STATE OF COLORADO Department of State 1700 Broadway Suite 200 Denver, CO 80290



Wayne W. Williams Secretary of State

Suzanne Staiert Deputy Secretary of State

Notice of Proposed Permanent Rulemaking

Office of the Secretary of State Rules Concerning Campaign and Political Finance 8 CCR 1505-6

October 15, 2018

I. Hearing Notice

As required by the State Administrative Procedure Act,¹ the Secretary of State gives notice of proposed rulemaking. The hearing is scheduled for November 14, 2018 from 1:00 p.m. – 3:00 p.m. in the Blue Spruce Conference Room on the 2^{nd} floor of the Secretary of State's Office at 1700 Broadway, Denver, Colorado 80290.

II. Subject

The Secretary is considering amendments to the rules concerning campaign and political finance² to improve the administration and enforcement of Colorado campaign finance law.³

Specifically, the Secretary proposes revisions necessary to establish uniformity in the administration of current law regarding the use of unexpended campaign funds; eliminate obsolete provisions; simplify the language of existing rules; and ensure consistency with Department rulemaking standards. The Secretary may consider additional rule amendments.

A detailed Statement of Basis, Purpose, and Specific Statutory Authority follows this notice and is incorporated by reference.

III. Rulemaking authority

The Secretary proposes the rule revisions and amendments in accordance with the following statutory and constitutional provisions:

• Article XXVIII, Section 8 of the Colorado Constitution, which requires the Secretary of State to "promulgate rules related to filing in accordance with article 4 of title 24, C.R.S."

¹ Section 24-4-103(3)(a), CR.S. (2018).

² 8 CCR 1505-CCR 6.

³ Article 45 of Title 1, C.R.S. (2018).

- Article XXVIII, Section 9(1)(b) of the Colorado Constitution, which requires the Secretary of State to "[p]romulgate such rules, in accordance with article 4 of title 24, C.R.S., or any successor section, as may be necessary to administer and enforce any provision of [Article XVIII of the Colorado State Constitution]."
- Section 1-1-107(2)(a), C.R.S., (2018), which authorizes the Secretary of State "[t]o promulgate, publish, and distribute...such rules as the secretary of state finds necessary for the proper administration and enforcement of the election laws."

IV. Copies of draft rules

A preliminary draft of the proposed rules is posted on the Secretary of State's rules and notices of rulemaking website at: http://www.sos.state.co.us/pubs/rule_making/hearings/2018/CPFRulesHearing20181114.html

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You may also contact our office to request a paper or editable electronic copy of the draft rules.

As required by the State Administrative Procedures Act,⁴ if changes are made before the hearing, revised proposed draft rules will be available to the public and posted on the website by **November 9, 2018**.

V. Opportunity to testify and submit written comments

The Secretary values your feedback in our rulemaking process and we would very much like to hear your thoughts on the proposed amendments. Please review and consider the attached proposed draft rules.

Everyone will have the opportunity to testify and provide written comment concerning the rule amendments. To ensure that the hearing is prompt and efficient, oral testimony may be time-limited.

You may submit written comments by mail, email, or in person to our office any time before the hearing. If you attend the hearing, you may submit written comments to the hearing panel as well. Additional opportunity to comment in writing may be announced at the conclusion of the hearing.

All written comments will be posted online at the Secretary of State website at: <u>http://www.sos.state.co.us/pubs/rule_making/hearings/2018/CPFRulesHearing20181014.html</u>. We will redact contact information, including home address, email address, and telephone number(s), from submissions before posting the information online, unless otherwise directed by the contributor.

⁴ Section 24-4-103(3)(a), C.R.S. (2018). "Any proposed rule or revised proposed rule by an agency which is to be considered at the public hearing...shall be made available to any person at least five days prior to said hearing."

VI. Broadcast and audio recording of hearing

If you are unable to attend the hearing, you may listen to the live broadcast from the Blue Spruce Conference Room online at <u>www.sos.state.co.us/pubs/info_center/audioBroadcasts.html</u>. After the hearing, visit the same website and click on "archived recordings" to access an audio recording of the hearing.

