

Colorado Lobby Talk

AGENDA

- Welcome
- Client position end dates
- Client rollovers
- Final TWO reports
- Renewing FY 25-26
- Penalties: Waiver Request or Pay
- Q & A Open-Mic

June 30, 2025

Presented by Myra Rooney and Garrick Frunz Colorado Lobby Disclosure Compliance Program

303-894-2200 x 6304

lobbyists@coloradosos.gov

Lobbying Compliance Program Homepage

Please note: Our office does not provide legal advice. Nothing discussed or presented during Lobby Talks or with our office or staff, whether during online or virtual meetings, over the phone, through email, inperson, or any other method of communication or information-sharing, should be considered legal advice.

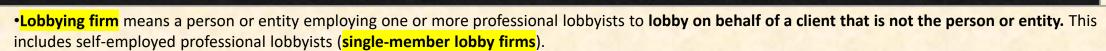
Registration Rollover

Annual FY Registration Period July 1 – June 30





Statutory Definitions



- •Lobbying is communicating directly (or indirectly), or soliciting others to communicate, with a covered official for the purpose of aiding in or influencing:
 - •The drafting, introduction, sponsorship, consideration, debate, amendment, passage, defeat, approval, or veto by any covered official on:
 - •Any **bill, resolution, amendment, nomination, appointment, or report**, whether or not in writing, pending or proposed for consideration by either house of the General Assembly or committee thereof, **whether or not the General Assembly is in session**;
 - •Any other matter pending or proposed in writing by any covered official for consideration by either chamber of the General Assembly or a committee thereof, whether or not the General Assembly is in session;
 - •The drafting, consideration, amendment, adoption, or defeat of any rule, standard, or rate of any state agency having rule-making authority.
- •A professional lobbyist is a person, business entity, including a sole proprietorship, or an employee of a client, who is compensated by a client or another professional lobbyist for lobbying. Does not include volunteers, state official/employee acting in official capacity, elected public official acting in their official capacity, any individual appearing as counsel or advisor in an adjudicatory proceeding.
- •A person is an individual, LLC, partnership, committee, association, corporation or any other organization or groups of "persons". Art XXIX, Sec. 2 (4)
- •A covered official can be the governor, the lieutenant governor, a member of the general assembly, or the director of research of the legislative council of the general assembly or any member of legislative council staff; or a member of a rule-making board or commission or a rule-making official of a state agency which has jurisdiction over the subject matter of a rule, standard, or rate.

Definition of Lobbying Firm (24-6-301(3.6), C.R.S.)

Definition of Professional Lobbyist (24-6-301(6), C.R.S.)

Definition of Person (24-6-301(4), C.R.S.)

Definition of Lobbying (See 24-6-301(3.5), C.R.S. in its entirety for additional lobbying activities)

Definition of Covered Official (24-6-301(1.7), C.R.S.)



Full Statutory Definition of Lobbying

Lobbying Section 24-6-301(3.5), C.R.S.

"Lobbying" means communicating directly, or soliciting others to communicate, with a covered official for the purpose of aiding in or influencing:

- (I) The drafting, introduction, sponsorship, consideration, debate, amendment, passage, defeat, approval, or veto by any covered official on:
- (A) Any bill, resolution, amendment, nomination, appointment, or report, whether or not in writing, pending or proposed for consideration by either house of the general assembly or committee thereof, whether or not the general assembly is in session;
- (B) Any other matter pending or proposed in writing by any covered official for consideration by either house of the general assembly or a committee thereof whether or not the general assembly is in session;
- (II.5) The preparation of an initial fiscal impact statement required by section 1-40-105.5, C.R.S.;
- (III) The convening of a special session of the general assembly or the specification of business to be transacted at such special session;
- (IV) The drafting, consideration, amendment, adoption, or defeat of any rule, standard, or rate of any state agency having rule-making authority.
- (b) Subject to the exclusions and provisions of this paragraph (b), for the purpose of determining when contributions and expenditures become reportable in disclosure statements, "lobbying" includes activities undertaken by the person engaging in lobbying and persons acting at his request to prepare for lobbying which in fact ultimately occurs, provided:
- (I) No such reports shall be required for activities occurring prior to the preceding fiscal year;
- (II) Expenditures shall not be reported when such expenditures are incurred by a person in the ordinary course of the business or affairs of such person and are not made for lobbying. Such nonreportable expenditures will include, but not be limited to, the keeping of books of account and the routine collection of statistics and other data.

Full Statutory Definition of Lobbying

Lobbying Section 24-6-301(3.5), C.R.S.

