FISCAL YEAR THAT IT
 WAS SUBJECT TO THE CCSA, A complete, accurate solicitation campaign financial report for
 every solicitation campaign for which the paid solicitor has filed a solicitation notice, and the paid
 solicitor has filed a complete, accurate solicitation notice for every solicitation campaign
 conducted by the paid solicitor in Colorado.
- 9.59-8.6A professional fundraising consultant shall-MAY not be permitted to withdraw its registration
 unless and until the professional fundraising consultant has filed-FILES a registration renewal to
 cover FOR the most recent fiscal year in which it was subject to the registration requirements of
 the CCSA.
- 38 Current Rule 10 is amended and renumbered as New Rule 9:

- 1 Rule 109. —Reinstating a Suspended or Withdrawn Registration
- A charitable organization, professional fundraising consultant, or paid solicitor may reinstate a
 registration that has been suspended, or withdrawn, OR EXPIRED REGISTRATION.
- 4 10.1.110-9.2 A withdrawn charity may be reinstated if it notifies the Secretary of State in writing of its
 5 desire to reinstate and files either REINSTATE BY FILING a registration renewal AND COMPLETING
 6 THE FOLLOWING REQUIREMENTS: or an exemption form for each fiscal year since its registration
 7 was withdrawn.
- 8 10-9.2.1 IF THE ORGANIZATION WAS EXEMPT FROM REGISTRATION FOR EACH FISCAL YEAR SINCE 9 ITS REGISTRATION WAS WITHDRAWN, IT MUST SUBMIT A STATEMENT TO THAT EFFECT TO 10 THE SECRETARY OF STATE. IN ADDITION, The organization's MUST FILE A registration 11 will be fully reinstated once it has filed a registration and financial statement containing 12 actual financial information for the most recently concluded fiscal year. If it is not possible to file financial information for the most recent fiscal year at the time of 13 14 reinstatement, then the organization shall-MUST file a registration and financial statement for the prior fiscal year and file an extension of the renewal deadline for the most recent 15 16 fiscal year.
- 17
 10-9.2.2 IF THE ORGANIZATION WAS NOT EXEMPT FROM REGISTRATION FOR ALL FISCAL YEARS
 18 SINCE ITS REGISTRATION WAS WITHDRAWN, IT MUST PAY ANY APPLICABLE LATE FEES
 19 FOR ALL YEARS DURING WHICH IT WAS DELINQUENT OR SUSPENDED AND
 20 RETROACTIVELY RENEW ITS REGISTRATION.
- 10.1.210-9.3 A BEFORE REINSTATEMENT, A suspended charitable organization, professional
 fundraising consultant, or paid solicitor shall MUST correct the deficiency for which it was
 suspended, and, if it was subject to the registration requirements of the CCSA during the
 suspension period, it must retroactively renew its registration and pay any applicable late fees for
 all years during which it was delinquent or suspended, before its registration will be reinstated.
- 10.1.310-9.4 In addition, a BEFORE REINSTATEMENT, A paid solicitor shall MUST file solicitation
 notices and campaign reports and pay all applicable late fees for any solicitation campaigns
 conducted while such solicitor's registration was suspended before its registration will be
 reinstated.
- 30 Repeal of Rule 11: (*Current Rule 11 is amended and incorporated into Rule 7 as New Rule 7.1*)

31 Rule 11. Effect of Revocation

No charitable organization, paid solicitor, or professional fundraising consultant may register to solicit
 contributions in Colorado after its registration has been revoked.

34 Current Rule 12 is amended and renumbered as New Rule 10:

35 **Rule 12-**RULE **1110.** —Application of Registration Requirements to Internet Solicitation

- 36 **11**10.1 AS USED IN THIS RULE **11**10:
- 37110.1.1"AN INTERACTIVE WEBSITE" MEANS A WEBSITE THAT PERMITS A CONTRIBUTOR38TO MAKE A CONTRIBUTION OR PURCHASE A PRODUCT IN CONNECTION WITH A

