

# Colorado Department of Revenue Marijuana Enforcement Division

# **Emergency Rule Adoption**

# Revised and Repealed Medical Marijuana Rules, 1 CCR 212-1

# M 100 Series – General Applicability

Rule M 103 – Definitions (Revised)

# **M 200 Series Rules – Licensing and Interests (Entire Series Repealed)**

## New Medical Marijuana Rules, 1 CCR 212-1

# Rule 200-1 Series – Applications and Licenses (New Rule Series)

Rule 201-1 – Applicability

Rule 205-1 - Fees

Rule 210-1 – Duties of All Applicants and Licensees

Rule 215-1 – All Application Requirements

Rule 220-1 – Initial Application Requirements for Regulated Marijuana Businesses

Rule 225-1 – Renewal Application Requirements for All Licensees

Rule 230-1 – Disclosure of Financial Interests in a Regulated Marijuana Business

Rule 235-1 – Suitability

Rule 240-1 – Factors Considered in Determining Reasonable Cause for Disclosure, Finding of Suitability and Extension of 120 Deadline for Finding of Suitability

Rule 245-1 – Change of Controlling Beneficial Owner Application or Notification

Rule 250-1 – Regulated Marijuana Business that is a Publicly Traded Corporation – Notification of Non-Confidential Securities Filings

Rule 255-1 – Change of Location of a Regulated Marijuana Business

Rule 260-1 – Owner and Employee License: License Requirements, Applications, Qualifications, and Privileges

Rule 265-1 – Application Denial/Voluntary Withdrawal

Rule 270-1 – Temporary Appointee Registrations for Court Appointees

Rule 275-1 – Controlling Beneficial Owners that are Persons Prohibited, Unsuitable, Revoked or Suspended; At Least One Controlling Beneficial Owner Holding a Valid Owner License Required; and Prohibited Third-Party Acts

# Revised and Repealed Retail Marijuana Rules, 1 CCR 212-2

# R 100 Series – General Applicability

Rule R 103 – Definitions (**Revised**)

# **R 200 Series Rules – Licensing and Interests (Entire Series Repealed)**

New Retail Marijuana Rules, 1 CCR 212-2

# Rule 200-1 Series – Applications and Licenses (New Rule Series)

Rule 201-1 – Applicability

Rule 205-1 – Fees

Rule 210-1 – Duties of All Applicants and Licensees

Rule 215-1 – All Application Requirements

Rule 220-1 – Initial Application Requirements for Regulated Marijuana Businesses

Rule 225-1 – Renewal Application Requirements for All Licensees

Rule 230-1 – Disclosure of Financial Interests in a Regulated Marijuana Business

Rule 235-1 – Suitability

Rule 240-1 – Factors Considered in Determining Reasonable Cause for Disclosure, Finding of Suitability and Extension of 120 Deadline for Finding of Suitability

Rule 245-1 – Change of Controlling Beneficial Owner Application or Notification

Rule 250-1 – Regulated Marijuana Business that is a Publicly Traded Corporation – Notification of Non-Confidential Securities Filings

Rule 255-1 – Change of Location of a Regulated Marijuana Business

Rule 260-1 – Owner and Employee License: License Requirements, Applications, Qualifications, and Privileges

Rule 265-1 – Application Denial/Voluntary Withdrawal

Rule 270-1 – Temporary Appointee Registrations for Court Appointees

Rule 275-1 – Controlling Beneficial Owners that are Persons Prohibited, Unsuitable, Revoked or Suspended; At Least One Controlling Beneficial Owner Holding a Valid Owner License Required; and Prohibited Third-Party Acts

## **Statement of Emergency Justification and Adoption**

Pursuant to sections 24-4-103, 44-11-202, and 44-12-202, C.R.S, I, Lu Córdova, Executive Director of the Department of Revenue and State Licensing Authority, hereby adopt the aforementioned Medical Marijuana and Retail Marijuana Rules, which are attached hereto.

Section 24-4-103(6), C.R.S., authorizes the State Licensing Authority to issue an emergency rule if the State Licensing Authority finds that the immediate adoption of the rule is imperatively necessary to comply with a state law or for the preservation of public health, safety, or welfare and compliance with the requirements of section 24-4-103, C.R.S., would be contrary to the public interest.

I find: (1) the immediate adoption of these rules is necessary to comply with the statutory mandates of the Medical Marijuana Code, sections 44-11-101 to -1102, C.R.S., and Retail Marijuana Code, sections 44-12-101 to -1101, C.R.S.; (2) the immediate adoption of these revised rules is necessary to preserve the public health, safety, and welfare; and (3) compliance with the notice and public hearing requirements of section 24-4-103, C.R.S., would be contrary to the public interest.

# **Statutory Authority**

The statutory authority for the attached repealed, revised and new Medical Marijuana Rules is identified in the statement of basis and purpose preceding each rule.

The statutory authority for the attached repealed, revised and new Retail Marijuana Rules is identified in the statement of basis and purpose preceding each rule.

## **Purpose**

The purpose of the revisions to these rules on an emergency basis is as follows:

The State Licensing Authority adopted Emergency Medical Rules M 103, and 201-1, 205-1, 210-1, 215-1, 220-1, 225-1, 230-1, 235-1, 240-1, 245-1, 250-1, 255-1, 260-1, 265-1, 270-1, and 275-1 and Retail Rules R 103, and 201-1, 205-1, 210-1, 215-1, 220-1, 225-1, 230-1, 235-1, 240-1, 245-1, 250-1, 255-1, 260-1, 265-1, 270-1, and 275-1, on August 1, 2019 ("August Emergency Rules"). The purpose of the August Emergency Rules is to implement HB19-1090, Concerning Measures to Allow Greater Investment Flexibility in Marijuana Businesses. There is insufficient time to undergo a permanent rulemaking process for the implementation of House Bill 19-1090, as the act became effective immediately upon the Governor's signature pursuant to a safety clause. However, significant stakeholder input was received during two stakeholder work groups completed prior to adoption of the August Emergency Rules.

The State Licensing Authority anticipates filing a permanent rulemaking notice for all of the aforementioned rules, as well as other rules on or before August 30, 2019, with an expected effective date of January 1, 2020. The permanent rulemaking process will include the opportunity for additional stakeholder and public participation. The re-adoption of the August Emergency Medical Rules will be necessary prior to permanent rules because the August Emergency rules expire on November 29, 2019, prior to the conclusion of permanent rulemaking proceedings.

## House Bill 19-1090

On May 29, 2019 Governor Jared Polis signed into law HB 19-1090. HB 19-1090 permits certain publicly traded company ownership in marijuana businesses (prior law expressly prohibited such ownership). The act limits publicly traded company ownership to those organized under and with a principle place of business in the U.S. or a country that authorizes the sale of marijuana and that satisfies one of the following:

- Have registered securities that constitute "Covered Securities" or are listed on the OTCQX or OTCQB Tier and in compliance with SEC filing and certain corporate governance obligations; or
- 2. Is a "foreign private issuer" listed on CSE, TSE or TSXVE (Canadian exchanges), and for the preceding 365 days demonstrated compliance with all governance and reporting obligations imposed by the relevant exchange.

The act prohibits certain "ineligible issuers". In addition to the publicly traded company provisions, HB19-1090 permits the use of certain private investment vehicles including private equity and venture capital funds. The bill also creates new ownership and investment categories, Controlling Beneficial Owner, Passive Beneficial Owner, Indirect Financial Interest Holder, Qualified Institutional Investor, and Qualified Private Fund.

The act limits the scope of disclosure and suitability requirements for marijuana business owners and investors. It requires disclosure and suitability findings for persons owning 10% or more of the securities or owner's interest in a marijuana business or otherwise in control of the business, and provides exemptions to disclosure and suitability findings for those owning less than 10% of the securities or owner's interest and not in control of the marijuana business. The act also requires disclosure of persons with more than one indirect financial interest in the same marijuana business, persons contributing over 50% of the marijuana business's operating capital, and persons with less than a controlling ownership interest in a marijuana business upon a showing of "reasonable cause".

HB19-1090 provides rulemaking authority for ownership and financial procedures/requirements; records required to be maintained regarding owners and indirect financial interest holders; procedures/requirements for findings of suitability; procedures/requirements for divestiture of a person found unsuitable; procedures, processes and requirements for transfers of ownership involving a publicly traded corporation (e.g. investments, mergers and public offerings); designation of persons who are a controlling beneficial owner by virtue of common control; modification of the percentage of owner's interests held by controlling or passive beneficial owners; designation of persons that qualify for an exemption from a finding of suitability; and designation of indirect financial interest holders and qualified institutional investors. HB19-1090 includes a safety clause and applies to applications made on or after November 1, 2019.

## Effective Date of Emergency Rules and Permanent Rulemaking

The attached emergency rules are effectively immediately upon adoption.

- 1. The M 200 Series Rules, 1 CCR 212-1 and the R 200 Series Rules, 1 CCR 212-2, are hereby repealed.
- 2. The prior versions of Medical Rule M 103, 1 CCR 212-1 and Retail Rule M 103, 1 CCR 212-2 are hereby amended.
- 3. Medical Rules 201-1, 205-1, 210-1, 215-1, 220-1, 225-1, 230-1, 235-1, 240-1, 245-1, 250-1, 255-1, 260-1, 265-1, 270-1, and 275-1, 1 CCR 212-1 and Retail Rules 201-1, 205-1, 210-1, 215-1, 220-1, 225-1, 230-1, 235-1, 240-1, 245-1, 250-1, 255-1, 260-1, 265-1, 270-1, and 275-1, 1 CCR 212-2 are hereby adopted.

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The attached emergency rules remain in effect until their expiration date, 120 from the date of adoption, or until replaced rules promulgated pursuant to the emergency or permanent rulemaking process.

August 1, 2019
Date

Lu Cordova

Executive Director

Colorado Department of Revenue

State Licensing Authority



# Emergency Rule Adoption Medical Marijuana Rules (Revised, Repealed and New) 1 CCR 212-1

Implementation of HB19-1090 ("Measures to Allow for Greater Investment Flexibility")

- ➤ Rule M 103 Definitions (Revised)
- ➤ Rule M 200 Series Licensing and Interests (Entire Rule Series Repealed)
- ➤ Rule 200-1 Series Applications and Licenses (New Rule Series)

August 1, 2019

## Questions:

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#### **COLORADO DEPARTMENT OF REVENUE**

**Marijuana Enforcement Division** 

1 CCR 212-1

#### **MEDICAL MARIJUANA RULES**

## Basis and Purpose - 103

The statutory authority for this rule includes but is not limited to sections 44-11-104, 44-11-202(1)(b), 44-11-202(2)(a), 44-11-202(2)(a)(XXIV), C.R.S., and all of the Medical Code. The purpose of this rule is to provide necessary definitions of terms used throughout the rules. Defined terms are capitalized where they appear in the rules, to let the reader know to refer back to these definitions. When a term is used in a conventional sense, and not intended to be a defined term, it is not capitalized. The statutory authority for this rule includes but is not limited to sections 44-11-104, 44-11-202(10(b), 44-11-202(2)(a), 44-11-202(2)(a)(XXIV), 44-12-103, 44-12-202(2)(b), and 44-12-202(3)(c)(VIII), C.R.S., and all of the Medical Code and Retail Code. The purpose of this rule is to provide necessary definitions of terms used throughout the rules. Defined terms are capitalized where they appear in the rules, to let the reader know to refer back to these definitions. When a term is used in a conventional sense, and not intended to be a defined term, it is not capitalized.

#### 103 - Definitions

<u>Definitions.</u> The following definitions of terms, in addition to those set forth in section 44-11-104, C.R.S., <u>shall</u> apply to all rules promulgated pursuant to the Medical Code, unless the context requires otherwise:

"Acquire," when used in connection with the acquisition of an Owner's Interest of a Regulated Marijuana Business, means obtaining ownership, Control, power to vote, or sole power of disposition of the Owner's Interest, directly or indirectly through one or more transactions or subsidiaries, through purchase, assignment, transfer, exchange, succession or other means.

"Acting in Concert" means knowing participation in a joint activity or interdependent conscious parallel action toward a common goal, whether or not pursuant to an express agreement.

"Advertising" means the act of providing consideration for the publication, dissemination, solicitation, or circulation, of visual, oral, or written communication, to induce directly or indirectly any Person to patronize a particular <a href="Medical-Regulated">Medical-Regulated</a> Marijuana Business, or to purchase particular <a href="Medical-Regulated">Medical-Regulated</a> Marijuana or a <a href="Medical-Regulated">Medical-Regulated</a> Marijuana-Infused Product. "Advertising" includes marketing, but does not include packaging and labeling. "Advertising" proposes a commercial transaction or otherwise constitutes commercial speech.

<u>"Affiliate" of, or Person affiliated with, a specified Person, means a Person that directly or indirectly through one or more intermediaries, Controls or is Controlled by, or is under common Control with, the Person specified.</u>

\_'Affiliated Interest" means any Business Interest related to a Medical Marijuana Business that does not rise to the level of a Financial Interest in a Medical Marijuana Business license. An Affiliated Interest may include, but shall not be limited to, an Indirect Beneficial Interest Owner that is not a Financial Interest, an indirect financial interest, a lease agreement, secured or unsecured loan, or security interest in fixtures or equipment with a direct nexus to the cultivation, manufacture, Transfer, transportation, or testing of Medical Marijuana, Medical Marijuana Concentrate, or Medical Marijuana-Infused Product. A Person who provides funding for a Research Project conducted by a Licensed Research Business is an Affiliated Interest for the Licensed Research Business, unless that Person is a Direct Beneficial Interest Owner or an

Indirect Beneficial Interest Owner. Except as otherwise provided by these rules, an Affiliated Interest holder shall neither exercise control of nor be positioned so as to enable the exercise of control over the Medical Marijuana Business or its operations. A Medical Marijuana Business shall report each of its Affiliated Interests to the Division with each application for initial licensure, renewal, change of ownership or change of corporate structure.

\_"Agreement" means any unsecured convertible debt option, option agreement, warrant, or at the Division's discretion, other document that establishes a right for a person to obtain a Permitted Economic Interest that might convert to an ownership interest in a Retail Marijuana Establishment or Medical Marijuana Business.

"Alarm Installation Company" means a Person engaged in the business of selling, providing, maintaining, servicing, repairing, altering, replacing, moving or installing a Security Alarm System in a Licensed Premises.

"Alternative Use Designation" means a designation approved by the State Licensing Authority, permitting a Medical Marijuana-Infused Products Manufacturer to manufacture and Transfer Alternative Use Product.

"Alternative Use Product" means Regulated Medical-Marijuana Concentrate or Regulated Medical Marijuana-Infused Product that has at least one intended use that is not included in the list of intended uses in Rule M 1003-1(B) and Rule R 1003-1(B). Alternative Use Product may raise public health concerns that outweigh approval of the Alternative Use Product, or that require additional safeguards and oversight. Alternative Use Product shall-cannot be Transferred except as permitted by Rule M 607 or Rule R 607 after obtaining an Alternative Use Designation. Rule M 607 permits a Medical Marijuana-Infused Products Manufacturer to Transfer Alternative Use Product to a Medical Marijuana Testing Facility prior to receiving an Alternative Use Designation. Rule R 607 permits a Retail Marijuana Products Manufacturer to Transfer Alternative Use Product to a Retail Marijuana Testing Facility prior to receiving an Alternative Use Designation. Except where the context otherwise clearly requires, rules applying to Medical Marijuana Concentrate, Retail Marijuana Concentrate, or Medical Regulated Marijuana-Infused Product apply to Alternative Use Product.

"Applicant" means a Person that has submitted an application for licensure, or registration, or permit, or for renewal of licensure, or registration, or permit, pursuant to these rules that was accepted by the Division for review but has not been approved or denied by the State Licensing Authority.

"Approved Training Program" means a responsible vendor program that received approval from the Division prior to being offered to a Licensee.

"Associated Key License" means an Occupational License for an individual who is a Direct Beneficial Interest Owner of the Medical Marijuana Business, other than a Qualified Limited Passive Investor, and any Person who controls or is positioned so as to enable the exercise of control over a Medical Marijuana Business. Each shareholder, officer, director, member, or partner of a Closely Held Business Entity that is a Direct Beneficial Interest Owner and any Person who controls or is positioned as to enable the exercise of control over a Medical Marijuana Business must hold an Associated Key License.

"Audited Product" means a Regulated Medical Marijuana-Infused Product with an intended use of: (1) metered dose nasal spray, (2) pressurized metered dose inhaler, (3) vaginal administration, or (4) rectal administration. Audited Product types may raise public health concerns requiring additional safeguards and oversight. These product types may only be manufactured and Transferred by a Medical Marijuana-Infused Products Manufacturer in strict compliance with Rule M 607 and by a Retail Marijuana Products Manufacturer in strict compliance with Rule R 607. Prior to the first Transfer of an Audited Product to a Medical Marijuana Center, Retail Marijuana Store, or Optional Premises Cultivation Operation or Retail Marijuana Cultivation Facility that has obtained a Centralized Distribution Permit, the Medical

Marijuana-Infused Products Manufacturer or Retail Marijuana Products Manufacturer shall-must submit to the Division and to the local licensing authority an independent third-party audit verifying compliance with Rule M 607 or Rule R 607. All rules regarding Medical Regulated Marijuana-Infused Product apply to Audited Product except where Rules M 607, 712, 1002-1, and 1003-1, and Rules R 607, 712, 1002-1, and 1003-1 apply different requirements.

#### "Bad Actor" means a Person who:

- a. Has been convicted, within the previous ten years (or five years, in the case of issuers, their predecessors and affiliated issuers), of any felony or misdemeanor:
  - i. In connection with the purchase or sale of any Security;
  - ii. Involving the making of any false filing with the Federal Securities

    Exchange Commission; or
  - iii. Arising out of the conduct of the business of an underwriter, broker,

    dealer, municipal securities dealer, investment adviser or paid solicitor of
    purchasers of Securities;
- ls subject to any order, judgment or decree of any court of competent jurisdiction, entered within the previous five years, that restrains or enjoins such Person from engaging or continuing to engage in any conduct or practice:
  - i. In connection with the purchase or sale of any Security;
  - ii. Involving the making of any false filings with the Federal Securities

    Exchange Commission; or
  - iii. Arising out of conduct of the business of an underwriter, broker, dealer, municipal securities dealer, investment adviser or paid solicitor of purchasers of Securities:
- c. Is subject to a final order of a state securities commission (or an agency or officer of a state performing like functions); a state authority that supervises or examines banks, savings associations, or credit unions; a state insurance commission (or an agency or officer of a state performing like functions); an appropriate federal banking agency; the U.S. Commodity Futures Trading Commission; or the National Credit Union Administration that:
  - Bars the Person from:
    - Association with an Entity regulated by such commission, authority, agency, or officer;
    - B. Engaging in the business of Securities, insurance or banking; or
    - C. Engaging in savings association or credit union activities; or
  - ii. Constitutes a final order based on a violation of any law or regulation that prohibits fraudulent, manipulative, or deceptive conduct entered within the previous ten years;
- d. Is subject to an order of the Federal Securities Exchange Commission entered pursuant to section 15(b) or 15B(c) of the Securities Exchange Act of 1934, or section 203(e) or (f) of the Investment Advisers Act of 1940 that:

- Suspends or revokes such Person's registration as a broker, dealer, municipal securities dealer or investment adviser;
- ii. Places limitations on the activities, functions or operations of such Person; or
- iii. Bars such Person from being associated with any Entity, or from participating in the offering of any Penny Stock;
- e. Is subject to any order of the Federal Securities Exchange Commission entered within the previous five years that orders the Person to cease and desist from committing or causing a violation or future violation of:
  - i. Any scienter-based anti-fraud provision of the federal securities laws, including without limitations section 17(a)(1) of the Securities Act of 1933, section 10(b) of the Securities Exchange Act of 1934 and 17 C.F.R. 240.10b-5, section 15(c)(1) of the Securities Exchange Act of 1934 and section 206(1) of the Investment Advisers Act of 1940, or any other rule or regulation thereunder; or
  - ii. Section 5 of the Securities Act of 1933.
- Is suspended or expelled from membership in, or suspended or barred from
   association with a member of, a registered national securities exchange or a

   registered national or affiliated securities association for any act or omission to
   act constituting conduct inconsistent with just and equitable principles of trade:
- g. Has filed (as a registrant or issuer), or was named as an underwriter in, any registration statement or Regulation A offering statement filed with the federal Securities Exchange Commission that, within the previous five years, was the subject of a refusal order, stop order, or order suspending the Regulation A exemption, or is the subject of an investigation or proceeding to determine whether a stop order or suspension order should be issued; or
- n. Is subject to a United States Postal Service false representation order entered with the previous five years, or is subject to a temporary restraining order or preliminary injunction with respect to conduct alleged by the United States Postal Service to constitute a scheme or device for obtaining money or property through the mail by means of false representations.

"Batch Number" means any distinct group of numbers, letters, or symbols, or any combination thereof, assigned by a Medical Marijuana Optional Premises Cultivation Operation or Medical Marijuana-Infused Products Manufacturer to a specific Harvest Batch or Production Batch of Medical Marijuana, or by a Retail Marijuana Cultivation Facility or Retail Marijuana Products Manufacturer to a specific Harvest Batch or Production Batch of Retail Marijuana.

"Business Interest" means any Person that holds a Financial Interest or an Affiliated Interest in a Medical Marijuana Business.

"Beneficial Owner" includes the terms "beneficial ownership", or "beneficially owns" and means:

- a. any Person who, directly or indirectly, through any contract, arrangement, understanding, relationship, or otherwise has or shares:
  - Voting power which includes the power to vote, or to direct the voting of, an Owner's Interest; and/or,

- ii. Investment power which includes the power to dispose, or to direct the disposition of, an Owner's Interest.
- b. Any Person who, directly or indirectly, creates or uses a trust, proxy, power of attorney, pooling arrangement or any other contract, arrangement, or device with the purpose of effect of divesting such Person of beneficial ownership of an Owner's Interest or preventing the vesting of such beneficial ownership as part of a plan or scheme to evade the reporting requirements of section 13(d) or (g) of the Securities Act of 1933 shall be deemed for purposes of such sections to be the beneficial owner of such Owner's Interest.
- All Owner's Interests of the same class beneficially owned by a Person, regardless of the form which such beneficial ownership takes, shall be aggregated in calculating the number of shares beneficially owned by such Person.
- d. Notwithstanding the provisions of paragraphs (a) and (c) of this rule:

<u>i.</u>

- A Person shall be deemed to be the beneficial owner of an Owner's Interest, subject to the provisions of paragraph (b) of this rule, if that Person has the right to acquire beneficial ownership of such Owner's Interest, as defined in Rule 13d-3(a) (§ 240.13d-3(a)) within sixty days, including but not limited to any right to acquire: (1) Through the exercise of any option, warrant or right; (2) through the conversion of an Owner's Interest; (3) pursuant to the power to revoke a trust, discretionary account, or similar arrangement; or (4) pursuant to the automatic termination of a trust, discretionary account or similar arrangement; provided, however, any person who acquires an Owner's Interest or power specified in paragraphs (d)(i)(A)(1), (2) or (3), of this section, with the purpose or effect of changing or influencing the control of the issuer, or in connection with or as a participant in any transaction having such purpose or effect, immediately upon such acquisition shall be deemed to be the beneficial owner of the Owner's Interests which may be acquired through the exercise or conversion of such Owner's Interests or power. Any Owner's Interests not outstanding which are subject to such options, warrants, rights or conversion privileges shall be deemed to be outstanding for the purpose of computing the percentage of outstanding Owner's Interests of the class owned by such Person but shall not be deemed to be outstanding for the purpose of computing the percentage of the class by any other Person.
- B. Paragraph (d)(i)(A) of this section remains applicable for the purpose of determining the obligation to file with respect to the underlying Owner's Interests even though the option, warrant, right or convertible Owner's Interests is of a class of equity

  Owner's Interest, as defined in § 240.13d-1(i), and may therefore give rise to a separate obligation to file.
- ii. A member of a national securities exchange shall not be deemed to be a beneficial owner of an Owner's Interest held directly or indirectly by it on behalf of another Person solely because such member is the record holder of such Owner's Interests and, pursuant to the rules of such exchange, may direct the vote of such Owner's Interests, without

instruction, on other than contested matters or matters that may affect substantially the rights or privileges of the holders of the Owner's Interests to be voted, but is otherwise precluded by the rules of such exchange from voting without instruction.

- iii. A person who in the ordinary course of his business is a pledgee of

  Owner's Interests under a written pledge agreement shall not be deemed
  to be the beneficial owner of such pledged Owner's Interests until the
  pledgee has taken all formal steps necessary which are required to
  declare a default and determines that the power to vote or to direct the
  vote or to dispose or to direct the disposition of such pledged Owner's
  Interests will be exercised, provided, that:
  - A. The pledgee agreement is bona fide and was not entered into with the purpose nor with the effect of changing or influencing the control of the issuer, nor in connection with any transaction having such purpose or effect, including any transaction subject to Rule 13d-3(b);
  - B The pledgee is a Person specified in Rule 13d-1(b)(ii), including
    Persons meeting the conditions set forth in paragraph (G)
    thereof; and
  - <u>C</u> The pledgee agreement, prior to default, does not grant to the pledgee;
    - 1. The power to vote or to direct the vote of the pledged Owner's Interests; or
    - The power to dispose or direct the disposition of the pledged Owner's Interests, other than the grant of such power(s) pursuant to a pledge agreement under which credit is extended subject to regulation T (12 CFR 220.1 to 220.8) and in which the pledgee is a broker or dealer registered undersection 15 of the Securities Act of 1933.
- iv. A Person engaged in business as an underwriter of Owner's Interests who acquires Owner's Interests through his participation in good faith in a firm commitment underwriting registered under the Securities Act of 1933 shall not be deemed to be the beneficial owner of such Owner's Interests until the expiration of forty days after the date of such acquisition.

#### "Blank Check Company" means an Entity that:

- a. Is a development stage company that has no specific business plan or purpose
  or has indicated that its business plan is to engage in a merger or acquisition with
  an unidentified company or companies, or other Entity or Person; and
- b. Is issuing Penny Stock.

"Cannabinoid" means any of the chemical compounds that are the active principles of marijuana.

"Centralized Distribution Permit" means a permit issued to an Optional Premises Cultivation Operation pursuant to section 44-11-403, C.R.S., or a Retail Marijuana Cultivation Facility pursuant to section 44-12-403, C.R.S., authorizing temporary storage of Medical Marijuana Concentrate and Medical Marijuana-Infused Products Manufacturer or Retail Marijuana Concentrate and Retail Marijuana Product received

from a Retail Marijuana Products Manufacturer for the sole purpose of Transfer to commonly owned Medical Marijuana Centers or Retail Marijuana Stores. For purposes of a Centralized Distribution Permit only, the term "commonly owned" means at least one natural person has a minimum of five percent ownership in both the Optional Premises Cultivation Operation possessing the Centralized Distribution Permit and the Medical Marijuana Center, or in both the Retail Marijuana Cultivation Facility possessing the Centralized Distribution Permit.

"Child-Resistant" means special packaging that is:

- a. Designed or constructed to be significantly difficult for children under five years of age to open and not difficult for normal adults to use properly as defined by 16 C.F.R. 1700.15 (1995) and 16 C.F.R. 1700.20 (1995). Note that this rule does not include any later amendments or editions to the Code of Federal Regulations. The Division has maintained a copy of the applicable federal regulations, which is available to the public;
- b. Opaque so that the packaging does not allow the product to be seen without opening the packaging material; and
- c. Resealable for any product intended for more than a single use or containing multiple servings.

"Closely Held Business Entity" means an "entity" as defined in section 7-90-102, C.R.S., that has no more than fifteen shareholders, officers, directors, members, partners or owners, each of whom are natural persons, each of whom holds an Associated Key License, and each of whom is a United States citizen prior to the date of application. There must be no publicly traded market for interests in the entity. A Closely Held Business Entity and each of the natural persons who are its shareholders, officers, directors, members, partners or owners, are Direct Beneficial Interest Owners. A Closely Held Business Entity is an associated business of the Medical Marijuana Business for which it is a Direct Beneficial Interest Owner.

"Commercially Reasonable Royalty" means a right to compensation in the form of a royalty payment for the use of intellectual property with a direct nexus to the cultivation, manufacture, Transfer, or testing of Medical Marijuana, Medical Marijuana Concentrate, or Medical Marijuana-Infused Product. A Commercially Reasonable Royalty must be limited to specific intellectual property the Commercially Reasonable Royalty Interest helder owns or is otherwise authorized to license or to a product or line of products. A Commercially Reasonable Royalty mustwill not be approved where it could cause reasonable consumer confusion or violate any federal copyright, trademark, or patent law or regulation. The Commercially Reasonable Royalty shall provide for compensation to the Commercially Reasonable Royalty Holder as a percentage of gross revenue or gross profit. The royalty payment must be at a reasonable percentage rate. To determine whether the Commercially Reasonable Royalty percentage rate is reasonable, the Division will consider the totality of the circumstances, including but not limited to the following factors:

- a. The percentage of royalties received by the recipient for the licensing of the intellectual property.
- b. The rates paid by the Licensee for the use of other intellectual property.
- c. The nature and scope of the license, as exclusive or non-exclusive; or as restricted or non-restricted in terms of territory or with respect to whom the product may be sold.
- d. The licensor's established policy and marketing program to maintain his intellectual property monopoly by not licensing others or by granting licenses under special conditions designed to preserve that monopoly.

- e. The commercial relationship between the recipient and Licensee, such as, whether they are competitors in the same territory in the same line of business.
- f. The effect of selling the intellectual property in promoting sales of other products of the Licensee; the existing value of the intellectual property to the recipient as a generator of sales of his non-intellectual property items; and the extent of such derivative sales.
- g. The duration of the term of the license for use of the intellectual property.
- h. The established or projected profitability of the product made using the intellectual property; its commercial success; and its current popularity.
- The utility and advantages of the intellectual property over products or businesses without the intellectual property.
- j. The nature of the intellectual property; the character of the commercial embodiment of it as owned and produced by the licensor; and the benefits to those who have used the intellectual property.
- k. The portion of the profit or of the selling price that may be customary in the particular business or in comparable businesses to allow for the use of the intellectual property.
- The portion of the realizable profit that should be credited to the intellectual property as distinguished from non-intellectual property elements, the manufacturing process, business risks, or significant features or improvements added by the Licensee.

"Commercially Reasonable Royalty Interest Holder" means a Person that receives a Commercially Reasonable Royalty in exchange for a Licensee's use of the Commercially Reasonable Royalty Interest Holder's intellectual property. A Commercially Reasonable Royalty Interest Holder is an Indirect Beneficial Interest Owner.

"Container" means the receptacle directly containing Medical Regulated Marijuana, Medical Marijuana Concentrate, or Regulated Medical Marijuana-Infused Product that is labeled according to the requirements in Rules M 1001-1 et seq. or Rules R 1001-1 et seq.

"Control" means the possession, direct or indirect, of the power to direct or cause the direction of the management or policies of a Person, whether through the ownership of voting Owner's Interests, by contract, or otherwise. This definition of Control includes Controls, Controlled, Controlling, Controlled by, and under common Control with.

"Controlling Beneficial Owner" means a Person that satisfies one or more of the following criteria:

- a. A natural person, an Entity that is organized under the laws of and for which its principal place of business is located in one of the states or territories of the United States or District of Columbia, a Publicly Traded Corporation, or a Qualified Private Fund that is not a Qualified Institutional Investor:
  - i. Acting alone or Acting In Concert, that owns or Acquires bBeneficial

    oOwnership of ten percent or more of the Owner's Interest of a

    Regulated Marijuana Business;
  - ii. That is an Affiliate that Controls a Regulated Marijuana Business and includes, without limitation, any Manager; or

- iii. That is otherwise in a position to Control the Regulated Marijuana

  Business except as authorized in section 44-11-407 or 44-12-407,

  C.R.S.; or
- <u>b.</u> A Qualified Institutional Investor acting alone or Acting In Concert that owns or Acquires <del>b</del>Beneficial <del>o</del>Ownership of more than thirty percent of the Owner's Interest of a Regulated Marijuana Business.
- Unless the context otherwise requires, the defined term Controlling Beneficial
   Owner includes Direct Beneficial Interest Owner.

"Court Appointee" means a Person appointed by a court as a receiver, personal representative, executor, administrator, guardian, conservator, trustee, or similarly situated Person; acting in accordance with section 44-11-401(1.5), C.R.S., and these rules; and authorized by court order to take possession of, operate, manage, or control a Medical Regulated Marijuana Business.

## "Covered Securities" means:

- A Security designated as qualified for trading in the national market system pursuant to section 78k-1(a)(2) of the Securities Act of 1933 that is listed, or authorized for listing, on a national securities exchange (or tier or segment thereof); or a Security of the same issuer that is equal in seniority or that is a senior Security to a Security designated as qualified for trading in the national market system.
- b. A Security issued by an investment company that is registered, or that has filed a registration statement under the federal Investment Company Act of 1940.
- c. A Security as defined by the Federal Securities Exchange Commission by rule pursuant to 15 U.S.C. §77r(b)(3).
- d. A Security pursuant to 15 U.S.C. §77r(b)(4).

"Denied Applicant" means any Person whose application for licensure, <u>permit</u>, <u>or registration</u> pursuant to the Medical Code <u>or the Retail Code</u> has been denied, any Person whose application for a responsible vendor program has been denied, or any Licensee whose application for any of the following non-exhaustive list has been denied: <u>An initial license application pursuant to Rule 220-1</u>, a renewal application pursuant to Rule 225-1, the request for a finding of suitability <u>pursuant to Rule 235-1</u>, a change <u>or transfer</u> of ownership pursuant to Rule <u>245-1 M 205</u>; a change of location of the Licensed Premises pursuant to Rule M 303 <u>or Rule R 303</u>; or a production management class increase application pursuant to Rule M 507 <u>or Rule R 506</u>.

"Department" means the Colorado Department of Revenue.

"Direct Beneficial Interest Owner" means a natural person or a Closely Held Business entity that owns a share or shares of stock in a licensed Medical Marijuana Business, including the officers, directors, members, or partners of the licensed Medical Marijuana Business or Closely Held Business Entity, or a Qualified Limited Passive Investor. Each natural person that is a Direct Beneficial Interest Owner must hold an Associated Key License. Except that a Qualified Limited Passive Investor need not hold an Associated Key License and shall not engage in activities for which an Occupational License is required.

"Director" means the Director of the Marijuana Enforcement Division.

"Division" means the Marijuana Enforcement Division.

"Edible Medical Marijuana-Infused Product" means any Medical Marijuana-Infused Product for which the intended use is oral consumption, including but not limited to, any type of food, drink, or pill.

<u>"Edible Retail Marijuana Product" means any Retail Marijuana Product for which the intended use</u> is oral consumption, including but not limited to, any type of food, drink, or pill.

"Employee License" means a license granted by the State Licensing Authority pursuant to sections 44-11-401 or 44-12-401 to a natural person who is not a Controlling Beneficial Owner. Any person who possesses, cultivates, manufactures, tests, dispenses, sells, serves, transports, or delivers Regulated Marijuana or Regulated Marijuana Products, who is authorized to input data into a Regulated Marijuana Business's Inventory Tracking System or point-of-sale system, or who has unescorted access in the Restricted Access Area or Limited Access Area must hold an Employee License. Employee License includes both Key Licenses and Support Licenses.

"Entity" means a domestic or foreign corporation, cooperative, general partnership, limited liability partnership, limited liability company, limited partnership, limited liability limited partnership, limited partnership, limited partnership association, nonprofit association, nonprofit corporation, or any other organization or association that is formed under a statute or common law of the state of Colorado or any other jurisdiction as to which the laws of this state of Colorado or the laws of any other jurisdiction governs relations among owners and between the owners and the organization or association and that is recognized under the laws of the state of Colorado or the other jurisdiction as a separate legal entity.

"Executive Director" means the Executive Director of the Department of Revenue.

"Executive Officer" means the president, any vice president in charge of a principal business unit, division or function (such as sales, administration or finance), any other officer who performs a policy making function, or any other person who performs similar policy making functions for the Regulated Marijuana Business.

"Exit Package" means an Opaque bag or other similar Opaque covering provided at the point of sale, in which Regulated Medical Marijuana, Medical Marijuana Concentrate, or Regulated Medical Marijuana-Infused Product already in a Container is placed. If Regulated Medical Marijuana flower, trim, or seeds are placed into a Container that is not Child-Resistant, then the Exit Package must be Child-Resistant. The Exit Package is not required to be labeled in accordance with Rules R 1001-1 et seq.

"Fibrous Waste" means any roots, stalks, and stems from a Regulated Medical Marijuana plant.

"Final Agency Order" means an Order of the State Licensing Authority issued in accordance with the Medical Code or the Retail Code and the State Administrative Procedure Act. The State Licensing Authority will issue a Final Agency Order following review of the Initial Decision and any exceptions filed thereto or at the conclusion of the declaratory order process. A Final Agency Order is subject to judicial review.