- (c) "Lobbying" does not include communications made by a person in response to a statute, rule, regulation, or order requiring such a communication.
- (d) (l) "Lobbying" does not include communications by a person who appears before a committee of the general assembly or a rule-making board or commission solely as a result of an affirmative vote by the committee, board, or commission issuing a mandatory order or subpoena commanding that the person appear and testify, or making such a person a respondent in such a proceeding whether or not the person is reimbursed by the committee, board, or commission for expenses incurred in making such appearance.
- (II) (Deleted by amendment, L. 2004, p. 431, Section 1, effective August 4, 2004.)
- (III) (A) Legislative declaration. The general assembly hereby declares its support of the "Colorado Sunshine Act of 1972" and the open process that it has brought to the legislative process in Colorado. The general assembly's intent in enacting this subparagraph (III) is to achieve a more uniform application of the lobbying laws to witness testimony and to clarify the ability of the public to provide testimony to the general assembly and to state agencies.
- (B) "Lobbying" excludes persons who are not otherwise registered as lobbyists and who limit their activities to appearances to give testimony or provide information to committees of the general assembly or at public hearings of state agencies or who give testimony or provide information at the request of public officials or employees and who clearly identify themselves and the interest for whom they are testifying or providing information.
- (e) "Lobbying" does not include communications made by an attorney-at-law when such communications are made on behalf of a client whose name has been identified and when such communications constitute the practice of law subject to control by the judicial branch of the state of Colorado.
- (f) "Lobbying" does not include duties performed by employees of the legislative department.



Definitions under Section 24-6-301, C.R.S.

24-6-301(3.6) Lobbying Firm

means a person or entity employing one or more professional lobbyists to lobby on behalf of a client that is not the person or entity. "Lobbying firm" includes a self-employed professional lobbyist.

(3.7) Lobbyist

means either a professional or a volunteer lobbyist.

24-6-301(6) Professional lobbyist

means a person, business entity, including a sole proprietorship, or an employee of a client, who is compensated by a client or another professional lobbyist for lobbying. "Professional lobbyist" does not include any volunteer lobbyist, any state official or employee acting in his official capacity, except as provided in section 24-6-303.5, any elected public official acting in his official capacity, or any individual who appears as counsel or advisor in an adjudicatory proceeding.

24-6-301(7) Volunteer lobbyist

means any individual who engages in lobbying and whose only receipt of money or other thing of value consists of nothing more than reimbursement for actual and reasonable expenses incurred for personal needs, such as meals, travel, lodging, and parking, while engaged in lobbying or for actual expenses incurred in informing the organization making the reimbursement or the members thereof of his lobbying.

24-6-301(1.3) Communication

includes but is not limited to a transmittal of information, data, ideas, opinions, or anything of a similar nature, either oral, written, or by any other means, to a covered official.

24-6-301(4) Person

means an individual, limited liability company, partnership, committee, association, corporation, or any other organization or group of persons.

24-6-301(1) Client

means the person who employs or retains the professional services of one or more lobbyists to undertake lobbying on behalf of that person.

24-6-301(1.7) Covered official means:

- (a) For the type of lobbying defined in subparagraphs (I), (II.5), and (III) of paragraph (a) of subsection (3.5) of this section, the governor, the lieutenant governor, a member of the general assembly, or the director of research of the legislative council of the general assembly or any member of legislative council staff;
- (b) For the type of lobbying defined in subparagraph (IV) of paragraph (a) of subsection (3.5) of this section, a member of a rule-making board or commission or a rule-making official of a state agency which has jurisdiction over the subject matter of a rule, standard, or rate.

What is...

(more definitions)

What is **GRASSROOTS** lobbying?

Rule 2.2.2 (a) states:

If an activity that could otherwise be considered lobbying is performed by an employee only once a year, and the employee in not paid solely to lobby, then that activity is not considered lobbying. This exclusion from lobbying covers "grassroots" lobbying by employees of an organization who contact members of the organization in response to a piece of legislation or rule.

What is a CONTRIBUTION?

Lobby Rule 1.2 states:

"Contribution" means a gift, subscription, loan, advance, or deposit of money or anything of value and includes a contract, promise, or agreement, whether or not legally enforceable, to make a contribution. "Contribution" also includes the compensation and reimbursement for expenses of a person required to file a disclosure statement under section 24-6-302, C.R.S.

Do I need to report this **EXPENDITURE?**

24-6-301(2), C.R.S., states:

"Expenditure" means a payment, distribution, loan, advance, deposit, or gift of money or anything of value and includes a contract, promise, or agreement, whether or not legally enforceable, to make an expenditure.