1 2 3 4 5 6	INFORM WEBSIT TRANS/ REDIRE	CABLE SOLICITATION ELECTRONICALLY, SUCH AS BY SUBMITTING CREDIT CARD MATION OR BY AUTHORIZING AN ELECTRONIC FUNDS TRANSFER. INTERACTIVE TES INCLUDE SITES THROUGH WHICH A DONOR MAY COMPLETE A FINANCIAL ACTION ONLINE EVEN IF COMPLETION REQUIRES THE USE OF LINKED OR ECTED SITES. SUCH A WEBSITE IS INTERACTIVE REGARDLESS OF WHETHER DONORS LLY USE IT.
7	11 10.1.2	"TO SPECIFICALLY TARGET PERSONS PHYSICALLY LOCATED IN COLORADO FOR
8		TATION" MEANS EITHER:
9	(A)	TO INCLUDE ON A WEBSITE A REFERENCE TO SOLICITING CONTRIBUTIONS FROM
10		COLORADO; OR
11	(B)	TO OTHERWISE APPEAL TO RESIDENTS OF COLORADO CHARITIES OPERATING
12		WITHIN A LIMITED GEOGRAPHIC AREA, DO NOT TARGET COLORADO RESIDENTS IF
13		THEIR WEBSITE MAKES CLEAR THAT FUNDRAISING IS LIMITED TO THE AREA OF
14		OPERATION EVEN IF THEY RECEIVE CONTRIBUTIONS FROM OUTSIDE THAT AREA.,
15		SUCH AS BY ADVERTISING OR SENDING MESSAGES TO PERSONS LOCATED IN
16		COLORADO (ELECTRONICALLY OR OTHERWISE) WHEN THE ENTITY KNOWS OR
17		REASONABLY SHOULD KNOW THE RECIPIENT IS PHYSICALLY LOCATED IN
18		COLORADO. CHARITIES OPERATING ON A PURELY LOCAL BASIS, OR WITHIN A
19		LIMITED GEOGRAPHIC AREA, DO NOT TARGET STATES OUTSIDE THEIR OPERATING
20		AREA, IF THEIR WEB SITE MAKES CLEAR IN CONTEXT THAT THEIR FUNDRAISING
21		FOCUS IS LIMITED TO THAT AREA EVEN IF THEY RECEIVE CONTRIBUTIONS FROM
22		OUTSIDE THAT AREA ON LESS THAN A REPEATED AND ONGOING BASIS OR ON A
23		SUBSTANTIAL BASIS.
24	11 10.1.3	"TO RECEIVE CONTRIBUTIONS FROM COLORADO ON A REPEATED AND ONGOING
25		OR A SUBSTANTIAL BASIS" MEANS RECEIVING CONTRIBUTIONS WITHIN THE
26		'S FISCAL YEAR THAT ARE SUFFICIENT TO ESTABLISH THE REGULAR OR
27		CANT (AS OPPOSED TO RARE, ISOLATED, OR INSUBSTANTIAL) NATURE OF THOSE
28		IBUTIONS. AN ENTITY RECEIVES CONTRIBUTIONS ON A REPEATED AND ONGOING
29		F IT RECEIVES AT LEAST 50 ONLINE CONTRIBUTIONS DURING A FISCAL YEAR. AN
30		RECEIVES SUBSTANTIAL CONTRIBUTIONS IF IT RECEIVES THE LESSER OF \$25,000

33**H10.1.4**AN ENTITY THAT SOLICITS COLORADO RESIDENTS VIA E-MAIL WILL BE TREATED34THE SAME AS ONE THAT SOLICITS COLORADO RESIDENTS VIA TELEPHONE OR DIRECT35MAIL.

OR 1% OF ITS TOTAL CONTRIBUTIONS IN ONLINE CONTRIBUTIONS DURING A FISCAL

36 (*Current Rule 12.3 is amended and relocated to this New Rule 10.1*)

YEAR.

31

32

12.111-10.2 Entities that are domiciled within Colorado. An entity that is domiciled within IN
 Colorado and uses USING the internet to conduct charitable solicitations in Colorado must register
 with the Secretary of State, unless it is exempt from the registration requirements pursuant to-IN
 ACCORDANCE WITH section 6-16-104(6), C.R.S., This is true without regard to whether
 REGARDLESS OF WHETHER the internet solicitation methods it uses are -IS passive or interactive
 AND REGARDLESS OF WHETHER THE INTERNET SOLICITATION METHODS ARE maintained by itself
 or another entity, with which it contracts, or whether it conducts solicitations in any other manner.