\_"Financial Interest" means any Direct Beneficial Interest Owner, a Commercially Reasonable Royalty Interest Holder who receives more than 30 percent of the gross revenue or gross profit, a Permitted Economic Interest holder, and any other Person who controls or is positioned so as to enable the exercise of control over the Medical Marijuana Business.

"Finished Marijuana" means post-harvest Medical Marijuana including flower and trim that has been harvested for more than 90 days or that has completed the curing and drying process according to the Optional Premises Cultivation Operation's written standard operating procedures that were last submitted to the Division. Standard operating procedures for curing and drying may provide a curing and drying period that is longer than 90 days but any such period must be commercially reasonable and <a href="mailto:shall-can">shall-can</a> not exceed 12 months. Among other factors, the Division may consider the Optional Premises Cultivation Operation's prior business years' business

transactions to determine whether the Optional Premises Cultivation Operation's standard operating procedures are commercially reasonable.

"Flammable Solvent" means a liquid that has a flash point below 100 degrees Fahrenheit.

"Flowering" means the reproductive state of the Cannabis plant in which there are physical signs of flower or budding out of the nodes in the stem.

"Food-Based Medical Marijuana Concentrate" means a Medical Marijuana Concentrate that was produced by extracting Cannabinoids from Medical Marijuana through the use of propylene glycol, glycerin, butter, olive oil or other typical cooking fats.

<u>"Food-Based Retail Marijuana Concentrate" means a Retail Marijuana Concentrate that was produced by extracting Cannabinoids from Retail Marijuana through the use of propylene glycol, glycerin, butter, olive oil, or other typical cooking fats.</u>

"Foreign Private Issuer" means any foreign issuer other than a foreign government except an issuer meeting the following conditions as of the last business day of its most recently completed second fiscal quarter:

- More than 50 percent of the outstanding voting Securities of such issuer are directly or indirectly owned of record by residents of the United States; and
- b. Any of the following:
  - The majority of the executive officers or directors are United States citizens or residents;
  - ii. More than 50 percent of the assets of the issuer are located in the United States; or
  - iii. The business of the issuer is administered principally in the United States.

"Good Cause" for purposes of denial of an initial, renewal or reinstatement license, <u>registration</u>, <u>or permit application</u> or certification, or for purposes of discipline of a license or certification, means:

- a. The Licensee or Applicant has violated, does not meet, or has failed to comply with any of the terms, conditions, or provisions of the Medical Code, the Retail Code, any rules promulgated pursuant itto the Medical Code or Retail Code, or any supplemental relevant state or local law, rule, or regulation;
- b. The Licensee or Applicant has failed to comply with any special terms or conditions that were placed upon the license pursuant to an order of the State Licensing Authority or the relevant local licensing authority; or
- c. The Licensee's or the Applicant's Licensed Premises have been operated in a manner that adversely affects the public health or welfare or the safety of the immediate neighborhood in which the establishment is located.

"Good Moral Character" means having a criminal history that demonstrates honesty, fairness, and respect for the rights of others and for the law.

"Harvest Batch" means a specifically identified quantity of processed Medical Regulated Marijuana that is uniform in strain, cultivated utilizing the same Pesticide and other agricultural chemicals and harvested at the same time.

"Harvested Marijuana" means post-Flowering Retail Marijuana not including trim, concentrate, or waste that remains on the premises of the Retail Marijuana Cultivation Facility or its off-premises storage location beyond 60 days from harvest.

"Heat/Pressure-Based Medical Marijuana Concentrate" means a Medical Marijuana Concentrate that was produced by extracting Cannabinoids from Medical Marijuana through the use of heat and/or pressure. The method of extraction may be used by only a Medical Marijuana-infused Products Manufacturer and can be used alone or on a Production Batch that also includes Water-Based Medical Marijuana Concentrate or Solvent-Based Medical Marijuana Concentrate.

"Heat/Pressure-Based Retail Marijuana Concentrate" means a Retail Marijuana Concentrate that was produced by extracting Cannabinoids from Retail Marijuana through the use of heat and/or pressure. This method of extraction may be used by only a Retail Marijuana Products

Manufacturer and can be used alone or on a Production Batch that also includes Water-Based Retail marijuana Concentrate or Solvent-Based Retail Marijuana Concentrate.

"Identification Badge" means a physical badge issued to any natural person possessing an Owner License or Employee License, used to verify the identity of the natural persons on the Licensed Premises of a Regulated Marijuana Business.

"Identity Statement" means the name of the business as it is commonly known and used in any Advertising.

"Immature plant" means a nonflowering Regulated Medical Marijuana plant that is no taller than eight inches and no wider than eight inches produced from a cutting, clipping or seedling and that is in a growing container that is no larger than two inches wide and two inches tall that is sealed on the sides and bottom. Plants meeting these requirements are not attributable to a Licensee's maximum allowable plant count, but must be fully accounted for in the Inventory Tracking System.

"Indirect Financial Interest Holder" means a Person that is not an Affiliate, a Controlling Beneficial Owner, or a Passive Beneficial Owner of a Regulated Marijuana Business and that:

- a. Holds a Commercially Reasonable Royalty in exchange for a Regulated
   Marijuana Business's use of the Person's intellectual property;
- b. Holds a Permitted Economic Interest that was issued prior to January 1, 2020, and that has not been converted into an Owner's Interest or holds any unsecured convertible debt option, option agreement or warrant that establishes a right for a Person to obtain an interest that might convert to an ownership interest in a Regulated Marijuana Business obtained after January 1, 2020;
- c. Is a contract counterparty with a Regulated Marijuana Business, other than a customary employment agreement, that has a direct nexus to the cultivation, manufacture, sale, or testing of Regulated Marijuana, including, but not limited to, a lease of real property on which the Regulated Marijuana Business operates, a lease of equipment used in the cultivation, manufacture, or testing of Regulated Marijuana, a secured or unsecured financing agreement with the Regulated Marijuana Business, or a management agreement with the Regulated Marijuana Business, provided that no such contract compensates the contract counterparty with a percentage of revenue for profits of the Regulated Marijuana Business.
- Unless the context otherwise requires, the defined term Indirect Financial Interest
   Holder includes Indirect Beneficial Interest Owner.

"Indirect Beneficial Interest Owner" means a holder of a Permitted Economic Interest, a recipient of a Commercially Reasonable Royalty associated with the use of intellectual property by a

Licensee, a Profit-Sharing Plan Employee, a Qualified Institutional Investor, or another similarly situated Person as determined by the State Licensing Authority. An Indirect Beneficial Interest Owner is not a Licensee. The Licensee must obtain Division approval for an Indirect Beneficial Interest Owner that constitutes a Financial Interest before such Indirect Beneficial Interest Owner may exercise any of the privileges of the ownership or interest with respect to the Licensee.

"Industrial Fiber Products" means intermediate or finished products made from Fibrous Waste that are not intended for human or animal consumption and are not usable or recognizable as <a href="Regulated Medical-Marijuana">Regulated Medical-Marijuana</a>. Industrial Fiber Products include, but are not limited to, cordage, paper, fuel, textiles, bedding, insulation, construction materials, compost materials, and industrial materials.

"Industrial Fiber Products Producer" means a Person who produces Industrial Fiber Products using Fibrous Waste.

"Industrial Hemp" means a plant of the genus Cannabis and any part of the plant, whether growing or not, containing a delta-9 tetrahydrocannabinol (THC) concentration of no more than three-tenths of one percent (0.3%) on a dry weight basis.

"Industrial Hygienist" means a <u>natural personn individual</u> who has obtained a baccalaureate or graduate degree in industrial hygiene, biology, chemistry, engineering, physics, or a closely related physical or biological science from an accredited college or university.

- a. The special studies and training of such individuals persons shall must be sufficient in the cognate sciences to provide the ability and competency to:
  - 4<u>i</u>. Anticipate and recognize the environmental factors and stresses associated with work and work operations and to understand their effects on individuals and their well-being;
  - <u>ii2</u>. Evaluate on the basis of training and experience and with the aid of quantitative measurement techniques the magnitude of such environmental factors and stresses in terms of their ability to impair human health and well-being:
  - <u>iii3</u>. Prescribe methods to prevent, eliminate, control, or reduce such factors and stresses and their effects.
- Any individual person who has practiced within the scope of the meaning of industrial hygiene for a period of not less than five years immediately prior to July 1, 1997, is exempt from the degree requirements set forth in the definition above.
- c. Any individual person who has a two-year associate of applied science degree in environmental science from an accredited college or university and in addition not less than four years practice immediately prior to July 1, 1997, within the scope of the meaning of industrial hygiene is exempt from the degree requirements set forth in the definition above.

# "Ineligible Issuer" means:

a. Any issuer that is required to file reports pursuant to section 13 or 15(d) of the Securities Exchange Act of 1934 that has not filed all reports and other materials required to be filed during the preceding 12 months, other than reports on Form 8-K required solely pursuant to an item specified in General Instruction I.A.3(b) of Form S-3;

The issuer is, or during the past three years the issuer or any of its predecessors was: A Blank Check Company: ii. A Shell Company; An issuer of an offering of Penny Stock: The issuer is a limited partnership that is offering and selling its Securities other than through a firm commitment underwriting: Within the past three years, a petition under the federal bankruptcy laws or any d. state insolvency law was filed by or against the issuer, or a court appointed a receiver, fiscal agent or similar officer with respect to the business or property of the issuer subject to the following: In the case of an involuntary bankruptcy in which a petition was filed against the issuer, ineligibility will occur upon the earlier to occur of: 90 days following the date of the filing of the involuntary petition (if the case has not been earlier dismissed); or The conversion of the case to a voluntary proceeding under federal bankruptcy or state insolvency laws: and Ineligibility will terminate if an issuer has filed an annual report with audited financial statements subsequent to its emergence from that bankruptcy, insolvency, or receivership process; Within the past three years, the issuer or any Entity that at the time was a subsidiary of the issuer was convicted of any felony or misdemeanor described in paragraphs (i) through (iv) of section 15(b)(4)(B) of the Securities Exchange Act of 1934; Within the past three years, the issuer or any Entity that at the time was a subsidiary of the issuer was made the subject of any judicial or administrative decree or order arising out of a governmental action that: Prohibits certain conduct or activities regarding, including future violations of, the anti-fraud provisions of the federal securities laws: Requires that the Person cease and desist from violating the anti-fraud provisions of the federal securities laws; or Determines that the Person violated the anti-fraud provisions of the federal securities laws: The issuer has filed a registration statement that is the subject of any pending proceeding or examination under section 8 of the Securities Act of 1933 or has been the subject of any refusal order or stop order under section 8 of the Securities Act of 1933 within the past three years; or The issuer is the subject of any pending proceeding under section 8A of the Securities Act of 1933 in connection with an offering.

"Initial Decision" means a decision of a hearing officer in the Department following a licensing, disciplinary, or other administrative hearing.

"Inventory Tracking System" means the required seed-to-sale tracking system that tracks Medical Regulated Marijuana from either the seed or immature plant stage until the Regulated Medical Marijuana or Regulated Medical Marijuana Infused-Product is sold to a patient at a Medical Marijuana Center, sold to a consumer at a Retail Marijuana Store, Transferred to a Medical Marijuana Testing Facility or a Retail Marijuana Testing Facility, Transferred to a Sampling Manager, Transferred to an Industrial Fiber Products Producer, Transferred to a Medical Research Facility, Transferred to a Pesticide Manufacturer, destroyed by a Medical Regulated Marijuana Business, or used in a Research Project by a Licensed Research Business.

"Inventory Tracking System Trained Administrator" means an Associated KeyOwner Licensee of a Medical-Regulated Marijuana Business or an Employee Licensee employed by occupationally licensed employee of a Medical-Regulated Marijuana Business, each of whom has attended and successfully completed Inventory Tracking System training and has completed any additional training required by the Division.

"Inventory Tracking System User" means an Associated KeyOwner Licensee of a Medical Regulated Marijuana Business or an occupationally licensed Employee Licensee employed by a Medical Regulated Marijuana Business employee who is granted Inventory Tracking System User account access for the purposes of conducting inventory tracking functions in the Inventory Tracking System. Each Inventory Tracking System User must have been successfully trained by Inventory Tracking System Trained Administrator(s) in the proper and lawful use of the Inventory Tracking System, and who has completed any additional training required by the Division.

"Key License" means an <u>EmployeeOccupational</u> License for a <u>natural person n individual</u> who performs duties that are central to the <u>Medical-Regulated</u> Marijuana Business' operation. An <u>individual person</u> holding a Key License has the highest level of responsibility. An example of a Key Licensee includes, but is not limited to, managers.

"Kief" means the resinous crystal-like trichomes that are found on <u>Regulated Retail-Marijuana</u> flower and that are accumulated, resulting in a higher concentration of cannabinoids.

"Licensed Premises" means the premises specified in an application for a license pursuant to the Medical Code or Retail Code that are owned or in possession of the Licensee and within which the Licensee is authorized to cultivate, manufacture, distribute, sell, store, transport, test, or research Medical Marijuana in accordance with the provisions of the Medical Code, or to cultivate, manufacture, distribute, sell, store, transport, or test Retail Marijuana in accordance with the provision of the Retail Code, and these rules. Not all areas of the Licensed Premises are Limited Access Areas or Restricted Access Areas.

"Licensed Research Business" means a Marijuana Research and Development Facility or a Marijuana Research and Development Cultivation.

"Licensee" means any Person licensed, or registered, or permitted pursuant to the Medical Code or Retail Code, including an Occupational Owner Licensee and an Employee Licensee.

"Limited Access Area" means a building, room, or other contiguous area upon the Licensed Premises where Regulated Medical Marijuana is grown, cultivated, stored, weighed, packaged, Transferred, or processed for Transfer, under control of the Licensee.

"Limit of Detection" or "LOD" means the lowest quantity of a substance that can be distinguished from the absence of that substance (a blank value) within a stated confidence limit (generally 1%).

"Limit of Quantitation" or "LOQ" means the lowest concentration at which the analyte can not only be reliably detected but at which some predefined goals for bias and imprecision are met.

"Liquid Edible Medical Marijuana-Infused Product" means an Edible Medical Marijuana-Infused Product that is a liquid beverage or liquid food-based product for which the intended use is oral consumption, such as a soft drink or cooking sauce.

"Liquid Edible Retail Marijuana Product" means an Edible Retail Marijuana Product that is a liquid beverage or liquid food-based product for which the intended use is oral consumption, such as a soft drink or cooking sauce.

## "Manager" means:

- a. A member of a limited liability company in which management is not vested in managers rather than members;
- b. A manager of a limited liability company in which management is vested in managers rather than members;
- A member of a limited partnership association in which management is not vested in managers rather than members;
- d. A manager of a limited partnership association in which management is vested in managers rather than members;
- e. A general partner;
- f. An officer or director of a corporation, a nonprofit corporation, a cooperative, or a limited partnership association; or
- g. Any Person whose position with respect to an Entity, as determined under the constituent documents and organic statutes of the Entity, without regard to the Person's title, is the functional equivalent of any of the positions described in this definition.

"Marijuana-Based Workforce Development Training Program" means a program designed to train individuals to work in the legal Medical or Retail Marijuana industry operated by an entity licensed under the Medical Code and/or the Retail Code or by a school that is authorized by the Division of Private Occupational Schools.

"Marketing Layer" means that packaging in addition to the Container that is the outermost layer visible to the consumer at the point of sale. The Marketing Layer is optional, but if used by a Licensee in addition to the required Container, it must be labeled according to the requirements in Rules M 1001-1 *et.* seq., or Rules R 1001-1 *et seq.* 

"Marijuana Research and Development Cultivation" means a Person that is licensed pursuant to the Medical Code to grow, cultivate, and possess Medical Marijuana, and to Transfer Medical Marijuana to a Medical Research and Development Facility or another Medical Research and Development Cultivation, all for limited research purposes authorized pursuant to section 44-11-408, C.R.S. A Marijuana Research and Development Cultivation is a Licensed Research Business.

"Marijuana Research and Development Facility" means a Person that is licensed pursuant to the Medical Code to possess Medical Marijuana for limited research purposes authorized pursuant to section 44-11-408, C.R.S. A Marijuana Research and Development Facility is a Licensed Research Business.

"Material Change" means any change that would require a substantive revision to a Medical Regulated Marijuana Business's standard operating procedures for the cultivation of Regulated

Medical-Marijuana or the production of a Medical Marijuana Concentrate or Regulated Medical Marijuana-Infused Product.

"Medical Code" means the Colorado Medical Marijuana Code found at sections 44-11-101 et. seq., C.R.S.

"Medical Marijuana" means marijuana that is grown and sold pursuant to the Medical Code and includes seeds and Immature Plants. Unless the context otherwise requires, Medical Marijuana Concentrate is considered Medical Marijuana and is included in the term Medical Marijuana as used in these rules.

"Medical Marijuana Business" means a licensed Medical Marijuana Center, a Medical Marijuana Infused Products Manufacturer, an Optional Premises Cultivation Operation, a Medical Marijuana Testing Facility, a Medical Marijuana Business Operator, a Medical Marijuana Transporter, a Marijuana Research and Development Facility, or a Marijuana Research and Development Cultivation.

"Medical Marijuana Business Operator" means an entity that holds a registration, license, or permit from the State Licensing Authority to provide professional operational services to one or more Medical Marijuana Businesses, other than Licensed Research Businesses, for direct remuneration from the Medical Marijuana Business(es), which may include compensation based upon a percentage of the profits of the Medical Marijuana Business(es) being operated. A Medical Marijuana Business Operator may contract with Medical Marijuana Business(es) to provide operational services. A Medical Marijuana Business Operator's contract with a Medical Marijuana Business does not in and of itself constitute ownership. The Medical Code and rules apply to all Medical Marijuana Business Operators regardless of whether such operator holds a registration or license. Any reference to "license" or "licensee" shall-means "registration" or "registrant" when applied to a Medical Marijuana Business Operator that holds a registration issued by the State Licensing Authority.

"Medical Marijuana Center" means a Person that is licensed pursuant to the Medical Code to operate a business as described in section 44-11-402, C.R.S., and that sells Medical Marijuana to registered patients or primary caregivers as defined in Article XVIII, Section 14 of the Colorado Constitution, but is not a primary caregiver.

"Medical Marijuana Concentrate" means a specific subset of Medical Marijuana that was produced by extracting Cannabinoids from Medical Marijuana. Categories of Medical Marijuana Concentrate include Water-Based Medical Marijuana Concentrate, Food-Based Medical Marijuana Concentrate, Solvent-Based Medical Marijuana Concentrate, and Heat/Pressure-Based Medical Marijuana Concentrate.

"Medical Marijuana-Infused Product" means a product infused with Medical Marijuana that is intended for use or consumption other than by smoking, including but not limited to edible products, ointments, and tinctures. Such products shall not be considered a food or drug for purposes of the "Colorado Food and Drug Act," part 4 of Article 5 of Title 25, C.R.S.

"Medical Marijuana-Infused Products Manufacturer" means a Person licensed pursuant to the Medical Code to operate a business as described in section 44-11-404, C.R.S.

"Medical Marijuana Testing Facility" means a public or private laboratory licensed and certified, or approved by the Division, to conduct testing and research on Medical Marijuana, Medical Marijuana Concentrate, and Medical Marijuana-Infused Product.

"Medical Marijuana Transporter" means a Person that is licensed to transport Medical Marijuana, Medical Marijuana Concentrate, and Medical Marijuana-Infused Product from one Medical Marijuana Business to another Medical Marijuana Business or to a Medical Research Facility or Pesticide Manufacturer, and to temporarily store the transported Medical Marijuana and Medical Marijuana-Infused Product at its licensed premises, but is not authorized to sell, give away, buy,

or receive complimentary Medical Marijuana, Medical Marijuana Concentrate, or Medical Marijuana-Infused Product under any circumstances. A Medical Marijuana Transporter does not include a Licensee that transports its own Medical Marijuana, Medical Marijuana Concentrate, or Medical Marijuana-Infused Product.

"Medical Research Facility" means a Person approved and grant-funded by the State Board of Health pursuant to section 25-1.5-106.5, C.R.S., to conduct Medical Marijuana research. A Medical Marijuana Research Facility is neither a Medical Marijuana Business, a Retail Marijuana Establishment, nor a Licensee.

"Monitoring" means the continuous and uninterrupted attention to potential alarm signals that could be transmitted from a Security Alarm System located at a Medical Regulated Marijuana Business Licensed Premises, for the purpose of summoning a law enforcement officer to the premises during alarm conditions.

"Monitoring Company" means a Person in the business of providing Monitoring services for a Medical-Regulated Marijuana Business.

"Multiple-Serving Edible Retail Marijuana Product" means an Edible Retail Marijuana Product unit for sale to consumers containing more than 10mg of active THC and no more than 100mg of active THC. If the overall Edible Retail Marijuana Product unit for sale to the consumer consists of multiple pieces where each individual piece may contain less than 10mg active THC, yet in total all pieces combined within the unit for sale contain more than 10mg of active THC, then the Edible Retail Marijuana Product will be considered a Multiple-Serving Edible Retail Marijuana Product.

"Non-objecting Beneficial Owner" means a bBeneficial owner who gives permission to a financial intermediary to release their name and address to the company(ies) or issuer(s) in which they have bought Securities.

"Notice of Denial" means a written statement from the State Licensing Authority, articulating the reasons or basis for denial of a license application.

"Occupational License" means a license granted to an individual by the State Licensing Authority pursuant to section 44-11-401, C.R.S. An Occupational License may be an Associated Key License, a Key License or a Support License.

"Opaque" means that the packaging does not allow the product to be seen without opening the packaging material.

"Optional Premises Cultivation Operation" means a Person licensed pursuant to the Medical Code to operate a business as described in section 44-11-403, C.R.S.

"Order to Show Cause" means a document from the State Licensing Authority alleging the grounds for imposing discipline against a Licensee's license.

"Owner's Interest" means the shares of stock in a corporation, a membership in a nonprofit corporation, a membership interest in a limited liability company, the interest of a member in a cooperative or in a limited cooperative association, a partnership interest in a limited partnership, a partnership interest in a partnership, and the interest of a member in a limited partnership association.

"Owner" means, except where the context otherwise requires, a Direct Beneficial Interest Owner.

"Owner License" means a license issued to a Personn individual who is a Controlling Beneficial Owner of a Regulated Marijuana Business or who is a Passive Beneficial Owner electing to be subject to licensure.

"Passive Beneficial Owner" means any Person Acquiring any Owner's Interest in a Regulated Marijuana Business that is not otherwise a Controlling Beneficial Owner or in Control.

"Penny Stock" means any equity security other than a Security:

- a. That is an National Market System stock, provided that:
  - i. The Security is registered, or approved for registration upon notice of issuance, on a national securities exchange that has been continuously registered as a national securities exchange since April 20, 1992; and the national securities exchange has maintained quantitative listing standards that are substantially similar to or stricter than those listing standards that were in place on that exchange on January 8, 2004; or
  - ii. The Security is registered, or approved for registration upon notice of issuance, on a national securities exchange, or is listed, or approved for listing upon notice of issuance on, an automated quotation system sponsored by a registered national securities association, that:
    - A. Has established initial listing standards that meet or exceed the following criteria:
      - 1. The issuer shall have: (a) stockholders' equity of
        \$5,000,000; (b) market value of listed Securities of \$50
        million for 90 consecutive days prior to applying for a
        listing (market value means the closing bid price
        multiplied by the number of Securities listed); or (c) net
        income of \$750,000 (excluding non-recurring items) in
        the most recently completed fiscal year or in two of the
        last three most recently completed fiscal years;
      - The issuer shall have an operating history of at least one year or a market value of listed Securities of \$50 million (market value means the closing bid price multiplied by the number of Securities listed);
      - 3. The issuer's stock, common or preferred, shall have a minimum bid price of \$4 per share;
      - 4. In the case of common stock, there shall be at least 300 round lot holders of the Security (a round lot holder means a holder of a normal unit of trading);
      - 5. In the case of common stock, there shall be at least 1,000,000 publicly held shares and such shares shall have a market value of at least \$5 million (market value means the closing bid price multiplied by the number of publicly held shares, and shares held directly or indirectly by an officer or director of the issuer and by any Person who is the bBeneficial bOwner of more than 10 percent of the total shares outstanding are not considered to be publicly held);
      - 6. In the case of a convertible debt security, there shall be a principal amount outstanding of at least \$10 million;
      - 7. In the case of rights and warrants, there shall be at least 100,000 issued and the underlying security shall be

registered on a national securities exchange or listed on an automated quotation system sponsored by a registered national securities association and shall satisfy the requirements of paragraphs (a) or (e) of this definition;

- 8. In the case of put warrants (that is, instruments that grant the holder the right to sell to the issuing company a specified number of shares of the company's common stock, at a specified price until a specified period of time), there shall be at least 100,000 issued and the underlying Security shall be registered on a national securities exchange or listed on an automated quotation system sponsored by a registered national securities association and shall satisfy the requirements of paragraphs (a) or (e) of this definition;
- 9. In the case of units (that is, two or more Securities traded together), all component parts shall be registered on a national securities exchange or listed on an automated quotation system sponsored by a registered national securities association and shall satisfy the requirements of paragraphs (a) or (e) of this definition; and
- 10. In the case of equity Securities (other than common and preferred stock, convertible debt securities, rights and warrants, put warrants, or units), including hybrid products and derivative products, the national securities exchange or registered national securities association shall establish quantitative listing standards that are substantially similar to those found in paragraph (a)(ii) of this definition; and
- B. Has established quantitative continued listing standards that are reasonable related to the initial listing standards set forth in paragraph (a)(ii) of this definition, and that are consistent with the maintenance of fair and orderly markets;
- b. That is issued by an investment company registered under the Federal Investment Company Act of 1940;
- c. That is a put or call option issued by the Options Clearing Corporation;
- d. That has a price of five dollars or more;
  - i. For purposes of this paragraph (d):
    - A. A Security has a price of five dollars or more for a particular transaction if the Security is purchased or sold in that transaction at a price of five dollars or more, excluding any broker or dealer commission, commission equivalent, mark-up, or mark-down; and
    - B. Other than in connection with a particular transaction, a Security has a price of five dollars or more at a given time if the inside bid quotation is five dollars or more; provided, however, that if there is no such inside bid quotation, a Security has a price of five

dollars or more at a given time if the average of three or more interdealer bid quotations at specified prices displayed at that time in an interdealer quotation system, by three or more market makers in the Security, is five dollars or more.

- C. The term "inside bid quotation" shall mean the highest bid quotation for the Security displayed by a market maker in the Security on an automated interdealer quotation system that has the characteristics set forth in section 17B(b)(2) of the Federal Securities Exchange Act of 1934, or such other automated interdealer quotation system designated by the Federal Securities Exchange Commission for purposes of this definition, at any time in which at least two market makers are contemporaneously displaying on such system bid and offer quotation for the Security at specified prices.
- i. If a Security is a unit composed of one or more Securities, the unit price divided by the number of shares of the unit that are not warrants, options, rights, or similar Securities must be five dollars or more as determined in accordance with paragraph (d)(i), and any share of the unit that is a warrant, option, right, or similar security, or a convertible security, must have an exercise price or conversion price of five dollars or more;
- e. That is registered, or approved for registration upon notice of issuance, on a national securities exchange that makes transaction reports available provided that:
  - Price and volume of information with respect to transactions in that
     security is required to be reported on a current and continuing basis and
     is made available to vendors of market information pursuant to the rules
     of the national securities exchange;
  - ii. The Security is purchased or sold in a transaction that is effected on or through the facilities of the national securities exchange, or that is part of the distribution of the Security; and
  - iii. The Security satisfies the requirements of paragraphs (a)(i) or (a)(ii);
- f. That is a security futures product listed on a national securities exchange or an automated quotation system sponsored by a registered national securities association; or
- g. Whose issuer has:
  - . Net tangible assets in excess of \$2,000,000, if the issuer has been in continuous operation for at least three years, or \$5,000,000 if the issuer has been in continuous operation for less than three years; or
  - ii. Average revenue of at least \$6,000,000 for the last three years.

"Permitted Economic Interest" means an <u>any unsecured convertible debt option</u>, <u>option</u> agreement or warrant that establishes a right for a Person to obtain an interest that might convert to an ownership interest in a Regulated Marijuana Business issued prior to January 1, <u>2020</u>Agreement to obtain an ownership interest in a Retail Marijuana Establishment or Medical Marijuana Business wheren the holder of such interest is a natural person who is a lawful United States resident and whose right to convert into an ownership interest is contingent on the holder qualifying and obtaining a license as a <u>Direct Beneficial InterestControlling Beneficial</u> Owner or

<u>Passive Beneficial Owner under the Retail Code or Medical Code. This definition is repealed effective January 1, 2020.</u> A Permitted Economic Interest holder is an Indirect Beneficial Interest Owner.

"Person" means a natural person, partnership, association, company, corporation, limited liability company, or organization, or a manager, agent, owner, director, servant, officer, or employee thereof; except that "Person" does not include any governmental organization a natural person, an estate, a trust, an Entity, or a state or other jurisdiction.

"Pesticide" means any substance or mixture of substances intended for preventing, destroying, repelling or mitigating any pest or any substance or mixture of substances intended for use as a plant regulator, defoliant or desiccant; except that the term "pesticide" shall does not include any article that is a "new animal drug" as designated by the United States Food and Drug Administration."

"Pesticide Manufacturer" means a Person who: (1) manufactures, prepares, compounds, propagates, or processes any Pesticide or device or active ingredient used in producing a Pesticide; (2) who possesses an establishment number with the U.S. Environmental Protection Agency pursuant to the Federal Insecticide, Fungicide, and Rodenticide Act, 7 U.S.C. §§ 136 et seq.; (3) who conducts research to establish safe and effective protocols, including but not limited to establishing efficacy and toxicity, for the use of Pesticides on Regulated Medical Marijuana; (4) who has applied for and received any necessary license, registration, certifications, or permits from the Colorado Department of Agriculture pursuant to the Pesticide Act, section 35-9-101 et seq., C.R.S., and/or the Pesticide Applicators' Act, sections 35-10-101 et seq., C.R.S.; (5) who is authorized to conduct business in the State of Colorado; and (6) who has physical possession of the location in the State of Colorado where its research activities occur. A Pesticide Manufacturer is neither a Medical Regulated Marijuana Business, a Retail Marijuana Establishment, nor a Licensee.

"Production Batch" means (a) any amount of Medical Marijuana Concentrate or Retail Marijuana Concentrate of the same category and produced using the same extraction methods, standard operating procedures and an identical group of Harvest Batch(es) of Medical Marijuana or Retail Marijuana; or (b) any amount of Medical Marijuana Product or Retail Marijuana Product of the same exact type, produced using the same ingredients, standard operating procedures and the same Production Batch(es) of Medical Marijuana Concentrate or Retail Marijuana Concentrate.

"Professional Engineer" means an individual natural person who is licensed by the State of Colorado as a professional engineer pursuant to sections 12-25-101 et seq., C.R.S.

"Proficiency Testing" means an assessment of the performance of a Medical Marijuana Testing Facility's or Retail Marijuana Testing Facility's methodology and processes. Proficiency Testing is also known as inter-laboratory comparison. The goal of Proficiency Testing is to ensure results are accurate, reproducible, and consistent.

\_"Profit-Sharing Plan" means a profit-sharing plan that is qualified pursuant to 26 U.S.C. § 401 of the Internal Revenue Code and subject to the Employee Retirement Income Security Act, and which provides for employer contributions in the form of cash, but not in the form of stock or other equity interests in a Medical Marijuana Business.

"Profit-Sharing Plan Employee" means an employee holding an Occupational License who receives a share of a Medical Marijuana Business's profits through a Profit-Sharing Plan. A Profit-Sharing Plan Employee is an Indirect Beneficial Interest Owner.

"Propagation" means the reproduction of <u>Regulated Medical Marijuana plants</u> by seeds, cuttings or grafting.

"Public Institution", for purposes of the 1900 Series, means any entity established or controlled by the federal government, a state government, or a local government or municipality, including but not limited to institutions of higher education or public higher education research institutions.

"Public Money", for purposes of the 1900 Series, means any funds or money obtained by the holder from any governmental entity, including but not limit to research grants.

"Publicly Traded Corporation" means any Person other than an individual that is organized under the laws of and for which its principal place of business is located in one of the states or territories of the United States or District of Columbia or another country that authorizes the sale of marijuana that:

- a. Has a class of Securities registered pursuant to section 12 of the Securities Exchange Act of 1934, as amended, that:
  - i. Constitutes Covered Securities; or
  - ii. Is qualified and quoted on the OTCQX or OTCQB tier of the OTC markets if:
    - A. The Person is then required to file reports and is filing reports on a current basis with the Federal Securities Exchange

      Commission pursuant to the Federal Securities Exchange Act of 1934, as amended, as if the Securities constituted Covered Securities; and
    - B. The Person has established and is in compliance with corporate governance measures pursuant to corporate governance obligations imposed on Securities qualified and quoted on the OTCQX tier of the OTC markets.
- Is an Entity that has a class of Securities listed on the Canadian Securities
   Exchange, Toronto Stock Exchange, TSX Venture Exchange, or NEO Exchange, if:
  - i. The Entity constitutes a Foreign Private Issuer whose Securities are
    exempt from registration pursuant to section 12 of the Federal Securities
    Exchange Act of 1934, as amended, pursuant to Rule 12g3-2(b)
    promulgated pursuant to the federal Securities Exchange Act of 1934, as
    amended; and
  - ii. The Entity has been, for the preceding three hundred sixty-five days or since the formation of the Entity, in compliance with all governance and reporting obligations imposed by the relevant exchange on such Entity; or
- c. Publicly Traded Corporation does not include:
  - i. An Ineligible Issuer, unless such Publicly Traded Corporation satisfies the definition of Ineligible Issuer solely because it is one or more of the following, and the Person is filing reports on a current basis with the Federal Securities and Exchange Commission pursuant to the Federal Securities Exchange Act of 1934, as amended, as if the Securities constituted Covered Securities, and prior to becoming a Publicly Traded Corporation, the Person for at least two years was licensed by the State Licensing Authority as a Regulated Marijuana Business with a demonstrated history of operations in the state of Colorado, and during

such time was not subject to suspension or revocation of the business license:

- A. a Blank Check Company;
- B. an issuer in an offering of Penny Stock; or
- C. a Shell Company.
- ii. A Person disqualified as a Bad Actor.

## "Qualified Institutional Investor" means:

- a. A bank as defined in Section 3(a) (6) of the Federal Securities Exchange Act of 1934, as amended, if the bank is current in all applicable reporting and record-keeping requirements under such act and rules promulgated thereunder;
- b. A bank holding company as defined in the Federal Bank Holding Company Act of 1956, as amended, if the bank holding company is registered and current in all applicable reporting and record-keeping requirements under such act and rules promulgated thereunder;
- c. An insurance company as defined in Section 2(a) (17) of the <u>Federal</u> Investment Company Act of 1940, as amended, if the insurance company is current in all <u>applicable reporting and record-keeping requirements under such act and rules</u> promulgated thereunder;
- de. An investment company registered under Section 8 of the <u>Federal</u> Investment Company Act of 1940, as amended, <u>and subject to 15 U.S.C. Sec. 80a-1 to 80a-64</u>, if the investment company is current in all applicable reporting and record-keeping requirements under such act and rules promulgated thereunder;
- d. An investment adviser registered under Section 203 of the Investment Advisers
  Act of 1940, as amended:
- e. Collective trust funds as defined in Section 3(c) (11) of the Investment Company Act of 1940, as amended;
- fe. An employee benefit plan or pension fund that is subject to the Federal Employee Retirement Income Security Act of 1974, as amended, excluding an employee benefit plan or pension fund sponsored by a licenseed or an intermediary or holding company licensee which directly or indirectly owns five ten percent or more of a licensee;
- gf. A state or federal government pension plan; or
- hg. A group comprised entirely of persons specified in (a) through (g) of this definition.

#### A Qualified Institutional Investor is an Indirect Beneficial Interest Owner.

\_"Qualified Limited Passive Investor" means a natural person who is a United States citizen and is a passive investor who owns less than a five percent share or shares of stock in a licensed Medical Marijuana Business. A Qualified Limited Passive Investor is a Direct Beneficial Interest Owner.

"Qualified Private Fund" means an issuer that would be an investment company, as defined in section 3 of the Federal Investment Company Act of 1940, but for the exclusions provided under sections 3(c)(1) or 3(c)(7) of that Act, and that:

- a. Is advised or managed by an investment adviser as defined and registered under sections 80b-1-21, title 15 of the Federal Investment Advisors Act of 1940, and for which the registered investment adviser is current in all applicable reporting and record-keeping requirements under such act and rules promulgated thereunder; and
- b. Satisfies one or more of the following:
  - i. Is organized under the law of a state or the United States;
  - ii. Is organized, operated, or sponsored by a U.S. person, as defined under subsection 17 CFR 230.902(k), as amended; or
  - iii. Sells Securities to a U.S. person, as defined under subsection 17 CFR 230.902(k), as amended.