What is a STANDARD?

Lobby Rule 1.13 states:

"Standard" means a criterion measuring acceptability, quality, accuracy, weight, or an amount, or a threshold for agency jurisdiction adopted by a state agency having rulemaking authority.

What is a RATE?

Lobby Rule 1.7 states:

"Rate" means a ratio of valuation, percentage change, annual adjustment, or an amount charged for a good or service, adopted by a state agency having rulemaking authority.



Client Position End Dates

Disclosure Report

Lobbyist ID: 20245093142 Registration ID: 20245093142

Registration Status: CURRENT Disclosure Reporting Status: CURRENT

Reporting Year: 2025

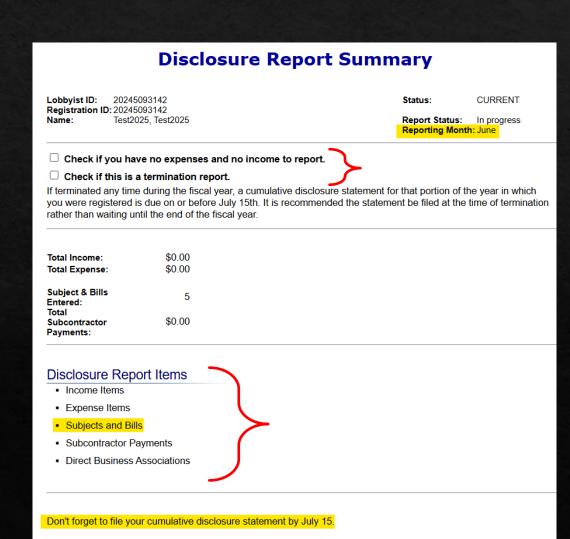
Test2025, Test2025 1700 BROADWAY

STE 550 DENVER CO 80290 United States

Select the month below to file or amend your Disclosure Report. To view your report, select the status link. Note that disclosure reports not filed by 11:59 P.M. (mountain time) of the filing deadline are subject to fines according to section 24-6-302(7), C.R.S.

Reporting Month	Filing Deadline	Status Click to View PDF	Latest Amended Date
January 2025	02/17/2025	<u>Filed</u>	
February 2025	03/17/2025	<u>Filed</u>	
March 2025	04/15/2025	<u>Filed</u>	
<u>April 2025</u>	05/15/2025	<u>Filed</u>	
May 2025	06/16/2025	<u>Filed</u>	
<u>June 2025</u>	07/15/2025	<u>In progress</u>	

· View and edit reports from previous years



File Report

Previous Page



Client Positions on Subjects and Bills

05/01/2025

Add Position

Subjects and Bills Summary Lobbyist ID: 20245093142 Registration ID: 20245093142 Report Status: In progress Test2025 Test2025 Reporting Month: June Click on the Bill ID to edit bill information and clients. You must add a client by selecting Manage Clients from the main menu in order to report positions on bills. Remember, your position on a bill is your client's position Add a Bill

SJR25-001

Description Pending Description Pending Description Pending

Subject of Legislation Description Pending

Found 5 matching record(s). Viewing page 1 of 1.

CLIENT2025 TEST2025 TEST BUSINESS CLIENT Test Rollover 2025 Client

Opposing Opposing Supporting Supporting CLIENT2025 TEST2025

Current Position

The system does not indicate from the summary screen whether you have entered a position end date.

Click on each bill to confirm an end date has been entered.

Or...

The system will auto-populate an end date of June 30th into any position left blank as of June 30th each year.

Lobbying Activity Entry								
obbyist ID: 20245093142			s	tatus:	CURRENT			
Registration ID: 20245093142 lame: Test2025, Test2025			R R	eport Status: eporting Month	In progress : <mark>June</mark>			
Session Year: 2025								
The position of legislation should be a	that of the client t	hat contracts w	ith a lobbyist or	lobbyist firm.				
The position of legislation should be	that of the client to u can add more.	osition <u>Help</u>	ith a lobbyist or with reporting y	•		Start Date (MM/DD) If the position is of date.	(Λ	and Date MM/DD) don't enter an o

○ Supporting Opposing Amending Monitoring None

TEST BUSINESS CLIENT

Managing Clients (24-6-302 (6), C.R.S., 24-6-302 (6.5), C.R.S.)