1 2	12.1.112-10.2.1 An entity is domiciled within Colorado if its principal place of business is in Colorado.
3 4 5 6	12.211-10.3 Entities That Are Domiciled Outside Colorado. An entity domiciled in OUTSIDE OF Colorado must register in accordance with the law of Colorado, WITH THE SECRETARY OF STATE, unless it is exempt from the registration requirements pursuant to IN ACCORDANCE WITH section 6-16-104(6), C.R.S., if:
7 8	12.2.111-10.3.1 Its non-Internet activities alone would be ARE sufficient to require registration in Colorado, or
9 10	12.2.211-10.3.2 IF the entity solicits contributions through an interactive web site WEBSITE and either the entity EITHER:
11 12	12.2.2.1-(A) Specifically targets persons physically located in Colorado for solicitation, or
13 14	12.2.2.(B) Receives contributions from Colorado on a repeated, and ongoing, OR SUBSTANTIAL basis or a substantial basis through its Web site WEBSITE; or
15 16 17 18	12.2.311-10.3.3 The entity solicits contributions through a site that is not interactive, but either specifically invites further offline activity to complete a contribution, or establishes other contacts with Colorado, such as sending e-mail messages or other communications that promote the Web site WEBSITE; and
19 20	12.2.3.1 (A) Specifically targets persons physically located in Colorado for solicitation, or
21 22	12.2.3.2 (B) Receives contributions from Colorado on a repeated and ongoing basis or a substantial basis through its Web site WEBSITE.
23	12.3 For purposes of this Rule 12, each of the following terms shall have the following meanings:
24 25 26 27 28 29 30	12.3.1 " An interactive web site " means a Web site that permits a contributor to make a contribution, or purchase a product in connection with a charitable solicitation, by electronically completing the transaction, such as by submitting credit card information or authorizing an electronic funds transfer. Interactive sites include sites through which a donor may complete a transaction online through any online mechanism processing a financial transaction even if completion requires the use of linked or redirected sites. A Web site is interactive if it has this capacity, regardless of whether donors actually use it.
31 32	12.3.2 "To specifically target persons physically located in Colorado for solicitation" means either:
33 34	12.3.2.1To include on its Web site an express or implied reference to soliciting contributions from Colorado; or
35 36 37 38	12.3.2.2To otherwise affirmatively appeal to residents of Colorado, such as by advertising or sending messages to persons located in Colorado (electronically or otherwise) when the entity knows or reasonably should know the recipient is physically located in Colorado. Charities operating on a purely local basis, or

1 2 3 4	within a limited geographic area, do not target states outside their operating area, if their web site makes clear in context that their fundraising focus is limited to that area even if they receive contributions from outside that area on less than a repeated and ongoing basis or on a substantial basis.
5	12.3.3 "To receive contributions from Colorado on a repeated and ongoing basis or a
6	substantial basis" means receiving contributions within the entity's fiscal year, or
7	relevant portion of a fiscal year, that are of sufficient volume to establish the regular or
8	significant (as opposed to rare, isolated, or insubstantial) nature of those contributions.
9	An entity receives contributions on a repeated and ongoing basis if it receives at least 50
10	online contributions at any time in a year, and it receives substantial contributions if it
11	receives \$25,000 or 1% of its total contributions, whichever is less, in online
12	contributions in a fiscal year.
13	12.3.4 An entity that solicits via e-mail into Colorado shall be treated the same as one that
13	solicits via telephone or direct mail, if the soliciting party knew or reasonably should
15	have known that the recipient was a resident of or was physically located in Colorado.
16	(Current Rule 12.3 is amended and relocated to New Rule 10.1)