VII. Office contact

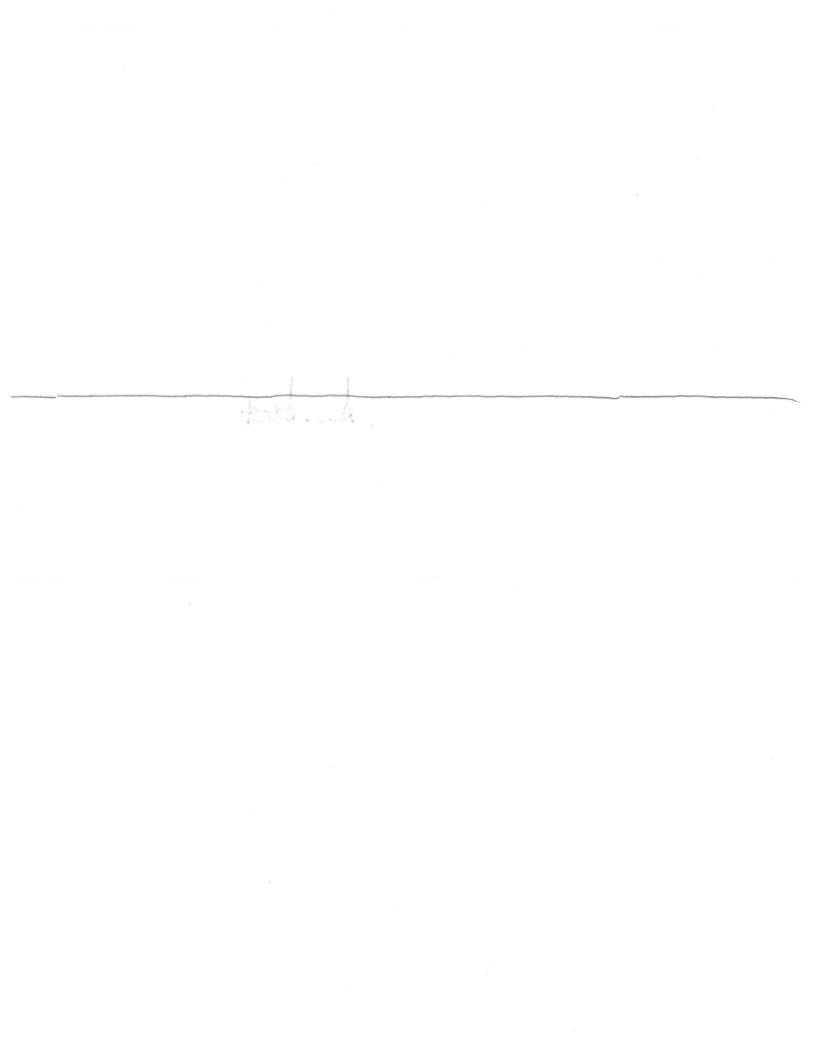
If you have any questions or would like to submit written comments, please contact Andrea Gyger with the Administration Division at <u>SoS.Rulemaking@sos.state.co.us</u> or (303) 894-2200 ext. 6329.

Dated this 15th Day of October, 2018.

Suzanne Staiert Deputy Secretary of State

For

Wayne W. Williams Colorado Secretary of State



STATE OF COLORADO Department of State 1700 Broadway Suite 200 Denver, CO 80290



Wayne W. Williams Secretary of State

Suzanne Staiert Deputy Secretary of State

Draft Statement of Basis, Purpose, and Specific Statutory Authority

Office of the Secretary of State Rules Concerning Campaign and Political Finance 8 CCR 1505-6

October 15, 2018

I. Basis and Purpose

This statement explains amendments to the Colorado Secretary of State rules concerning campaign and political finance.¹ The amendments are intended to ensure uniform and proper administration, implementation, and enforcement of Colorado campaign finance law² as follows:

- To provide clarity concerning the use of unexpended campaign funds at the conclusion of the election cycle.
- Amendments to Rule 18.2 concerning written complaints is necessary to ensure enforcement of Colorado's campaign finance laws and uniform application of the law throughout the state.

Other changes to rules not specifically listed are non-substantive and necessary for consistency with Department rulemaking format and style. Cross-references in rules are also corrected or updated.

On October 4, 2018, the Secretary issued a request for public comment to help our office develop preliminary draft rules. The comments we received in anticipation of rulemaking are available online at: www.sos.state.co.us/pubs/rule_making/CPFRuleComments.html and are incorporated into the official rulemaking record.

II. Rulemaking Authority

- Article XXVIII, Section 8 of the Colorado Constitution, which requires the Secretary of State to "promulgate rules related to filing in accordance with article 4 of title 24, C.R.S."
- Article XXVIII, Section 9(1)(b) of the Colorado Constitution, which requires the Secretary of State to "[p]romulgate such rules, in accordance with article 4 of title

¹ 8 CCR 1505-CCR 6.

² Article 45 of Title 1, C.R.S. (2018).

24, C.R.S., or any successor section, as may be necessary to administer and enforce any provision of [Article XVIII of the Colorado State Constitution]."

• Section 1-1-107(2)(a), C.R.S., (2018), which authorizes the Secretary of State "[t]o promulgate, publish, and distribute...such rules as the secretary of state finds necessary for the proper administration and enforcement of the election laws."