"R&D Co-Location Permit" means a permit issued to a Licensed Research Business authorizing it to co-locate with a commonly owned Medical Marijuana-Infused Products Manufacturer, Retail Marijuana Products Manufacturing Facility, Optional Premises Cultivation Operation, or Retail Marijuana Cultivation Facility pursuant to Rule M 1901. A separate R&D Co-Location Permit is required for each location at which a Licensed Research Business seeks to share a single Licensed Premises.

"RFID" means Radio Frequency Identification.

"Reasonable Cause" means just or legitimate grounds based in law and in fact to believe that the particular requested action furthers the purposes of the Medical Code and Retail Code or protects the public safety.

"Regulated Marijuana" means Medical Marijuana and Retail Marijuana. If the context requires, Regulated Marijuana includes Medical Marijuana Concentrate, Medical Marijuana-Infused Products, Retail Marijuana Concentrate, and Retail Marijuana Products.

<u>"Regulated Marijuana Business" means Medical Marijuana Businesses and Retail Marijuana</u> Establishments.

<u>"Regulated Marijuana Products" means Medical Marijuana-Infused Products and Retail Marijuana</u> Products.

"Remediation" means the process by which <u>Regulated Medical-Marijuana</u> flower or trim, which has failed microbial testing, is processed into Solvent-Based Medical Marijuana Concentrate, or <u>into Solvent-Based Retail Marijuana Concentrate</u>, and retested as required by these rules.

"Resealable" means that the Container maintains its Child-Resistant effectiveness for multiple openings.

"Research Project" means a discrete scientific endeavor to answer a research question or a set of research questions. A Research Project must include a description of a defined protocol, clearly articulated goal(s), defined methods and outputs, and a defined start and end date. The description must demonstrate that the Research Project will comply with all requirements in the M 1900 Series. All research and development conducted by a Licensed Research Business must be conducted in furtherance of an approved Research Project.

"Respondent" means a person who has filed a petition for declaratory order that the State Licensing Authority has determined needs a hearing or legal argument or a Licensee who is subject to an Order to Show Cause.

"Responsible Vendor Program Provider" means a Person offering an Approved Training Program, in accordance with sections 44-11-1101, C.R.S., to Licensees seeking to be designated a responsible vendor.

"Restricted Access Area" means a designated and secure area within a Licensed Premises in 1) a Medical Marijuana Center where Medical Marijuana, Medical Marijuana Concentrate, and Medical Marijuana-Infused Product are sold, possessed for sale, and displayed for sale, and where no one without a valid patient registry card is permitted, and 2) in a Retail Marijuana Store where Retail Marijuana, Retail Marijuana Concentrate, and Retail Marijuana Product are sold, possessed for sale, and displayed for sale, and where no one under the age of 21 is permitted...

"Retail Code" means the Colorado Retail Marijuana Code, found at sections 44-12-101 *et seq*, C.R.S.

"Retail Marijuana" means all parts of the plant of the genus cannabis whether growing or not, the seeds thereof, the resin extracted from any part of the plant, and every compound, manufacture, salt, derivative, mixture, or preparation of the plant, its seeds, or its resin, including but not limited to Retail Marijuana Concentrate that is cultivated, manufactured, distributed, or sold by a licensed Retail Marijuana Establishment. "Retail Marijuana" does not include industrial hemp, nor does it include fiber produced from stalks, oil, or cake made from the seeds of the plant, sterilized seed of the plant which is incapable of germination, or the weight of any other ingredient combined with marijuana to prepare topical or oral administrations, food, drink, or other product. Unless the context otherwise requires, Retail Marijuana Concentrate is considered Retail Marijuana and is included in the term "Retail Marijuana" as used in these rules.

"Retail Marijuana Concentrate" means a specific subset of Retail Marijuana that was produced by extracting Cannabinoids from Retail Marijuana. Categories of Retail Marijuana Concentrate include Water-Based Retail Marijuana Concentrate, Food-Based Retail Marijuana Concentrate, Solvent-Based Retail Marijuana Concentrate, and Heat/Pressure-Based Retail Marijuana Concentrate.

"Retail Marijuana Cultivation Facility" means an entity licensed to cultivate, prepare, and package Retail Marijuana and Transfer Retail Marijuana to Retail Marijuana Establishments, Medical Research Facilities, and Pesticide Manufacturers, but not to consumers.

"Retail Marijuana Establishment" means a Retail Marijuana Store, a Retail Marijuana Cultivation Facility, a Retail Marijuana Products Manufacturing Facility, a Retail Marijuana Testing Facility, a Retail Marijuana Establishment Operator, or a Retail Marijuana Transporter.

"Retail Marijuana Establishment Operator" means an entity that holds a license from the State Licensing Authority to provide professional operational services to one or more Retail Marijuana Establishments for direct remuneration from the Retail Marijuana Establishment(s), which may include compensation based upon a percentage of the profits of the Retail Marijuana Establishment(s) being operated. A Retail Marijuana Establishment Operator contracts with Retail Marijuana Establishment(s) to provide operational services. A Retail Marijuana Establishment Operator's contract with a Retail Marijuana Establishment does not in and of itself constitute ownership.

"Retail Marijuana Product" means a product that is comprised of Retail Marijuana and other ingredients and is intended for use or consumption, such as, but not limited to, edible product, ointments and tinctures.

"Retail Marijuana Products Manufacturing Facility" means an entity licensed to purchase Retail Marijuana; manufacture, prepare, and package Retail Marijuana Product; and Transfer Retail

Marijuana and Retail Marijuana Product to other Retail Marijuana Products Manufacturing Facilities, Retail Marijuana Stores, Medical Research Facilities, and Pesticide Manufacturers, but not to consumers.

"Retail Marijuana Store" means an entity licensed to purchase Retail Marijuana from a Retail Marijuana Cultivation Facility and to purchase Retail Marijuana Product from a Retail Marijuana Products Manufacturing Facility and to Transfer Retail Marijuana and Retail Marijuana Product to consumers.

"Retail Marijuana Testing Facility" means a public or private laboratory licensed and certified, or approved by the Division, to conduct testing and research on Retail Marijuana, Retail Marijuana Concentrate, and Retail Marijuana Products.

"Retail Marijuana Transporter" means a Person that is licensed to transport Retail Marijuana, Retail Marijuana Concentrate, and Retail Marijuana Products from one Retail Marijuana Establishment to another Retail Marijuana Establishment or to a Medical Research Facility or Pesticide Manufacturer, and to temporarily store the transported Retail Marijuana, Retail Marijuana Concentrate, and Retail Marijuana Products at its Licensed Premises, but is not authorized to sell, give away, buy, or receive complimentary Retail Marijuana, Retail Marijuana Concentrate, or Retail Marijuana Products under any circumstances. A Retail Marijuana Transporter does not include a Licensee that transports and distributes its own Retail Marijuana, Retail Marijuana Concentrate, or Retail Marijuana Products.

## "RFID" means Radio Frequency Identification.

"Sample" means any item collected from a Medical-Regulated Marijuana Business and provided to a Medical Marijuana Testing Facility or Retail Marijuana Testing Facility for testing. The following is a non-exhaustive list of types of Samples: Medical Marijuana, Medical Marijuana-Infused Product, Medical Marijuana Concentrate, Retail Marijuana, Retail Marijuana Concentrate, Retail Marijuana Product, soil, growing medium, water, solvent or swab of a counter or equipment.

"Sampling Manager" means an <u>Associated Key Owner</u> Licensee or Key Licensee designated by an Optional Premises Cultivation Operation, or a Medical Marijuana-Infused Products Manufacturer, a <u>Retail Marijuana Cultivation Facility</u>, or a <u>Retail Marijuana Products Manufacturer</u> to receive Transfers of Sampling Units pursuant to Rules M 508 and <u>M-606</u>, and <u>Rules R 507 and 606</u>.

"Sampling Unit" means a unit of Medical Regulated Marijuana, or Medical Regulated Marijuana Products-Infused Product, or Medical Marijuana Concentrate Transferred to a Sampling Manager for purposes of quality control and product development pursuant to Rules M 508 and M-606, and sections 44-11-403(4) and 44-11-404(12), C.R.S., and Rules R 507 and 606, sections 44-12-403(6) and 44-12-404(10), C.R.S.-

"Security(ies)" means any note, stock, treasury stock, security future, security-based swap, bond, debenture, evidence of indebtedness, certificate of interest or participation in any profit-sharing agreement, collateral-trust certificate, preorganization certificate or subscription, transferable share, investment contract, voting-trust certificate, certificate of deposit for a security, fractional undivided interest in oil, gas, or other mineral rights, any put, call, straddle, option, or privilege on any security, certificate of deposit, or group index of securities (including any interest therein or based on the value thereof), or any put, call, straddle, option, or privilege entered into on a national securities exchange relating to foreign currency, or, in general, any interest or instrument commonly known as a "security," or any certificate of interest or participation in, temporary or interim certificate for, receipt for, guarantee of, or warrant or right to subscribe to or purchase, any of the foregoing.

"Security Alarm System" means a device or series of devices, intended to summon law enforcement personnel during, or as a result of, an alarm condition. Devices may include hard-

wired systems and systems interconnected with a radio frequency method such as cellular or private radio signals that emit or transmit a remote or local audible, visual, or electronic signal; motion detectors, pressure switches, duress alarms (a silent system signal generated by the entry of a designated code into the arming station to indicate that the user is disarming under duress); panic alarms (an audible system signal to indicate an emergency situation); and hold-up alarms (a silent system signal to indicate that a robbery is in progress).

"Shell Company" means a registrant, other than an asset-backed issuer as defined in Item 1101(b) of Regulation AB, that has:

- a. No or nominal operations; and
- b. Either:
  - No or nominal operations;
  - ii. Assets consisting solely of cash and cash equivalents; or
  - iii. Assets consisting of any amount of cash and cash equivalents and nominal other assets.

"Shipping Container" means a hard-sided container with a lid or other enclosure that can be secured in place. A Shipping Container is used solely for the transport of <a href="Regulated Medical Medi

"Single-Serving Edible Retail Marijuana Product" means an Edible Retail Marijuana Product unit for sale to consumers containing no more than 10mg of active THC.

"Solvent-Based Medical Marijuana Concentrate" means a Medical Marijuana Concentrate that was produced by extracting Cannabinoids from Medical Marijuana through the use of a solvent approved by the Division pursuant to Rule M 605.

"Solvent-Based Retail Marijuana Concentrate" means a Retail Marijuana Concentrate that was produced by extracting Cannabinoids from Retail Marijuana through the use of a solvent approved by the Division pursuant to Rule R 605.

"Standardized Graphic Symbol" means a graphic image or small design adopted by a Licensee to identify its business.

"State Licensing Authority" means the authority created for the purpose of regulating and controlling the licensing of the cultivation, manufacture, distribution, and Transfer of Medical Marijuana and Retail Marijuana in Colorado, pursuant to section 44-11-201, C.R.S.

"Support License" means a license for an individual natural person who performs duties that support the Medical Regulated Marijuana Business' operations. A Support Licensee is a person with less decision-making authority than a Key Licensee and who is reasonably supervised by a Key Licensee or an Owner Associated Key Licensee. Examples of individuals persons who need this type of license include, but are not limited to, sales clerks or cooks.

"Temporary Appointee Registration" means a registration issued to a Court Appointee pursuant to section 44-11-401(1.5)(b), C.R.S.

"THC" means tetrahydrocannabinol.

"THCA" means tetrahydrocannabinolic acid.

"Test Batch" means a group of Samples that are derived from a single Harvest Batch, Production Batch, or Inventory Tracking System package, and that are collectively submitted to a Medical Marijuana Testing Facility or a Retail Marijuana Testing Facility for testing purposes.

"Total THC" means the sum of the percentage by weight of THCA multiplied by 0.877 plus the percentage by weight of THC, i.e., Total THC = (% THCA x 0.877) + % THC.

"Transfer(s)(ed)(ing)" means to grant, convey, hand over, assign, sell, exchange, donate, or barter, in any manner or by any means, with or without consideration, any <a href="Regulated\_Medical\_Medi

"Universal Symbol" means the image established by the Division and made available to Licensees through the Division's website indicating the <u>Regulated Medical Marijuana Infused-Product contains marijuana</u>.

"Unrecognizable" means marijuana or *Cannabis* plant material rendered indistinguishable from any other plant material.

## "U.S. Person" means:

- a. Any natural person resident in the United States;
- b. Any partnership or corporation organized or incorporated under the laws of the United States;
- c. Any estate of which any executor or administrator is a U.S. natural person;
- d. Any trust of which any trustee is a U.S. natural person;
- e. Any agency or branch of a foreign entity located in the United States;
- f. Any non-discretionary account or similar account (other than an estate or trust)
   held by a dealer or other fiduciary for the benefit or account of a U.S. natural person;
- Any discretionary account or similar account (other than an estate or trust) held
   by a dealer or other fiduciary organized, incorporated, or (if a natural person)
   resident in the United States; and
- h. Any partnership or corporation if:
  - . Organized or incorporated under the laws of any foreign jurisdiction; and
  - ii. Formed by a U.S. natural person principally for the purpose of investing in Owner's Interests not registered under the Securities Act of 1933, unless it is organized or incorporated, and owned, by accredited investors (as defined in § 230.501(a)) who are not natural persons, estates or trusts.

Vegetative" means the state of the *Cannabis* plant during which plants do not produce resin or flowers and are bulking up to a desired production size for Flowering.

"Water-Based Medical Marijuana Concentrate" means a Medical Marijuana Concentrate that was produced by extracting cannabinoids from Medical Marijuana through the use of only water, ice, or dry ice.

"Water-Based Retail Marijuana Concentrate" means a Retail Marijuana Concentrate that was produced by extracting Cannabinoids from Retail Marijuana through the use of only water, ice, or dry ice.

# M 200 Series - Licensing and Interests (Repealed effective August 1, 2019)

## Basis and Purpose - M 201

The statutory authority for this rule includes but is not limited to sections 44-11-202(1)(a), 44-11-202(1)(b), 44-11-202(2)(a)(XVII), 44-11-202(2)(a)(XVII), 44-11-301(3), 44-11-401(1)(a-f), 44-11-104, 44-11-304, 44-11-305, 44-11-307, 44-11-310, 44-11-311, 44-11-313, 44-11-401, and 24-76.5-103, C.R.S. The purpose of this rule is to establish that only materially complete applications for licenses or registrations, accompanied by all required fees, will be accepted and processed by the Division. The purpose of this rule is also to clarify that when an initial application is materially complete, but the Division determines further information is required before the application can be fully processed, the Applicant must provide the additional requested information within the time frame provided by the Division. Otherwise, the Division cannot act on the application in a timely manner, and the application may be denied.

## **M 201 - Application Process**

#### A. General Requirements

- 1. All applications for licenses or registrations authorized pursuant to subsections 44-11-401(1) and (1.5), C.R.S., shall be made upon current forms prescribed by the Division.
- A license or registration issued to a Medical Marijuana Business or an individual
  constitutes a revocable privilege. The burden of proving an Applicant's qualifications for
  licensure or registration rests at all times with the Applicant.
- Each application shall identify the local licensing authority.
- 4. Applicants must submit a complete application to the Division before it will be accepted or considered.
  - All applications must be complete and accurate in every material detail.
  - All applications must include all attachments or supplemental information required by the current forms supplied by the Division.
  - c. All applications must be accompanied by a full remittance for the whole amount of the application and license fees. See Rule M 207 Schedule of Application Fees: Medical Marijuana Businesses; Rule M 208 Schedule of Business License and Registration Fees: Medical Marijuana Businesses; Rule M 209 Schedule of Business Renewal License and Registration Fees: Medical Marijuana Businesses; Rule M 210 Schedule of Other Application Fees: All Licensees; Rule M 235 Schedule of License Fees: Individuals; and Rule M 236 Schedule of Renewal License Fees: Individuals.

- d. All applications must include all information required by the Division related to the Applicant's proposed Direct Beneficial Interest Owners, Indirect Beneficial Interest Owners and Qualified Limited Passive Investors, and all other direct and indirect financial interests in the Applicant.
- e. At a minimum, each Applicant for a new license or registration shall provide, at the time of application, the following information:
  - i. For each Associated Key License Applicant, evidence of proof of lawful presence, citizenship, if applicable, residence, if applicable, and Good Moral Character as required by the current forms prescribed by the Division:
  - ii. For each Medical Marijuana Business Applicant and each Associated Key License Applicant, all requested information concerning financial and management associations and interests of other Persons in the business:
  - iii. If the Applicant for any license pursuant to the Medical Code is a Closely Held Business Entity it shall submit with the application:
    - A. The Associated Key License applications for all of its shareholders, members, partners, officers and directors who do not already hold an Associated Key License;
    - B. If the Closely Held Business Entity is a corporation, a copy of its articles of incorporation or articles of organization; evidence of authorization from the Colorado Secretary of State to do business within this State, and for each shareholder: his or her name, mailing address, state of residence and certification of Colorado residency for at least one officer and all officers with day-to-day operational control over the business;
    - C. If the Closely Held Business Entity is a limited liability company, a copy of its articles of organization and its operating agreement; evidence of authorization from the Colorado Secretary of State to do business within this State, and for each member: his or her name, mailing address, state of residence and certification of Colorado residency for at least one officer and all officers with day-to-day operational control over the business; and
    - D. If the Closely Held Business Entity is a general partnership, limited partnership, limited liability partnership, or limited liability limited partnership, a copy of the partnership agreement and, for each partner, his or her name, mailing address and state of residency and certification of Colorado residency for at least one officer and all officers with day-to-day operational control over the business.
  - iv. For each Medical Marijuana Business Applicant and each Associated Key License Applicant, documentation establishing compliant return filing and payment of taxes related to any Medical Marijuana Business or Retail Marijuana Establishment in which such Applicant is, or was, required to file and pay taxes;
  - For each Medical Marijuana Business Applicant and each Associated
     Key License Applicant, documentation verifying and confirming the funds

used to start and/or sustain the operation of the Medical or Retail Marijuana Establishment were lawfully earned or obtained; Accurate floor plans for the premises to be licensed; and The deed, lease, sublease, contract, or other document(s) governing the terms and conditions of occupancy of the premises to be licensed. At a minimum, each Applicant for a Court Appointee finding of suitability required by Rule M 253(A)(2), shall provide, at the time of application, the following information: A copy of the court order appointing the Court Appointee; A statement affirming the Court Appointee complied with the certification required by section 44-11-401(1.5)(a), C.R.S.; If the Court Appointee is an entity, a complete list of all individuals responsible for taking possession of, operating, managing, or controlling the licensed Medical Marijuana Business; and A complete list of all Medical Marijuana Businesses and Retail Marijuana Establishments for which the Court Appointee was appointed and the respective dates during which the Court Appointee is currently serving, or has previously served, as a receiver, personal representative, executor, administrator, guardian, conservator, trustee, or similarly situated Person. All applications to reinstate a license or registration will be deemed an application for a new license or registration. This includes, but is not limited to, Associated Key licenses that have expired, Medical Marijuana Business licenses or registrations that have been expired for more than 90 days, licenses or registrations that have been voluntarily surrendered, and licenses that have been revoked. The Division may refuse to accept an incomplete application. В. Additional Information May Be Required. Upon request by the Division, an Applicant shall provide any additional information required to process and fully investigate the application. The additional information must be provided to the Division no later than seven days after the request is made unless otherwise specified by the Division.

- An Applicant's failure to provide the requested information by the Division deadline may be grounds for denial of the application.
- C. Information Must Be Provided Truthfully. All Applicants shall submit information to the Division in a full, faithful, truthful, and fair manner. The Division may recommend denial of an application where the Applicant made misstatements, omissions, misrepresentations, or untruths in the application or in connection with the Applicant's background investigation. This type of conduct may be considered as the basis for additional administrative action against the Applicant and it may also be the basis for criminal charges against the Applicant.
- D. <u>Application Forms Accessible</u>. All application forms supplied by the Division and filed by an Applicant for a license, including attachments and any other documents associated with the investigation, may be used for a purpose authorized by the Medical Code, the Retail Code, of for any other state or local law enforcement purpose or as otherwise required by law.

#### E. Division Application Management and Local Licensure.

- Repealed.
- 2. If the Division grants a license before the local licensing authority approves the application or grants a local license, the license will be conditioned upon local approval. Such condition will not be viewed as a denial pursuant to the Administrative Procedure Act. If the local licensing authority denies the application, the state license will be revoked.
- An Applicant is prohibited from operating a Medical Marijuana Business prior to obtaining all necessary licenses, registrations or approvals from both the State Licensing Authority and the local licensing authority.
- 4. Each Financial Interest is void and of no effect unless and until approved by the Division.

  A Financial Interest shall not exercise any privilege associated with the proposed interest until approved by the Division. Any violation of this requirement may be considered a license or registration violation affecting public safety.

## M 201.5 - Repealed effective January 1, 2017.

## M 202 - Repealed effective January 1, 2017.

### Basis and Purpose - M 202.1

The statutory authority for this rule includes but is not limited to sections 44-11-202(1)(b), 44-11-202(1)(e), 44-11-202(2)(a)(XXIV), 44-11-202(2)(a)(XXIV), 44-11-202(2)(a)(XXV), 44-11-104(4), 44-11-104(20), 44-11-304, 44-11-305, 44-11-307, 44-11-310, and 44-11-313 C.R.S. The purpose of this rule is to clarify the process to be followed when a Medical Marijuana Business applies to obtain financing or otherwise have a relationship with an Indirect Beneficial Interest Owner. This rule establishes that only materially complete Medical Marijuana Business applications for Indirect Beneficial Interest Owners, accompanied by all required fees, will be accepted and processed by the Division. This rule also clarified that when an initial application is materially complete and accepted, but the Division determines further information is required before the application can be fully processed, the Medical Marijuana Business Applicant must provide the additional requested information within the time frame provided by the Division. Otherwise, the Division cannot act on the application in a timely manner and the Medical Marijuana Business' application may be denied. The rule also sets forth requirements for the contents of the contract or Agreement between Medical Marijuana Businesses and Indirect Beneficial Interest Owners, which reflect basic legal requirements surrounding the relationship between the parties.

# M 202.1 – Applications, Agreements, Contracts and Certifications Required for Indirect Beneficial Interest Owners: Medical Marijuana Businesses

- A. Medical Marijuana Business Initiates Process. The Medical Marijuana Business seeking to obtain financing or otherwise establish any type of relationship with an Indirect Beneficial Interest Owner, including a Permitted Economic Interest, a Commercially Reasonably Royalty Interest Holder, a Profit-Sharing Plan Employee, or a Qualified Institutional Investor, must file all required documents with the Division, including any supplemental documents requested by the Division in the course of its review of the application.
- B. <u>General Requirements</u>. The Medical Marijuana Business seeking approval of an Indirect Beneficial Interest Owner must meet the following requirements:
  - All applications for approval of an Indirect Beneficial Interest Owner shall be made upon current forms prescribed by the Division.

- 2. The burden of proving that a proposed Indirect Beneficial Interest Owner is qualified to hold such an interest rests at all times with the Medical Marijuana Business submitting the application.
- The Medical Marijuana Business applying for approval of any type of Indirect Beneficial Interest Owner must submit a complete application to the Division before it will be accepted or considered.
- 4. All applications must be complete and accurate in every material detail.
- All applications must include all attachments or supplemental information required by the current forms supplied by the Division.
- 6. All applications must be accompanied by a full remittance of the required fees.
- The Division may refuse to accept an incomplete application.
- The proposed holder of the Indirect Beneficial Interest is not a publicly traded company.
- Additional Information May Be Required
  - a. Upon request by the Division, a Medical Marijuana Business applying to have any type of Indirect Beneficial Interest Owner shall provide any additional information required to process and fully investigate the application. The additional information must be provided to the Division no later than seven days after the request is made unless otherwise specified by the Division.
  - Failure to provide the requested information by the Division's deadline may be grounds for denial of the application.
- C. Information Must Be Provided Truthfully. A Medical Marijuana Business applying for approval of any type of Indirect Beneficial Interest Owner shall submit information to the Division in a full, faithful, truthful, and fair manner. The Division may recommend denial of an application where any party made misstatements, omissions, misrepresentations, or untruths in the application or in connection with the background investigation of the proposed Indirect Beneficial Interest Owner. This type of conduct may be considered as the basis for additional administrative action against the Medical Marijuana Business and it may also be the basis for criminal charges against either the Medical Marijuana Business Applicant or the Indirect Beneficial Interest Owner.
- D. <u>Application Forms Accessible</u>. All application forms supplied by the Division and filed by an Applicant for a license, including attachments and any other documents associated with the investigation, may be used for a purpose authorized by the Medical Code, the Retail Code or for any other state or local law enforcement purpose, or as otherwise required by law.
- E. <u>Approval of Financial Interest</u>. Each Financial Interest in a Medical Marijuana Business is void and of no effect unless and until approved by the Division. Any amendment of a Financial Interest is also void and of no effect unless and until approved by the Division.
- F. Ongoing Qualification and Violation Affecting Public Safety. If at any time the Division finds any Indirect Beneficial Interest Owner is not qualified, or is no longer qualified, the Division may require the Medical Marijuana Business to terminate its relationship with and financial ties to the Indirect Beneficial Interest Owner within a specified time period. Failure to terminate such relationship and financial ties within the specified time period may constitute a violation affecting public safety and be a basis for administrative action against the Medical Marijuana Business.
- G. Permitted Economic Interest Holder Requirements. At the time of application, a Medical Marijuana Business seeking to obtain approval of a Permitted Economic Interest shall provide

evidence to establish that the natural person seeking to become a Permitted Economic Interest holder is a lawful resident of the United States and shall provide documentation verifying and confirming the funds used for the Permitted Economic Interest were lawfully earned or obtained.

- H. Permitted Economic Interest Agreement Requirements. The Medical Marijuana Business
  Applicant seeking to obtain financing from a Permitted Economic Interest must submit a copy of
  the Agreement between the Medical Marijuana Business and the person seeking to hold a
  Permitted Economic Interest. The following requirements apply to all Agreements:
  - 1. The Agreement must be complete, and must fully incorporate all terms and conditions.
  - 2. The following provisions must be included in the Agreement:
    - a. Any interest in a Medical Marijuana Business, whether held by a Permitted Economic Interest or any other person, must be acquired in accordance with the provisions of the Medical Code and/or Retail Code, as applicable, and the rules promulgated thereunder. The issuance of any Agreement or other interest in violation thereof shall be void. The Permitted Economic Interest holder shall not provide funding to the Medical Marijuana Business until the Permitted Economic Interest is approved by the Division.
    - b. No Agreement or other interest issued by the Medical Marijuana Business and no claim or charge therein or thereto shall be transferred except in accordance with the provisions of the Medical Code and/or Retail Code as applicable, and the rules promulgated thereunder. Any transfer in violation thereof shall be void.
    - c. The Medical Marijuana Business and the Permitted Economic Interest holder must sign an affirmation of passive investment on a form approved by the Division.
    - d. The Medical Marijuana Business must initiate any process to convert a Permitted Economic Interest to a Direct Beneficial Interest Owner and the process to convert the Permitted Economic Interest into a Direct Beneficial Interest Owner must be completed prior to the expiration or termination of the Agreement. The holder of the Permitted Economic Interest must meet all qualifications for licensure and ownership pursuant to the Medical Code and/or Retail Code and any rules promulgated thereunder prior to conversion of the Permitted Economic Interest to a Direct Beneficial Interest Owner.
    - e. At the election of the Medical Marijuana Business, if the holder of the Permitted Economic Interest is not qualified for licensure as a Direct Beneficial Interest Owner but is qualified as a holder of the Permitted Economic Interest, and the Permitted Economic Interest is also approved by the Division then the Permitted Economic Interest may remain in force and effect for as long as it remains approved by the Division under the Medical Code and/or Retail Code as applicable, and any rules promulgated thereunder.
    - f. The Permitted Economic Interest holder shall disclose in writing to the Division and to the Medical Marijuana Business any and all disqualifying events, within ten days after occurrence of the event, that could lead to a finding that the holder no longer qualifies to hold the Permitted Economic Interest and/or that could lead to a denial of licensure pursuant to the Medical Code and/or Retail Code and any rules promulgated thereunder.
    - g. The Medical Marijuana Business shall disclose in writing to the Division any and all disqualifying events, within ten days after receiving notice of the event, which could lead to a finding that the holder is no longer qualified to hold the Permitted Economic Interest and/or that could lead to a denial of licensure pursuant to the

Medical Code and/or Retail Code as applicable, and any rules promulgated thereunder.

- h. A Permitted Economic Interest holder's or a Medical Marijuana Business' failure to make required disclosures may be grounds for administrative action including but not limited to denial of a subsequent request to convert the Permitted Economic Interest into an ownership interest in the Medical Marijuana Business. Failure to make required disclosures may lead to a finding that the Permitted Economic Interest is no longer approved, and a requirement that the Medical Marijuana Business terminate its relationship with the Permitted Economic Interest holder.
- The Permitted Economic Interest holder agrees and acknowledges that it has no entitlement or expectation of being able to invest in, or have a relationship with, the Medical Marijuana Business unless and until the Division determines the Permitted Economic Interest is approved. The Permitted Economic Interest holder agrees and acknowledges that its relationship with the Medical Marijuana Business is contingent upon Division approval. The Permitted Economic Interest holder understands and acknowledges that approval by the Division is wholly discretionary and the Division may, at any time, deny approval of the Permitted Economic Interest or find that the Permitted Economic Interest is no longer qualified. The Permitted Economic Interest Holder agrees and acknowledges it has no entitlement to or expectation of the Division approving the Permitted Economic Interest. The Permitted Economic Interest holder further agrees that any administrative or judicial review of a determination by the Division regarding the qualification or approval of the Permitted Economic Interest will only occur through licensing or enforcement proceedings involving the Medical Marijuana Business. The Permitted Economic Interest holder further agrees and acknowledges that the Permitted Economic Interest holder shall only be entitled to notice of a denial or administrative action concerning the Medical Marijuana Business if the denial or administrative action is based upon, or directly related to, the qualifications or actions of the Permitted Economic Interest holder. The Permitted Economic Interest holder also agrees and acknowledges that the Permitted Economic Interest holder may only request leave to intervene in an administrative proceeding against the Medical Marijuana Business, pursuant to subsection 24-4-105(2)(c), C.R.S., if the administrative proceeding is based upon, or directly related to, the qualifications or actions of the Permitted Economic Interest holder. Furthermore, the Permitted Economic Interest holder agrees and acknowledges that the Permitted Economic Interest holder may only seek judicial review of an action against the Medical Marijuana Business. pursuant to subsection 24-4-106(4), C.R.S., if the administrative action is based upon, or directly related to, the qualifications or actions of the Permitted Economic Interest Holder, THE PERMITTED ECONOMIC INTEREST HOLDER KNOWINGLY, FREELY, AND VOLUNTARILY WAIVES ANY RIGHT OR CLAIM TO SEEK ANY INDEPENDENT REVIEW OF APPROVAL OR DENIAL OF THE PERMITTED ECONOMIC INTEREST BY THE DIVISION, OR OF AN ADMINISTRATIVE ACTION AGAINST THE MEDICAL MARIJUANA BUSINESS. THAT IS BASED UPON, OR DIRECTLY RELATED TO, THE QUALIFICATIONS OR ACTIONS OF THE PERMITTED ECONOMIC INTEREST, AND EXPRESSLY AGREES THAT THE ONLY ADMINISTRATIVE OR JUDICIAL REVIEW OF SUCH A DETERMINATION OR ACTION WILL OCCUR THROUGH A LICENSING OR ENFORCEMENT PROCEEDING FOR THE MEDICAL MARIJUANA BUSINESS

I. <u>Commercially Reasonable Royalty Contract Requirements</u>. A Medical Marijuana Business seeking to utilize the intellectual property of a Commercially Reasonable Royalty Interest Holder must submit a copy of the contract between the Medical Marijuana Business and the Person

seeking to hold a Commercially Reasonable Royalty. The following requirements apply to all such contracts:

- The contract must be complete, and must fully incorporate all terms and conditions.
- 2. The following provisions must be included in the contract:
  - a. Any interest in a Medical Marijuana Business, whether held by a Commercially Reasonable Royalty Interest Holder or any other Person, must be acquired in accordance with the provisions of the Medical Code and/or Retail Code, as applicable, and the rules promulgated thereunder. The issuance of any contract or other interest in violation thereof shall be void.
  - b. No contract, royalty or other interest issued by the Medical Marijuana Business and no claim or charge therein or thereto shall be transferred except in accordance with the provisions of the Medical Code and/or Retail Code as applicable, and the rules promulgated thereunder. Any transfer in violation thereof shall be void.
  - c. The Medical Marijuana Business and the Commercially Reasonable Royalty Interest Holder must sign an affirmation of passive investment on a form approved by the Division.
  - d. The Commercially Reasonable Royalty Interest Holder shall disclose in writing to the Division and to the Medical Marijuana Business any and all disqualifying events, within ten days after occurrence of the event, that could lead to a finding that the Commercially Reasonable Royalty Interest Holder is not qualified to hold the Commercially Reasonable Royalty.
  - e. The Medical Marijuana Business shall disclose in writing to the Division any and all disqualifying events, within ten days after receiving notice of the event, which would lead to a finding that the Commercially Reasonable Royalty Interest Holder is not qualified to hold the Commercially Reasonable Royalty.
  - f. A Commercially Reasonable Royalty Interest Holder's or a Medical Marijuana
    Business' failure to make required disclosures may lead to a finding that the
    Commercially Reasonable Royalty is not approved, or is no longer approved, and
    may lead to a requirement that the Medical Marijuana Business terminate its
    relationship with the Commercially Reasonable Royalty Interest Holder.
  - g. The Commercially Reasonable Royalty Interest Holder agrees and acknowledges that its relationship with the Medical Marijuana Business is contingent upon Division approval throughout the entire term of its relationship with the Medical Marijuana Business. The Commercially Reasonable Royalty Interest Holder understands and acknowledges that approval by the Division is wholly discretionary and the Division may, at any time, find that the Commercially Reasonable Royalty Interest Holder does not qualify or no longer qualifies. The Commercially Reasonable Royalty Interest Holder agrees and acknowledges it has no entitlement to or expectation to approval of the Commercially Reasonable Royalty.
  - h. The Commercially Reasonable Royalty Interest Holder further agrees that any administrative or judicial review of a determination by the Division approving or denying the Commercially Reasonable Royalty will only occur through licensing or enforcement proceedings involving the Medical Marijuana Business. The Commercially Reasonable Royalty Interest Holder further agrees and acknowledges that the Commercially Reasonable Royalty Interest Holder shall only be entitled to notice of a denial or administrative action concerning the

Medical Marijuana Business if the denial or administrative action is based upon. or directly related to, the qualifications or actions of the Commercially Reasonable Royalty Interest Holder. The Commercially Reasonable Royalty Interest Holder also agrees and acknowledges that the Commercially Reasonable Royalty Interest Holder may only request leave to intervene in an administrative proceeding against the Medical Marijuana Business, pursuant to subsection 24-4-105(2)(c), C.R.S., if the administrative proceeding is based upon, or directly related to, the qualifications or actions of the Commercially Reasonable Royalty Interest Holder. Furthermore, the Commercially Reasonable Royalty Interest Holder agrees and acknowledges that the Commercially Reasonable Royalty Interest Holder may only seek judicial review of an action against the Medical Marijuana Business, pursuant to subsection 24-4-106(4). C.R.S., if the administrative action is based upon, or directly related to, the qualifications or actions of the Commercially Reasonable Royalty Interest Holder. THE COMMERCIALLY REASONABLE ROYALTY INTEREST HOLDER KNOWINGLY, FREELY, AND VOLUNTARILY WAIVES ANY RIGHT OR CLAIM TO SEEK ANY INDEPENDENT REVIEW OF APPROVAL OR DENIAL OF THE COMMERCIALLY REASONABLE ROYALTY BY THE DIVISION, OR OF AN ADMINISTRATIVE ACTION AGAINST THE MEDICAL MARIJUANA BUSINESS. THAT IS BASED UPON, OR DIRECTLY RELATED TO, THE QUALIFICATIONS OR ACTIONS OF THE COMMERCIALLY REASONABLE ROYALTY INTEREST HOLDER, AND EXPRESSLY AGREES THAT THE ONLY ADMINISTRATIVE OR JUDICIAL REVIEW OF SUCH A DETERMINATION OR ACTION WILL OCCUR THROUGH A LICENSING OR ENFORCEMENT PROCEEDING FOR THE MEDICAL MARIJUANA BUSINESS.