- 17 12.411-10.4 Solicitations for the sale of a product or service that include a representation that some portion of the price shall be is devoted to a charitable organization or charitable purpose (often referred to as "commercial coventuring" –or "cause marketing" –and defined in section 6-16-103(3), C.R.S., as a "charitable sales promotion"–) shall be ARE governed by the same standards as otherwise set out OUTLINED in this Rule 12 RULE 11–10 and pursuant to IN ACCORDANCE WITH section 6-16-104(1), C.R.S.
- 12.511-10.5 Nothing in this Rule 12-RULE 11-10 is intended to limit or expand upon the exception to
 the definition of a paid solicitor listed in section 6-16-103(7)(f), C.R.S., which states that a person
 whose only responsibility in connection with a charitable contribution is to provide a merchant
 account to process credit card payments using the internet IS NOT CONSIDERED A PAID SOLICITOR.
- 27 Current Rule 13 is amended and renumbered as New Rule 11:

28 **Rule 13-RULE 12-11.** —Contact Information for Custodians of Books and Records

- 1211.1 Wherever a charitable solicitations-IF A filing, including but not limited to A solicitation campaign financial reports, calls for the name and address of a person with custody of books and records, such-THE name shall-MUST be that of FOR a natural person-INDIVIDUAL and such-THE address shall
 MUST be a street address of that person's-INDIVIDUAL'S principal office or usual place of business. For a person that has no-IF THE INDIVIDUAL DOES NOT HAVE A principal office address and no-OR usual place of business, such-THE address shall-MUST be the street address of the person's INDIVIDUAL residence.
- 36 Current Rule 14 is amended and renumbered as New Rule 12:

37 **Rule 14 RULE 13-12. —Paid Solicitor Registration**

14.113-12.1 Pursuant to-IN ACCORDANCE WITH section 6-16-104.6(4), C.R.S., a paid solicitor may register and pay a single fee on behalf of its agents (including any-subcontractors) provided that each agent or subcontractor is listed on the paid solicitor's registration.

- 1 14.213-12.2 For any A specific solicitation campaign, any agent or subcontractor not directly under
 contract to the registered paid solicitor must file its own registration.
- 3 14.313-12.3 As referenced in section 6-16-104.6(2), C.R.S., and in rule 15.2.1 RULE 14.2.1-13.2.1,
 4 any A copy of a contract provided to a charitable organization or the Secretary of State shall MUST
 5 be the most recent complete version of the agreement signed by an authorized official of the
 6 charitable organization and by the paid solicitor, and it shall-MUST include the original agreement
 7 and all addenda.
- 8 Current Rule 15 is amended and renumbered as New Rule 13:

9 **Rule 15-**RULE **14-13.** —Subcontractors

- 10 15.114-13.1 Filing Requirements
- 11 15.1.114-13.1.1 Any A subcontractor operating under a contract with a registered paid solicitor in 12 connection with the paid solicitor's work on behalf of a charitable organization to solicit contributions will be treated as an agent of that paid solicitor and is not required to 13 14 register. —The paid solicitor shall be responsible for filing MUST FILE all solicitation 15 notices and campaign reports AND ENSURE THAT THE SUBCONTRACTOR PROVIDES WRITTEN CONFIRMATION OF CONTRIBUTION STATEMENTS AND MAKES ALL THE 16 17 REQUIRED ORAL DISCLOSURES THAT APPLY TO PAID SOLICITORS IN SECTIONS 6-16-105 18 AND 6-16-105.3, C.R.S., RESPECTIVELY.
- 1915.1.214-131.2 A SUBCONTRACTOR WHO MAKES AN ORAL SOLICITATION REGARDING A20CHARITABLE CONTRIBUTION TO A PERSON BY A TELEPHONE CALL RECEIVED IN21COLORADO MUST STATE THEIR OWN FIRST AND LAST NAME AND STATE THAT THEY ARE22CALLING ON BEHALF OF THE REGISTERED PAID SOLICITOR.
- 15.1.314-13.1.3 AnyAN agent (but not an employee) of a subcontractor operating under a contract
 with that subcontractor to solicit contributions shall-MUST register separately.
- 25 <u>15.214-13.2</u> Authorization to Solicit
- 15.2.114-13.2.1 A subcontractor shall-MUST operate under a written contract with a registered
 paid solicitor and such-THE contract shall-MUST be provided to the Secretary of State
 upon request pursuant to IN ACCORDANCE WITH section 6-16-104.6(2), C.R.S.
- 15.2.214-13.2.2 A subcontractor shall-MUST keep records in accordance with section 6-16-109,
 C.R.S., and shall-MUST furnish the originals or copies to the paid solicitor.