Inactivate/Reactivate

ROLLING OVER + ADDING NEW

- Inactivate client if you want to prevent client from rolling over to the new registration period.
 - Anytime during FY
 - At the time of early termination
 - Prior to filing your June report
 - Anytime after June 30th but BEFORE you renew your registration
- If you choose to inactivate clients on or before June 30th you will add new clients at the time of renewal or as you acquire new clients.
- Clients without an "End Date" can be rolled over into the new registration period at the time of registration renewal

Add or Inactivate/Reactivate Clients

Select 'Add' to enter a new client or check the box and click 'Inactivate/Reactivate' to inactivate/reactivate a client for this registration period. Click on the client's name to edit.

Found 7 matching record(s). Viewing page 1 of 1. Inactivate/Reactivate City and State Start Date **End Date** Name Deactivate May Client Test Account DENVER CO 80290 US 01/01/2025 Rollover June 30 Client Test Acct 2 DENVER CO 80290 US 05/28/2025 TEST BUSINESS CLIENT 01/01/2025 05/04/2025 DENVER CO 80290 US TEST CLIENT PROFESSIONAL ASSOC DENVER CO 80290 US 01/01/2025 04/30/2025 Test Rollover 2025 Client 01/08/2025 DENVER CO 80290 US Test Terminate 2025 Client 01/08/2025 DENVER CO 80290 US TEST2025, CLIENT2025 DENVER CO 80290 US 01/01/2025 Date of inactivation (Note: This date only applies to selected inactivation and does not affect the activation date):

Add

You inactivated/reactivated 1 client(s).

Lobbyist Main Page



Online Lobbyist System

Cumulative Disclosure Report is due: 07/15/2025

Lobbyist ID: Lobbyist Name: 20245093142 Test2025, Test2025 1700 BROADWAY

STE 550 DENVER CO 80290

United States
Registration Status: CURRENT

Agent:

Agent, Test Test 1700 Broadway Ste 550

Denver CO 80290 United States

Report Status: CURRENT

Lobbyist Filing Center

- Disclosure Reporting
- Manage Clients
- · Change your Contact Information
- Change your Agent
- View/File Cumulative Disclosure Statement
- Statement of Employment of Legislators, Legislative Employees, or State Employees
- Reporting Deadlines
- History

If you do not see a "Cumulative Disclosure Report is due: 07/15/2025" message at the top of your home page, you have not yet filed your June report.

If you do not see a "File Report" button for your cumulative report, this means you have not yet filed your June report

Final 2 Reports: June and Cumulative Report

Cumulative Disclosure Statement 24-6-302(3)(b)

Test2025, Test2025

Disclosure Entry - Cumulative Disclosure Statement

Summary Report - Due By 07/15/2025

Date Filed:

This report calculates gross income received for lobbying and subcontracted lobbying reported in previously filed monthly disclosure statements.

If this information is incorrect, go to Disclosure Reporting and the applicable disclosure statement(s) to make the corrections <u>before</u> filing.

	Gross	Sul	contractor	
Month	Income	F	ayments	Net Income
July	0.00		0.00	0.00
August	200,000.00		0.00	200,000.00
September	0.00		0.00	0.00
October	5,000.00		0.00	5,000.00
November	0.00		0.00	0.00
December	0.00		0.00	0.00
January	50,000.00		0.00	50,000.00
February	75,000.00		0.00	75,000.00
March	0.00		0.00	0.00
April	150,000.00		0.00	150,000.00
May	42,100.00		50.00	42,050.00
June	0.00		0.00	0.00
Cumulat Gross Incor	0500 100 00	Subcontractor Total Payments:	\$50.00 Total Net	Income: \$522,050.00

☐ I, FIRSTTEST, TESTACCOUNT, affirm that the contents of this fiscal year cumulative disclosure statement and addendum are correct and complete. This verification is made under the penalties of perjury in the second degree as defined in CRS 18-8-503.

File Report

Previous Page





Lobbyist Home

Registration Renewal is available.

Lobbyist information

20245093142
Test2025 Test2025
1700 BROADWAY
STE 550
DENVER CO 80290
Edit contact information

Lobbyist certificate

Add agent

Filing

Renew Annual Registration

Manage clients

Disclosure reports

Cumulative disclosure statement

Statement of employment of legislators, legislative employees, or state employees