- i. If the Division determines the Commercially Reasonable Royalty Interest Holder is not in compliance with the Medical Code, the Retail Code, or these rules, then the Medical Marijuana Business shall discontinue use of such Commercially Reasonable Royalty and associated intellectual property within thirty (30) days of the Division finding. The Medical Marijuana Business shall not pay any remuneration to a Commercially Reasonable Royalty Interest Holder that does not qualify under the Medical Code and these rules, including but not limited to Rule M 231.2(B).
- j. The Commercially Reasonable Royalty Interest Holder shall neither exercise control over nor be positioned so as to enable the exercise of control over the Medical Marijuana Business. Notwithstanding the foregoing, a Commercially Reasonable Royalty Interest Holder may influence the marketing, advertising, labeling and display of any product or line of products for which the Commercially Reasonable Royalty exists so long as such influence is not inconsistent with the Medical Code or these rules.
- J. Profit-Sharing Plan Documents. A Medical Marijuana Business offering licensed employees a share of the profits through a Profit-Sharing Plan must submit a list of all proposed participants in the Profit-Sharing Plan along with their names, addresses and occupational license numbers and submit a copy of all documentation regarding the Profit-Sharing Plan in connection with the Medical Marijuana Business' application:
  - The documents establishing the Profit-Sharing Plan must be complete and must fully incorporate all terms and conditions.
  - The following provisions must be included in the documents establishing the Profit-Sharing Plan:
    - a. Any interest in a Medical Marijuana Business, whether held by a Profit-Sharing Plan Employee or any other person, must be acquired in accordance with the provisions of the Medical Code and/or Retail Code, as applicable, and the rules

promulgated thereunder. The issuance of any contract or other interest in violation thereof shall be void. Any distributions from a Profit-Sharing Plan must be made in cash, not in the form of stock or other equity interests in the Medical Marijuana Business.

- b. No contract or other interest issued by the Medical Marijuana Business and no claim or charge therein or thereto shall be transferred except in accordance with the provisions of the Medical Code and/or Retail Code as applicable, and the rules promulgated thereunder. Any transfer in violation thereof shall be void.
- c. The Medical Marijuana Business shall disclose in writing to the Division any and all disqualifying events, within ten days after receiving notice of the event, which would lead to a finding that any Profit-Sharing Plan Employee does not qualify under the Medical Code and these rules, including but not limited to Rule M 231.2(B), to participate in the Profit-Sharing Plan.
- d. A Profit-Sharing Plan Employee shall disclose in writing to the Division and to the Medical Marijuana Business any and all disqualifying events, within ten days after occurrence of the event that could lead to a finding that the Profit-Sharing Plan Employee does not qualify or no longer qualifies under the Medical Code and these rules, including but not limited to Rule M 231.2(B), to participate in the Profit-Sharing Plan.
- e. A Medical Marijuana Business' or a Profit-Sharing Plan Employee's failure to make required disclosures may lead to a finding that the Profit-Sharing Plan is not approved, and may lead to a requirement that the Medical Marijuana Business terminate or modify the Profit-Sharing Plan.
- The Profit-Sharing Plan Employee agrees and acknowledges that its relationship with the Medical Marijuana Business is contingent upon Division approval throughout the entire term of its relationship with the Medical Marijuana Business. The Profit-Sharing Plan Employee understands and acknowledges that approval by the Division is wholly discretionary and the Division may, at any time, deny approval of the Profit-Sharing Plan. The Profit-Sharing Plan Employee agrees and acknowledges he or she has no entitlement to or expectation to Division approval of the Profit-Sharing Plan or the Profit-Sharing Plan Employee's participation in the plan. The Profit-Sharing Plan Employee further agrees that any administrative or judicial review of a determination by the Division approving or denying the Profit-Sharing Plan or the Profit-Sharing Plan Employee will only occur through licensing or enforcement proceedings involving the Medical Marijuana Business. Each Profit-Sharing Plan Employee further agrees and acknowledges that the Profit-Sharing Plan Employee shall only be entitled to notice of a denial or administrative action concerning the Medical Marijuana Business if the denial or administrative action is based upon, or directly related to, the qualifications or actions of the Profit-Sharing Plan Employee. The Profit-Sharing Plan Employee also agrees and acknowledges that the Profit-Sharing Plan Employee may only request leave to intervene in an administrative proceeding against the Medical Marijuana Business, pursuant to subsection 24-4-105(2)(c), C.R.S., if the administrative proceeding is based upon, or directly related to, the qualifications or actions of the Profit-Sharing Plan Employee. Furthermore, the Profit Sharing Plan Employee agrees and acknowledges that the Profit-Sharing Plan Employee may only seek judicial review of an action against the Medical Marijuana Business, pursuant to subsection 24-4-106(4), C.R.S., if the administrative action is based upon, or directly related to, the qualifications or actions of the Profit-Sharing Plan Employee. THE PROFIT-SHARING PLAN EMPLOYEE KNOWINGLY, FREELY, AND VOLUNTARILY WAIVES ANY RIGHT OR CLAIM TO SEEK ANY INDEPENDENT REVIEW OF APPROVAL OR DENIAL OF THE PROFIT-

SHARING PLAN OR THE PROFIT-SHARING PLAN EMPLOYEE BY THE DIVISION, OR OF AN ADMINISTRATIVE ACTION AGAINST THE MEDICAL MARIJUANA BUSINESS, THAT IS BASED UPON, OR DIRECTLY RELATED TO, THE PROFIT-SHARING PLAN OR THE PROFIT-SHARING PLAN EMPLOYEE'S QUALIFICATIONS OR ACTIONS OF THE PROFIT-SHARING PLAN EMPLOYEE, AND EXPRESSLY AGREES THAT THE ONLY ADMINISTRATIVE OR JUDICIAL REVIEW OF SUCH A DETERMINATION OR ACTION WILL OCCUR THROUGH A LICENSING OR ENFORCEMENT PROCEEDING FOR THE MEDICAL MARIJUANA BUSINESS.

- K. Qualified Institutional Investor Requirements. Before a Medical Marijuana Business may permit a Qualified Institutional Investor to own any portion of the Medical Marijuana Business, the Medical Marijuana Business must submit the following documentation to the Division in connection with the Medical Marijuana Business' application:
  - A description of the Qualified Institutional Investor's business and a statement as to why
    the Qualified Institutional Investor meets the definition of Qualified Institutional Investor in
    Rule M 103 and subsection 44-11-307(7), C.R.S.
  - A certification made under oath and the penalty of perjury by the Qualified Institutional Investor:
    - a. That the ownership interests were acquired and are held for investment purposes only and were acquired and are held in the ordinary course of business as a Qualified Institutional Investor and not for the purposes of causing, directly or indirectly, the election of a majority of the board of directors, any change in the corporate charter, bylaws, management, policies, or operations of a Medical Marijuana Business.
    - b. That the Qualified Institutional Investor is bound by and shall comply with the Medical Code and the rules adopted pursuant thereto, is subject to the jurisdiction of the courts of Colorado, and consents to Colorado as the choice of forum in the event any dispute, question, or controversy arises regarding the Qualified Institutional Investor's relationship with the Medical Marijuana Business or activities pursuant to the Medical Code and rules adopted pursuant thereto.
    - The Qualified Institutional Investor agrees and acknowledges that its relationship with the Medical Marijuana Business is contingent upon Division approval throughout the entire term of its relationship with the Medical Marijuana Business. The Qualified Institutional Investor understands and acknowledges that approval by the Division is wholly discretionary and the Division may, at any time, deny approval of the Qualified Institutional Investor. The Qualified Institutional Investor agrees and acknowledges it has no entitlement to or expectation to Division approval of the Qualified Institutional Investor. The Qualified Institutional Investor further agrees that any administrative or judicial review of a determination by the Division approving or denying the Qualified Institutional Investor will only occur through licensing or enforcement proceedings involving the Medical Marijuana Business. The Qualified Institutional Investor further agrees and acknowledges that the Qualified Institutional Investor shall only be entitled to notice of a denial or administrative action concerning the Medical Marijuana Business if the denial or administrative action is based upon. or directly related to, the qualifications or actions of the Qualified Institutional Investor. The Qualified Institutional Investor also agrees and acknowledges that the Qualified Institutional Investor may only request leave to intervene in an administrative proceeding against the Medical Marijuana Business, pursuant to subsection 24-4-105(2)(c), C.R.S., if the administrative proceeding is based upon, or directly related to, the qualifications or actions of the Qualified Institutional Investor. Furthermore, the Qualified Institutional Investor agrees and

acknowledges that the Qualified Institutional Investor may only seek judicial review of an action against the Medical Marijuana Business, pursuant to subsection 24-4-106(4), C.R.S., if the administrative action is based upon, or directly related to, the qualifications or actions of the Qualified Institutional Investor. THE QUALIFIED INSTITUTIONAL INVESTOR KNOWINGLY, FREELY, AND VOLUNTARILY WAIVES ANY RIGHT OR CLAIM TO SEEK ANY INDEPENDENT REVIEW OF APPROVAL OR DENIAL OF THE QUALIFIED INSTITUTIONAL INVESTOR BY THE DIVISION, OR OF AN ADMINISTRATIVE ACTION AGAINST THE MEDICAL MARIJUANA BUSINESS, THAT IS BASED UPON, OR DIRECTLY RELATED TO, THE QUALIFICATIONS OR ACTIONS OF THE QUALIFIED INSTITUTIONAL INVESTOR, AND EXPRESSLY AGREES THAT THE ONLY ADMINISTRATIVE OR JUDICIAL REVIEW OF SUCH A DETERMINATION OR ACTION WILL OCCUR THROUGH A LICENSING OR ENFORCEMENT PROCEEDING FOR THE MEDICAL MARIJUANA BUSINESS.

- d. An explanation of the basis of the signatory's authority to sign the certification and to bind the Qualified Institutional Investor to its terms.
- 3. The name, address, telephone number and any other information requested by the Division as required on its approved forms for the officers and directors, or their equivalent, of the Qualified Institutional Investor as well as those Persons that have direct control over the Qualified Institutional Investor's ownership interest in the Medical Marijuana Business.
- 4. The name, address, telephone number and any other information requested by the Division as required on its approved forms for each Person who has the power to direct or control the Qualified Institutional Investor's voting of its shares in the Medical Marijuana Business.
- 5. The name of each Person that beneficially owns five percent or more of the Qualified Institutional Investor's voting securities or other equivalent.
- A list of the Qualified Institutional Investor's affiliates.
- 7. A list of all regulatory agencies with which the Qualified Institutional Investor files periodic reports, and the name, address, and telephone number of the individual, if known, to contact at each agency regarding the Qualified Institutional Investor.
- 8. A disclosure of all criminal or regulatory sanctions imposed during the preceding ten years and of any administrative or court proceedings filed by any regulatory agency during the preceding five years against the Qualified Institutional Investor, its affiliates, any current officer or director, or any former officer or director whose tenure ended within the preceding 12 months. As to a former officer or director, such information need be provided only to the extent that it relates to actions arising out of or during such person's tenure with the Qualified Institutional Investor or its affiliates.
- 9. A copy of any filing made under 16 U.S.C § 18a with respect to the acquisition or proposed acquisition of an ownership interest in the Medical Marijuana Business.
- 10. Any additional information requested by the Division.

### M 202.5 - Repealed Effective January 1, 2017.

## Basis and Purpose - M 203

The statutory authority for this rule includes but is not limited to sections 44-11-202(1)(b), 44-11-202(1)(e), 44-11-202(2)(a)(XXIV), 44-11-306(2)(c), 44-11-310(7), 44-11-104, and 44-11-311, C.R.S. The purpose of this rule is to establish how licenses can be renewed.

#### M 203 - Process for Renewing a License: Medical Marijuana Businesses

- A. General Process for License Renewal.
  - 1. The Division will send a notice for license renewal 90 days prior to the expiration of an existing license by first class mail to the Licensee's mailing address of record.
  - 2. A Licensee may apply for the renewal of an existing license not less than 30 days prior to the license's expiration date. A renewal application filed not less than 30 days prior to expiration of the license is considered timely pursuant to subsection 24-4-104(7), C.R.S., and the Licensee may continue to operate until a final agency action on the renewal application.
  - 3. If the Licensee files a renewal application within less than 30 days prior to expiration, the Licensee must provide a written explanation detailing the circumstances surrounding the untimely filing. If the Division accepts the application, then the application is deemed timely pursuant to subsection 24-4-104(7), C.R.S., and the Licensee may continue to operate until final agency action on the renewal application. 4. An application for renewal will only be accepted if it is accompanied by:
    - a. The requisite licensing fees. See Rule M 209 Schedule of Business License Renewal Fees: Medical Marijuana Businesses.
    - b. A copy of the local licensing authority's approval.
  - 5. Each Direct Beneficial Interest Owner required to have an Associated Key License must be fingerprinted at least every two years, and may be fingerprinted more often at the Division's discretion.
  - 6. The Division shall perform a limited background check, which may include fingerprinting, regarding Qualified Limited Passive Investors and other Financial Interests that are Indirect Beneficial Interest Owners. Where warranted by reasonable cause, the Division may require additional investigation.
  - 7. For each renewal application, the Licensee shall submit the original application and one identical copy. The Division will retain the original renewal application and will send the copy to the local licensing authority.
- B. <u>Failure to Receive a Notice for License Renewal</u>. Failure to receive a notice for license renewal does not relieve a Licensee of the obligation to renew all licenses as required.
- C. <u>If License Not Renewed Before Expiration</u>. A license is immediately invalid upon expiration if the Licensee has not filed a renewal application and remitted all of the required fees.
  - 4. Administratively Continued Medical Marijuana Business License. In the event of a renewal application filed after the license expiration date, a Medical Marijuana Business may not operate unless and until the Division in its discretion informs the Medical Marijuana Business Licensee that the license has been administratively continued. A Medical Marijuana Business whose license has been administratively continued may continue to operate until final agency action on the renewal application. Review of the renewal application will include, among other factors, a review of whether the Medical Marijuana Business operated with an expired license.
  - 2. Repealed effective January 1, 2019.
  - 3. The Division will not accept a renewal application filed more than 90 days after the expiration date of the license. The Division also will not renew any license that has been

voluntarily surrendered, or any license that has been revoked. A Medical Marijuana Business license that expired over 90 days prior to submission of the Medical Marijuana Business Licensee's renewal application, a license that has been voluntarily surrendered, and a license that has been revoked may only be reinstated via an application for a new license that is subsequently approved by the Division or the State Licensing Authority.

- D. <u>Licenses Subject to Ongoing Discipline and/or Summary Suspension</u>. Licenses that are the subject of a summary suspension, a disciplinary action, and/or any other administrative action are subject to the requirements of this Rule. Licenses that are not timely renewed shall expire. See Rules M 1301 Disciplinary Process: Non-Summary Suspension and M 1302 Disciplinary Process: Summary Suspensions.
- E. Closely Held Business Entity Direct Beneficial Interest Owners. Closely Held Business Entity
  Direct Beneficial Interest Owners must submit a current Division certification form, signed by all
  Direct Beneficial Interest Owner(s) of the Medical Marijuana Business certifying that each
  Associated Key License owner of the Closely Held Business Entity has maintained, and currently
  maintains, United States citizenship.
- F. Indirect Beneficial Interest Owners and Qualified Limited Passive Investors. At the time of renewal, a Medical Marijuana Business shall disclose any and all Indirect Beneficial Interest Owners and Qualified Limited Passive Investors that hold an interest in the Medical Marijuana Business. Additionally, the Medical Marijuana Business must present updated information regarding all Indirect Beneficial Interest Owners and Qualified Limited Passive Investors at the time the Medical Marijuana Business submits its renewal materials:
  - Current Division Indirect Beneficial Interest Owners and Qualified Limited Passive Investors renewal disclosure forms:
  - Current Division form allowing the Division to investigate any Indirect Beneficial Interest
    Owner(s) and/or Qualified Limited Passive Investor(s) if the Division deems such
    investigation necessary. The form shall be signed by all Direct Beneficial Interest
    Owner(s) of the Medical Marijuana Business;
  - 3. Permitted Economic Interest holders, at the discretion of the Division, may be required to submit new fingerprints;
  - 4. Current Division certification form attesting that all Qualified Limited Passive Investor(s) and/or Indirect Beneficial Interest Owner(s) remain qualified under the Medical Code and these rules. The form shall be signed by all Direct Beneficial Interest Owner(s) of the Medical Marijuana Business:
  - 5. For Permitted Economic Interest holder, current Division certification form, signed by all Direct Beneficial Interest Owner(s) of the Medical Marijuana Business and the particular Permitted Economic Interest holder, certifying that he or she has maintained, and currently maintains, lawful residence in the United States; and
  - 6. For Qualified Limited Passive Investors, current Division certification form, signed by all Direct Beneficial Interest Owner(s) of the Medical Marijuana Business and the particular Qualified Limited Passive Investor, certifying that he or she has maintained, and currently maintains, United States citizenship.

### Basis and Purpose - M 204

The statutory authority for this rule includes but is not limited to sections 44-11-104(1), 44-11-104(4), 44-11-104(20), 44-11-104(23), 44-11-202(1)(b), 44-11-202(1)(e), 44-11-202(2)(a)(I), 44-11-202(2)(a)(I), 44-11-202(2)(a)(I), 44-11-313, and 44-11-901, C.R.S. The purpose of this rule is to provide clarity regarding the nature of a Direct Beneficial Interest Owner and an Indirect Beneficial Interest Owner, and to clarify what factors the State Licensing

Authority generally considers regarding the same. The Division will review all relevant information to determine ownership of a Medical Marijuana Business.

### M 204 - Ownership Interests of a License: Medical Marijuana Businesses

A. <u>Licenses Held By Direct Beneficial Interest Owners</u>. Each Medical Marijuana Business license must be held by its Direct Beneficial Interest Owner(s). Each natural person other than a Qualified Limited Passive Investor must hold an Associated Key License. A Direct Beneficial Interest Owner shall not be a publicly traded company.

## B. 100% Ownership.

- 1. The sum of the percentages of ownership of all Direct Beneficial Interest Owners of a Medical Marijuana Business and Qualified Institutional Investors must equal 100%.
  - Qualified Institutional Investors may hold ownership interests, in the aggregate, of 30% or less in the Medical Marijuana Business.
  - A Qualified Limited Passive Investor must be a natural person who is a United States citizen and may hold an ownership interest of less than five percent in the Medical Marijuana Business.
  - c. Each Direct Beneficial Interest Owner, including but not limited to each officer, director, managing member, or partner of a Medical Marijuana Business, must hold a current and valid Associated Key License. See Rule M 233 Retail Code or Medical Code Occupational Licenses Required. Except that this requirement shall not apply to Qualified Limited Passive Investors.
  - d. With the exception of Qualified Institutional Investors, only Direct Beneficial Interest Owners may hold a partnership interest, limited or general, a joint venture interest, or ownership of a share or shares in a corporation or a limited liability company which is licensed.
- 2. <u>Death, Disability, Divestment, Revocation or Suspension of Less than 100% of All Direct Beneficial Interest Owners</u>. In the event of death, disability, divestment, revocation, or suspension of less than one hundred percent of all Direct Beneficial Interest Owners, the following provisions apply.
  - a. In the event of the death or disability of a Direct Beneficial Interest Owner see Rule M 253 – Temporary Appointee Registrations for Count Appointees. .
  - b. A Medical Marijuana Business shall submit a change of ownership application within forty-five (45) days of entry of a final court order or final arbitration award or full execution of a settlement agreement that alters the ownership structure of the Medical Marijuana Business. Any change of ownership application based on a final court order, final arbitration award, or fully executed settlement agreement shall include a copy of the order or settlement agreement and remains subject to approval by the Division. If a change of ownership application is not timely submitted, the Medical Marijuana Business and its Associated Key Licensee(s) may be subject to administrative action.
  - c. In the event of the suspension of the license of a Direct Beneficial Interest
    Owner, either (i) the Medical Marijuana Business shall comply with all
    requirements of Rule M 1302 Disciplinary Process: Summary Suspensions, or
    (ii) the non-suspended Associated Key Licensee(s) must control the Medical
    Marijuana Business without any participation by the suspended Direct Beneficial
    Interest Owner.

- d. In the event of revocation of the license of a Direct Beneficial Interest Owner, a Medical Marijuana Business shall have forty-five (45) days, unless extended after a showing of good cause by the Medical Marijuana Business, to submit a change of ownership application to the Division detailing the Licensee's plan for redistribution of ownership among the remaining Direct Beneficial Interest Owners. Such plan is subject to approval by the Division. If a change of ownership application is not timely submitted, the Medical Marijuana Business and its remaining Associated Key Licensee(s) may be subject to administrative action.
- C. <u>At Least One Associated Key License Required</u>. No Medical Marijuana Business may operate or be licensed unless it has at least one Associated Key Licensee that is a Direct Beneficial Interest Owner who has been a Colorado resident for at least one year prior to application. Any violation of this requirement may be considered a license violation affecting public safety.
- D. Loss Of Occupational License As An Owner Of Multiple Businesses. If an Associated Key License is suspended or revoked as to one Medical Marijuana Business or Retail Marijuana Establishment, that Owner's Occupational License shall be suspended or revoked as to any other Medical Marijuana Business or Retail Marijuana Establishment in which that Person possesses an ownership interest. See Rule M 233 Medical Code or Retail Code Occupational Licenses Required.
- E. <u>Management Companies</u>. Any Person contracted to manage the overall operation of a Licensed Premises must hold a Medical Marijuana Operator license.
- F. Role of Managers. Associated Key Licensees may hire managers, and managers may be compensated on the basis of profits made, gross or net. A Medical Marijuana Business license may not be held in the name of a manager who is not a Direct Beneficial Interest Owner. A manager who does not hold an Associated Key License as a Direct Beneficial Interest Owner of the Medical Marijuana Business, must hold a Key License as an employee of the Medical Marijuana Business. Any change in manager must be reported to the Division and any local licensing authority before the new manager begins managing the Medical Marijuana Business. Additionally, a Medical Marijuana Operator may include management services as part of the operational services provided to a Medical Marijuana Business. A Medical Marijuana Business and its Direct Beneficial Interest Owners may be subject to license denial or administrative action, including but not limited to, fine, suspension or revocation of their license(s), based on the acts and omissions of any manager, Medical Marijuana Business Operator, or agents and employees thereof engaged in the operations of the Medical Marijuana Business.
- G. Prohibited Third-Party Acts. No Licensee may employ, contract with, hire, or otherwise retain any Person, including but not limited to an employee, agent, or independent contractor, to perform any act or conduct on the Licensee's behalf or for the Licensee's benefit if the Licensee is prohibited by law or these rules from engaging in such conduct itself.
  - 1. A Licensee may be held responsible for all actions and omissions of any Person the Licensee employs, contacts with, hires, or otherwise retains, including but not limited to an employee, agent, or independent contractor, to perform any act or conduct on the Licensee's behalf or for the Licensee's benefit.
  - 2. A Licensee may be subject to license denial or administrative action, including but not limited to fine, suspension, or revocation of its license(s), based on the act and/or omissions of any Person the Licensee employs, contacts with, hires, or otherwise retains, including but not limited to an employee, agent, or independent contractor, to perform any act or conduct on the Licensee's behalf or for the Licensee's benefit.

Basis and Purpose - M 204.5

The statutory authority for this rule includes but is not limited to sections 44-11-202(1)(b), 44-11-202(2)(a)(I), 44-11-202(I), 44-11-202

## M 204.5 - Disclosure, Approval and Review of Business Interests

- A. Business Interests. A Medical Marijuana Business shall disclose all Business Interests at the time of initial application and at the time of each renewal application. Business Interests include Financial Interests and Affiliated Interests. Any Financial Interest must be pre-approved by the Division. It shall be unlawful to fail to completely report all Business Interests in each license issued. It shall be unlawful for a person other than a Financial Interest holding an Associated Key License to exercise control over a Medical Marijuana Business or to be positioned so as to enable the exercise of control over a Medical Marijuana Business. Except that a Qualified Institutional Investor and a Qualified Limited Passive Investor may vote his, her or its shares in the Medical Marijuana Business.
- B. <u>Financial Interests</u>. A Medical Marijuana Business shall not permit any Person to hold or exercise a Financial Interest in the Medical Marijuana Business unless and until such Person's Financial Interest has been approved by the Division. If a Medical Marijuana Business wishes to permit a Person to hold or exercise a Financial Interest, and that Person has not been previously approved in connection with an application for the Medical Marijuana Business, the Medical Marijuana Business shall submit a change of ownership or financial interest form approved by the Division. A Financial Interest shall include:
  - Any Direct Beneficial Interest Owner;
  - The following types of Indirect Beneficial Interest Owners:
    - A Commercially Reasonable Royalty Interest Holder who receives, in the aggregate, a royalty of more than 30 percent; and
    - b. A Permitted Economic Interest holder.
  - 3. <u>Control</u>. Any other natural person who exercises control or is positioned so as to enable the exercise of control over the Medical Marijuana Business must hold an Associated Key License. To determine if a Person exercises control or is positioned so as to enable the exercise of control over a Medical Marijuana Business within the meaning of the Medical Marijuana Rules, the Division will consider the following non-exhaustive factors:
    - a. The Person bears the risk of loss and opportunity for profit;
    - b. The Person has final decision making authority over any material aspect of the operation of the Medical Marijuana Business;
    - c. The Person manages the overall operations of a Medical Marijuana Business or its Licensed Premises, or who manages a material portion of the Medical Marijuana Business or its Licensed Premises;
    - d. The Person guarantees the Medical Marijuana Business' debts or production levels:
    - e. The Person is a beneficiary of the Medical Marijuana Business' insurance policies;

- f. The Person receives the majority of the Medical Marijuana Business' profits as compared to other recipients of the Medical Marijuana Business' profits; or
- g. The Person acknowledges liability for the Medical Marijuana Business' federal, state or local taxes.
- Subparagraph 3 of this Rule does not apply where inconsistent with the Rule M 1700 Series – Medical Marijuana Business Operators.
- C. Affiliated Interests. A Medical Marijuana Business shall disclose all Affiliated Interests in connection with each application for licensure, renewal or reinstatement of the Medical Marijuana Business. The Division may conduct such background investigation as it deems appropriate regarding Affiliated Interests. An Affiliated Interest shall include any Person who does not hold a Financial Interest in the Medical Marijuana Business and who has any of the following relationships with the Medical Marijuana Business:
  - 1. The following Indirect Beneficial Interest Owners:
    - A Commercially Reasonable Royalty Interest Holder who receives, in the aggregate, a royalty of 30 percent or less;
    - b. A Profit-Sharing Plan Employee; and
    - c. A Qualified Institutional Investor.
  - 2. Any other Person who holds any other disclosable interest in the Medical Marijuana Business other than a Financial Interest. Such disclosable interests shall include but shall not be limited to an indirect financial interest, a lease agreement, a secured or unsecured loan, or security interest in fixtures or equipment with a direct nexus to the cultivation, manufacture, Transfer, transportation, testing, or researching of Medical Marijuana, Medical Marijuana Concentrate, or Medical Marijuana-Infused Products. If the Division determines any Person disclosed as an Affiliated Interest should have been pre-approved as a Financial Interest, approval and further background investigation may be required. Additionally, the failure to seek pre-approval of a Financial Interest holder may form the basis for license denial or administrative action against the Medical Marijuana Business.
- D. <u>Secured Interest In Marijuana Prohibited</u>. No Person shall at any time hold a secured interest in Medical Marijuana, Medical Marijuana Concentrate, or Medical Marijuana-Infused Product.

# Basis and Purpose - M 205

The statutory authority for this rule includes but is not limited to sections 44-11-202(1)(b), 44-11-202(1)(e), 44-11-202(2)(a)(XVII), 44-11-202(2)(a)(XX), 44-11-202(2)(a)(XXIV), 44-11-202(2)(a)(XXV), 44-11-310(7), 44-11-310(11), 44-11-104, 44-11-304, 44-11-305, 44-11-309, 44-11-406, and 24-76.5-101 of seq., C.R.S. The purpose of this rule is to establish protocol for ownership transfers. In addition, the rule clarifies that a business cannot use the transfer of ownership process in order to circumvent the administrative disciplinary process and that an ongoing investigation or disciplinary action may: (1) constitute grounds to deny a transfer of ownership request, or (3) mandate that the new business owner is responsible for any imposed sanction.

## M 205 - Transfer of Ownership and Changes in Business Structure: Medical Marijuana Businesses

#### A. General Requirements

1. All applications for transfers of Direct Beneficial Interest Owners or changes in corporate structure by licensed Medical Marijuana Businesses authorized pursuant to section 44-

- 11-401, C.R.S., shall be made upon current forms prescribed by the Division. Each application shall identify the relevant local licensing authority.
- All applications for transfers of ownerships and changes in licensed entities by Medical Marijuana Businesses must include application fees, be complete in every material detail, and be filled out truthfully.
- 3. All applications for transfers of ownership and changes in licensed entities by Medical Marijuana Businesses must be submitted to the State Licensing Authority or its designee and relevant local licensing authority 30 days prior to any requested transfer or change.
- 4. Each Applicant for a transfer of ownership shall provide suitable evidence as required by the Division, in accordance with these rules and the Medical Code, of each natural person's proof of lawful presence, citizenship, residence, good character and reputation and verification that funds used to invest in or finance the Medical Marijuana Business were lawfully earned or obtained. Each Applicant shall also provide all requested information concerning financial and management associations and interests of other Persons in the business, Department of Revenue tax payment information, the deed, lease, contract, or other document governing the terms and conditions of occupancy of the Licensed Premises. Nothing in this section is intended to limit the Division's ability to request additional information it deems necessary to determining an Applicant's suitability for licensure.
- Failure to provide such additional information by the requested deadline may result in denial of the application.
- 6. The Applicant shall provide the original and one copy of an application for transfer of ownership to the Division. The Division will retain the original application and send the copy to the relevant local licensing authority. See Rule M 1401 Instructions for Local Licensing Authorities and Law Enforcement Officers.
- 7. The Division will not approve a transfer of ownership application without first receiving written notification that the Applicant disclosed the transfer of ownership to the relevant local licensing authority. If a local licensing authority elects not to approve or deny a transfer of ownership application, the local licensing authority must provide written notification acknowledging receipt of the application and the State Licensing Authority shall revoke the state-issued license.
- 8. The Applicant(s), or proposed transferee(s), for any license shall not operate the Medical Marijuana Business identified in the transfer of ownership application until the transfer of ownership request is approved in writing by the Division. A violation of this requirement shall constitute grounds to deny the transfer of ownership request, may be a violation affecting public safety, and may result in disciplinary action against the Applicant's existing license(s), if applicable.
- 9. All current Direct Beneficial Interest Owner(s), or proposed transferor(s), of the license(s) at issue retain full responsibility for the Medical Marijuana Business identified in the transfer of ownership application until the transfer of ownership request is approved in writing by the Division. A violation of this requirement shall constitute grounds to deny the transfer of ownership request, may be a violation affecting public safety, and may result in disciplinary action against the license(s) of the current Direct Beneficial Interest Owner(s) and/or the Medical Marijuana Business.
- 10. If a Medical Marijuana Business or any of its Direct Beneficial Interest Owners applies to transfer ownership and is involved in an administrative investigation or administrative disciplinary action, the following may apply:

- The transfer of ownership may be delayed or denied until the administrative action is resolved; or
- b. If the transfer of ownership request is approved in writing by the Division, the transferee may be responsible for the actions of the Medical Marijuana Business and its prior Direct Beneficial interest Owners, and subject to discipline based upon the same.
- 11. <u>Licensee Initiates Change of Ownership for Permitted Economic Interests</u>. All individuals holding a Permitted Economic Interest who seek to convert to become a Direct Beneficial Interest Owner are subject to this Rule M 205. The Medical Marijuana Business must initiate the change of ownership process for an individual holding a Permitted Economic Interest who seeks to convert its interest to become a Direct Beneficial Interest Owner. Permitted Economic Interest holders who are not qualified to become a Direct Beneficial Interest Owner shall not be allowed to convert.
- 12. <u>Medical Marijuana Transporters Not Eligible</u>. <u>Medical Marijuana Transporters are not eligible to apply for change of ownership.</u>

# B. As It Relates to Corporations and Limited Liability Companies

- 1. If the Applicant is a corporation or limited liability company, it shall submit with the application the names, mailing addresses, and background forms of all of its officers, directors, and Direct and Indirect Beneficial Interest Owners; a copy of its articles of incorporation or articles of organization; and evidence of its authorization to do business within this State. In addition, each Applicant shall submit the names, mailing addresses, and where applicable, certifications of residency or citizenship for all Persons owning any of the outstanding or issued capital stock, or holding a membership interest. No publicly traded company may be identified as the proposed recipient of any ownership interest in a Medical Marijuana Business.
- Any proposed transfer of capital stock, regardless of the number of shares of capital stock transferred, shall be reported and approved by the State Licensing Authority or its designee and the local licensing authority at least 30 days prior to such transfer or change.
- C. <u>As It Relates to Partnerships</u>. If the Applicant is a general partnership, limited partnership, limited liability partnership, or limited liability limited partnership, it shall submit with the application the names, mailing addresses, and background forms and, where applicable, certification of residency or citizenship for all of its partners and a copy of its partnership agreement.
- D. As It Relates to Entity Conversions. Any Licensee that qualifies for an entity conversion pursuant to sections 7-90-201 et seq., C.R.S., shall not be required to file a transfer of ownership application pursuant to section 44-11-309, C.R.S., upon statutory conversion, but shall submit a report containing suitable evidence of its intent to convert at least 30 days prior to such conversion. Such evidence shall include, but not be limited to, any conversion documents or agreements for conversion at least ten days prior to the date of recognition of conversion by the Colorado Secretary of State. The Licensee shall submit to the Division the names and mailing addresses of any officers, directors, general or managing partners, and all Direct and Indirect Beneficial Interest Owners.
- E. <u>Approval Required</u>. It may be considered a license violation affecting public safety if a Licensee engages in any transfer of ownership without prior approval from the Division and the relevant local licensing authority.
- F. <u>Applications for Reinstatements Deemed New Applications</u>. The Division will not accept an application for transfer of ownership if the license to be transferred is expired for more than 90 days, is voluntarily surrendered, or is revoked. See Rule M 201 Application Process.

### Basis and Purpose - M 206

The statutory authority for this rule includes but is not limited to sections 44-11-202(1)(b), 44-11-202(1)(e), 44-11-202(2)(a)(XXIV), 44-11-304, 44-11-310(7), and 44-11-310(13), C.R.S. The purpose of this rule is to clarify the application process for changing location of a Licensed Premises.

### M-206 - Changing Location of the Licensed Premises: Medical Marijuana Businesses

### A. Application Required to Change Location of Licensed Premises

- 1. A Direct Beneficial Interest Owner of a Medical Marijuana Business seeking to change the physical location or address of its Licensed Premises must make application to the Division for permission to change location of its Licensed Premises.
- Such application shall:
  - a. Be made upon current forms prescribed by the Division;
  - Be complete in every material detail and include remittance of all applicable fees;
  - c. Be submitted at least 30 days prior to the proposed change;
  - d. Explain the reason for requesting such change;
  - e. Be supported by evidence that the application complies with any local licensing authority requirements; and
  - f. Contain a report of the relevant local licensing authority(-ies) in which the Medical Marijuana Business is to be situated, which report shall demonstrate the approval of the local licensing authority(-ies) with respect to the new location.

#### B. Permit Required Before Changing Location

- No change of location shall be permitted until after the Division considers the application, and such additional information as it may require, and issues to the Applicant a permit for such change.
- 2. The permit shall be effective on the date of issuance, and the Licensee shall, within 120 days, change the location of its business to the place specified therein and at the same time cease to operate a Medical Marijuana Business at the former location. At no time may a Medical Marijuana Business operate or exercise any of the privileges granted pursuant to the license in both locations. For good cause shown, the 120 day deadline may be extended for an additional 120 days. If the Licensee does not change the location of its business within the time period granted by the Division, including any extension, the Licensee shall submit a new application, pay the requisite fees and receive a new permit prior to completing any change of the location of the business.
- 3. The permit shall be conspicuously displayed at the new location, immediately adjacent to the license to which it pertains.
- 4. Repealed.

## C. General Requirements

1. Repealed.

2. An Applicant for change of location shall file a change of location application with the Division and pay the requisite change of location fee. See Rule M 207 - Schedule of Other Application Fees: All Licensees.

## Basis and Purpose - M 207

The statutory authority for this rule includes but is not limited to sections 44-11-202(1)(a), 44-11-202(1)(b), 44-11-202(2)(a)(XVII), 44-11-202(2)(a)(XX), 44-11-202(2)(a)(XXIV), 44-11-401(1)(a-f), 44-11-104, 44-11-310, 44-11-401, 44-11-501, and 44-11-502, C.R.S. The purpose of this rule is to clarify the schedules of application fees for Medical Marijuana Business Applicants.

### M 207 - Schedule of Application Fees: Medical Marijuana Businesses

- A. <u>Base Medical Marijuana Application Fees</u>
  - 1. Medical Marijuana Center Application Fees
    - a. Type 1 Center (1-300 patients) \$6,000.00
    - b. Type 2 Center (301-500 patients) \$10,000.00
    - c. Type 3 Center (501 or more patients) \$14,000.00
  - 2. Medical Marijuana-Infused Products Manufacturer Application Fee \$1,000.00
  - 3. Optional Premises Cultivation Operation Application Fee \$1,000.00
  - 4. Medical Marijuana Testing Facility Application Fee \$1,000.00
  - Medical Marijuana Transporter Application Fee \$1,000.00
  - 6. Medical Marijuana Business Operator Application Fee \$1,000.00
  - 7. Medical Marijuana Businesses Converting to Retail Marijuana Establishments. Medical Marijuana Center Applicants or Licensees that want to convert to Retail Marijuana Establishments should refer to 1 CCR 212-2, Rule R 207 Schedule of Application Fees: Retail Marijuana Establishments.
  - 8. Marijuana Research and Development Facility Application Fee \$1,000.00
  - 9. Marijuana Research and Development Cultivation Application Fee \$2,000.00
- B. <u>Medical Marijuana Business Application Fees for Indirect Beneficial Interest Owners, Qualified Limited Passive Investors and Other Affiliated Interests</u>
  - Affiliated Interest that is not an Indirect Beneficial Interest Owner \$200.00
  - Commercially Reasonable Royalty Interest Holder receiving, in the aggregate, a royalty
    of more than 30 percent \$400.00
  - Commercially Reasonable Royalty Interest Holder receiving, in the aggregate, a royalty
    of 30 percent or less \$200.00
  - 4. Permitted Economic Interest \$400.00
  - Employee Profit Sharing Plan \$200.00

- 6. Qualified Limited Passive Investor
  - Standard limited initial background check \$75.00
  - b. Full background check for reasonable cause \$125.00
- Qualified Institutional Investor \$200.00
- C. <u>When Application Fees Are Due</u>. All application fees are due at the time a Medical Marijuana Business submits an application and/or at the time a Medical Marijuana Business submits an application for a new Financial Interest.

## Basis and Purpose - M 208

The statutory authority for this rule includes but is not limited to sections 44-11-104, 44-11-202(1)(a), 44-11-202(1)(b), 44-11-202(1)(e), 44-11-202(2)(a)(XVII), 44-11-202(2)(a)(XXIV), 44-11-302(5)(b), 44-11-310, 44-11-401(1)(a-f), 44-11-501, and 44-11-502, C.R.S. The purpose of this rule is to establish basic requirements for all Division applications and help the regulated community understand procedural licensing and registration requirements.

## M-208 - Schedule of Business License and Registration Fees: Medical Marijuana Businesses

- A. Medical Marijuana Center License Fees
  - 1. Type 1 Center (1-300 patients) \$3,000.00
  - 2. Type 2 Center (301-500 patients) \$6,000.00
  - 3. Type 3 Center (501 or more patients) \$8,000.00
- B. Medical Marijuana-Infused Products Manufacturer License Fee \$1,500.00
- C. Optional Premises Cultivation Operation Class 1 (1-500 plants) License Fee \$1,500.00
- C.5 Expanded Production Management License Fees for Licensees who apply and are approved by the Division pursuant to Rule M 507(E) for increased production management class:
  - 1. Expanded Production Management Class 2 (501-1,500 plants) License Fee \$1,000.00
  - Expanded Production Management Class 3 (1,501-3,000 plants) License Fee \$2,500.00
  - 3. Expanded Production Management License Fee for each class of 3,000 plants over Class 3 \$2,500.00 plus an additional \$1,000.00 for each class of 3,000 plants over Class 3.
- D. Medical Marijuana Testing Facility License Fee \$1,500.00
- E. Medical Marijuana Transporter License Fee \$4,400.00
- F. Medical Marijuana Business Operator License Fee \$2,200.00
- F.2 Marijuana Research and Development Facility License Fee \$1,500.00
- F.3 Marijuana Research and Development Cultivation License Fee \$1,500.00
- G. <u>When License and Registration Fees Are Due</u>. All license and registration fees are due at the time an application is submitted.

H. <u>If Application is Denied</u>. If an application is denied, an Applicant may request that the State Licensing Authority refund the license or registration fee after the denial appeal period has lapsed or after the completion of the denial appeal process, whichever is later.

## Basis and Purpose - M 209

The statutory authority for this rule includes but is not limited to sections 44-11-104, 44-11-202(1)(a), 44-11-202(1)(b), 44-11-202(1)(e), 44-11-202(2)(a)(XVII), 44-11-202(2)(a)(XXIV), 44-11-310, 44-11-401, 44-11-501, and 44-11-502, C.R.S. The purpose of this rule is to establish basic requirements for all Division applications and help the regulated community understand procedural licensing requirements.

# M 209 – Schedule of Business License and Registration Renewal Fees: Medical Marijuana Businesses

- A. Renewal Fee Amount and Due Date. In addition to the Medical Marijuana Business specific renewal fee, all Licensees shall pay a renewal fee of \$300 for each renewal application. Renewal license and processing fees are due at the time the renewal application is submitted.
- B. Medical Marijuana Center Renewal Fees.
  - 1. Type 1 Center \$2,000.00
  - 2. Type 2 Center \$5,000.00
  - 3. Type 3 Center \$7,000.00
- B.2. Medical Marijuana-Infused Products Manufacturer \$1,500.00
- B.3. Optional Premises Cultivation Operation Class 1 Optional Premises Cultivation Operation (1-500 plants) \$1,500.00
  - Expanded Production Management Renewal Fees for Applicants with an increased production management class approved by the Division pursuant to Rule M 507(E). In addition to the fee in subparagraph (B.3), the following fees apply for each expanded production management class:
    - a. Expanded Production Management Renewal Fee for Class 2 (501-1,500 plants)
       \$800.00
    - b. Expanded Production Management Renewal Fee for Class 3 (1,501-3,000 plants) \$2,000.00
    - c. Expanded Production Management Renewal Fee for each class of 3,000 plants over Class 3 \$2,000.00 plus an additional \$800.00 for each class of 3,000 plants over Class 3
- B.5 Medical Marijuana Testing Facility \$1,500.00
- C. Medical Marijuana Transporter License \$4,400.00
- D. Medical Marijuana Business Operator License \$2,200.00
- D.2 Marijuana Research and Development Facility License Fee \$1,500.00
- D.3 Marijuana Research and Development Cultivation License Fee \$1,500.00

E. <u>If Renewal Application is Denied</u>. If an application for renewal is denied, an Applicant may request that the State Licensing Authority refund the license or registration fee after the denial appeal period has lapsed or after the completion of the denial appeal process, whichever is later.

## Basis and Purpose - M 210

The statutory authority for this rule includes but is not limited to sections 44-11-202(1)(a), 44-11-202(1)(b), 44-11-202(2)(a)(XVII), 44-11-202(2)(a)(XXIV), 44-11-104, 44-11-310, 44-11-401, 44-11-501, 44-11-101, 44-11-1102, and 44-11-202(2)(a)(XXVI), C.R.S. The purpose of this rule is to establish basic requirements for all Division applications and help the regulated community understand procedural licensing requirements.

## M 210 - Schedule of Other Application Fees: All Licensees

- Other Application Fees. The following other application fees apply: Transfer of Ownership - New Owners - \$1,600.00 Transfer of Ownership - Reallocation of Ownership - \$1,000.00 Change of Corporation or LLC Structure - \$800.00 4. Change of Trade Name - \$50.00 Change of Location Application Fee - \$500.00 Modification of Licensed Premises - \$100.00 Duplicate Business License - \$20.00 Duplicate Occupational License – \$20.00 9. Off Premises Storage Permit – \$1,500.00 Medical Marijuana Transporter Off Premises Storage Permit - \$2,200.00 <del>10.</del> Responsible Vendor Program Provider Application Fee - \$850.00 <del>12.</del> Responsible Vendor Program Provider Renewal Fee - \$350.00 13. Responsible Vendor Program Provider Duplicate Certificate Fee - \$50.00 14. Licensed Research Business Research Project Proposal - \$500.00 Temporary Appointee Registration finding of suitability Individual - \$225.00 Entity - \$800.00 Centralized Distribution Permit - \$20.00 R&D Co-Location Permit - \$50.00
- 3. When Other Application Fees Are Due. All other application fees are due at the time the application and/or request is submitted.

C. Subpoena Fee - See Rule M 106 - Subpoena Fees.

### Basis and Purpose - M 211

The statutory authority for this rule includes but is not limited to sections 44-12-202(2)(b), 44-11-202(1)(b), 44-11-202(2)(a)(XXIV), 44-12-202(4)(b)(I)(A), 44-12-104, and 44-11-501, C.R.S. The purpose of this rule is to clarify that, with the exception of Medical Marijuana Testing Facilities, Medical Marijuana Business Operators and Medical Marijuana Business Transporters, existing Medical Marijuana Businesses may apply to convert a Medical Marijuana Business License to a Retail Marijuana Establishment License or may apply to obtain one additional license to operate a Retail Marijuana Establishment. It is important to note that the State Licensing Authority considers each license issued as separate and distinct. Each license, whether it is in the same location or not, is fully responsible to maintain compliance with all statutes and rules promulgated regardless of whether or not they are located in a shared address.

A Medical Marijuana Business may only obtain one Retail Marijuana Establishment License, whether it converts the Medical Business License or obtains a Retail Marijuana Establishment License, for each Medical Marijuana Business License it holds. In order to ensure all Retail Marijuana and Retail Marijuana Product are tracked in the Inventory Tracking System and as a condition of licensure, a Medical Marijuana Business must declare in the Inventory Tracking System all Medical Marijuana and Medical Marijuana Infused-Product that are converted for sale as Retail Marijuana or Retail Marijuana Product prior to initiating or allowing any sales. This declaration may be made only once. Beginning July 1, 2016, the only allowed transfer of marijuana between a Medical Marijuana Business and Retail Marijuana Establishment is the transfer of Medical Marijuana and Medical Marijuana Concentrate that was produced at the Optional Premises Cultivation Operation, from the Optional Premises Cultivation Operation to a Retail Marijuana Cultivation Facility. The marijuana subject to the one-time transfer is subject to the excise tax upon the first transfer from the Retail Marijuana Cultivation Facility to another Retail Marijuana Establishment.

The State Licensing Authority received several comments from stakeholders who requested lower fees for Medical Marijuana Businesses that were either converting a Medical Marijuana Business license to a Retail Marijuana Establishment license or obtaining an additional Retail Marijuana Establishment license while retaining the existing Medical Marijuana Business license. The adopted permanent regulations reflect changes to address this concern. Under the rules as adopted, Medical Marijuana Businesses that apply to convert to a Retail Marijuana Establishment license will be required to pay an application fee, but no license fees will be charged until such time as the renewal fees would have been due under the Medical Marijuana Business license term. The Retail Marijuana Establishment license, if approved, would assume the balance of the license term from the Medical Marijuana Business license and have the same expiration date.

#### M-211 - Conversion - Medical Marijuana Business to Retail Marijuana Establishment

# A. Retail Marijuana Establishment Expiration Date

- 1. A Medical Marijuana Business converting its license to a Retail Marijuana Establishment license shall not be required to pay a license fee at the time of application for conversion.
- If a Medical Marijuana Business licensee is scheduled to renew its license during the
  processing of its conversion to a Retail Marijuana Establishment license, the Medical
  Marijuana Business must complete all renewal applications and pay the requisite renewal
  licensing fees.
- A Retail Marijuana Establishment license that was fully converted from a Medical
   Marijuana Business license will assume the balance of licensing term previously held by
   the surrendered Medical Marijuana Business license.
- B. <u>Medical Marijuana Licensees Applying for Retail Marijuana Establishments</u>. Except for a Medical Marijuana Testing Facility, a Medical Marijuana Business Operator or a Medical Marijuana

Business Transporter, a Medical Marijuana Business Licensee in good standing or who had a pending application as of December 10, 2012 that has not yet been denied, and who has paid all applicable fees, may apply for a Retail Marijuana Establishment license in accordance with the Retail Code and these rules on or after October 1, 2013. A Medical Marijuana Business meeting these conditions may apply to convert a Medical Marijuana Business license to a Retail Marijuana Establishment license or may apply for a single Retail Marijuana Establishment of the requisite class of license in the Medical Marijuana Code for each Medical Marijuana Business License not converted.

#### C. Retail Marijuana Establishment Licenses Conditioned.

- 1. It shall be unlawful for a Retail Marijuana Establishment to operate without being issued a Retail Marijuana Establishment license by the State Licensing Authority and receiving all relevant local jurisdiction approvals. Each Retail Marijuana Establishment license issued shall be conditioned on the Licensee's receipt of all required local jurisdiction approvals and licensing, if required.
- 2. Each Retail Marijuana Establishment license issued shall be conditioned on the Medical Marijuana Business Licensee's declaration of the amount of Medical Marijuana or Medical Marijuana-Infused Product it intends to Transfer from the requisite Medical Marijuana Business for sale as Retail Marijuana or Retail Marijuana Product. A Retail Marijuana Establishment shall not exercise any of the rights or privileges of a Retail Marijuana-Establishment Licensee until such time as all such Medical Marijuana and Medical Marijuana-Infused Product are fully Transferred and declared in the Inventory Tracking System. See also, Rule R 309 Inventory Tracking System. Beginning July 1, 2016, the only allowed transfer of marijuana between a Medical Marijuana Business and Retail Marijuana Establishment is the transfer of Medical Marijuana and Medical Marijuana Concentrate that was produced at the Optional Premises Cultivation Operation, from the Optional Premises Cultivation Operation to a Retail Marijuana Cultivation Facility.

## D. One-Time Transfer.

- 1. This Rule M 211(D)(1) is repealed effective July 1, 2016. Prior to July 1, 2016, once a Retail Marijuana Establishment has declared Medical Marijuana and/or Medical Marijuana-Infused Product as Retail Marijuana or Retail Marijuana Product in the Inventory Tracking System and begun exercising the rights and privileges of the license, no additional Medical Marijuana or Medical Marijuana-Infused Product can be transferred from the Medical Marijuana Business to the relevant Retail Marijuana Establishment at any time.
- 2. Beginning July 1, 2016, the only allowed Transfer of marijuana between a Medical Marijuana Business and a Retail Marijuana Establishment is the transfer of Medical Marijuana and Medical Marijuana Concentrate that was produced at the Optional Premises Cultivation Operation, from the Optional Premises Cultivation Operation to a Retail Marijuana Cultivation Facility. All other Transfers are prohibited, including but not limited to Transfers from a Medical Marijuana Center or Medical Marijuana-Infused Products Manufacturer to any Retail Marijuana Establishment. Once a Retail Marijuana Establishment has declared Medical Marijuana and Medical Marijuana Concentrate as Retail Marijuana or Retail Marijuana Concentrate in the Inventory Tracking System and begun exercising the rights and privileges of the license, no additional Medical Marijuana or Medical Marijuana Concentrate can be Transferred from the Medical Marijuana Business to the relevant Retail Marijuana Establishment at any time.

M 230 - Repealed Effective January 1, 2017.

Basis and Purpose - M 231

The statutory authority for this rule includes but is not limited to sections 44-11-201(3), 44-11-202(1)(b), 44-11-202(2)(a)(XVII), 44-11-202(2)(a)(XXIV), 44-11-310(4), 44-11-310(7), 24-18-105(3), 44-11-305, 44-11-306, 44-11-307, 44-11-401, and 24-76.5-101 et seq., C.R.S. The purpose of this rule is to clarify the qualifications for licensure, including, but not limited to, the requirement for a fingerprint-based criminal history record check for all Direct Beneficial Interest Owners, contractors, employees, and other support staff of licensed entities.

## M 231 - Qualifications for Licensure and Residency

- A. Any Applicant may be required to establish his or her identity and age by any document required for a determination of Colorado residency, United States citizenship or lawful presence.
- B. <u>Ongoing Licensing Qualification</u>. Failure to maintain the qualifications for licensure may constitute grounds for discipline, including but not limited to suspension, revocation, or fine.
- B.1 Duty to Report Offenses. An Applicant or Licensee shall notify the Division in writing of any felony criminal charge and felony conviction against such Person within ten days of such person's arrest, felony summons, and within ten days of the disposition of any arrest or summons. Failure to make proper notification to the Division may be grounds for disciplinary action. Applicants and Licensees shall notify the Division within ten days of any other event that renders the Applicant or Licensee no longer qualified under these rules. Licensees shall cooperate in any investigation conducted by the Division. This duty to report includes, but is not limited to, deferred sentences or judgments that are not sealed. If the Division lawfully finds a disqualifying event and an Applicant asserts that the record was sealed, the Division may require the Applicant to provide proof from a court evidencing the sealing of the case.
- C. <u>Application Forms Accessible to Law Enforcement and Licensing Authorities</u>. All application forms supplied by the Division and filed by an Applicant for licensure shall be accessible by the State Licensing Authority, local licensing authorities, and any state or local law enforcement agent.
- D. <u>Associated Key Licenses</u>. Each Direct Beneficial Interest Owner who is a natural person, including but not limited to each officer, director, member or partner of a Closely Held Business Entity, must apply for and hold at all times a valid Associated Key License. Except that these criteria shall not apply to Qualified Limited Passive Investors, who are not required to hold Associated Key Licenses. Each such Direct Beneficial Interest Owner must establish that he or she meets the following criteria before receiving an Associated Key License:
  - 1. The Applicant has paid the annual application and licensing fees;
  - 2. The Applicant's criminal history indicates that he or she is of Good Moral Character;
  - The Applicant is not employing, or financed in whole or in part by any other Person whose criminal history indicates that he or she is not of Good Moral Character;
  - 4. The Applicant is at least 21 years of age;
  - 5. The Applicant has paid all taxes, interest, or penalties due the Department of Revenue relating to a Medical Marijuana Business or Retail Marijuana Establishment, if applicable;
  - 6. The Applicant is not currently subject to and has not discharged a sentence for a conviction of a felony in the five years immediately preceding his or her application date;
  - 7. The Applicant meets qualifications for licensure that directly and demonstrably relate to the operation of a Medical Marijuana Business.
  - 8. The Applicant is not currently subject to and has not discharged a sentence for a conviction of a felony pursuant to any state or federal law regarding the possession,

distribution, manufacturing, cultivation, or use of a controlled substance in the ten years immediately preceding his or her application date or five years from May 28, 2013, whichever is longer; except that the State Licensing Authority may grant a license to a person if the Applicant has a state felony conviction based on possession or use of marijuana or marijuana concentrate that would not be a felony of the Applicant were convicted of the offense on the date he or she applied for licensure'

- 9. The Applicant does not employ another person who does not have a valid Occupational License issued pursuant to either the Medical Code or Retail Code;
- The Applicant is not a sheriff, deputy sheriff, police officer, or prosecuting officer, or an officer or employee of the State Licensing Authority or a local licensing authority;
- 11. The Applicant has not been a State Licensing Authority employee with regulatory oversight responsibilities for individuals, Retail Marijuana Establishments and/or Medical Marijuana Businesses licensed by the State Licensing Authority in the six months immediately preceding the date of the Applicant's application;
- 12. The premises that the Applicant proposes to be licensed is not currently licensed as a retail food establishment or wholesale food registrant;
- 13. The Applicant either:
  - Has been a resident of Colorado for at least one year prior to the date of the application, or
  - b. Has been a United States citizen since a date prior to the date of the application and has received a Finding of Suitability from the Division prior to filing the application. See Rule M 231.1 Finding of Suitability, Residency and Reporting Requirements for Direct Beneficial Interest Owners; Rule M 232 Factors Considered When Determining Residency and Citizenship: Individuals.
- 14. For Associated Key Licensees who are owners of a Closely Held Business Entity, the Applicant is a United States citizen.
- 15. The Applicant has not failed to comply with a court or administrative order for current child support, child support debt, retroactive child support, or child support arrearages. If the Division received notice of the Applicant's noncompliance pursuant to sections 24-35-116 and 26-13-126, C.R.S., the application may be denied or delayed until the Applicant has established compliance with the order to the satisfaction of the state child support enforcement agency.
- E. <u>Occupational Licenses</u>. An Occupational License Applicant who is not applying for an Associated Key License must establish that he or she meets the following criteria before receiving an Occupational License:
  - 1. The Applicant has paid the annual application and licensing fees;
  - 2. The Applicant's criminal history indicates that he or she is of Good Moral Character;
  - The Applicant is at least 21 years of age;
  - 4. An Applicant is currently a resident of Colorado. See Rule M 232 Factors Considered When Determining Residency and Citizenship: Individuals;
  - 5. The Applicant has paid all taxes, interest, or penalties due the Department of Revenue relating to a Medical Marijuana Business or Retail Marijuana Establishment;

- 6. The Applicant is not currently subject to and has not discharged a sentence for a conviction of a felony in the five years immediately preceding his or her application date;
- 7. The Applicant meets qualifications for licensure that directly and demonstrably relate to the operation of a Medical Marijuana Business;
- 8. The Applicant is not currently subject to and has not discharged a sentence for a conviction of a felony pursuant to any state or federal law regarding the possession, distribution, manufacturing, cultivation, or use of a controlled substance in the ten years immediately preceding his or her application date or five years from May 28, 2013, whichever is longer; except that the State Licensing Authority may grant a license to a person if the person has a state felony conviction based on possession or use of marijuana or marijuana concentrate that would not be a felony of the person were convicted of the offense on the date he or she applied for licensure;
- 9. The Applicant is not a sheriff, deputy sheriff, police officer, or prosecuting officer, or an officer or employee of the State Licensing Authority or a local licensing authority; and
- 10. The Applicant has not been a State Licensing Authority employee with regulatory oversight responsibilities for occupational licensees, Medical Marijuana Businesses and/or Retail Marijuana Establishments licensed by the State Licensing Authority in the six menths immediately preceding the date of the Applicant's application.
- 11. The Applicant has not failed to comply with a court or administrative order for current child support, child support debt, retroactive child support, or child support arrearages. If the Division received notice of the Applicant's noncompliance pursuant to sections 24-35-116 and 26-13-126, C.R.S., the application may be denied or delayed until the Applicant has established compliance with the order to the satisfaction of the state child support enforcement agency.
- F. Current Medical Marijuana Occupational Licensees.
  - An individual who holds a current, valid Occupational License issued pursuant to the Medical Code may also work in a Retail Marijuana Establishment; no separate Occupational License is required.
  - 2. An individual who holds a current, valid Occupational License issued pursuant to the Retail Code after July 1, 2015 may also work in a Medical Marijuana Business; no separate Occupational License is required.
- G. Associated Key License Privileges. A person who holds an Associated Key License must associate that license separately with each Medical Marijuana Business or Retail Marijuana Establishment with which the person is associated by submitting a form approved by the Division. A person who holds an Associated Key License may exercise the privileges of a licensed employee in any licensed Medical Marijuana Business or Retail Marijuana Establishment in which they are not an owner so long as the person does not exercise privileges of ownership.
- H. Qualified Limited Passive Investor. An Applicant who wishes to be a Qualified Limited Passive Investor and hold an interest in a Medical Marijuana Business as a Direct Beneficial Interest Owner must establish that he or she meets the following criteria before the ownership interest will be approved:
  - 1. He or she is a natural person:
  - 2. The Applicant qualifies under Rule M 231.2(B);

He or she has been a United States citizen since a date prior to the date of the application, and He or she has signed an affirmation of passive investment. Workforce Training or Development Residency Exempt License. An Applicant who wishes to obtain a workforce development or training exemption to the license residency requirement may only apply for a Support License or Key License and must: Submit a complete application on the Division's approved forms; Establish he or she meets the licensing criteria of Rule M 231(E)(1)-(3) and 231(E)(5)-(10) for Occupational Licensees; Provide evidence of proof of lawful presence; and Provide a complete Workforce Training or Development Affirmation form executed under penalty of perjury. Evaluating an Individual's Good Moral Character Based on His or Her Criminal History. In evaluating whether a Person is prohibited as a licensee pursuant to section 44-11-306(1)(b) or (c), C.R.S., based on a determination that the individual's criminal history indicates he or she is not of Good Moral Character, the Division will not consider the following: The mere fact an individual's criminal history contains an arrest(s) or charge(s) of a criminal offense that is not actively pending: A conviction of a criminal offense in which the application/licensee received a pardon: A conviction of a criminal offense which resulted in the sealing or expungement of the record: or A conviction of a criminal offense in which a court issued an order of collateral relief specific to the application for state licensure. In evaluating whether a Person is prohibited as a licensee pursuant to section 44-12-306(1)(b) or (c), C.R.S., based on a determination that the individual's criminal history indicates he or she is not of Good Moral Character, the Division may consider the following history: Any felony conviction(s): Any conviction(s) of crimes involving moral turpitude; Pertinent circumstances connected with the conviction(s); and Conduct underlying arrest(s) or charge(s) or a criminal offense for which the criminal case is not actively pending.

Division will consider:

When considering any criminal history set forth in subparagraphs 1 & 2 above, the

- a. Whether there is a direct relationship between the conviction(s) and the duties and responsibilities of holding a state license issued pursuant to the Medical or Retail Code:
- b. Any information provided to the Division regarding the individual's rehabilitation, which may include but is not limited to the following non-exhaustive considerations:
  - i. Character references:
  - ii. Educational, vocational, and community achievements, especially those achievements occurring during the time between the individual's most recent criminal conviction and the application for a state license;
  - iii. Successful participation in an alcohol or drug treatment program;
  - iv. That the individual truthfully and fully reported the criminal conduct to the Division:
  - v. The individual's employment history after conviction or release, including but not limited to whether the individual was vetted and approved to hold a state or out-of-state license for the purposes of employment within a regulated industry;
  - vi. The individual's successful compliance with any conditions of parole or probation imposed after conviction or release; or
  - vii. Any other facts or circumstances tending to show the Applicant has been rehabilitated and is ready to accept the responsibilities of a law-abiding and productive member of society.
- K. <u>Compliance with Child Support Obligations</u>. An Applicant for an Occupational License must be in compliance with all court or administrative orders for current child support, child support debt, retroactive child support, or child support arrearages. An Occupational License application may be denied if the Division receives notice of noncompliance pursuant to sections 24-35-116 and 26-13-126, C.R.S.

#### Basis and Purpose - M 231.1

The statutory authority for this rule includes but is not limited to sections 44-11-201(3), 44-11-202(1)(b), 44-11-202(2)(a)(XVII), 44-11-202(2)(a)(XXIV), 44-11-310(4), 44-11-310(7), 24-18-105(3), 44-11-104(1), 44-11-104(20), 44-11-306, 44-11-307, 44-11-313, 44-11-401, and 24-76.5-101 of seq., C.R.S. The purpose of this rule is to clarify the qualifications for Direct Beneficial Interest Owners.

# M 231.1 – Finding of Suitability, Residency and Reporting Requirements for Direct Beneficial Interest Owners

- A. <u>Finding of Suitability Non-Resident Direct Beneficial Interest Owners.</u> A natural person, owner, shareholder, director, officer, member or partner of an entity that intends to apply to become a Direct Beneficial Interest Owner who has not been a resident of Colorado for at least one year prior to the application shall first submit a request to the State Licensing Authority for a finding of suitability to become a Direct Beneficial Interest Owner as follows:
  - A request for a finding of suitability for a non-resident natural person shall be submitted on the forms prescribed by the State Licensing Authority.

- 2. A natural person or all owners, shareholders, directors, officers, members or partners of an entity who have not been a resident of Colorado for at least one year shall obtain a finding of suitability prior to submitting an application to become a Direct Beneficial Interest Owner to the State Licensing Authority.
- 3. A finding of suitability is valid for one year from the date it is issued by the Division. If more than one year has passed since the Division issued a finding of suitability to a natural person, owner, shareholder, director, officer, member, or partner of an entity that intends to apply to become a Direct Beneficial Interest Owner who has not been a resident of Colorado for at least one year prior to the application, then such applicant shall submit a new request for a finding of suitability to the State Licensing Authority and obtain a new finding of suitability before submitting any application to become a Direct Beneficial Interest Owner to the State Licensing Authority. All recipients of a finding of suitability shall disclose in writing to the Division any and all disqualifying events within 10 days after occurrence of the event that could lead to a finding that the recipient no longer qualifies to become a Direct Beneficial Interest Owner.
- 4. The failure of a non-Colorado resident, who is not already a Direct Beneficial Interest
  Owner, to obtain a finding of suitability within the year prior to submission of an
  application to become a Direct Beneficial Interest Owner to the State Licensing Authority
  shall be grounds for denial of the application.

#### B. Number of Permitted Direct Beneficial Interest Owners.

- 1. A Medical Marijuana Business may be comprised of an unlimited number of Direct Beneficial Interest Owners that have been residents of Colorado for at least one year prior to the date of the application.
- 2. On and after January 1, 2017, a Medical Marijuana Business that is comprised of one or more Direct Beneficial Interest Owners who have not been Colorado residents for at least one year is limited to no more than fifteen Direct Beneficial Interest Owners, each of whom is a natural person. Further, a Medical Marijuana Business that is comprised of one or more Direct Beneficial Interest Owners who have not been Colorado residents for at least one year shall have at least one officer who is a Colorado resident. All officers with day-to-day operational control over a Medical Marijuana Business must be Colorado residents for at least one year, must maintain their Colorado residency during the period while they have day-to-day operational control over the Medical Marijuana Business and shall be licensed as required by the Medical Code. Rule 231 Qualifications for Licensure and Residency: Individuals.
- C. Notification of Change of Residency. A Medical Marijuana Establishment with more than fifteen Direct Beneficial Interest Owners shall provide thirty days prior notice to the Division of any Direct Beneficial Interest Owners' intent to change their residency to a residency outside Colorade. A Medical Marijuana Business with no more than fifteen Direct Beneficial Interest Owners shall notify the Division of the change of residency of any Direct Beneficial Interest Owner at the time of its license renewal. Failure to provide timely notice pursuant to this rule may lead to administrative action against the Medical Marijuana Business and its Direct Beneficial Interest Owners.
- D. A Direct Beneficial Interest Owner shall not be a publicly traded company.

## Basis and Purpose - M 231.2

The statutory authority for this rule includes but is not limited to sections 44-11-104(4), 44-11-104(20), 44-11-201(3), 44-11-202(1)(b), 44-11-202(2)(a)(XVII), 44-11-202(2)(a)(XXIV), 44-11-202(2)(a)(XXV), 44-11-307, 24-18-105(3), and 24-76.5-101 et seq., C.R.S. The purpose of this rule is to clarify the qualifications for an Indirect Beneficial Interest Owner other than a Permitted Economic Interest.

# M 231.2 – Qualifications for Indirect Beneficial Interest Owners and Qualified Limited Passive Investors

## A. General Requirements

- 1. An Applicant applying to become a Commercially Reasonable Royalty Interest holder who receives a royalty of more than 30 percent or the holder of a Permitted Economic Interest must be pre-approved by the Division.
- 2. An Applicant applying to become an Indirect Beneficial Interest Owner or Qualified Limited Passive Investor shall submit information to the Division in a full, faithful, truthful, and fair manner. The Division may recommend denial of an application where the Applicant made misstatements, omissions, misrepresentations, or untruths in the application. This type of conduct may be considered as the basis of additional administrative action against the Applicant and the Medical Marijuana Business.
- 3. The Division may deny the application when the Applicant fails to provide any requested information by the Division's deadline.
- 4. The Division's determination that an Indirect Beneficial Interest Owner or Qualified Limited Passive Investor is qualified constitutes a revocable privilege held by the Medical Marijuana Business. The burden of proving the Indirect Beneficial Interest Owner or Qualified Limited Passive Investor is qualified rests at all times with the Medical Marijuana Business Applicant. Indirect Beneficial Interest Owners and Qualified Limited Passive Investors are not separately licensed by the Division. Any administrative action regarding an Indirect Beneficial Interest Owner or Qualified Limited Passive Investor may be taken directly against the Medical Marijuana Business.
- 5. Permitted Economic Interest Fingerprints Required. Any individual applying to hold his or her first Permitted Economic Interest shall be fingerprinted for a criminal history record check. In the Division's discretion, an individual may be required to be fingerprinted again for additional criminal history record checks.
- 6. No publicly traded company can be an Indirect Beneficial Interest Owner or Qualified Limited Passive Investor.
- B. <u>Qualification</u>. The Division may consider the following non-exhaustive list of factors to determine whether an Indirect Beneficial Interest Owner or Qualified Limited Passive Investor is qualified:
  - The Applicant's criminal history indicates that he or she is of Good Moral Character;
  - The Applicant is at least 21 years of age;
  - 3. The Applicant has paid all taxes, interest, or penalties due the Department of Revenue relating to a Medical Marijuana Business or Retail Marijuana Establishment, if applicable:
  - 4. The Applicant is not currently subject to and has not discharged a sentence for a conviction of a felony in the five years immediately preceding his or her application date;
  - 5. The Applicant is not currently subject to or has not discharged a sentence for a conviction of a felony pursuant to any state or federal law regarding the possession, distribution, manufacturing, cultivation, or use of a controlled substance in the ten years immediately preceding his or her application date or five years from May 28, 2013, whichever is longer, except, in the Division's discretion, a state felony conviction based on possession or use of marijuana or marijuana concentrate that would not be a felony if the Person were convicted of the offense on the date he or she applied may not disqualify an Indirect Beneficial Interest Owner or Qualified Limited Passive Investor;

- 6. The Applicant is not a sheriff, deputy sheriff, police officer, or prosecuting officer, or an officer or employee of the State Licensing Authority or a local licensing authority;
- 7. The Applicant has not been a State Licensing Authority employee with regulatory oversight responsibilities for individuals, Medical Marijuana Businesses and/or Retail Marijuana Establishments licensed by the State Licensing Authority in the six months immediately preceding the date of the Applicant's application.
- 8. The Applicant has provided all documentation requested by the Division to establish qualification to be an Indirect Beneficial Interest Owner.

## C. <u>Maintaining Qualification:</u>

- An Indirect Beneficial Interest Owner or Qualified Limited Passive Investor shall notify the Division in writing of any felony criminal charge and felony conviction against such person within ten days of such person's arrest or felony summons, and within ten days of the disposition of any arrest or summons. Failure to make proper notification to the Division may be grounds for disciplinary action. This duty to report includes, but is not limited to, deferred sentences, prosecutions, or judgments that are not sealed. If the Division lawfully finds a disqualifying event and the individual asserts that the record was sealed, the Division may require the individual to provide proof from a court evidencing the sealing of the case
- 2. An Indirect Beneficial Interest Owner, Qualified Limited Passive Investor and Medical Marijuana Business shall cooperate in any investigation into whether an Indirect Beneficial Interest Owner or Qualified Limited Passive Investor continues to be qualified that may be conducted by the Division.
- D. Divestiture of Indirect Beneficial Interest Owner or Qualified Limited Passive Investor. If the Division determines an Indirect Beneficial Interest Owner or Qualified Limited Passive Investor is not permitted to hold their interest, the Medical Marijuana Business shall have 60 days from such determination to divest the Indirect Beneficial Interest Owner or Qualified Limited Passive Investor. The Division may extend the 60-day deadline for good cause shown. Failure to timely divest any Indirect Beneficial Interest Owner or Qualified Limited Passive Investor the Division determines is not qualified, or is no longer qualified, may constitute grounds for denial of license or administrative action against the Medical Marijuana Business and/or its Associated Key Licensee(s).

#### M 231.5 - Repealed Effective January 1, 2017.

## Basis and Purpose - M 232

The statutory authority for this rule includes but is not limited to sections 44-11-202(1)(b), 44-11-202(2)(a)(XVII), 44-11-202(2)(a)(XXIV), 44-11-202(2)(a)(XXV), 44-11-307(2), 44-11-310(6), C.R.S. The purpose of this rule is to interpret residency requirements set forth in the Medical Code.

## M 232 - Factors Considered When Determining Residency and Citizenship: Individuals

This rule applies to individual Applicants who are trying to obtain Medical Marijuana Business licenses. When the State Licensing Authority determines whether an Applicant is a resident, the following factors will be considered:

A. Primary Home Defined. The location of an Applicant's principal or primary home or place of abode ("primary home") may establish Colorado residency. An Applicant's primary home is that home or place in which a person's habitation is fixed and to which the person, whenever absent, has the present intention of returning after a departure or absence therefrom, regardless of the duration of such absence. A primary home is a permanent building or part of a building and may

include, by way of example, a house, condominium, apartment, room in a house, or manufactured housing. No rental property, vacant lot, vacant house or cabin, or other premises used solely for business purposes shall be considered a primary home.