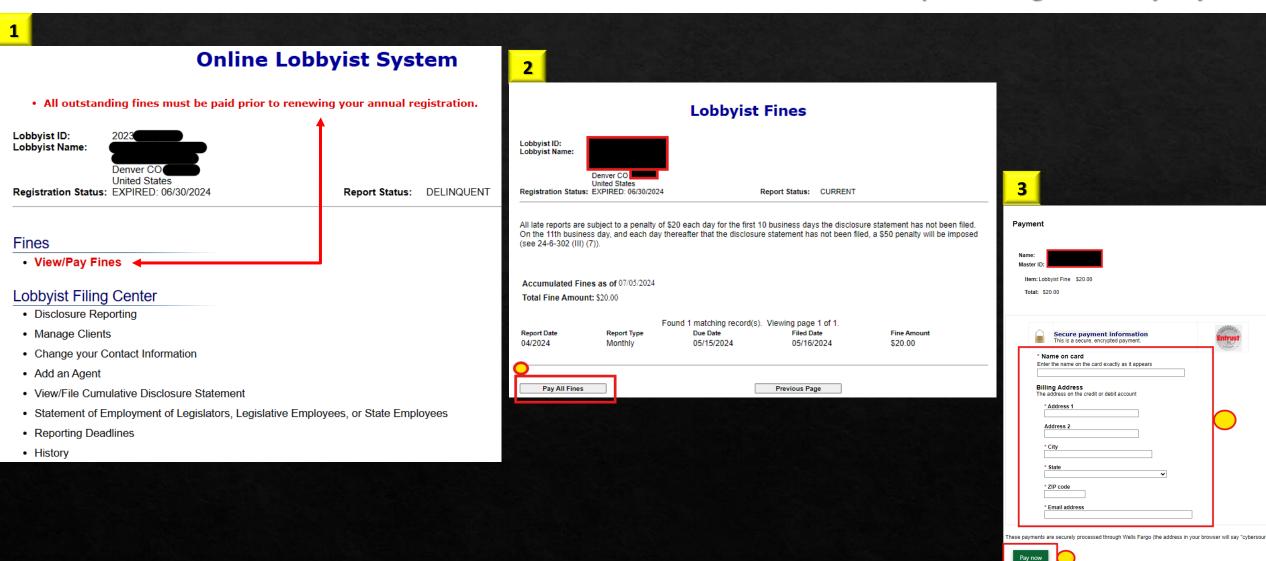
Reporting deadline

<u>History</u>

- Renew on or after July 1st
- \$40 per fiscal year registration period
 - Firms are currently exempt from registration fees
- Cannot renew until all prior-year reports filed (if you have time-sensitive activity right away in July and need to disclose but cannot renew because you have not yet filed your June or Cumulative report, you have the option of filing your June/Cumulative reports on July 1st, renewing your registration, and amending your June/Cumulative reports after renewing your FY 25-26 registration.
- Must pay outstanding penalties or request waiver prior to renewing



Delinquent Filings – Penalty Payment





Delinquent Filings – Penalty Waiver Request

1

Lobbyist Forms

Complaint form (PDF)

Cumulative report - Log in

• Instructions - Cumulative report

Disclosure report - Log in

Instructions - Disclosure report

Non-lobbyist disclosure (PDF)

Penalty waiver request (PDF)

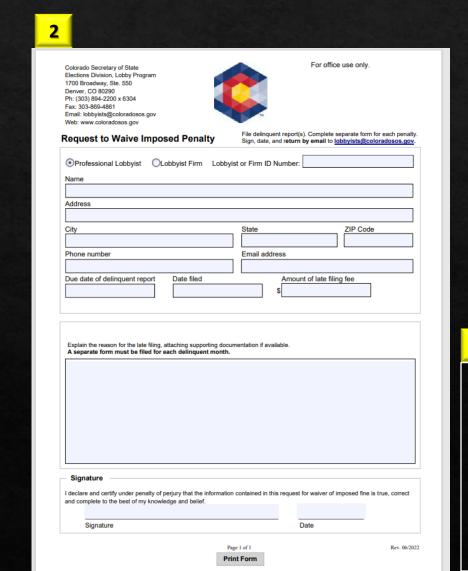
Registration

• Instructions - registration

Request to waive the registration fee (PDF)

Click Here for Waiver Form

Click Here for all Lobby Forms



3

Complete form
Sign and Date
Return by email to:
lobbyists@coloradosos.gov

Form can be completed and signed electronically and saved as a PDF or Word Doc and does not need to be printed.







Lobby Program Manual

Colorado Constitution See Article V, Sec. 44.2(4)(B)(III), Article XXIX

C.R.S. Title 24 - Article 6 - Part 3 - Regulation of Lobbyists

Lobby Program Rules

Colorado Lobby Program Home Page

Prior and Future Lobby Talks

Colorado Information Marketplace

State agencies that could have rule-making authority

Colorado Lobbying Compliance Program Support Team

303-894-2200 x 6304

lobbyists@coloradosos.gov