- B. Reliable Indicators That an Applicant's Primary Home is in Colorado. The State Licensing Authority considers the following types of evidence to be generally reliable indicators that a person's primary home is in Colorado.
  - Evidence of business pursuits, place of employment, income sources, residence for income or other tax purposes, age, residence of parents, spouse, and children, if any, leaseholds, situs of personal and real property, existence of any other residences outside of Colorado and the amount of time spent at each such residence, and any motor vehicle or vessel registration;
  - 2. Duly authenticated copies of the following documents may be taken into account: A current driver's license with address, recent property tax receipts, copies of recent income tax returns where a Colorado mailing address is listed as the primary address, current voter registration cards, current motor vehicle or vessel registrations, and other public records evidencing place of abode or employment; and
  - Other types of reliable evidence.
- C. <u>Totality of the Evidence</u>. The State Licensing Authority will review the totality of the evidence, and any single piece of evidence regarding the location of a person's primary home is not necessarily determinative.
- D. Other Considerations for Residency. The State Licensing Authority may consider the following circumstances
  - Members of the armed services of the United States or any nation allied with the United States who are on active duty in this state under permanent orders and their spouses;
  - Personnel in the diplomatic service of any nation recognized by the United States who
    are assigned to duty in Colorado and their spouses; and
  - 3. Full-time students who are enrolled in any accredited trade school, college, or university in Colorado. The temporary absence of such student from Colorado, while the student is still enrolled at any such trade school, college, or university, shall not be deemed to terminate their residency. A student shall be deemed "full-time" if considered full-time pursuant to the rules or policy of the educational institution he or she is attending.
- E. Entering Armed Forces Does Not Terminate Residency. An individual who is a Colorado resident pursuant to this rule does not terminate Colorado residency upon entering the armed services of the United States. A member of the armed services on active duty who resided in Colorado at the time the person entered military service and the person's spouse are presumed to retain their status as residents of Colorado throughout the member's active duty in the service, regardless of where stationed or for how long.
- F. <u>Determination of United States Citizenship</u>. Whenever the Medical Code or the rules promulgated pursuant thereto require a Direct Beneficial Interest Owner to be a United States citizen, the Direct Beneficial Interest Owner must provide evidence of United States citizenship as required by the Division in accordance with applicable federal and state statutes and regulations.

#### Basis and Purpose - M 233

The statutory authority for this rule includes but is not limited to sections 44-11-202(1)(b), 44-11-202(1)(e), 44-11-202(2)(a)(VIII), 44-11-202(2)(a)(XVII), 44-11-202(2)(a)(XVIV), 44-11-310(7), and 44-11-401(1)(e),

C.R.S. The purpose of this rule is to clarify when an individual must be licensed or registered with the Division before commencing any work activity at a Medical Marijuana Business. The rule also sets forth the process for obtaining a license or registration and explains what information may be required before obtaining such license or registration.

## M 233 - Medical Code or Retail Code Occupational Licenses Required

- A. Medical Code or Retail Code Occupational Licenses and Identification Badges
  - 1. Any person who possesses, cultivates, manufactures, tests, dispenses, sells, serves, transports or delivers Medical Marijuana or Medical Marijuana-Infused Product as permitted by privileges granted under a Medical Marijuana Business license must have a valid Occupational License.
  - Any person who has the authority to access or input data into the Inventory Tracking
    System or a Medical Marijuana Business point of sale system must have a valid
    Occupational License.
  - 3. Any person within a Restricted Access Area or Limited Access Area that does not have a valid Occupational License shall be considered a visitor and must be escorted at all times by a person who holds a valid Associated Key License or other Occupational License. Failure by a Medical Marijuana Business to continuously escort a person who does not have a valid Occupational License within a Limited Access Area may be considered a license violation affecting the public safety. See Rule M 1307 Penalties. See also Rule M 301 Limited Access Areas. Nothing in this provision alters or eliminates a Medical Marijuana Business's obligation to comply with the Occupational License requirements of paragraph (A) of this Rule M 233. Trade craftspeople not normally engaged in the business of cultivating, processing, or selling Medical Marijuana do not need to be accompanied at all times, and instead only reasonably monitored.
- B. Occupational License Required to Commence or Continue Employment. Any person required to be licensed pursuant to these rules shall obtain all required approvals and obtain a Division-issued identification badge before commencing activities permitted by his or her Medical Code or Retail Code Occupational License. See Rules M 231 Qualifications for Licensure and Residency; M 204—Ownership Interests of a License: Medical Marijuana Businesses, and M 301—Limited Access Areas.
- C. <u>Identification Badges Are Property of State Licensing Authority</u>. All identification badges shall remain the property of the State Licensing Authority, and all identification badges shall be returned to the Division upon demand of the State Licensing Authority or the Division.

## M 234 - Repealed (October 30, 2014)

#### Basis and Purpose - M 235

The statutory authority for this rule includes but is not limited to sections 44-11-202(1)(a), 44-11-202(1)(b), 44-11-202(1)(e), 44-11-202(2)(a)(XXIV), 44-11-307(5)(a-b), 44-11-401(1)(e), 44-11-104, 44-11-310, 44-11-401, 44-11-501, and 44-11-502, C.R.S. The purpose of this rule is to establish the licensing fees for individuals.

# M 235 - Schedule of Application and License Fees: Individuals

- A. Individual Application and License Fees
  - 1. Direct Beneficial Interest Owner Fees
    - a. Colorado Resident Associated Key License

i. Application Fee ~ \$725.00

ii. License Fee ~ \$75.00

b. Non-Resident Associated Key License

i. Application Fee upon request for finding of suitability ~ \$4,925.00

ii. License Fee following a finding of suitability ~ \$75.00

2. Occupational Key License

i. Application Fee ~ \$225.00

ii. License Fee ~ \$25.00

3. Occupational Support License

i. Application Fee ~ \$50.00

ii. License Fee ~ \$25.00

B. When Fees Are Due. Application and License fees are due at the time Applicant submits an

B. When Fees Are Due. Application and License fees are due at the time Applicant submits an application, except for the Non-Resident Associated Key License fee following a finding of suitability. The Non-Resident Associated Key License fee following a finding of suitability is due after an Applicant has been informed by the Division of a finding of suitability and prior to issuance of the Non-Resident Associated Key License.

#### Basis and Purpose - M 236

The statutory authority for this rule includes but is not limited to sections 44-11-202(1)(a), 44-11-202(1)(b), 44-11-202(1)(e), 44-11-202(2)(a)(XXIV), 44-11-401(1)(e), 44-11-104, 44-11-310, 44-11-501, and 44-11-502, C.R.S. The purpose of this rule is to establish renewal fees for individuals.

#### M 236 - Schedule of Renewal Fees: Individuals

- A. Individual Renewal Fees
  - 1. Associated Key Renewal Fee \$500.002.
  - 2. Other Occupational Renewal Fee \$75.00
- B. When Fees Are Due. Renewal fees are due at the time Applicant submits an application for renewal.

#### Basis and Purpose - M 250

The statutory authority for this rule includes but is not limited to sections 44-11-202(1)(b), 44-11-202(1)(e), 44-11-202(2)(a)(XXIV), 44-11-310(7), and 44-11-304(1), C.R.S. The purpose of this rule is to clarify that a Licensee must keep its mailing address current with the Division.

# M 250 - Licensee Required to Keep Mailing Address Current with the Division: All Licensees

A. <u>Timing of Notification</u>. A Licensee shall provide a physical mailing address to the Division and additionally may provide an electronic mailing address to the Division. A Licensee shall inform the Division in writing of any change to its physical mailing address and/or electronic mailing address

- within 30 days of the change. The Division will not change a Licensee's information without explicit written notification provided by the Licensee or its authorized agent.
- B. <u>Division Communications</u>. Division communications are sent to the last physical and/or electronic mailing address furnished by an Applicant or a Licensee to the Division.
- C. <u>Failure to Change Address Does Not Relieve Licensee's or Applicant's Obligation</u>. Failure to notify the Division of a change of its physical and/or electronic mailing address does not relieve a <u>Licensee</u> or Applicant of the obligation to respond to a Division communication.
- D. <u>Application and Disciplinary Communications</u>. The State Licensing Authority will send any application, disciplinary or sanction communication, as well as any notice of hearing, to the last mailing address and to the last known electronic mailing address, if any, furnished to the Division by the Licensee or Applicant.

# Basis and Purpose - M 251

The statutory authority for this rule includes but is not limited to sections 44-11-202(1)(b), 44-11-202(1)(e), 44-11-202(2)(a)(XVII), 44-11-202(2)(a)(XXIV), 44-11-305, 24-4-104, and 24-4-105, C.R.S. The purpose of this rule is to establish what factors the State Licensing Authority will consider when denying an application for licensure.

#### M 251 - Application Denial and Voluntary Withdrawal: All Licensees

- A. Applicant Bears Burden of Proving It Meets Licensing Requirements
  - 1. At all times during the application process, an Applicant must be capable of establishing that it is qualified to hold a license.
  - 2. An Applicant that does not cooperate with the Division during the application phase may be denied as a result. For example, if the Division requests additional evidence of qualification and the Applicant does not furnish such evidence by the date requested, the Applicant's application may be denied.
- B. Applicants Must Provide Accurate Information
  - An Applicant must provide accurate information to the Division during the entire Application process.
  - 2. If an Applicant provides inaccurate information to the Division, the Applicant's application may be denied.

#### C. Grounds for Denial

- 1. The State Licensing Authority will deny an application from an Applicant that forms a business, including but not limited to a sole proprietorship, corporation, or other business enterprise, with the purpose or intent, in whole or in part, of transporting, cultivating, processing, transferring, or distributing marijuana or marijuana products without receiving prior licenses from all relevant licensing authorities.
- The State Licensing Authority will deny an application for Good Cause.
- 3. The State Licensing Authority will deny an application from an Applicant that is statutorily disqualified from holding a license.

### D. Voluntary Withdrawal of Application

- 1. The Division and Applicant may mutually agree to allow the voluntary withdrawal of an application in lieu of a denial proceeding.
- Applicants must first submit a notice to the Division requesting the voluntary withdrawal of the application. Applicants will submit the notice with the understanding that they were not obligated to request the voluntary withdrawal and that any right to a hearing in the matter is waived once the voluntary withdrawal is approved.
- 3. The Division will consider the request along with any circumstances at issue with the application in making a decision to accept the voluntary withdrawal. The Division may at its discretion grant the request with or without prejudice or deny the request.
- The Division will notify the Applicant of its acceptance of the voluntary withdrawal and the terms thereof.
- 5. If the Applicant agrees to a voluntary withdrawal granted with prejudice, then the Applicant is not eligible to apply again for licensing or approval until after expiration of one year from the date of such voluntary withdrawal.

# E. A Denied Applicant May Appeal a Denial

- 1. A Denied Applicant may appeal a denial pursuant to the Administrative Procedure Act.
- See also Rules M 1304 Administrative Hearings, M 1305 Administrative Subpoenas, and M 1306 – Administrative Hearing Appeals.

#### Basis and Purpose - M 252

The statutory authority for this rule includes but is not limited to sections 44-11-202(1)(b), 44-11-202(2)(a)(XXIV), and 44-11-310(6), C.R.S. The purpose of this rule is to clarify the length of licenses for businesses and individuals.

# M 252 – Length of License: All Licensees Except Medical Marijuana Transporters and Occupational Licenses

- A. <u>Medical Marijuana Business License</u>. All licenses issued pursuant to the Medical Code and these rules are valid for one year, except that a Medical Marijuana Transporter license and an Occupational License are valid for two years.
- B. <u>License May Be Valid for Less Than Full Term</u>. A License may be valid for less than the applicable license term if surrendered, or if revoked, suspended, or otherwise disciplined.

#### Basis and Purpose - M 253

The statutory authority for this rule includes but is not limited to sections 44-11-202 and 44-11-401, C.R.S. The purpose of this rule is to establish procedures and requirements for any Person appointed by a court as a receiver, personal representative, executor, administrator, guardian, conservator, trustee, or similarly situated Person acting in accordance with section 44-11-401(1.5), C.R.S., and authorized by court order to take possession of, operate, manage, or control a Medical Marijuana Business.

#### M 253 - Temporary Appointee Registrations for Court Appointees

- A. For Court Appointees appointed on or after May 15, 2018, the effective date of House Bill 18-1280:
  - 1. <u>Notice to the State and Local Licensing Authorities</u>. Within seven days of accepting an appointment as a Court Appointee pursuant to section 44-11-401(1.5), C.R.S., (or within

seven days of June 18, 2018, the effective date of this Rule M 253, whichever is later), such Court Appointee shall file a notice to the State Licensing Authority and the applicable local licensing authority on a form prescribed by the State Licensing Authority. The notice shall be accompanied by a copy of the order appointing the Court Appointee and a statement affirming that the Court Appointee complied with the certification required by section 44-11-401(1.5)(a), C.R.S. If the Court Appointee is an entity, the notice shall identify all individuals responsible for taking possession of, operating, managing, or controlling the licensed Medical Marijuana Business. Each notice shall identify at least one such individual.

- 2. Application for Finding of Suitability. Within 14 days of accepting an appointment as a Court Appointee pursuant to section 44-11-401(1.5), C.R.S., (or within 14 days of June 18, 2018, the effective date of this Rule M 253, whichever is later), each Court Appointee shall file an application for a finding of suitability with the State Licensing Authority on forms prescribed by the State Licensing Authority. Each entity and individual for whom a notice was filed pursuant to Rule M 253(A) shall file an application for a finding of suitability. The Division may in its discretion extend the 14 day deadline to file an application for a finding of suitability upon a showing of good cause. The Division may also in its discretion rely upon a recent licensing background investigation for Court Appointees that currently hold a license or Temporary Appointee Registration issued by the State Licensing Authority, and may waive all or part of the application fee accordingly.
- 3. <u>Effective date</u>. The Temporary Appointee Registration shall issue following the State Licensing Authority's receipt of the notice required by Rule M 253(A)(1), and shall be deemed effective as of the date of the court appointment.
- B. For Court Appointees appointed prior to May 15, 2018, the effective date of House Bill 18-1280:
  - Any receiver, personal representative, executor, administrator, guardian, conservator, trustee, or similarly situated Person authorized by court order to take possession of, operate, manage, or control a Medical Marijuana Business prior to May 15, 2018, the effective date of House Bill 18-1280, shall be deemed a Court Appointee.
  - 2. Notice to the State and Local Licensing Authorities and Application for Finding of Suitability. Any such Court Appointee appointed by a court prior to May 15, 2018, shall, within 14 days of June 18, 2018, the effective date of this Rule M 253, file notice of the appointment with the State Licensing Authority and the applicable local licensing authority, and file an application for a finding of suitability with the State Licensing Authority, in accordance with Rule M 253(A)(2). The notice and application shall include a copy of the order appointing the Person, but need not include a statement affirming that the Person complied with the certification required by section 44-11-401(1.5)(a), C.R.S. The Division may extend the 14 day deadline to file an application for a finding of suitability upon a showing of good cause. The Division may also in its discretion rely upon a recent licensing background investigation for Court Appointees that currently hold a license or Temporary Appointee Registration issued by the State Licensing Authority, and may waive all or part of the application fee accordingly.
  - Effective date. The Temporary Appointee Registration for a Court Appointee appointed prior to May 15, 2018, the effective date of House Bill 18-1280, shall be deemed effective May 15, 2018.

# C. Temporary Appointee Registration.

1. Entities. If the Court Appointee is an entity, such entity shall receive a Temporary Appointee Registration. Additionally, each such entity must identify all individuals responsible for taking possession of, operating, managing, or controlling the Medical Marijuana Business, and all such individuals shall also receive a Temporary Appointee Registration, which shall be treated as an Associated Key License except where contrary

- to the provisions of this Rule M 253 or section 44-11-401(1.5), C.R.S. Each Court Appointee that is an entity must identify at least one such individual.
- Individuals. If the Court Appointee is an individual, such individual's Temporary Appointee
  Registration shall be treated as an Associated Key License except where inconsistent
  with section 44-11-401(1.5), C.R.S., or this Rule M 253.
- 3. Other employees. Any other individual working under the direction of a Court Appointee who possesses, cultivates, manufactures, tests, dispenses, sells, serves, transports, researches, or delivers Medical Marijuana, Medical Marijuana Concentrate, or Medical Marijuana-Infused Product as permitted by privileges granted under a Medical Marijuana Business license must have a valid Occupational License of the type required for the duties that individual will perform. See Rules M 103 and 233.
- 4. <u>Licensed Premises</u>. A Court Appointee shall not establish an independent Licensed Premises, but shall be authorized to exercise the privileges of the Temporary Appointee Registration within the Licensed Premises of the Medical Marijuana Business for which it is appointed.
- 5. <u>Medical Marijuana Business Operators</u>. A Court Appointee may retain a Medical Marijuana Business Operator. If the Medical Marijuana Business Operator is the Court Appointee, see subparagraph F of this Rule M 253.
- 6. Medical Code and rules applicable. Court Appointees shall be subject to the terms of the Medical Code and the rules promulgated pursuant thereto. Except where inconsistent with section 44-11-401(1.5), C.R.S., or this Rule M 253, the State Licensing Authority may take any action with respect to a Temporary Appointee Registration that it could take with respect to any license issued under the Medical Code. In any action involving a Temporary Appointee Registration, these rules shall be read as including the terms "registered", "registration", "registrant" or any other similar terms in lieu of "licensed", "licensee", and any other similar terms as the context requires when applied to a Temporary Appointee Registration.

# D. <u>Disciplinary actions</u>.

- 1. Suspension, revocation, fine, or other disciplinary action regarding a Medical Marijuana Business. In addition to any other basis for suspension, revocation, fine or other disciplinary action, a Medical Marijuana Business's license may, pursuant to section 44-11-202(1)(a), 44-11-401(1.5)(b), and 44-11-601(1), C.R.S., be suspended, revoked, or subject to other disciplinary action based upon its Court Appointee's violations of the Medical Code, the rules promulgated pursuant thereto, the terms, conditions, or provisions of the Temporary Appointee Registration issued by the State Licensing Authority, or any order of the State Licensing Authority. Grounds for discipline include, but are not limited to, the Court Appointee's failure to timely notify the Division of the appointment or failure to timely apply for and obtain a finding of suitability. Such disciplinary action may occur even after the Temporary Appointee Registration is expired or surrendered, if the action is based upon an act or omission that occurred while the Temporary Appointee Registration was in effect.
- 2. Suspension, revocation, fine, or other disciplinary action regarding a Temporary
  Appointee Registration. In addition to any other basis for suspension, revocation, fine, or
  other disciplinary action, a Temporary Appointee Registration may, pursuant to section
  44-11-202(1)(a), 44-11-401(1.5)(b), and 44-11-601(1), C.R.S., be suspended, revoked, or
  subject to other disciplinary action based upon the Court Appointee's violations of the
  Medical Code, the rules promulgated pursuant thereto, the terms, conditions, or
  provisions of the Temporary Appointee Registration issued by the State Licensing
  Authority, or any order of the State Licensing Authority. Grounds for discipline include,
  but are not limited to, the Court Appointee's failure to timely notify the Division of the

appointment or failure to timely apply for and obtain a finding of suitability. Such disciplinary action may occur even after the Temporary Appointee Registration is expired or surrendered, if the action is based upon an act or omission that occurred while the Temporary Appointee Registration was in effect. If a person holding a Temporary Appointee Registration also holds any other Occupational License, both the Occupational License and the Temporary Appointee Registration may be suspended, revoked or subject to other disciplinary action for any violations of the Medical Code, the rules promulgated pursuant thereto, the terms, conditions, or provisions of the Temporary Appointee Registration and/or Occupational License issued by the State Licensing Authority, or any order of the State Licensing Authority.

- 3. <u>Suitability</u>. If the State Licensing Authority denies an application for a finding of suitability because the Court Appointee failed to timely apply for a finding of suitability, failed to timely provide all material information requested by the Division in connection with an application for a finding of suitability, or was found to be unsuitable, the State Licensing Authority may also pursue disciplinary action as set forth in Rule M 253(D)(1)-(2) and (4).
- 4. Court Appointee's responsibility to notify the appointing court. The Court Appointee shall notify the appointing court of any action taken against the Temporary Appointee Registration by the State Licensing Authority pursuant to sections 44-11-601 or 24-4-104, C.R.S., within two business days. Such actions include, without limitation, the issuance of an Order to Show Cause, the issuance of an Administrative Hold, the issuance of an Order of Summary Suspension, the issuance of an Initial Decision by the Department's Hearings Division, or the issuance of a Final Agency Order by the State Licensing Authority. The Court Appointee shall forward a copy of such notification to the Division at the same time the notification is made to the appointing court.

# E. Expiration and renewal.

- 1. Conclusion of a Court Appointee's court appointment. A Court Appointee's Temporary Appointee Registration shall expire upon the conclusion of a Court Appointee's court appointment. Each Court Appointee and each Medical Marijuana Business that has a Court Appointee shall notify the State Licensing Authority within two business days of the date on which a Court Appointee's court appointment ends, whether due to termination of the appointment by the court, substitution of another Court Appointee, closure of the court case, or otherwise. For a Court Appointee that is appointed in connection with multiple court cases, the notice shall be filed with the State Licensing Authority with respect to each such case.
- 2. Annual renewal. If it has not yet expired pursuant to Rule M 253(E)(1), each Temporary Appointee Registration shall be valid for one year, after which it shall be subject to annual renewal in accordance with the Medical Code and rules promulgated pursuant thereto. If a Court Appointee is appointed in connection with multiple court cases, the Temporary Appointee Registration is subject to annual renewal unless all such appointments have ended, whether due to termination of the appointments by the courts, substitution of other Court Appointees, closure of the court cases, or otherwise.
- 3. <u>Other termination</u>. A Temporary Appointee Registration may be valid for less than the applicable term if surrendered, revoked, suspended, or subject to similar action.
- F. Medical Marijuana Business Operators as Court Appointees. By virtue of its privileges of licensure, a Medical Marijuana Business Operator and its Associated Key Licensees may serve as Court Appointees without a Temporary Appointee Registration subject to the following terms:
  - Notice to the State Licensing Authority of appointment. The Medical Marijuana Business
     Operator and its Associated Key Licensee(s) shall be responsible for notifying the State
     Licensing Authority within seven days of any court appointment to serve as a receiver,
     personal representative, executor, administrator, guardian, conservator, trustee, or

similarly situated Person and take possession of, operate, manage, or control a Medical Marijuana Business. Such notice shall be accompanied by a copy of the order making the appointment, and shall identify each Medical Marijuana Business regarding which the Medical Marijuana Business Operator is appointed.

2. Notice to the court of State Licensing Authority action. The Medical Marijuana Business Operator and its Associated Key Licensee(s) shall be responsible for notifying the appointing court of any action taken against the Medical Marijuana Business Operator license or the Associated Key license by the State Licensing Authority pursuant to sections 44-11-601 or 24-4-104, C.R.S., within two business days. Such actions include, without limitation, the issuance of an Order to Show Cause, the issuance of an Administrative Hold, the issuance of an Order of Summary Suspension, the issuance of an Initial Decision by the Department's Hearings Division, or the issuance of a Final Agency Order by the State Licensing Authority. The Medical Marijuana Business Operator and its Associated Key Licensee(s) shall forward a copy of such notification to the Division at the same time the notification is made to the appointing court.

# Rule 200-1 Series - Applications and Licenses (effective August 1, 2019)

#### Basis and Purpose - Rule 201-1

House Bill 19-1090 includes a safety cause and provides it applies to all applications received on or after November 1, 2019. The purpose of this rule is to clarify the effective date of these rules given the safety clause and November 1, 2019, application date in HB19 1090.

# Rule 201-1 - Applicability

These rules are effective August 1, 2019. Applications requiring a finding of suitability, involving a Publicly Traded Corporation, or involving a Qualified Private Fund, may be made on or after November 1, 2019. Applications that do not require a finding of suitability or that do not involve a Publicly Traded Corporation or Qualified Private Fund remain subject to the application submission requirements as of the date these rules are adopted by the State Licensing Authority.

# **Basis and Purpose - Rule 205-1**

The statutory basis for this rule includes but is not limited to sections 44-11-202(1)(a), 44-11-202(1)(b), 44-11-202(1)(e), 44-11-202(2)(a)(XVII), 44-11-202(2)(a)(XXIV), 44-11-104, 44-11-310, 44-11-401, 44-11-501, 44-11-502, 44-11-101, 44-11-102, 44-11-202(2)(a)(XXVI), 44-44-12-202(2)(a), 44-11-1101, 44-11-102, 44-12-202(2)(b), 44-12-202(3)(a)(II), 44-12-303(1), 44-12-103, 44-12-401, 44-11-501, 44-11-502, 44-12-501, and 44-12-202(2)(a)(XXII), C.R.S. Authority also exists in the Colorado Constitution at Article XVIII, Subsection 16(5)(a)(II). The purpose of this rule is to establish fees required for applications, licenses fees, permits, and other fees required to accompany applications and submissions to the Division. The Division anticipates evaluating all fees in connection with a fee analysis. The fee analysis could include a recommendation to move to a deposit based finding of suitability fee for some or all Controlling Beneficial Owners. Any recommendations from the fee analysis would be considered during subsequent rulemaking proceedings.

#### **Rule 205-1 - Fees**

# A. Regulated Marijuana Business Initial Application and License Fees.

Medical Marijuana Businesses.

	License Type	Application Fee	License Fee	ı
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Medical Marijuana Center	\$5,000.00	\$2,000.00
Medical Marijuana-Infused Products Manufacturer	\$1,000.00	\$1,500.00
Optional Premises Cultivation Operation	\$1,000.00	
<u>Class 1 (1-500 plants)</u>		<u>\$1,500.00</u>
Class 2 (501-1,500 plants)		\$1,000.00
Class 3 (1,501-3,000 plants)		\$2,500.00
Expanded Production Management (for each class of 3,000 plants over Class 3)		\$2,500.00 plus an additional \$1,000 for
		each class of 3,000
		plants over Class 3.
Medical Marijuana Testing Facility	<u>\$1,000.00</u>	<u>\$1,500.00</u>
Medical Marijuana Transporter	<u>\$1,000.00</u>	<u>\$4,400.00</u>
Medical Marijuana Business Operator	\$1,000.00	\$2,200.00
Marijuana Research and Development Facility	\$1,000.00	\$1,500.00
Marijuana Research and Development Cultivation	\$1,000.00	\$1,500.00

# 2. Retail Marijuana Businesses.

<u>License Type</u>	Application Fee	<u>License Fee</u>
Retail Marijuana Store	<u>\$5,000.00</u>	\$2,000.00
Retail Marijuana Products Manufacturing Facility	\$5,000.00	<u>\$1,500.00</u>
Retail Marijuana Cultivation Facility Tier 1 (1-1,800 plants)	<u>\$5,000.00</u>	<u>\$1,500.00</u>
<u>Tier 2 (1,801-3,600 plants)</u>		<u>\$1,000.00</u>
<u>Tier 3 (3,601-6,000 plants)</u>		<u>\$2,000.00</u>
Tier 4 (6,001-10,200 plants)		<u>\$4,000.00</u>
<u>Tier 5 (10,201-13,800 plants)</u>		\$6,000.00
Expanded Production Management (for each		\$6,000.00 plus an

additional tier of 3,600 plants over Tier 5)		additional \$1,000 for each tier of 3,600 plants over Tier 5
Retail Marijuana Testing Facility	\$1,000.00	\$1,500.00
Retail Marijuana Transporter	\$1,000.00	\$4,400.00
Retail Marijuana Business Operator	\$1,000.00	\$2,200.00

# B. Regulated Marijuana Business Renewal Application and Fees.

# 1. Medical Marijuana Businesses.

License Type	Application Fee	License Renewal Fee
Medical Marijuana Center	\$1,500.00	\$300.00
Medical Marijuana-Infused Products Manufacturer	<u>\$1,500.00</u>	
Optional Premises Cultivation Operation	\$1,500.00	
<u>Class 1 (1-500 plants)</u>	\$800.00	
<u>Class 2 (501-1,500 plants)</u>	\$2,000.00	
Class 3 (1,501-3,000 plants)  Expanded Production Management (for each class of 3,000 plants over Class 3)	\$2,000.00 plus an additional \$800 for each class of 3,000 plants over Class 3.	
Medical Marijuana Testing Facility	<u>\$1,500.00</u>	
Medical Marijuana Transporter	\$4,400.00	
Medical Marijuana Business Operator	\$2,200.00	
Marijuana Research and Development Facility	\$1,500.00	
Marijuana Research and Development Cultivation	\$1,500.00	

# 2. Retail Marijuana Businesses.

License Type	Application Fee	License Renewal
		<u>Fee</u>

Retail Marijuana Store	<u>\$1,500.00</u>	<u>\$300.00</u>
Retail Marijuana Products Manufacturing Facility	<u>\$1,500.00</u>	
Retail Marijuana Cultivation Facility Tier 1 (1-1,800 plants)	\$1,500.00	
<u>Tier 2 (1,801-3,600 plants)</u>	<u>\$800.00</u>	
<u>Tier 3 (3,601-6,000 plants)</u>	<u>\$1,500.00</u>	
<u>Tier 4 (6,001-10,200 plants)</u>	\$3,000.00	
<u>Tier 5 (10,201-13,800 plants)</u>	\$5,000.00	
Expanded Production Management (for each additional tier of 3,600 plants over Tier 5)	\$5,000.00 plus an additional \$800.00 for each tier of 3,600 plants over Tier 5	
Retail Marijuana Testing Facility	<u>\$1,500.00</u>	
Retail Marijuana Transporter	\$4,400.00	
Retail Marijuana Business Operator	<u>\$2,200.00</u>	

# Owner Request for a Finding of Suitability, Owner License and Owner Identification Badge Initial Application and Renewal Fees.

- 1. Controlling Beneficial Owner Request for a Finding of Suitability.
  - a. Colorado Resident Controlling Beneficial Owner \$800.00 Per Natural Person
  - b. Non-Resident Controlling Beneficial Owner \$5,000.00 Per Natural Person
  - c. For a Controlling Beneficial Owner that is an Entity, the Entity's request for finding of suitability must include either a \$800.00 (Colorado resident) or a \$5,000.00 (non-resident) fee for each of its Executive Officers and any person that indirectly Beneficially Owns ten percent or more of the Regulated Marijuana Business.
- Owner License and Owner Identification Badge. A Person possessing an Owner License may be issued an Identification Badge. Only Controlling Beneficial Owners and Passive Beneficial Owners can obtain an Owner License.
  - a. Controlling Beneficial Owner and any Passive Beneficial Owner Subject to a
     Finding of Suitability License Fee. A Controlling Beneficial Owner or Passive
     Beneficial Owner who was found suitable after November 1, 2019, and within the
     preceding 365 days, must pay a license fee of \$75.00 prior to obtaining an
     Owner Identification Badge.
  - <u>Dessive Beneficial Owner Application and License Fee. A Passive Beneficial Owner may, but is not required to, apply for an Owner License and Identification Badge.</u> A Passive Beneficial Owner who has not obtained a finding of suitability

after November 1, 2019, and within the preceding 365 days, must pay an initial application and license fee of \$800.00 (Colorado resident) or \$5,000.00 (non-resident) fee for each natural person or, if the Passive Beneficial Owner is an Entity, the Entity must pay the fee for each of its Executive Officers.

- i. Of the total Passive Beneficial Owner application and license fee, \$75.00 is the license fee and the remaining \$725.00 (Colorado resident) or \$4,925.00 (non-resident) is the application fee. A Person submitting an application for a Passive Beneficial Owner license may submit the total fee of either \$800.00 or \$5,000.00 in one form of payment.
- 3. Owner License Renewal Fee. All Controlling Beneficial Owners and Licensed Passive Beneficial Owners \$500.00

# D. Employee License – Initial Application and Renewal Fees.

- 1. Key License Initial Application and License Fee \$250.00
  - a. Of the total Key License application and license fee, \$225.00 is the application fee and \$25.00 is the license fee. A Person submitting an application for a Key License may submit the total fee of \$250.00 in one form of payment.
- 2. Support License Initial Application and License Fee \$75.00
  - a. Of the total Support License application and license fee, \$50.00 is the application fee and \$25.00 is the license fee. A Person submitting an application for a Support License may submit the total fee of \$75.00 in one form of payment.
- 3. Key and Support License Renewal Fee \$75.00

### E. Temporary Appointee Registration - Request for Finding of Suitability Fees

- 1. Natural Person \$225.00
- 2. Entity \$800.00
- F. Other Fees. The following other fees apply:
  - 1. Permits.
    - a. Off Premises Storage Permit \$1,500.00
    - b. Medical Marijuana Transporter Off Premises Storage Permit \$2,200.00
    - c. Centralized Distribution Permit Initial and Renewal Fee \$20.00
    - d. R&D Co-Location Permit Initial and Renewal Fee \$50.00
  - Regulated Marijuana Business Changes.
    - a. Change of Controlling Beneficial Owner Not Involving a Publicly Traded
       Corporation New Controlling Beneficial Owner(s) \$1,600.00
    - b. Change of Entity Type/Jurisdiction \$800.00
    - c. Change of Trade Name \$50.00

- d. Change of Location \$500.00
- e. Modification of Licensed Premises \$100.00
- 3. Licensed Research Business Research Project Proposal \$500.00
- 4. Responsible Vendor Provider Applications.
  - a. Responsible Vendor Provider Initial Application \$850.00
  - b. Responsible Vendor Provider Renewal Application \$350.00
- 5. Duplicate License, Identification Badge, or Certificate.
  - a. Duplicate Business License \$20.00
  - b. Duplicate Owner or Employee Identification Badge \$20.00
  - c. Responsible Vendor Program Provider Duplicate Certificate \$50.00
- G. When Fees are Due. All fees in this Rule are due at the time the application or request is submitted.

# Basis and Purpose - Rule 210-1

The statutory basis for this rule includes but is not limited to sections 44-11-202(1)(b), 44-11-202(1)(e), 44-11-202(2)(a)(XVII), 44-11-202(2)(a)(XXIV), 44-11-304(1), 44-12-202(2)(b), 24-4-105(2), and 44-12-601(2), C.R.S. The purpose of this rule is to clarify the duties that Applicants and Licensees have when reporting to the State Licensing Authority information that is necessary for the issuance of a state license. These duties include but are not limited to reporting and keeping a mailing address current, reporting a felony conviction or other disqualifying event, cooperating with the State Licensing Authority and his or her employees, and notifying the State Licensing Authority of any change of registered agent in the State of Colorado.

# Rule 210-1 - Duties of All Applicants and Licensees

- A. Duty to Keep Mailing Address Current: All Licensees.
  - 1. Timing of Notification. An Applicant or Licensee must provide a physical mailing address to the Division and may provide an electronic mailing address to the Division. A Licensee must inform the Division in writing of any change to its physical mailing address and/or electronic mailing address within 28 days of the change. The Division will not change a Licensee's information without written notice from the Licensee or its authorized agent.
  - State Licensing Authority and Division Communications. The State Licensing Authority
     and Division will send any formal notifications or determinations regarding any application
     or an administrative action to the last mailing address and to the last electronic mailing
     address, if any, furnished to the Division by the Applicant or Licensee.
  - 3. Failure to Change Address Does Not Relieve Applicant's or Licensee's Obligations. An Applicant's or Licensee's failure to notify the Division of a change of physical or electronic mailing address does not relieve the Applicant or Licensee from the obligation of responding to a Division communication or a State Licensing Authority communication.
- B. Duty to Report Felony Convictions, Deferred Sentences and Judgments. An Applicant or

  <u>Licensee must notify the Division in writing of any felony conviction or deferred sentence or</u>

  judgment regarding a felony against him or her within seven days of the conviction or deferred

- sentence or judgment. The notification must include disposition documents. Failure to make required notification to the Division may be grounds for administrative action.
- C. Duty to Report Any Disqualifying Event. Applicants and Licensees must notify the Division within seven days of any change of fact that would result in the Applicant or Licensee being disqualified from holding a license, permit, or registration pursuant to the Medical Code, the Retail Code, or these Rules.
- D. Duty to Cooperate. Applicants and Licensees must cooperate in any investigation conducted by the Division. Failure to cooperate with a Division investigation may be grounds for denial of an application or for administrative action against a Licensee.
- E. Duty to Report Change of Registered Agent. A Regulated Marijuana Business must disclose any change of its registered agent in the State of Colorado within seven days of the change.

# Basis and Purpose – Rule 215-1

The statutory basis for this rule includes but is not limited to sections 44-11-202(1)(b), 44-11-202(2)(a)(XIX), 44-11-202(2)(a)(XXIV), 44-11-202(5)(a)(I)-(III), 44-11-304, 44-11-306, 44-11-307, 44-11-309, 44-11-310, 44-11-311, 44-11-313, 44-12-202(2)(b), 44-12-202(3)(a)(I), 44-12-202(3)(a)(III), 44-12-202(3)(a)(III), 44-12-303, 44-12-305, 44-12-306, 44-12-308, 44-12-309, and 44-12-312, C.R.S. The purpose of this rule is to clarify the type of information an Applicant or Licensee must provide to the State Licensing Authority to require notification of the applicable local licensing authority or local jurisdiction, a requirement that the Applicant or Licensee establish he or she is not a person prohibited under the Medical or Retail Codes, and to require submission of documents necessary to establish financial history and tax compliance.

# Rule 215-1 - All Application Requirements

This Rule 215-1 applies to all applications submitted to the Division for a license, permit or registration provided by the Medical Code or the Retail Code.

- A. <u>Division Forms Required, All applications for licenses, registrations or permits authorized by subsections 44-11-401(1) and (1.5), or 44-12-401(1) and (1.5), C.R.S., must be made on current Division forms.</u>
- B. Application Fees Required. Applications must be accompanied by full remittance of the required application and license fees. See Rule 205-1.
- C. Complete, Accurate, and Truthful Applications Required. Applications must be complete, accurate and truthful and include all attachments and supplemental information. Incomplete applications may not be accepted by the Division.
- D. Local Licensing Authority/Local Jurisdiction.
  - 1. Each application must identify the applicable local licensing authority or local jurisdiction.
  - If the local licensing authority or local jurisdiction requires a physical copy of the
     application, the Applicant or Licensee must submit the original application and one identical copy to the Division. Otherwise the Applicant or Licensee must submit only the original application to the Division.
- E. Applicant Not Prohibited from Licensure. Applicants must provide information establishing the Applicant is not a Person prohibited from licensure by sections 44-11-306 or 44-12-305, C.R.S. Each natural person required to obtain an Owner License or an Employee License must provide proof of lawful presence or citizenship, and Colorado residency, if required.

- F. Additional Information and Documents May Be Required.
  - Upon request by the Division, an Applicant must provide additional information or documents required to process and investigate the application. The additional information or documents must be provided to the Division within seven days of the request, however, this deadline may be extended for a period of time commensurate with the scope of the request.
  - 2. An Applicant's failure to provide requested information or documents by the deadline may be grounds for denial of the application.
- G. Application Forms Accessible. All application forms provided by the Division and filed by an Applicant for a license, registration, or permit, including attachments and any other documents associated with the investigation, may be used for a purpose authorized by the Medical Code, the Retail Code, for investigation or enforcement of any international, federal, state, or local securities law or regulation, for any other state or local law enforcement purpose, or as otherwise required by law.

#### Basis and Purpose - Rule 220-1

The statutory basis for this rule includes but is not limited to sections 44-11-202(1)(e), 44-11-202(2)(a)(XVI), 44-11-202(a)(XVII), 44-11-202(5)(a), 44-11-301, 44-11-304, 44-11-310, 44-12-202(2)(b), 44-12-202(2)(e), 44-12-202(3)(a)(XII), 44-12-202(3)(c)(VII), 44-12-202(6)(a), 44-12-303, 44-12-306, 44-12-308, 44-12-309, and 44-12-312, C.R.S. The purpose of this rule is to establish the general requirements and processes for submission of an initial application to the State Licensing Authority.

### Rule 220-1 - Initial Application Requirements for Regulated Marijuana Businesses

- A. Documents and Information Required. Every initial application for a Regulated Marijuana
   Business license must include all required documents and information including, but not limited to:
  - 1. A copy of the local license application, if required, for a Regulated Marijuana Business.
  - Certificate of Good Standing from the jurisdiction in which the Entity was formed, which
    must be one of the states of the United States, territories of the United States, District of
    Columbia or another country that authorizes the sale of marijuana.
  - 3. If the Applicant is an Entity, the identity and physical address of its registered agent in the state of Colorado.
  - 4. Organizational Documents. Articles of incorporation, by-laws, and any shareholder agreement for a corporation; articles of organization and operating agreement for a limited liability company; or partnership agreement for a partnership.
  - 5. Corporate Governance Documents:
    - a. A Regulated Marijuana Business that is a Publicly Traded Corporation must maintain corporate governance documents as required by the securities exchange on which its securities are listed and traded and 44-11-104(22.7)((a)(II)(B) and 4-12-103(19.5)(a)(II)(B), C.R.S., and must provide those corporate governance documents with each initial application.
    - <u>A Regulated Marijuana Business that is not a Publicly Traded Corporation is not required to maintain any corporate governance documents. However, if the Regulated Marijuana Business that is not a Publicly Traded Corporation</u>

<u>voluntarily maintains corporate governance documents, the Division encourages</u> inclusion of such documents with each initial application.

- 6. The deed, lease, sublease, rental agreement, contract, or any other document(s)
  establishing the Applicant is, or will be, entitled to possession of the premises for which the application is made.
- 7. Legible and accurate diagram for the facility. The diagram must include a plan for the Licensed Premises and a separate plan for the security/surveillance plan including camera location, number and direction of coverage. If the diagram is larger than 8.5 x 11 inches, the Applicant must also provide a .pdf copy of the diagram.
- 8. All required findings of suitability issued by the Division.
- 9. All required Owner License application(s).
- 10. If the applicant is a Publicly Traded Corporation,
  - a. Documents establishing the Publicly Traded Corporation qualifies to hold a

    Regulated Marijuana Business license including but not limited to disclosure of
    the securities exchange(s) on which its Securities are listed and traded, the stock
    symbol(s), the identity of all regulators with regulatory oversight over its
    Securities; and
  - b. Divestiture plan for any Controlling Beneficial Owner that is a Person prohibited
     by the Medical Code or the Retail Code, has had her or his Owner License
     revoked, or has been found unsuitable.
- Financial Statements. Consolidated financial statements (which may be prepared on either a calendar or fiscal year basis) that were prepared in the preceding 365 days, and which must include a balance sheet, an income statement, and a cash flow statement. If the Applicant or Regulated Marijuana Business is required to have audited financial statements by another regulator (e.g. United States Securities and Exchange Commission or the Canadian Securities Administrators) the financial statements provided to the Division must be audited and must also include all footnotes, schedules, auditors' report(s), and auditor's opinion(s). If the financial statements are publicly available on a website (e.g. EDGAR or SEDAR), the Applicant or Regulated Marijuana Business may provide notification of the website link where the financial statements can be accessed in lieu of hardcopy submission.
- 12. Tax Documents. Documentation establishing compliant return filing and payment of taxes related to any Regulated Marijuana Business in which the Person is, or was, required to file and pay taxes.
- B. Local Licensing/Approval Required.
  - Medical Marijuana Business Local Licensing Authority Approval Required.
    - a. If the Division grants a license to a Medical Marijuana Business before the local licensing authority approves the application or grants a local license, the state license will be conditioned upon local approval. If the local licensing authority denies the application, the state license will be revoked.
    - b. An Applicant is prohibited from operating a Medical Marijuana Business prior to
       obtaining all necessary licenses, registrations, permits or approvals from both the
       State Licensing Authority and the local licensing authority.

- 2. Retail Marijuana Business Local Jurisdiction Approval Required.
  - a. If the Division grants a license for a Retail Marijuana Business before the local jurisdiction approves the application or grants a local license, the license will be conditioned upon local jurisdiction approval. If the local jurisdiction denies the application, the state license will be revoked.
  - b. The Applicant has one year from the date of licensing by the State Licensing Authority to obtain approval or licensing from the local jurisdiction. If the Applicant fails to obtain local jurisdiction approval or licensing within one year from grant of the state license, the state license expires and may not be renewed.
  - An Applicant is prohibited from operating a Retail Marijuana Business prior to obtaining all necessary approvals or licenses from both the State Licensing Authority and the local jurisdiction.

#### Basis and Purpose - Rule 225-1

The statutory basis for this rule includes but is not limited to sections 44-11-202(1)(b), 44-11-202(2)(a)(XVI), 44-11-202(2)(a)(XVII), 44-11-305, 44-11-310, 44-11-311, 44-12-202(2)(b), 44-12-202(3)(c)(VII), 44-12-304, 44-12-309, and 44-12-310, C.R.S. The purpose of this rule is to establish the requirements and procedures for the license renewal process.

## Rule 225-1 - Renewal Application Requirements for All Licensees

- A. License Periods.
  - Regulated Marijuana Business and Owner Licenses are valid for one year from the date of issuance.
  - 2. Medical Marijuana Transporters, Retail Marijuana Transporters, and Employee Licenses are valid for two years from the date of issuance.
- B. Division Notification Prior to Expiration.
  - 1. The Division will send a notice for license renewal 90 days prior to the expiration of an existing license by first class mail to the Licensee's physical address of record.
  - 2. Failure to receive the Division notification does not relieve the Licensee of the obligation to timely renew the license.
- C. Renewal Deadline.
  - 1. A Licensee may apply for the renewal of an existing license at least 30 days prior to the license's expiration date. A renewal application filed at least 30 days prior to expiration of the license is timely pursuant to subsection 24-4-104(7), C.R.S., and the Licensee may continue to operate until a Final Agency Order on the renewal application.
  - 2. If the Licensee files a renewal application less than 30 days prior to expiration, the Licensee must provide a written explanation detailing the circumstances surrounding the untimely filing. If the Division accepts the application, then the application is deemed timely pursuant to subsection 24-4-104(7), C.R.S., and the Licensee may continue to operate until Final Agency Order on the renewal application.
- D. License Expiration.

- 1. If License Not Renewed Before Expiration. A license is immediately invalid upon expiration if the Licensee has not filed a renewal application and remitted all of the required application and license fees prior to the license expiration date. A Regulated Marijuana Business that fails to file a renewal application and remit all required application and license fees prior to the license expiration date must not operate unless it first obtains a new state license and any required local license.
- 2. Administratively Continued Regulated Marijuana License. In the event of a renewal application filed after the license expiration date, a Regulated Marijuana Business may not operate unless and until the Division informs the Regulated Marijuana Business Licensee that the license has been administratively continued. A Regulated Marijuana Business whose license has been administratively continued may continue to operate until Final Agency Order on the renewal application. Review of the renewal application will include, among other factors, a review of whether the Regulated Marijuana Business operated with an expired license.
- 3. The Division will not accept a renewal application filed more than 90 days after the expiration date of the license. A Regulated Marijuana Business license that expired over 90 days prior to submission of the Regulated Marijuana Business' renewal application may only submit a new initial application to the State Licensing Authority.
- E. Voluntarily Surrendered or Revoked Licenses Not Eligible for Renewal. Any license that was voluntarily surrendered or revoked by a Final Agency Order is not eligible for renewal. Any Licensee who voluntarily surrendered its license or has had its license revoked by a Final Agency Order may only submit an initial application. The State Licensing Authority will consider the voluntary surrender or the Final Agency Order and all related facts and circumstances in determining approval of any subsequent initial application.
- F. <u>Licenses Subject to Ongoing Administrative Action. Licenses subject to an administrative action</u> are subject to the requirements of this Rule. Licenses that are not timely renewed expire.
- G. Documents Required at Renewal. A Regulated Marijuana Business must provide the following documents with every renewal application:
  - Any document required by Rule 220-1(A)(1) through (10) that has changed since the document was last submitted to the Division. It is a license violation affecting public safety to fail to submit any document that changed since the last submission for the purpose of circumventing the requirements of the Medical Code, the Retail Code or these Rules;
  - A copy of the approval or licensure from the local licensing authority and/or local jurisdiction or documentation demonstrating timely submission of pending local license renewal application;
  - A list of any sanctions, penalties, assessments, or cease and desist orders imposed by any securities regulatory agency, including but not limited to the United States Securities and Exchange Commission or the Canadian Securities Administrators.
  - 4. A Regulated Marijuana Business operating under a single Entity name with more than one license may submit the following documents only once each calendar year on the first license renewal in lieu of submission with every license renewal in the same calendar year:
    - a. Tax documents and financial statements required by Rule 220-1(A)(11) and (12);
    - b. If the Regulated Marijuana Business is a Publicly Traded Corporation, the most recent list of Non-Objecting Beneficial Owners possessed by the Regulated Marijuana Business;

- c. A copy of any management agreement(s) the Regulated Marijuana Business has entered into. For example, management agreements include any agreement between the Regulated Marijuana Business and any Person, regardless of whether that Person is licensed, for the management of the overall operations of the Regulated Marijuana Business or its Licensed Premises or any material portion of the Regulated Marijuana Business or its Licensed Premises; and
- d. Contracts, agreements, royalty agreements, equipment lease, financing agreement, or security contract for any Indirect Financial Interest Holder that is required to be disclosed by Rule 230-1(A)(3).

#### Basis and Purpose - Rule 230-1

The statutory basis for this rule includes but is not limited to sections 44-11-202(1)(b), 44-11-202(2)(a)(VIII), 44-11-202(2)(a)(IX), 44-11-202(2)(a)(XVI), 44-11-202(2)(a)(XVII), 44-11-307.5, 44-11-313, 44-12-202(3)(c)(IV), 44-12-202(3)(c)(V) 44-12-202(3)(a)(III), 44-12-306.5, and 44-12-313, C.R.S. Sections 44-11-307.5 and 44-12-306.5, C.R.S., establish varying disclosure requirements for Applicants and Licensees regarding disclosure of financial interests and ownership in a Regulated Marijuana Business. The purpose of this rule is to clarify information an Applicant or Licensee must disclose to the State Licensing Authority at the various levels, which include mandatory disclosure, disclosure in the State Licensing Authority's discretion, and disclosure for reasonable cause. This rule also provides factors that will be considered in determining whether a Regulated Marijuana Business exercised reasonable care and whether a Person is in control of a Regulated Marijuana Business.

# Rule 230-1 - Disclosure of Financial Interests in a Regulated Marijuana Business

- A. Mandatory Disclosures. Information required to be disclosed by sections 44-11-307.5 and 44-12-306.5, C.R.S., must be identified in every initial, renewal and change of owner application.
   Mandatory disclosures include, but are not limited to:
  - All Regulated Marijuana Businesses (including Publicly Traded Corporations and entities that are not Publicly Traded Corporations) must disclose an organizational chart including the identity and ownership percentages of all Controlling Beneficial Owners;
  - 2. All Controlling Beneficial Owners.
    - a. For any Controlling Beneficial Owner that is an Entity (including Publicly Traded Corporations and entities that are not Publicly Traded Corporations):
      - i. The Controlling Beneficial Owner's Executive Officers; and
      - <u>ii.</u> Beneficial Owners of ten percent or more of the Controlling Beneficial Owner.
    - b. Natural Persons:
      - . Name,
      - ii. Address,
      - iii. Date of birth,
      - iv. Social Security Number or other Federal Government issued identification number.
    - Qualified Private Fund: Organizational chart reflecting the identity and ownership percentages of the Qualified Private Fund's Executive Officers, investment

advisers, investment adviser representatives, any trustee or equivalent, and any other Person that controls the investment in, or management or operations of, a Regulated Marijuana Business

- 3. Any Indirect Financial Interest Holder that:
  - a. Holds two or more indirect financial interests,
  - b. Is also a Passive Beneficial Owner, or
  - c. That is contributing debt financing, secured or unsecured, that has not previously been disclosed and exceeds fifty percent of the operating capital of the Regulated Marijuana Business or if the calculation yields a negative number. Operating capital is defined as total current and fixed assets less total liabilities (as presented on the balance sheet consistent with the business's past practices), measured as of the nearest month's end prior to the date of the applicable loan document(s).
- B. Discretionary Disclosure. In his or her reasonable discretion, the State Licensing Authority may require disclosure following an initial or renewal application for a Regulated Marijuana Business as follows:
  - 1. For a Regulated Marijuana Business or a Controlling Beneficial Owner, neither of which is a Publicly Traded Corporation, its:
    - a. Affiliates,
    - Beneficial Owners of a Controlling Beneficial Owner;
  - 2. Qualified Private Fund's Affiliates; and
  - 3. Managers of a Controlling Beneficial Owner.
- C. Reasonable Cause Disclosure. An Applicant will be notified by the State Licensing Authority of Reasonable Cause to require additional disclosure. The State Licensing Authority's notification will identify the facts and law supporting Reasonable Cause for the disclosure and the deadline for disclosure. The following may be required to be disclosed by the State Licensing Authority's notification:
  - An updated list of all Non-objecting Beneficial Owners in a Publicly Traded Corporation
     that is either a Regulated Marijuana Business or a Controlling Beneficial Owner reflecting ownership as of the date of request;
  - 2. All Passive Beneficial Owners in a Regulated Marijuana Business that is not a Publicly Traded Corporation. If the Passive Beneficial Owner is not a natural person, the members of the board of directors, general partners, managing members, or Managers or Executive Officers and Beneficial Owners of ten percent or more of the Passive Beneficial Owner;
  - 3. A list of all Beneficial Owners of a Qualified Private Fund:
  - 4. All Indirect Financial Interest Holders of a Regulated Marijuana Business, and, for any Indirect Financial Interest Holder that is an Entity, the Beneficial Owners of ten percent and more of the Indirect Financial Interest Holder.
- D. Affirmation of Reasonable Care.

- 1. Reasonable Care Affirmation for a Regulated Marijuana Business that is not a Publicly Traded Corporation. A Regulated Marijuana Business that is not a Publicly Traded Corporation must affirm it exercised reasonable care to confirm its Passive Beneficial Owner(s), including any Qualified Institutional Investors, and Indirect Financial Interest Holder(s) are not Persons prohibited under these Rules, the Medical Code or the Retail Code. A Regulated Marijuana Business exercises reasonable care if it:
  - Receives documentation from each Passive Beneficial Owner, including any
     Qualified Institutional Investor, and each Indirect Financial Interest Holder

     affirming each is not a Person prohibited by these Rules, or the Medical Code or Retail Code; and
  - b. The Regulated Marijuana Business does not know or reasonably should not know facts that would contradict the Passive Beneficial Owner or Indirect Financial Interest Holder's affirmation.
- Reasonable Care Affirmation for a Regulated Marijuana Business that is a Publicly Traded Corporation. A Regulated Marijuana Business that is a Publicly Traded Corporation must affirm that it exercised reasonable care to confirm its Passive Beneficial Owners, including Qualified Institutional Investors, both of which are Non-Objecting Beneficial Owners, and Indirect Financial Interest Holder(s) are not Persons prohibited by these Rules, the Medical Code or Retail Code. A Regulated Marijuana Business that is a Publicly Traded Corporation exercises reasonable care if it:
  - a. At least annually, checks a list of its Passive Beneficial Owners, including
     Qualified Institutional Investors, both of which are Non-Objecting Beneficial
     Owners, against the Specially Designated Nationals and Blocked Persons List
     (SDN List) on the United States Treasury Office of Foreign Assets Control
     (OFAC) website and the Financial Industry Regulatory Authority (FINRA) website
     for Persons Barred by FINRA to determine if there are any prohibited Persons;
  - <u>B. Receives documentation from its Indirect Financial Interest Holder(s) affirming each is not a Person prohibited these Rules, the Medical Code or the Retail Code; and</u>
  - The Regulated Marijuana Business does not know or reasonably should not know facts that would contradict the Indirect Financial Interest Holder's affirmation.
- 3. An Applicant's or a Regulated Marijuana Business's failure to exercise reasonable care is grounds for denial, fine, suspension, revocation, or other sanction by the State Licensing Authority. An Applicant or Regulated Marijuana Business in compliance with subparagraphs (D)(1)-(2) of this Rule has exercised reasonable care. The State Licensing Authority may consider facts and circumstances beyond those in subparagraphs (D)(1)-(2) in determining whether an Applicant or a Regulated Marijuana Business exercised reasonable care.
- E. Control. The State Licensing Authority will consider all facts and circumstances in determining whether a Person has Control of a Regulated Marijuana Business or is a Controlling Beneficial Owner by virtue of common control.
  - 1. Non-Exhaustive Factors. Non-exhaustive facts and circumstances that will be considered when evaluating Control include, but are not limited to:
    - a. The Person's percentage of ownership, if any;
    - b. The Person's ability to influence the decision of the Regulated Marijuana

      Business;

- c. The Person is a Manager of the Regulated Marijuana Business:
- d. The Person has a close relationship, familial tie or common purpose or motive with one or more Persons in Control of the Regulated Marijuana Business;
- e. The Person has substantial business relationship(s) with the Regulated Marijuana Business;
- f. The Person has the ability to control the proxy machinery or to win a proxy contest;
- g. The Person is a primary creditor of the Regulated Marijuana Business; or
- h. The Person is the original incorporator of the Regulated Marijuana Business.
- Totality of the Evidence. The State Licensing Authority may consider the totality of the
   evidence when determining whether a Person has Control of a Regulated Marijuana
   Business or is a Controlling Beneficial Owner by virtue of common control.

# Basis and Purpose - Rule 235-1

The statutory basis for this rule includes but is not limited to sections 44-11-202(5)(a), 44-11-307.6, 44-11-309(4), 44-11-313, 44-12-202(6)(a), 44-12-306.6, 44-12-308(4), and 44-12-312, C.R.S. For those persons disclosed or who should have been disclosed to the State Licensing Authority, sections 44-11-307.6 and 44-12-306, C.R.S., requires that a Person obtain a finding of suitability from the State Licensing Authority. The purpose of this rule is to explain the conditions under which a Person is subject to either a mandatory finding of suitability, a finding of suitability for reasonable cause, or qualified to obtain an exemption for a finding of suitability and to identify the information and documents that, at a minimum, must be submitted in connection with any Person's request for a finding of suitability.

### Rule 235-1 - Suitability

- A. Persons Subject to a Mandatory Finding of Suitability for Regulated Marijuana Businesses that are Not Publicly Traded Corporations.
  - Any Person intending to become a Controlling Beneficial Owner by submitting an initial application for any Regulated Marijuana Business that is not a Publicly Traded Corporation must first submit a request to the State Licensing Authority for a finding of suitability.
  - 2. For a Controlling Beneficial Owner that is an Entity, the Entity's request for finding of suitability must include all information necessary for the State Licensing Authority to determine whether its Executive Officers and any person that indirectly owns ten percent or more of the Owner's Interest in the Regulated Marijuana Business are suitable.
  - 3. Any Person that has not received a finding of suitability after November 1, 2019 and within the preceding 365 days who intends to become a Controlling Beneficial Owner by submitting a change of owner application for a Regulated Marijuana Business must submit a request to the State Licensing Authority for a finding of suitability contemporaneously with the change of owner application.
- B. Persons Subject to a Mandatory Finding of Suitability for Regulated Marijuana Businesses that are Publicly Traded Corporations.
  - 1. The following Persons must apply to the State Licensing Authority for a finding of suitability:

- a. Any Person that becomes a Controlling Beneficial Owner of any Regulated
   Marijuana Business that is a Publicly Traded Corporation; and
- Any Person that indirectly beneficially owns ten percent or more of the Regulated Marijuana Business that is a Publicly Traded Corporation through direct or indirect ownership of its Controlling Beneficial Owner. For example, assuming in the scenario depicted below, Licensee PTC Inc. has one-million shares of outstanding securities and CBO 1 owns 400,000 of those securities. John Doe owns 30% of CBO 1. Therefore, John Doe indirectly owns 12% of the outstanding securities of Licensee PTC Inc., and must apply to the State Licensing Authority for a finding of suitability:



- For a Controlling Beneficial Owner that is an Entity, the Entity's request for finding of suitability must include all information necessary for the State Licensing Authority to determine whether its Executive Officers and any person that indirectly owns ten percent or more of the Owner's Interest in the Regulated Marijuana Business are suitable.
- 3. Timing of Request for Finding of Suitability Involving Publicly Traded Corporation.
  - a. Unless exempted under Rule 235-1(E), all Persons that will be a Controlling

    Beneficial Owner in a Regulated Marijuana Business that is entering into a

    Publicly Traded Corporation transaction described in Rule 245-1(C)(1) must first
    obtain a finding of suitability before the transaction can close or the public
    offering can occur.
  - A Person who becomes a Controlling Beneficial Owner in a Regulated Marijuana
     Business that is a Publicly Traded Corporation must submit a request for a
     finding of suitability to the State Licensing Authority within 45 days of becoming a
     Controlling Beneficial Owner.
- C. Finding of Suitability for Reasonable Cause. For Reasonable Cause, any other Person that was disclosed or should have been disclosed pursuant to Articles 44-11-307.5(1) or (2) or 44-12-306.5(1) or (2) or that was required to be disclosed based on previous notification of Reasonable Cause must submit a request to the State Licensing Authority for a finding of suitability. Any Person required to submit a request for a finding of suitability pursuant to this Rule must submit such request within 45 days from notice of the State Licensing Authority's determination of Reasonable Cause for the finding of suitability.
- D. Information Required in Connection with a Request for a Finding of Suitability. When determining whether a Person is suitable or unsuitable for licensure, the State Licensing Authority may consider the Person's criminal character or record, licensing character or record, or financial character or record. To consider a Person's criminal character or record, licensing character or record, and financial character or record, all requests for a finding of suitability must, at a minimum, be accompanied by the following information:
  - 1. Criminal Character or Record:

a. A set of the natural person's fingerprints for purposes of a fingerprint-based criminal history record check.

# Licensing Character or Record:

- a. Affirmation that the Person is not prohibited from holding a license under 44-11-307 or 44-12-306, C.R.S.
- b. A list of all Colorado Department of Revenue-issued business licenses held in the three years prior to submission of the request for a finding of suitability;
- A list of all Department of Regulatory Agencies business, professional or occupational licenses held in the three years prior to submission of the request for a finding of suitability;
- c. A list of any marijuana business or personal license(s) held in any other state or territory of the United States or District of Columbia or another country, where such license is or was at any time subject to a denial, suspension, revocation, surrender, or equivalent action by the licensing agency, commission, board, or similar authority; and
- d. Disclosure of any civil lawsuits in which the Person was named as a party where pleadings included allegations involving any Regulated Marijuana Business.

#### Financial Character or Record:

- <u>Disclosure of any sanctions, penalties, assessments, or cease and desist orders</u>
   <u>imposed by any securities regulatory agency other than the United States</u>
   Securities and Exchange Commission;
- b. If the Person's request for a finding of suitability is for purposes of acquiring ten percent or more of the Owner's Interest in the Regulated Marijuana Business, copies of the Person's financial account statements for the preceding one-hundred eighty days for any accounts serving as a source of funding used to acquire the Owner's Interest in the Regulated Marijuana Business; or, if the Person is contributing one or more asset(s) to the Regulated Marijuana Business in exchange for the Owner's Interests, documents establishing the Person has owned such asset(s) for the preceding one-hundred eighty days.

# E. Exemptions from a Finding of Suitability.

- 1. The following Persons are exempt from an otherwise required finding of suitability:
  - a. Any Person that currently possesses an approved license issued by the State
     Licensing Authority and such license has not, in the preceding 365 days, been subject to suspension or revocation; or
  - Any Person that obtained an approved finding of suitability after November 1, 2019, and within the preceding 365 days, and the Person submits an affirmation of the following: Since the prior finding of suitability, there has been no material change to information regarding the Person's criminal character or record, licensing character or record, or financial character or record.
- Exemptions from an otherwise required finding of suitability are limited to those listed in this Rule. The State Licensing Authority will consider other factors that may inform amendments to this rule through the Department's formal rulemaking session.

F. Timing to Approve or Deny a Finding of Suitability. Absent Reasonable Cause, the State

Licensing Authority must approve or deny a finding of suitability within 120 days from the date of submission of the request for such finding, where such request was accompanied by all information required under subsection (D) of this Rule.

# Basis and Purpose - Rule 240-1

The statutory basis for this rule includes but is not limited to sections 44-11-104(23.5), 44-11-202(5)(a)(III), 44-11-307.5(3), 44-11-307.6(10), 44-12-103(20.5), 44-12-202(6)(a)(III), 44-12-306.5(3), and 44-12-306.6(10), C.R.S. The purpose of this rule is to clarify the factors the State Licensing Authority will consider when determining whether reasonable cause exists to require disclosure, to require a finding of suitability or to extend the 120 day deadline for granting or denying a request for a finding of suitability.

# Rule 240-1 – Factors Considered in Determining Reasonable Cause for Disclosure, Finding of Suitability and Extension of 120 Deadline for Finding of Suitability

- A. Non-Exhaustive Factors Informing Reasonable Cause Consideration. The State Licensing

  Authority may consider the following non-exhaustive factors when evaluating whether

  Reasonable Cause exists for disclosure, requiring a reasonable cause finding of suitability or

  extension of time to provide a finding of suitability:
  - 1. The Person provided materially inaccurate or incomplete documents to the Division;
  - 2. The Person failed to provide required documents to the Division;
  - 3. The request for a finding of suitability is sufficiently complex such that a determination cannot be completed within the 120 day deadline specified;
  - 4. Information that an undisclosed Person is controlling or has the ability to control the Regulated Marijuana Business;
  - Information indicating one or more Persons prohibited holds an interest in the Regulated Marijuana Business;
  - 6. Inability to obtain documents or information expected to be available from third-parties or publicly available sources;
  - 7. The Person interfered with, obstructed, or impeded a Division investigation;
  - 8. The Person failed to make any filing required by a securities regulator or securities exchange that has regulatory oversight over the Person;

#### **Basis and Purpose - Rule 245-1**

The statutory basis for this rule includes but is not limited to sections 44-11-202(5)(a), 44-11-307, 44-11-307.5, 44-11-307.6, 44-11-309, 44-11-310(4), 44-11-202(6)(a), 44-11-306, 44-11-306.5, 44-11-306.6, 44-12-308, and 44-12-309, C.R.S. The purpose of this rule is define the application process and conditions an Applicant or Licensee must meet when changing Beneficial Ownership in a Regulated Marijuana Business.

#### Rule 245-1 - Change of Controlling Beneficial Owner Application or Notification

- A. Application for Change of Controlling Beneficial Owner(s) Not a Publicly Traded Corporation.
  - Unless excepted pursuant to subparagraph (B) of this Rule, a Regulated Marijuana
     Business that is not a Publicly Traded Corporation must obtain Division approval before it transfers the Owner's Interests of any Controlling Beneficial Owner(s).

- 2. All applications for change of Controlling Beneficial Owner(s) must be executed by every Controlling Beneficial Owner whose Owner's Interests are proposed to change and any Person proposed to become a Controlling Beneficial Owner(s). Controlling Beneficial Owners who's Owner's Interest will not change are not required to execute the change of owner application; however, at least one Controlling Beneficial Owner and all Persons proposed to become a Controlling Beneficial Owner must execute every change of owner application.
- The State Licensing Authority will not approve a change of owner application until:
  - a. Local Approval Required. If local approval is required, the proposed Controlling
     Beneficial Owner(s) demonstrates to the State Licensing Authority that local approval has been obtained;
    - i. If a local licensing authority or local jurisdiction requires a change of owner application and that application is denied, the State Licensing Authority will deny the State change of owner application;
  - No Local Approval Required. If local approval is not required, the proposed
     Controlling Beneficial Owner(s) demonstrates that such approval is not required and notifies the State Licensing Authority of the date by which the change of owner will be completed, which must be within thirty days of the Division's notice that such change of owner application is ready to be approved.
- 4. If the change of owner application proposes one or more new Controlling Beneficial
  Owner(s), the proposed new Controlling Beneficial Owner(s) cannot operate the
  Regulated Marijuana Business identified in the change of owner application until the
  application is approved in writing by the Division. Controlling Beneficial Owners that have
  already been approved in connection with ownership of the Regulated Marijuana
  Business may continue to operate the Regulated Marijuana Business. A violation of this
  requirement is grounds for denial of the change of owner application, may be a violation
  affecting public safety, and may result in disciplinary action against the Applicant's
  existing license(s).
- 5. If a Regulated Marijuana Business or any of its Controlling Beneficial Owner(s) apply for a change of owner and is involved in an administrative investigation or administrative action, the following may apply:
  - a. The change of owner application may be delayed or denied until the administrative action is resolved; or
  - b. If the change of owner application is approved by the Division, the transferor, the transferee, or both of them may be responsible for the actions of the Regulated Marijuana Business and its prior Controlling Beneficial Owners, and subject to discipline based upon the same.
- 6. Documents Required. Any change of owner application regarding a Controlling Beneficial Owner of a Regulated Marijuana Business that does not involve a Publicly Traded Corporation must include the following documents:
  - Asset purchase agreement, merger, sales contract, agreement, or any other document necessary to effectuate the change of owner;
  - b. Request for a finding of suitability for each proposed Controlling Beneficial Owner(s);

- Operating agreement, by-laws, partnership agreement or other governing document as will apply to the Regulated Marijuana Business if the change of owner application is approved;
- d. Request for voluntary surrender form for the Owner License of any Controlling
   Beneficial Owner that will not remain a Controlling Beneficial Owner, or Passive

   Beneficial Owner electing to hold an Owner License in a Regulated Marijuana
   Business if the change of owner application is approved;
- e. Copy of current Medical or Retail Marijuana State Sales Tax or Wholesale license and any other documents necessary to verify tax compliance; and
- f. Owner License application(s) for any proposed Controlling Beneficial Owner that does not already hold a valid Owner License.
- 7. Licensee Initiates Change of Owner for Permitted Economic Interests Issued Prior to
  January 1, 2020. All natural persons holding a Permitted Economic Interest who seek to
  become a Controlling Beneficial Owner are subject to this Rule. The Regulated Marijuana
  Business must initiate the change of owner process for a natural person holding a
  Permitted Economic Interest who seeks to convert its interest and become a Controlling
  Beneficial Owner in a Regulated Marijuana Business. Prior to submitting a change of
  owner application, the Permitted Economic Interest holder must obtain a finding of
  suitability pursuant to Rule 235-1 including any required criminal history record check.
  Permitted Economic Interest holders who fail to obtain a finding of suitability to become a
  Controlling Beneficial Owner may remain as a Permitted Economic Interest holder.
- 8. Medical Marijuana Transporters and Retail Marijuana Transporters Not Eligible for
  Change of Owner. Medical Marijuana Transporters and Retail Marijuana Transporters are
  not eligible to transfer the entire Beneficial Ownership of their Regulated Marijuana
  Business.
- B. Exemptions to the Change of Owner Application Requirement.
  - 1. Entity Conversions. A Regulated Marijuana Business or a Controlling Beneficial Owner may combine with, convert including but not limited to under sections 7-90-201 et seq., C.R.S., or engage in a transaction in which all of its assets are transferred or sold for the exclusive purpose of changing its Entity jurisdiction in one of the states or territories of the United States or the District of Columbia or its Entity type without filing a change of owner application if the Controlling Beneficial Owners and their Owner's Interests will remain the same after the combination, conversion or sale. Within 14 days of the combination, conversion, or sale the Regulated Marijuana Business must submit a written notification to the Division including:
    - a. A copy of any transaction documents,
    - b. Documents submitted to the Colorado Secretary of State,
    - Any document submitted to the secretary of state or similar regulator if the Entity
      is organized under the laws of a state of the United States other than Colorado,
      territory of the United States or the District of Columbia,
    - d. Identification of the Regulated Marijuana Business's or Controlling Beneficial
      Owner's registered agent,
    - e. Identification of any Passive Beneficial Owner and Indirect Financial Interest Holder for which disclosure is required by Rule 230-1.

- 2. Reallocation of Owner's Interests Among Controlling Beneficial Owners. A Regulated Marijuana Business may reallocate Owner's Interests among existing Controlling Beneficial Owners holding valid Owner Licenses if it provides notification of the reallocation to the Division with its next renewal application as long as the Controlling Beneficial Owners remain unchanged.
- C. Change of Owner Involving a Publicly Traded Corporation. This Rule applies to transactions involving any Publicly Traded Corporation.
  - Publicly Traded Corporation Transactions. A Regulated Marijuana Business may transact with a Publicly Traded Corporation in the following ways:
    - a. Merger with a Publicly Traded Corporation. A Regulated Marijuana Business that intends or that has a Controlling Beneficial Owner that intends to receive, directly or indirectly, an investment from, or intends to merge or consolidate with a Publicly Traded Corporation, whether by way of merger, combination, exchange, consolidation, reorganization, sale of assets or otherwise, including but not limited to any shell company merger.
    - b. Investment by a Publicly Traded Corporation. A Regulated Marijuana Business
       that intends or that has a Controlling Beneficial Owner that intends to transfer,
       directly or indirectly, ten percent or more of the Securities in the Regulated
       Marijuana Business to a Publicly Traded Corporation, whether by sale or other
       transfer of outstanding Securities, issuance of new Securities, or otherwise.
    - Public Offering. A Regulated Marijuana Business that intends or that has a
       Controlling Beneficial Owner that intends to become, directly or indirectly, a
       Publicly Traded Corporation, whether by effecting a primary or secondary
       offering of its Securities, uplisting of outstanding Securities, or otherwise.
  - Required Finding(s) of Suitability.
    - a. Pre-Transaction Findings of Suitability Required. Any Person intending to
       <u>become a Controlling Beneficial Owner in a Regulated Marijuana Business in connection with any transaction identified in subparagraph (C)(1)(a) through (c) above, must obtain a finding of suitability prior to the Publicly Traded Corporation transaction closing or becoming effective.
      </u>
    - b. Ongoing Suitability Requirements. Any Person who becomes a Controlling
       Beneficial Owner of a Publicly Traded Corporation that is a Regulated Marijuana
       Business must apply to the State Licensing Authority for a finding of suitability or
       an exemption from a finding of a suitability pursuant to Rule 235-1 within forty five days of becoming a Controlling Beneficial Owner. A Publicly Traded
       Corporation that is a Regulated Marijuana Business must notify any Person that
       becomes a Controlling Beneficial Owner of the suitability requirements as soon
       as the Regulated Marijuana Business becomes aware of the ownership
       subjecting the Person to this requirement; however, the Controlling Beneficial
       Owner's obligation to timely request the required finding of suitability is
       independent of, and unaffected by, the Regulated Marijuana Business's failure to
       make the notification.
  - 3. Mandatory Disclosure of Required, United States Securities and Exchange Commission,
    Canadian Securities Administrators and/or Securities Exchange Filings. A Regulated
    Marijuana Business and any Controlling Beneficial Owner that is required to file any
    document with the United States Securities and Exchange Commission, the Canadian
    Securities Administrators, any other similar securities regulator or any securities
    exchange regarding any change of owner in subparagraphs (C)(1)(a) through (c) above
    must also provide a notice to the Division at the same time as the filing with the United

- <u>States Securities and Exchange Commission, the Canadian Securities Administrators or the securities exchange.</u>
- 4. Ordinary Broker Transactions. Resales or transfers of Securities of a Publicly Traded Corporation that is a Regulated Marijuana Business or Controlling Beneficial Owner or Passive Beneficial Owner in ordinary broker transactions through an established trading market do not require a change of owner application or prior approval from the State Licensing Authority.
- D. Change of Passive Beneficial Owner. Persons are not required to submit an application or obtain prior approval of their ownership if: (1) the Person will remain a Passive Beneficial Owner after the acquisition of Owner's Interests is complete, and (2) disclosure is not otherwise required by sections 44-11-307.5 or 44-12-306.5, C.R.S, or Rule 230-1.

# E. Controlling Beneficial Owner Dispute.

- In the event of a dispute between Controlling Beneficial Owner(s) not involving divestiture under Rule 275-1 and precluding or otherwise impeding the ability to comply with these Rules, a Regulated Marijuana Business that is not a Publicly Traded Corporation must either submit a change of owner application or initiate mediation, arbitration or a judicial proceeding within 90 days of the dispute. The 90 day period may be extended for an additional 90 days upon a showing of good cause by the Regulated Marijuana Business.
- 2. A Regulated Marijuana Business that is not a Publicly Traded Corporation must submit a change of owner application within forty-five days of entry of a final court order, final arbitration award or full execution of a settlement agreement altering the Controlling Beneficial Owner(s) of a Regulated Marijuana Business. Any change of owner application based on a final court order, final arbitration award, or fully executed settlement agreement must include a copy of the order or settlement agreement and remains subject to approval by the Division. In this circumstance, the change of owner application needs to be executed by at least one remaining Controlling Beneficial Owner.
- 3. If mediation, arbitration or a judicial proceeding is not timely initiated or a change of owner application is not timely submitted following entry of a final court order, final arbitration award or full execution of a settlement agreement altering the Controlling Beneficial Owner(s) of a Regulated Marijuana Business that is not a Publicly Traded Corporation, the Regulated Marijuana Business and its Owner Licensee(s) may be subject to fine, suspension or revocation of their license(s).

#### Basis and Purpose - Rule 250-1

The statutory basis for this rule includes but is not limited to sections 44-11-202(5)(a), 44-11-307.5(6), 44-12-202(6)(a), and 44-11-306.5(6), C.R.S. The purpose of this rule is to require notification to the State Licensing Authority of any filing with a securities regulator by an Applicant or Licensee.

# Rule 250-1 – Regulated Marijuana Business that is a Publicly Traded Corporation – Notification of Non-Confidential Securities Filings

A. A Regulated Marijuana Business that is a Publicly Traded Corporation must provide notice on Division forms within two business days of any non-confidential filing with the United States Securities and Exchange Commission, the Canadian Securities Administrators, any other securities regulator, or any security exchange on which the Securities are listed or traded. The notice must identify the title of the document and include a hyperlink to the website where the document is publicly available (example EDGAR or SEDAR link for the Publicly Traded Corporation).

- B. In addition to any other administrative or investigative requests or inquiries, the Division may contact a Regulated Marijuana Business that is a Publicly Traded Corporation to obtain clarification of a securities filing.
- This rule is currently limited to require notice of securities filings that are not confidential.
   However, this rule may be evaluated during subsequent rulemaking proceedings and/or in connection with development of a policy regarding confidential securities filings.

#### Basis and Purpose - Rule 255-1

The statutory basis for this rule includes but is not limited to sections 44-11-202(1)(b), 44-11-202(1)(e), 44-11-202(2)(a)(XVII), 44-11-202(2)(a)(XXIV), 44-11-304, 44-11-310(7), 44-11-310(13), 44-12-202(2)(b), 44-12-202(2)(e), 44-12-202(3)(a)(I), 44-12-309(6), 44-12-309(12) and 44-12-303, C.R.S. The purpose of this rule is to clarify the application process for changing location of a Licensed Premises.

# Rule 255-1 - Change of Location of a Regulated Marijuana Business

- A. Application Required Before Changing Location of Licensed Premises. A Regulated Marijuana Business must apply for and receive Division approval before changing the location of its Licensed Premises.
- B. Application Requirements. A change of location application must include:
  - At least one signature of a Controlling Beneficial Owner and representation that the signing Controlling Beneficial Owner(s) is/are authorized to submit the application on behalf of the Regulated Marijuana Business.
  - 2. Evidence the local licensing authority and/or the local jurisdiction in which the Regulated Marijuana Business proposes to move have approved the proposed new location.
  - The deed, lease, sublease, rental agreement, contract, or any other document(s)
     establishing the Licensee is, or will be, entitled to possession of the premises for which
     the application is made.
  - 4. Legible and accurate floor plans for the proposed Licensed that complies with the requirements of the M/R 300 Series of these Rules. The floor plans must include a plan for the proposed Licensed Premises and a separate plan for the security/surveillance plan including camera location, number and direction of coverage. If the diagram is larger than 8.5 x 11 inches, the Applicant must also provide the diagram in a portable document format (.pdf).

#### C. Change of Location Permit Required.

- 1. A Regulated Marijuana Business cannot change the location of its Licensed Premises until it receives a change of location permit from the Division.
- The permit is effective on the date of issuance, and the Licensee must, within 120 days, change the location of its Regulated Marijuana Business to the place specified in the change of location permit and at the same time cease to operate a Regulated Marijuana Business at the former location. For good cause shown, the 120 day deadline may be extended for an additional 120 days.
- 3. A Regulated Marijuana Business cannot operate or exercise any of the privileges of its license(s) in both locations.
- 4. If the Regulated Marijuana Business does not change the location of its Licensed Premises within the time period granted by the Division, including any extension, the

Regulated Marijuana Business must submit a new application, pay the change of location fee, and receive a new change of location permit prior to changing the location of its Licensed Premises.

D. Violation Affecting Public Safety. It is a violation affecting public safety if a Regulated Marijuana Business changes the location of its Licensed Premises without first obtaining a change of location permit from the Division, and any required approval(s) from the local licensing authority and/or local jurisdiction.

#### Basis and Purpose - Rule 260-1

The statutory basis for this rule includes but is not limited to sections 44-11-202(1)(b), 44-11-202(1)(e), 44-11-202(2)(a)(VII), 44-11-202(2)(a)(X), 44-11-202(2)(a)(XVII), 44-11-307(2), 44-11-306, 44-11-310(6), 44-11-401, 24-76.5-101 et seq., 44-11-601(1), 44-12-202(2)(b), 44-12-202(3)(a), 44-12-202(3)(c)(IV)-(V), 44-12-305, 44-12-305, 44-12-305, 44-12-309(6), 44-12-401, 44-12-601(1), C.R.S. Historically, natural persons who held an Owner's Interest in a Regulated Marijuana Business were required to hold an Associated Key License. This Rule transitions the Associated Key designation to an Owner License designation after August 1, 2019. The purpose of this rule is to clarify the requirements and procedures a Person must follow when applying for or possessing either an Owner License or an Employee License. This rule also identifies factors the State Licensing Authority will consider in determining whether a natural person is a resident and whether such person possess good moral character.

# Rule 260-1 -Owner and Employee License: License Requirements, Applications, Qualifications, and Privileges

Associated Key Licenses remain valid until the first renewal following August 1, 2019, after which such licenses will be renewed as an Owner License.

- A. Owner Licenses Required.
  - 1. Each Controlling Beneficial Owner must hold a valid Owner License.
  - If a Controlling Beneficial Owner is an Entity, then its Executive Officer(s) and any Person who indirectly holds ten percent or more of the Owner's Interests in the Regulated Marijuana Business must also hold a valid Owner License.
  - A Passive Beneficial Owner who is a natural person may elect to hold an Owner License and obtain an Owner Identification Badge provided that such Person agrees to be disclosed as holding an Owner's Interest in the Regulated Marijuana Business.
- B. Owner License and Identification Badge or Employee License and Identification Badge Required.

  The following natural persons must possess a valid Owner License and Identification Badge or an Employee License and Identification Badge:
  - Any person who possesses, cultivates, manufactures, tests, dispenses, sells, serves, transports, or delivers Regulated Marijuana or Regulated Marijuana Products as permitted by privileges of a Regulated Marijuana Business license;
  - Any person who has access to the Inventory Tracking System or a Regulated Marijuana
     Business point of sale system; and
  - Any person with unescorted access in the Restricted Access Area or Limited Access
    Area.
- C. Visitor Escort Required. Any natural person in a Restricted Access Area or Limited Access Area that does not have a valid Owner License and Identification Badge or an Employee License and Identification Badge is a visitor and must be escorted at all times by a person who holds a valid

Owner License and Identification Badge or Employee License and Identification Badge. Failure by a Regulated Marijuana Business to continuously escort a person who does not have a valid Owner License and Identification Badge or an Employee License and Identification Badge in the Limited Access Area is a license violation affecting public safety. Customers in a Restricted Access Area and third-party vendors in a Limited Access Area do not need to be escorted at all times, but must be reasonably monitored.

- D. Employee License Required to Commence or Continue Employment. Any person required to obtain an Employee License by these rules must obtain such a license before commencing activities permitted by his or her Employee License.
- E. Owner and Employee License Identification Badges Are Property of State Licensing Authority. All Owner and Employee License Identification Badges are property of the State Licensing Authority.
- F. Owner and Employee Initial and Renewal Applications Required. Owner and Employee

  <u>Licensees must submit initial and renewal applications on Division forms and in accordance with this Rule and Rules 215-1, 220-1 and 225-1.</u>
- G. Owner License Qualifications and Privileges.
  - Owner License Qualifications. Each Controlling Beneficial Owner, or Passive Beneficial
     Owner who elects to be subject to disclosure and licensure, must meet the following criteria before receiving an Owner License:
    - a. The Applicant is not prohibited from licensure pursuant to 44-11-306, C.R.S., or 44-12-305, C.R.S.;
    - b. The Applicant has not been a State Licensing Authority employee with regulatory oversight responsibilities for Persons licensed by the State Licensing Authority in the six months immediately preceding the date of the Applicant's application;
    - c. The Division has not received notice that the Applicant has failed to comply with a court or administrative order for current child support, child support debt, retroactive child support, or child support arrearages. If the Division receives notice of the Applicant's noncompliance pursuant to sections 24-35-116 and 26-13-126, C.R.S., the application may be denied or delayed until the Applicant has established compliance with the order to the satisfaction of the state child support enforcement agency.
    - <u>d.</u> Each Controlling Beneficial Owner required to hold an Owner License, and any
       Passive Beneficial Owner that elects to hold an Owner License, must be fingerprinted at least once every two years, and may be fingerprinted more often at the Division's discretion.
    - e. An Owner Licensee who exercises day-to-day operational control over the Licensed Premise of a Regulated Marijuana Business must possess an Identification Badge and must establish and maintain Colorado residency.
  - Owner License Exercising Privileges of an Employee License. A person who is a
     Colorado resident and who holds an Owner License and Owner Identification Badge may exercise the privileges of an Employee License in any Regulated Marijuana Business.
- H. Employee Licensee Qualifications, and Privileges.
  - Employee License Qualifications Requirements. An Employee License Applicant must meet the following criteria before receiving an Employee License:

- a. The Applicant is not prohibited from licensure pursuant to 44-11-306, C.R.S., or 44-12-305, C.R.S.;
- b. The Applicant has not been a State Licensing Authority employee with regulatory oversight responsibilities for Persons licensed by the State Licensing Authority in the six months immediately preceding the date of the Applicant's application.
- c. The Division has not received notice that the Applicant has failed to comply with a court or administrative order for current child support, child support debt, retroactive child support, or child support arrearages. If the Division receives notice of the Applicant's noncompliance pursuant to section 24-35-116 and 26-13-126, C.R.S., the application may be denied or delayed until the Applicant has established compliance with the order to the satisfaction of the state child support enforcement agency.
- d. Employee Licensees working in a Regulated Marijuana Business must be
   Colorado Residents at the time of initial application and must maintain residency during the period of licensure, unless they are applying for a workforce training or development residency exempt license.
- Medical and Retail Employee Licenses. A person who holds a current, valid Employee
   License and Identification Badge issued pursuant to the Medical Code or the Retail Code
   may work in a Regulated Marijuana Business.
- 3. Workforce Training or Development Residency Exempt License. An Applicant who wishes to obtain a workforce development or training exemption to the license residency requirement may apply for an Employee License and must:
  - Submit a complete application on the Division's approved forms;
  - b. Establish she or he meets the licensing criteria of this Rule 260-1(H)(1)(a)-(c)
  - c. Provide evidence of proof of lawful presence; and
  - d. Provide a complete Workforce Training or Development Affirmation form executed under penalty of perjury.
- I. Owner and Employee Licensees Required to Maintain Licensing Qualification. An Owner

  Licensee or Employee Licensee's failure to maintain qualifications for licensure may constitute
  grounds for discipline, including but not limited to suspension, revocation, or fine.
- J. Factors Considered when Determining Residency and Citizenship. This Rule applies to persons who are required to have and maintain Colorado residency. In determining whether a person is a Colorado resident, the State Licensing Authority will consider the following factors:
  - 1. Primary Home Defined. The location of an Applicant's principal or primary home or place of abode ("primary home") may establish Colorado residency. An Applicant's primary home is that home or place in which a person's habitation is fixed and to which the person, whenever absent, has the present intention of returning after a departure or absence therefrom, regardless of the duration of such absence. A primary home is a permanent building or part of a building and may include, by way of example, a house, condominium, apartment, room in a house, or manufactured housing. No rental property, vacant lot, vacant house or cabin, or other premises used solely for business purposes will be considered a primary home.

- Reliable Indicators That an Applicant's Primary Home is in Colorado. The State Licensing
   Authority considers the following types of evidence to be generally reliable indicators that
   a person's primary home is in Colorado.
  - Evidence of business pursuits, place of employment, income sources, residence
     for income or other tax purposes, residence of spouse and any minor children,
     leaseholds, situs of personal and real property, existence of any other residences
     outside Colorado and the amount of time spent at each such residence, and any
     motor vehicle or vessel registration;
  - Duly authenticated copies of the following documents may be taken into account:
     A current driver's license with address, recent property tax receipts, copies of recent income tax returns where a Colorado mailing address is listed as the primary address, current voter registration cards, current motor vehicle or vessel registrations, and other public records evidencing place of abode or employment; and
  - c. Other types of reliable evidence.
- Totality of the Evidence. The State Licensing Authority will review the totality of the
   evidence, and any single piece of evidence regarding the location of a person's primary
   home is not necessarily determinative.
- 4. Other Considerations for Residency. The State Licensing Authority may consider the following circumstances:
  - Members of the armed services of the United States or any nation allied with the
     United States who are on active duty in this state under permanent orders and their spouses;
  - b. Personnel in the diplomatic service of any nation recognized by the United States who are assigned to duty in Colorado and their spouses; and
  - Full-time students who are enrolled in any accredited trade school, college, or university in Colorado. The temporary absence of such student from Colorado, while the student is still enrolled at any such trade school, college, or university, will not be deemed to terminate their Colorado residency. A student will be deemed "full-time" if considered full-time pursuant to the rules or policy of the educational institution he or she is attending.
- 5. Entering Armed Forces Does Not Terminate Residency. A person who is a Colorado resident pursuant to this rule does not terminate Colorado residency upon entering the armed services of the United States. A member of the armed services on active duty who resided in Colorado at the time the person entered military service and the person's spouse are presumed to retain their status as residents of Colorado throughout the member's active duty in the service, regardless of where stationed or for how long.
- K. Evaluating a Natural Person's Good Moral Character Based on Criminal History
  - 1. In evaluating whether a Person is prohibited as a licensee pursuant to subsections 44-11-306(1)(b) or (c), or 44-12-305(1)(b) or (c) C.R.S., based on a determination that the person's criminal history indicates he or she is not of Good Moral Character, the Division will not consider the following:
    - a. The mere fact a person's criminal history contains an arrest(s) or charge(s) of a criminal offense that is not actively pending:

- b. A conviction of a criminal offense in which the Application/Licensee received a pardon;
- c. A conviction of a criminal offense which resulted in the sealing or expungement of the record; or
- d. A conviction of a criminal offense in which a court issued an order of collateral relief specific to the application for state licensure.
- 2. In evaluating whether a Person is prohibited as a licensee pursuant to subsections 44-11-306(1)(b) or (c), or 44-12-305(1)(b) or (c) C.R.S., based on a determination that the person's criminal history indicates he or she is not of Good Moral Character, the Division may consider the following history:
  - a. Any felony conviction(s);
  - b. Any conviction(s) of crimes involving moral turpitude:
  - c. Pertinent circumstances connected with the conviction(s); and
  - d. Conduct underlying arrest(s) or charge(s) or a criminal offense for which the criminal case is not actively pending.
- 3. When considering criminal history in subparagraph (K)(2) above, the Division will consider:
  - a. Whether there is a direct relationship between the conviction(s) and the duties
     and responsibilities of holding a state license issued pursuant to the Medical
     Code or the Retail Code;
  - Any information provided to the Division regarding the person's rehabilitation,
     which may include but is not limited to the following non-exhaustive considerations:
    - i. Character references:
    - ii. Educational, vocational, and community achievements, especially those achievements occurring during the time between the person's most recent criminal conviction and the application for a state license;
    - iii. Successful participation in an alcohol or drug treatment program;
    - iv. That the person truthfully and fully reported the criminal conduct to the Division:
    - v. The person's employment history after conviction or release, including but not limited to whether the person was vetted and approved to hold a state or out-of-state license for the purposes of employment in a regulated industry:
    - vi. The person's successful compliance with any conditions of parole or probation imposed after conviction or release; or
    - vii. Any other facts or circumstances tending to show the Applicant has been rehabilitated and is ready to accept the responsibilities of a law-abiding and productive member of society.

#### Basis and Purpose - Rule 265-1

The statutory basis for this rule includes but is not limited to sections 44-11-202(1)(b), 44-11-202(1)(e), 44-11-202(2)(a)(XVII), 44-11-202(2)(a)(XXIV), 44-11-304, 44-11-310(7), 44-11-310(13), 44-12-202(2)(b), 44-12-202(3)(a)(XVII), 44-12-202(3)(a)(XVII), 44-12-304, 24-4-104, and 24-4-105, C.R.S. The purpose of this rule is to clarify the procedures and factors governing the denial process and voluntary withdrawal process for all licenses issued by the State Licensing Authority.

#### Rule 265-1 - Application Denial/Voluntary Withdrawal

- A. Applicant Bears Burden of Proving It Meets Licensure Requirements. A license, registration, or permit issued to a Person or a Regulated Marijuana Business is a revocable privilege. At all times during the application process, an Applicant must be capable of establishing it is qualified to hold a license.
- B. Applicants must provide information to the Division in a full, faithful, truthful, and fair manner. An application may be denied where the Applicant made misstatements, omissions, misrepresentations, or untruths in the application or in connection with the Applicant's suitability investigation. Providing misstatements, misrepresentations, omissions or untruths to the Division may be the basis for administrative action, or the basis of criminal charges against the Applicant.

# C. Grounds for Denial

- 1. The State Licensing Authority will deny an application for Good Cause.
- 2. The State Licensing Authority will deny an application from an Applicant that is statutorily disqualified from holding a license.
- 3. The State Licensing Authority will deny an application where the Applicant failed to provide all required information or documents, failed to obtain all required findings of suitability prior to submitting the application, provided inaccurate, incomplete, or untruthful information or documents, or failed to cooperate with the Division.

#### D. Voluntary Withdrawal of Application

- 1. The Division and Applicant may mutually agree to allow the voluntary withdrawal of an application in lieu of a denial proceeding.
- 2. Applicants must first submit a form to the Division requesting the voluntary withdrawal of the application. Applicants will submit the form with the understanding that they were not obligated to request the voluntary withdrawal and that any right to a hearing in the matter is waived once the voluntary withdrawal is approved.
- 3. The Division will consider the request along with any circumstances at issue with the application in making a decision to accept the voluntary withdrawal. The Division may at its discretion grant the request with or without prejudice or deny the request.
- 4. The Division will notify the Applicant of its acceptance of the voluntary withdrawal and the terms thereof.
- 5. If the Applicant agrees to a voluntary withdrawal granted with prejudice, then the Applicant is not eligible to apply again for licensing or approval until after expiration of one year from the date of such voluntary withdrawal.
- E. A Denied Applicant May Appeal a Denial. A Denied Applicant may appeal a denial pursuant to the Administrative Procedure Act.

#### Basis and Purpose - Rule 270-1

The statutory basis for this rule includes but is not limited to sections 44-11-202, 44-11-401(1.5), 44-12-202, and 44-12-401(1.5), C.R.S. The purpose of this rule is to establish procedures and requirements for any Person appointed by a court as a receiver, personal representative, executor, administrator, guardian, conservator, trustee, or similarly situated Person acting in accordance with section 44-11-401(1.5), and 44-12-401(1.5), C.R.S., and authorized by court order to take possession of, operate, manage, or control a Regulated Marijuana Business.

#### Rule 270-1 - Temporary Appointee Registrations for Court Appointees

- A. Notice and Application Requirements for All Court Appointees:
  - Notice to the State and Local Licensing Authorities. Within seven days of accepting an appointment as a Court Appointee pursuant to section 44-11-401(1.5), C.R.S., such Court Appointee must file a notice to the State Licensing Authority and the applicable local licensing authority on a form required by the State Licensing Authority which must include at least:
    - a. A copy of the order appointing the Court Appointee;
    - b. A statement affirming the Court Appointee complied with the certification required by sections 44-11-401(1.5)(a), and/or 44-12-401(1.5)(a), C.R.S.;
    - If the Court Appointee is an entity, a list of all natural persons responsible for taking possession of, operating, managing, or controlling the Regulated Marijuana Business; and
    - d. A complete list of all Regulated Marijuana Businesses for which the Court Appointee was appointed and the respective dates during which the Court Appointee is currently serving, or has previously served, as a receiver, personal representative, executor, administrator, guardian, conservator, trustee, or similarly situated Person.
  - 2. Application for Finding of Suitability. Within 14 days of accepting an appointment as a Court Appointee pursuant to section 44-11-401(1.5), and/or 44-12-401(1.5), C.R.S., each Court Appointee must file an application for a finding of suitability with the State Licensing Authority on forms required by the State Licensing Authority. Each entity and natural person for whom a notice was filed pursuant to Rule 270-1(A) must file an application for a finding of suitability. The Division may in its discretion extend the 14 day deadline to file an application for a finding of suitability upon a showing of good cause. The Division may also in its discretion rely upon a recent licensing background investigation for Court Appointees that currently hold a license or Temporary Appointee Registration issued by the State Licensing Authority, and may waive all or part of the application fee accordingly.
  - Effective date. The Temporary Appointee Registration will issue following the State
     Licensing Authority's receipt of the notice required by Rule 270-1(A)(1), and is effective as of the date of the court appointment.
- B. Temporary Appointee Registration.
  - Entities. If the Court Appointee is an entity, the entity and all natural persons responsible for taking possession of, operating, managing, or controlling the Regulated Marijuana Business must receive a Temporary Appointee Registration. Every Court Appointee that is an entity must have at least one natural person with a Temporary Appointee Registration.

- 2. Temporary Appointee Registrations. Every Temporary Appointee Registration issued to a Person will be treated as an Owner License except where inconsistent with sections 44-11-401(1.5), C.R.S., and/or 44-12-401(1.5), or this Rule.
- 3. Other employees. Any other person working under the direction of a Court Appointee who possesses, cultivates, manufactures, tests, dispenses, sells, serves, transports, researches, or delivers Regulated Marijuana as permitted by privileges granted under a Regulated Marijuana Business license must have a valid Employee License.
- 4. Licensed Premises. A Court Appointee cannot establish an independent Licensed Premises, but is authorized to exercise the privileges of the Temporary Appointee Registration in the Licensed Premises of the Regulated Marijuana Business for which it is appointed.
- Medical Marijuana Business Operators or Retail Marijuana Business Operators. A Court Appointee may retain a Medical Marijuana Business Operator or a Retail Marijuana Business Operator. If the Medical Marijuana Business Operator or Retail Marijuana Business Operator is the Court Appointee, see subparagraph E of this Rule.
- 6. Medical Code, Retail Code and Rules Applicable. Court Appointees are subject to the requirements of the Medical Code, the Retail Code and the rules promulgated thereto. Except where inconsistent with sections 44-11-401(1.5), or 44-12-401(1.5), C.R.S., or this Rule, the State Licensing Authority may take any action with respect to a Temporary Appointee Registration that it could take with respect to any license issued under the Medical Code and/or the Retail Code. In any action involving a Temporary Appointee Registration, these rules will be read to include the terms "registered", "registration", "registrant", or any other similar terms in lieu of "licensed", "licensee", and any other similar terms as the context requires when applied to a Temporary Appointee Registration.

#### C. Administrative Actions.

- 1. Suspension, revocation, fine, or other administrative action regarding a Regulated Marijuana Business. In addition to any other basis for suspension, revocation, fine or other administrative action, a Regulated Marijuana Business's license may, pursuant to subsections 44-11-202(1)(a), 44-11-401(1.5)(b), 44-11-601(1), 44-12-202(2)(a), 44-12-401(1.5), and 44-12-601(1), C.R.S., be suspended, revoked, or subject to other administrative action based upon its Court Appointee's violations of the Medical Code, the Retail Code, the rules promulgated pursuant to either the Medical Code or the Retail Code, the terms, conditions, or provisions of the Temporary Appointee Registration issued by the State Licensing Authority, or any order of the State Licensing Authority. Grounds for discipline include, but are not limited to, the Court Appointee's failure to timely notify the Division of the appointment or failure to timely apply for and obtain a finding of suitability. Such administrative action may occur even after the Temporary Appointee Registration is expired or surrendered, if the action is based upon an act or omission that occurred while the Temporary Appointee Registration was in effect.
- Suspension, revocation, fine, or other administrative action regarding a Temporary Appointee Registration. In addition to any other basis for suspension, revocation, fine, or other administrative action, a Temporary Appointee Registration may, pursuant to section 44-11-202(1)(a), 44-11-401(1.5)(b), 44-11-601(1), 44-12-202(2)(a), 44-12-401(1.5), and 44-12-601(1), C.R.S., be suspended, revoked, or subject to other administrative action based upon the Court Appointee's violations of the Medical Code, the Retail Code, the Rules promulgated pursuant to either the Medical Code or the Retail Code, the terms, conditions, or provisions of the Temporary Appointee Registration issued by the State Licensing Authority, or any order of the State Licensing Authority. Grounds for discipline include, but are not limited to, the Court Appointee's failure to timely notify the Division of the appointment or failure to timely apply for and obtain a finding of suitability. Such

administrative action may occur even after the Temporary Appointee Registration is expired or surrendered, if the action is based upon an act or omission that occurred while the Temporary Appointee Registration was in effect. If a Person holding a Temporary Appointee Registration also holds any other Owner License or Employee License, the Owner License, the Employee License, and the Temporary Appointee Registration may be suspended, revoked or subject to other administrative action for any violations of the Medical Code, the Retail Code, the rules promulgated pursuant to the Medical Code or the Retail Code, the terms, conditions, or provisions of the Temporary Appointee Registration, Owner License and/or Employee License issued by the State Licensing Authority, or any order of the State Licensing Authority.

- 3. Suitability. If the State Licensing Authority denies an application for a finding of suitability because the Court Appointee failed to timely apply for a finding of suitability, failed to timely provide all information requested by the Division in connection with an application for a finding of suitability, or was found unsuitable, the State Licensing Authority may also pursue administrative action as set forth in this Rule.
- 4. Court Appointee's Responsibility to Notify Appointing Court. The Court Appointee must notify the appointing court of any action taken against the Temporary Appointee Registration by the State Licensing Authority pursuant to sections 44-11-601, 44-12-601, or 24-4-104, C.R.S., within two business days. Such actions include, without limitation, the issuance of an Order to Show Cause, the issuance of an Administrative Hold, the issuance of an Order of Summary Suspension, the issuance of an Initial Decision by the Department's Hearings Division, or the issuance of a Final Agency Order by the State Licensing Authority. The Court Appointee must forward a copy of such notification to the Division at the same time the notification is made to the appointing court.

#### D. Expiration and Renewal.

- 1. Conclusion of Court Appointment. A Court Appointee's Temporary Appointee
  Registration expires upon the conclusion of a Court Appointee's court appointment. Each
  Court Appointee and each Regulated Marijuana Business that has a Court Appointee
  must notify the State Licensing Authority within two business days of the date on which a
  Court Appointee's court appointment ends, whether due to termination of the
  appointment by the court, substitution of another Court Appointee, closure of the court
  case, or otherwise. For a Court Appointee that is appointed in connection with multiple
  court cases, the notice must be filed with the State Licensing Authority with respect to
  each such case.
- 2. Annual Renewal. If it has not yet expired pursuant to Rule 270-1(D)(1), each Temporary Appointee Registration is valid for one year, after which it must be subject to annual renewal in accordance with the Medical Code, the Retail Code, and the rules promulgated pursuant to the Medical Code and/or the Retail Code. If a Court Appointee is appointed in connection with multiple court cases, the Temporary Appointee Registration is subject to annual renewal unless all such appointments have ended, whether due to termination of the appointments by the courts, substitution of other Court Appointees, closure of the court cases, or otherwise.
- 3. Other Termination. A Temporary Appointee Registration may be valid for less than the applicable term if surrendered, revoked, suspended, or subject to similar action.
- E. Medical Marijuana Business Operators and/or Retail Marijuana Business Operators as Court Appointees. By virtue of its privileges of licensure, a Medical Marijuana Business Operator, a Retail Marijuana Business Operator, and their respective Owner Licensees may serve as Court Appointees without a Temporary Appointee Registration subject to the following terms:
  - Notice to the State Licensing Authority of Appointment. The Medical Marijuana Business
     Operator, the Retail Marijuana Business Operator and its Owner Licensee(s) are

responsible for notifying the State Licensing Authority within seven days of any court appointment to serve as a receiver, personal representative, executor, administrator, guardian, conservator, trustee, or similarly situated Person and take possession of, operate, manage, or control a Regulated Marijuana Business. Such notice must be accompanied by a copy of the order making the appointment, and must identify each Regulated Marijuana Business regarding which the Medical Marijuana Business Operator and/or Retail Marijuana Business Operator is appointed.

Notice to the Appointing Court of State Licensing Authority Action. The Medical Marijuana Business Operator, the Retail Marijuana Business and its Owner Licensee(s) are responsible for notifying the appointing court of any action taken against the Medical Marijuana Business Operator license, the Retail Marijuana Business Operator license and/or the Owner License by the State Licensing Authority pursuant to sections 44-11-601, 44-12-601 or 24-4-104, C.R.S., within two business days. Such actions include, without limitation, the issuance of an Order to Show Cause, the issuance of an Administrative Hold, the issuance of an Order of Summary Suspension, the issuance of an Initial Decision by the Department's Hearings Division, or the issuance of a Final Agency Order by the State Licensing Authority. The Medical Marijuana Business Operator, the Retail Marijuana Business Operator and its Owner Licensee(s) must forward a copy of such notification to the Division at the same time the notification is made to the appointing court.

#### Basis and Purpose – Rule 275-1

The statutory basis for this rule includes but is not limited to sections 44-11-202(5)(a)(IV), 44-11-307.6(5), 44-11-307.5(11), 44-11-310(8)(a), 44-11-601, 44-12-202(6)(a)(IV), 44-11-306.6(5), 44-11-306.6(11), 44-12-309(7)(a), and 44-12-601 C.R.S. The purpose of this rule is to clarify the conditions and procedures for divestiture of any Person prohibited from holding a license under sections 44-11-306 and 44-12-305, C.R.S., or who is found unsuitable by the State Licensing Authority. This rule also requires that every Regulated Marijuana Business have at least one Controlling Beneficial Owner and provides what happens in the event of suspension of a Regulated Marijuana Business's Controlling Beneficial Owner(s). Finally, this rule provides that Licensees cannot have unlicensed persons take actions on their behalf or for their benefit that the Licensees themselves are prohibited from taking under these rules, the Medical Code or the Retail Code.

Rule 275–1 – Controlling Beneficial Owners that are Persons Prohibited, Unsuitable, Revoked or Suspended; At Least One Controlling Beneficial Owner Holding a Valid Owner License Required; and Prohibited Third-Party Acts

- A. Controlling Beneficial Owners that are Persons Prohibited, Unsuitable or Revoked.
  - Less than 100% of all Controlling Beneficial Owners Divestiture. If less than 100% of a Regulated Marijuana Business's Controlling Beneficial Owners are or become a Person prohibited by these Rules, the Medical Code or the Retail Code, have his or her Owner License revoked by a Final Agency Order, or are found unsuitable, the Regulated Marijuana Business must divest all of the Beneficial Ownership of that Controlling Beneficial Owner.
    - a. Unless extended for good cause, within 90 days of a Controlling Beneficial
       Owner becoming a Person prohibited, having his or her Owner License revoked, or being found unsuitable, the Regulated Marijuana Business must either:
      - Submit a change of owner application, where required, and any document(s) necessary to transfer all of that Controlling Beneficial Owner's Owner's Interests to one or more Persons that are not prohibited or unsuitable. Any required change of owner application is subject to approval by the Division; or

- ii. Where a change of owner application is not required, transfer all of that Controlling Beneficial Owner's(s) Owner's Interests to one or more Persons that are not a Person prohibited or unsuitable.
- In determining whether good cause for an extension exists, the Division will consider whether there is any Owner Interest buy-back provision with the Controlling Beneficial Owner. If mediation, arbitration or a legal proceeding has been initiated regarding the required divestiture, the 90 day deadline is extended until 90 days following execution of a settlement agreement, arbitration order or final judgment concluding the mediation, arbitration or legal proceeding.
- A Regulated Marijuana Business that is a Publicly Traded Corporation must have a divestiture plan with its Controlling Beneficial Owners which must be disclosed to the Division pursuant to Rule 220-1(A).
- d. A Regulated Marijuana Business that fails to divest a Controlling Beneficial Owner as required by this Rule may be subject to denial, fine, suspension or revocation of its license(s). The State Licensing Authority may consider aggravating and mitigating factors surrounding measures taken to divest the unsuitable or prohibited person when determining the imposition of a penalty. However, a Regulated Marijuana Business that is unable to divest a Controlling Beneficial Owner that is a person prohibited or found unsuitable is prohibited from being issued or holding a license.
- 2. All Controlling Beneficial Owners are Unsuitable, Revoked or Persons Prohibited. A Regulated Marijuana Business's License may be revoked if 100% of its Controlling Beneficial Owners are found unsuitable, have his or her Owner's License revoked or are Persons prohibited by these Rules, the Medical Code or the Retail Code.
- B. Suspension of Controlling Beneficial Owners.
  - 1. Suspension of Less than 100% of the Controlling Beneficial Owner(s) of a Regulated Marijuana Business. In the event of the suspension of the Owner License of a Controlling Beneficial Owner, either (i) the Regulated Marijuana Business must comply with all requirements of Rule M/R 1302 Disciplinary Process: Summary Suspensions, or (ii) the non-suspended Owner Licensee(s) must control the Regulated Marijuana Business without participation from the suspended Controlling Beneficial Owner(s).
  - Suspension of 100% of the Controlling Beneficial Owners of a Regulated Marijuana
     Business. A Regulated Marijuana Business cannot operate or Transfer Regulated
     Marijuana if all Controlling Beneficial Owners are suspended.
- C. At Least One Controlling Beneficial Owner Holding a Valid Owner License Required. No Regulated Marijuana Business may operate or be licensed unless it has at least one Controlling Beneficial Owner who holds a valid Owner License.
- D. Loss Of Owner License As A Controlling Beneficial Owner Of Multiple Businesses. If an Owner License is suspended, revoked, or found unsuitable as to one Regulated Marijuana Business, that Owner License is automatically suspended, revoked, or found unsuitable as to any other Regulated Marijuana Business in which that Person is a Controlling Beneficial Owner.
- E. Prohibited Third-Party Acts. No Licensee may employ, contract with, hire, or otherwise retain any Person, including but not limited to an employee, agent, or independent contractor, to perform any act or conduct on the Licensee's behalf or for the Licensee's benefit if the Licensee is prohibited by law or these rules from engaging in such conduct itself.
  - 1. A Licensee may be held responsible for all actions and omissions of any Person the Licensee employs, contracts with, hires, or otherwise retains, including but not limited to

- an employee, agent, or independent contractor, to perform any act or conduct on the Licensee's behalf or for the Licensee's benefit.
- 2. A Licensee may be subject to license denial or administrative action, including but not limited to fine, suspension, or revocation of its license(s), based on the act and/or omissions of any Person the Licensee employs, contracts with, hires, or otherwise retains, including but not limited to an employee, agent, or independent contractor, to perform any act or conduct on the Licensee's behalf or for the Licensee's benefit.